## December 8, 2011, Supplement to Official Statement for City of Portland, Oregon \$3,400,000

## Limited Tax Improvement Bonds 2011 Series A

**BASE CUSIP: 736679** 

The City of Portland hereby supplements the official statement for the City's \$3,400,000 Limited Tax Improvement Bonds, 2011 Series A (the "2011 Series A Bonds"). The official statement for the 2011 Series A Bonds is dated as of December 1, 2011, and the 2011 Series A Bonds are scheduled to close and be delivered to purchasers on December 13, 2011.

The "LITIGATION" section of the official statement for the 2011 Series A Bonds is revised to read as follows:

#### LITIGATION

There is no litigation pending or threatened against the City which impairs the City's ability to make principal and interest payments on the 2011 Series A Bonds when due. Except as noted in the following paragraph, there is no litigation pending or threatened against the City which would materially and adversely affect the financial condition of the City.

On December 6, 2011, the City received a complaint in *Anderson et al. v. City of Portland*, Multnomah County Circuit Court case No. 1112-15957. The complaint challenges certain expenditures by the City's Water Bureau and Bureau of Environmental Services and asks for an order requiring the City to reimburse the Water Fund and Sewage Disposal Fund for those expenditures. The complaint does not allege the amount in dispute or the source of the reimbursement. The City is currently investigating the claims. Based on current incomplete information, the City estimates that if plaintiffs prevailed on all claims and a court ordered the relief requested, the reimbursement amount could exceed \$50 million. The City has not identified potential sources of any court-ordered reimbursement, but such sources could include any legally available resources of the City, including the General Fund. The City will vigorously defend the lawsuit and believes that it is unlikely that the plaintiffs will prevail on the majority of the claims alleged.

DATED December 8, 2011

City of Portland, Oregon



# NEW ISSUE – COMPETITIVE via PARITY BOOK-ENTRY ONLY

In the opinion of K&L Gates LLP, Portland, Oregon, Bond Counsel, assuming compliance with certain covenants of the City, interest on the 2011 Series A Bonds is excludable from gross income of the owners of the 2011 Series A Bonds for federal income tax purposes under existing law and is not an item of tax preference for purposes of the federal alternative minimum tax imposed on either individuals or corporations. See "TAX MATTERS" herein for a discussion of the opinion of Bond Counsel. In the opinion of Bond Counsel, interest on the 2011 Series A Bonds is exempt from Oregon personal income tax under existing law.

RATING: Moody's Aa1

## City of Portland, Oregon \$3,400,000 Limited Tax Improvement Bonds 2011 Series A

**BASE CUSIP:** 736679

**Dated:** Date of Delivery **DUE:** June 1, as shown below

The City of Portland, Oregon, Limited Tax Improvement Bonds, 2011 Series A (the "2011 Series A Bonds") will be issued in registered bookentry form only, in denominations of \$5,000 or integral multiples thereof. The 2011 Series A Bonds, when executed and delivered, will be registered in the name of Cede & Co., as the registered owner and nominee for The Depository Trust Company, New York, New York ("DTC"). DTC will act as securities depository for the 2011 Series A Bonds. While Cede & Co. is the registered owner of the 2011 Series A Bonds (the "Owner") as nominee of DTC, references herein to the Bondowners shall mean Cede & Co., as aforesaid, and shall not mean the Beneficial Owners of the 2011 Series A Bonds. See "Book-Entry System" herein.

The 2011 Series A Bonds will bear or accrue interest rates as set forth below. The 2011 Series A Bonds will be dated as of the Date of Delivery. Interest on the 2011 Series A Bonds will be payable semiannually on June 1 and December 1 of each year, beginning June 1, 2012.

The 2011 Series A Bonds will be issued for the purpose of financing assessment contracts relating to local improvements, sidewalk repairs, and system development charges, the costs of which have been assessed against benefiting property owners.

The 2011 Series A Bonds are full faith and credit obligations of the City, and are payable primarily from the Assessment Payments. The 2011 Series A Bonds also are payable from all legally available revenues, taxes and other funds of the City. See "SECURITY" herein.

The 2011 Series A Bonds maturing in 2022 and 2032 are subject to mandatory redemption on any interest payment date prior to maturity. See "REDEMPTION OF THE 2011 SERIES A BONDS -- Mandatory Redemption" herein.

Bonds maturing on June 1, 2032, are subject to optional redemption prior to maturity. See "REDEMPTION OF THE 2011 SERIES A BONDS – Optional Redemption" herein.

#### MATURITY SCHEDULE

Due June 1	Principal Amount	Interest Rate	Price or Yield	CUSIP No. 736679 (1)
2012	\$60,000	1.00%	0.20%	TY7
2013	210,000	2.00	0.45	T7.4
2014	215,000	3.00	0.70	UA7
2015	220,000	3.00	1.00	UB5
2016	215,000	3.00	1.20	UC3

\$1,360,000, 4.00% 2011 Series A Term Bonds due June 1, 2022; Yield 2.50% CUSIP Number: <u>736679 UD1</u>

\$1,120,000, 4.00% 2011 Series A Term Bonds due June 1, 2032; Price 100.00 CUSIP Number: 736679 UE9

(1) Registered Trademark 2011, American Bankers Association. CUSIP data is provided by Standard & Poor's CUSIP Service Bureau, a division of McGraw Hill Companies.

The 2011 Series A Bonds are offered when, as and if issued by the City and accepted by the successful bidder, subject to prior sale, withdrawal or modification of the offer without notice, to the final approving opinion of K&L Gates LLP, Portland, Oregon, Bond Counsel, and to certain other conditions. The City expects that the 2011 Series A Bonds will be available for delivery through the facilities of DTC in New York, New York, on or about December 13, 2011.



# OFFICIAL STATEMENT OF THE

## CITY OF PORTLAND, OREGON

## \$3,400,000 LIMITED TAX IMPROVEMENT BONDS 2011 SERIES A

#### **CITY COUNCIL**

Sam Adams,
Mayor and Commissioner of Finance and Administration

Amanda Fritz, Commissioner No. 1 Nick Fish, Commissioner No. 2 Dan Saltzman, Commissioner No. 3 Randy Leonard, Commissioner No. 4

#### **CITY OFFICIALS**

LaVonne Griffin-Valade, City Auditor Eric H. Johansen, City Treasurer Linda Meng, City Attorney

Jack D. Graham, Chief Administrative Officer Richard F. Goward, Jr., Chief Financial Officer

#### **DEBT MANAGEMENT**

B. Jonas Biery, Debt Manager City of Portland 1221 SW Fourth Avenue, Room 120 Portland, Oregon 97204 Phone: (503) 823-4222 Fax: (503) 823-4209 Jonas.Biery@portlandoregon.gov

#### **BOND COUNSEL**

K&L Gates LLP Portland, Oregon



No dealer, broker, salesperson or other person has been authorized by the City of Portland (the "City") to give any information or to make any representations, other than those contained in this Official Statement, and, if given or made, such other information or representations must not be relied upon as having been authorized by the City. Bond Counsel's review of this document is limited; see "Legal Matters" herein.

This Official Statement speaks only as of its date, and the information contained herein is subject to change without notice. Certain statements contained in this Official Statement are projections, forecasts and other statements about future events. These statements ("Forward Looking Statements") are not statements of historical facts and no assurance can be given that the results shown in these Forward Looking Statements will be achieved. See "FORWARD LOOKING STATEMENTS." All estimates set forth herein have been made on the best information available and are believed to be reliable, but no representations whatsoever are made that such estimates are correct. So far as any statements herein involve any matters of opinion, whether or not expressly so stated, they are intended merely as such and are not representations of fact.

This Official Statement does not constitute an offer to sell or the solicitation of any offer to buy, nor shall there be any sale of, the 2011 Series A Bonds by any person in any jurisdiction in which it is unlawful for such person to make such offer, solicitation or sale. In making an investment decision, potential investors must rely on their own examination of the City and the terms of the offering, including the merits and risks involved. These securities have not been recommended by any federal or state securities commission or regulatory authority. Furthermore, the foregoing authorities have not confirmed the accuracy or determined the adequacy of this Official Statement. Any representation to the contrary is a criminal offense. In connection with this offering, the successful bidder may over allot or effect transactions which stabilize or maintain the market price of the 2011 Series A Bonds at a level above that which might otherwise prevail in the open market. Such stabilizing, if commenced, may be discontinued, and if discontinued, then recommenced, at any time.

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- A: BOND DECLARATION
- B: EXCERPTS OF AUDITED FINANCIAL STATEMENTS
- C: LEGAL OPINION
- D: CONTINUING DISCLOSURE CERTIFICATE
- E: BOOK-ENTRY SYSTEM

# OFFICIAL STATEMENT OF THE CITY OF PORTLAND, OREGON RELATED TO

## \$3,400,000 LIMITED TAX IMPROVEMENT BONDS 2011 SERIES A

#### INTRODUCTION

This Official Statement sets forth certain information concerning the City of Portland, Oregon (the "City") and its Limited Tax Improvement Bonds, 2011 Series A (the "2011 Series A Bonds").

#### THE 2011 SERIES A BONDS

#### **SECURITY**

The full faith and credit of the City are pledged to the punctual payment of principal, premium, if any, and interest on the 2011 Series A Bonds. The 2011 Series A Bonds are expected to be paid primarily from installment payments of amounts that property owners are obligated to pay to the City in connection with projects that are financed with the 2011 Series A Bonds, the net proceeds of foreclosing any such obligations, and interest earnings on those amounts and proceeds (collectively, the "Assessment Payments"). Projects expected to be financed include local improvement projects, system development charge projects, and sidewalk repair projects (collectively, the "Projects"). To the extent that Assessment Payments are not sufficient to pay the 2011 Series A Bonds, the 2011 Series A Bonds are further payable from all legally available revenues, taxes and other funds of the City. The City has pledged the Assessment Payments to secure the 2011 Series A Bonds, but has reserved the right to grant liens on the Assessment Payments that are superior to the lien on the Assessment Payments that secures the 2011 Series A Bonds.

### **AUTHORIZATION AND PURPOSE**

The 2011 Series A Bonds are authorized by Oregon Revised Statutes ("ORS") 287A.150, the City Charter, and by City Ordinance No. 184933 adopted by the City Council on October 12, 2011. The 2011 Series A Bonds are being issued pursuant to a Bond Declaration that is dated as of the date of closing (the "Bond Declaration"). The form of the Bond Declaration is provided in Appendix A. The 2011 Series A Bonds will be issued for the purpose of financing or refinancing various public improvements comprising the Projects for which the City is entitled to receive the Assessment Payments.

#### DESCRIPTION

The 2011 Series A Bonds will be issued in book-entry form only, in registered form in denominations of \$5,000 or integral multiples thereof. The 2011 Series A Bonds, when executed and delivered, will be registered in the name of Cede & Co., as the registered owner and nominee for The Depository Trust Company, New York, New York ("DTC"). Purchasers of the 2011 Series A Bonds who are the Beneficial Owners thereof will not receive certificates evidencing their ownership interests in the 2011 Series A Bonds. While Cede & Co. is the registered Owner of the 2011 Series A Bonds (in such capacity, the "Owner") as nominee of DTC, it shall be treated in all respects as the sole Owner of the 2011 Series A Bonds and shall have the right to exercise (in lieu of the Beneficial Owners of the 2011 Series A Bonds) all rights as Owner, including but not limited to the right to give consents, the right to receive notices (including notices of redemption), and other rights conferred on owners of the 2011 Series A Bonds under the Bond Declaration or applicable law. So long as the 2011 Series A Bonds are subject to the Book-Entry System, all registrations and transfers of Beneficial Ownership of the 2011 Series A Bonds will be made only through the Book-Entry System. See "BOOK-ENTRY SYSTEM" in Appendix E herein.

The 2011 Series A Bonds will be dated as of the Date of Delivery, and will bear interest at the rates and mature in the amounts and on the dates set forth on the cover page of this Official Statement. Interest on the 2011 Series A Bonds is

payable on June 1, 2012, and semi-annually thereafter on June 1 and December 1 of each year, and will be calculated on the basis of a 360-day year consisting of twelve 30-day months.

#### PAYMENT OF THE 2011 SERIES A BONDS WHILE IN BOOK-ENTRY SYSTEM

So long as the 2011 Series A Bonds are subject to the Book-Entry System, all payments of the principal of and interest on the 2011 Series A Bonds shall be remitted by the Registrar and Paying Agent, currently U.S. Bank National Association (the "Paying Agent") directly to DTC. DTC, in turn, will be required to distribute such payments to DTC Participants, and the DTC Participants will be responsible for ultimate distribution of such payments to the Beneficial Owners of the 2011 Series A Bonds. The City has no responsibility for the distribution of any payments on the 2011 Series A Bonds by DTC to any DTC Participant or by any DTC Participant to any Beneficial Owner, and shall have no liability whatsoever in the event of any failure by DTC or a DTC Participant to make any such distribution. See "BOOK-ENTRY SYSTEM" in Appendix E herein.

#### **REDEMPTION OF 2011 SERIES A BONDS**

#### **Optional Redemption**

The 2011 Series A Bonds maturing on June 1, 2032, are subject to redemption at the option of the City in whole or in part on June 1, 2022, and on any date thereafter, at a price of par plus interest accrued to the date fixed for redemption.

#### **Mandatory Redemption**

The 2011 Series A Bonds maturing on June 1, 2022, and June 1, 2032 (the "Term Bonds") are subject to mandatory redemption, in integral multiples of \$5,000, in order of maturity and by lot within a maturity, on June 1, 2012, and on any interest payment date thereafter, at a price of par plus interest accrued to the date fixed for redemption, from Assessment Payments as provided in the next sentence. The City will apply Assessment Payments to redeem the Term Bonds to the extent that Assessment Payments received by the City exceed the amount the City determines it should retain to allow the City to pay scheduled debt service on the 2011 Series A Bonds from Assessment Payments. The City may use Assessment Payments to purchase Term Bonds in the secondary market, and Term Bonds purchased by the City may be credited against the mandatory redemption requirement described in this paragraph. The City will redeem all of the June 1, 2022 Term Bonds before it redeems any June 1, 2032 Term Bonds.

#### **Notice of Redemption**

Notice of redemption will be given as provided in the Bond Declaration. While the 2011 Series A Bonds are in book-entry form, notice of redemption will be given to DTC in accordance with DTC's rules. Unless the book-entry system is discontinued, notice of any call for redemption shall be given to DTC not less than twenty days prior to the redemption date. DTC shall be responsible for notifying the DTC participants; Beneficial Owners are responsible for making arrangements with the DTC participants to received redemption notices. Any notice of redemption may be conditioned on the occurrence of specified events, as provided in the Bond Declaration.

#### LOCAL IMPROVEMENT PROJECTS AND FINANCING

The City allows property owners who are assessed for the costs of public infrastructure projects that specifically benefit their properties or who are assessed systems development charges for public infrastructure to pay those charges in installments. The obligation to pay those installment payments has a lien on property that is superior to all other liens except tax liens. These installment payments are the primary part of the "Assessment Payments," which are the primary source of payment for the 2011 Series A Bonds. Property owners may prepay their installment obligations at any time. In the event that the Assessment Payments are not sufficient to repay the 2011 Series A Bonds, the City is obligated to pay the 2011 Series A Bonds from all its legally available revenues, taxes and other funds.

#### **Description of Assessed Properties**

The 2011 Series A Bonds are expected to be repaid from the Assessment Payments. Approximately 166 installment contracts totaling \$3.6 million in principal amount are expected to be financed with proceeds of the 2011 Series A Bonds. The following table shows the categories of assessment contracts to be financed.

Table 1
CITY OF PORTLAND, OREGON
Assessment Contracts by Type

Bureau/Program	Purpose	Amount	% of Total
Local Improvement District	Streets	\$1,559,556	43.2%
Bureau of Environmental Services	SDCs	838,065	23.2%
Local Improvement District	Portland Transit Mall	705,589	19.6%
Portland Parks and Recreation	SDCs	223,455	6.2%
Portland Bureau of Transportation	SDCs	194,325	5.4%
Portland Bureau of Transportation	Sidewalks	61,237	1.7%
Portland Water Bureau	SDCs	24,473	0.7%
TOTAL	=	\$3,606,700	100.00%

Source: City of Portland.

Major property owners that are expected to have assessments financed with proceeds of the 2011 Series A Bonds are shown in the table below.

Table 2
CITY OF PORTLAND, OREGON
Assessment Contracts by Major Property Owner

	Contract	Percentage of
Major Property Owner Contracts	Amount	Total Contracts
Walsh Holdings LLC	\$482,324	13.4%
Fox Tower LLC	330,302	9.2%
One Thousand Broadway Building LP	269,597	7.5%
Northwest Wood & Fibre	220,224	6.1%
Madden, Mark R TR	218,145	6.0%
IIT Portland Portfolio - Airport	176,987	4.9%
Palace Construction Inc	109,702	3.0%
Total Major Property Owner Contracts	\$1,807,281	50.10%
<b>Minor Property Owner Contracts (1)</b>	1,799,419	49.9%
<b>Total Outstanding Contract Balance (as of 11-1-2011)</b>	\$3,606,700	100.0%

Notes:

(1) Those property owners representing less than \$100,000 of total contracts.

The total assessed value of the benefiting properties is approximately \$385.2 million. Value to loan ratios by class are as follows:

# Table 3 CITY OF PORTLAND, OREGON Value to Loan Ratios for Properties with Assessment Contracts

	Percent of
Value to Loan Ratio	Contract Principal
Less than 2:1	0.1%
2:1 to 5:1	13.5%
5:1 to 10:1	22.3%
10:1 or higher	64.1%

Source: City of Portland.

#### **Redemption Expectations**

Property owners have elected to make their installment payments over terms of 5, 10 or 20 years, and have the right to prepay the unpaid principal amount at any time without penalty. The installment payments are a lien on the land, and not a personal obligation of the owners of that land. The lien of the installment payments runs with the land, and remains a prior lien on the property even if it is transferred. Property owners may become delinquent in their assessment payments and incur collection charges and penalties. These factors make the actual assessment repayment schedule uncertain.

The City will redeem the 2011 Series A Bonds according to the availability of Assessment Payments. The City may begin to redeem the 2011 Series A Bonds from Assessment Payments beginning June 1, 2012. Table 4 projects the amount of 2011 Series A Bonds the City expects to redeem each year. The 2011 Series A Bonds maturing on June 1, 2022, will be called in their entirety before any 2011 Series A Bonds maturing on June 1, 2032, are called.

The assessment projections shown in Table 4 assume a prepayment rates of 20 percent in years 1 and 2, 15 percent in years 3 through 5, and five percent in years 6 through 11 for all contracts. Additionally, projections assume a 20 percent delinquency rate in years 1 through 3 and 10 percent thereafter for all assessment contracts.

The City makes no representation as to whether the projections shown in Table 4 will be realized. The rate of redemption of the 2011 Series A Bonds may be significantly faster or slower than is shown in Table 4. However, the City is obligated to pay at maturity from all legally available funds.

Table 4
CITY OF PORTLAND, OREGON
Projected Term Bond Redemptions (1)

Date	Projected 6/1/2022 Term Bond Redemptions	Projected 6/1/2032 Term Bond Redemptions	Total Projected Redemptions
		\$0	
6/1/2012	\$85,000	·	\$85,000
12/1/2012	85,000	0	85,000
6/1/2013	0	0	0
12/1/2013	90,000	0	90,000
6/1/2014	0	0	0
12/1/2014	100,000	0	100,000
6/1/2015	0	0	0
12/1/2015	90,000	0	90,000
6/1/2016	0	0	0
12/1/2016	145,000	0	145,000
6/1/2017	140,000	0	140,000
12/1/2017	135,000	0	135,000
6/1/2018	145,000	0	145,000
12/1/2018	140,000	0	140,000
6/1/2019	145,000	0	145,000
12/1/2019	60,000	85,000	145,000
6/1/2020	0	145,000	145,000
12/1/2020	0	150,000	150,000
6/1/2021	0	135,000	135,000
12/1/2021	0	85,000	85,000
6/1/2022	0	55,000	55,000
12/1/2022	0	45,000	45,000
6/1/2023	0	50,000	50,000
12/1/2023	0	50,000	50,000
6/1/2024	0	50,000	50,000
12/1/2024	0	50,000	50,000
6/1/2025	0	55,000	55,000
12/1/2025	0	55,000	55,000
6/1/2026	0	55,000	55,000
12/1/2026	0	55,000	55,000
Total	\$1,360,000	\$1,120,000	\$2,480,000

Projected

Average Life: 4.94 years 10.73 years

#### Notes:

(1) The City makes no representation as to whether the projections shown above will be realized. The rate of redemption of the 2022 and 2032 Term Bonds may be significantly faster or slower than shown in the projections above.

## ESTIMATED SOURCES AND USES OF FUNDS

The anticipated uses of proceeds from the 2011 Series A Bonds are itemized in the following table:

# Table 5 CITY OF PORTLAND, OREGON Estimated Sources and Uses of Funds

SOURCES	OF FUNDS
---------	----------

Par amount of bonds Reoffering premium/(discount)	\$3,400,000.00 235,616.55
Total sources of funds	\$3,635,616.55
USES OF FUNDS Deposit to project fund	3,606,699.70
Underwriter's discount Costs of issuance	26,405.33 2,511.52
Total uses of funds	3,635,616.55

## **DEBT SERVICE SCHEDULE FOR 2011 SERIES A BONDS**

The following table presents the debt service schedule for the 2011 Series A Bonds.

Table 6
CITY OF PORTLAND, OREGON
Scheduled Debt Service on the 2011 Series A Bonds

Fiscal	Year
End	inσ

Ending			
June 30	Principal	Interest	Total
2012	\$60,000	\$57,633	\$117,633
2013	210,000	122,900	332,900
2014	215,000	118,700	333,700
2015	220,000	112,250	332,250
2016	215,000	105,650	320,650
2017	_	99,200	99,200
2017	_	99,200	99,200
2019	_	99,200	99,200
2020	_	99,200	99,200
2021	_	99,200	99,200
_0_1		>> <b>,2</b> 00	>> <b>,=</b> 00
2022	1,360,000	99,200	1,459,200
2023	-	44,800	44,800
2024	-	44,800	44,800
2025	-	44,800	44,800
2026	-	44,800	44,800
2027		44,800	44,800
2027	-	44,800	44,800
2028	-	· · · · · · · · · · · · · · · · · · ·	
	-	44,800	44,800
2030	-	44,800	44,800
2031	-	44,800	44,800
2032	1,120,000	44,800	1,164,800
Total	\$3,400,000	\$1,560,333	\$4,960,333

#### ANNUAL DISCLOSURE INFORMATION

In conformance with SEC Rule 15c2-12, as amended (17 CFR Part 240, §.15c2-12), the City will provide annually the updated historical financial information and operating data of the type presented in this section entitled "ANNUAL DISCLOSURE INFORMATION" to the Municipal Securities Rulemaking Board ("MSRB") through its Electronic Municipal Market Access ("EMMA") system, so long as the MSRB approves of its use. See Appendix D, "Continuing Disclosure Certificate" herein.

#### FINANCIAL OPERATIONS

#### **Basis of Accounting**

The governmental fund types, expendable trust funds and agency funds are maintained on the modified accrual basis of accounting. The accounting practices of the City conforms to generally accepted accounting principles.

#### Fiscal Year

July 1 to June 30.

#### **Audits**

The Oregon Municipal Audit Law (ORS 297.405 - 297.555) requires an audit and examination be made of the accounts and financial affairs of every municipal corporation at least once each year. The audit shall be made by accountants whose names are included on the roster prepared by the State Board of Accountancy. Moss Adams LLP has performed auditing services for FY 2002-03 through FY 2009-10.

Α complete copy of the City's FY 2009-10 audit is available on the City's web site at http://www.portlandonline.com/omf/index.cfm?c=54148. The City's web site is listed for reference only, and is not part of this Official Statement. Excerpts of the City's audited financial statements for the City's General Fund on a Generally Accepted Accounting Principles (GAAP) basis are found in the Appendix.

#### FINANCIAL REPORTING

The City has been awarded the Government Finance Officers Association ("GFOA") Certificate of Achievement for Excellence in Financial Reporting every year since 1982. According to the GFOA, the Certificate of Achievement is the "highest form of recognition in the area of governmental financial reporting." To be awarded the certificate, a governmental unit must publish an easily readable and efficiently organized comprehensive financial report whose content conforms to program requirements and satisfies both generally accepted accounting principles and applicable legal requirements.

#### GENERAL FUND

#### Overview

The General Fund includes all activities of the City that are supported by property taxes and other non-dedicated revenues, including utility license fees, business license fees, transient lodging taxes, state shared revenues (from cigarette and liquor taxes), interest income, and miscellaneous revenues and beginning cash balances. General Fund resources are used to support such City services as police, fire and parks, as well as planning, community development and administrative support services.

#### **No Material Liens**

The City has not granted any material liens on amounts in the General Fund. The limited tax bonds of the City and the salaries and other expenses of the City that are paid from the General Fund all have an unsecured claim to amounts in the General Fund.

#### **General Fund Revenues**

Major categories of revenues that are accounted for in the General Fund are described below. Table 4, excerpted from the City's annual financial statements, presents a Schedule of Revenues and Expenditures on a budgetary basis.

**Taxes.** Taxes consist of two categories: property taxes and transient lodging taxes. Property taxes constitute the largest revenue source, representing nearly 45 percent of total General Fund revenues in FY 2009-10. Property taxes consist of current year and prior year property taxes collected from the City's \$4.577/\$1,000 permanent rate levy (\$188.6 million). See "PROPERTY TAX AND VALUATION INFORMATION – Section 11 – Permanent Tax Rate" herein.

The transient lodging tax is a tax on transient lodgers, which are daily or weekly renters at hotels, motels and other lodging establishments. Beginning April 1, 2000, the tax rate within Multnomah County is 11.5 percent. Of the 11.5 percent transient lodging tax collected within the City, 6.0 percent is allocated to the City, with 5.0 percent going to the City's General Fund and 1.0 percent going to Travel Portland (formerly the Portland Visitors Association). The remaining 5.5 percent is allocated to Multnomah County. Transient lodging taxes were 3.4 percent of General Fund revenues in FY 2009-10, or \$14.2 million.

**Licenses and Permits.** Licenses and permits represented \$118.8 million, or 28.4 percent of the General Fund revenues, in FY 2009-10. Within this category are business license fee revenues collected from firms doing business within the City. The City's business license fee is based upon net apportioned income, and must be paid in advance for each year of business. Utility license fees, which are paid by public utilities such as electric, natural gas, communications, and cable providers, doing business in Portland, are another major revenue source. Additionally, utility license fee revenues are derived from fees charged to their customers by the City's water and sewer utilities.

**Intergovernmental Revenues.** Intergovernmental revenues (7.0 percent of the FY 2009-10 General Fund revenues, or about \$29.1 million) consist largely of State-shared revenues (including taxes on cigarettes and liquor), and also include revenues from Multnomah County and other local governments for their shares of expenses of specific programs or activities that are administered by the City. The City (along with the State and Multnomah County) also receives a share of revenues from traffic court fines, classified as local shared revenues.

**Charges for Services.** Charges for services were \$18.0 million, or 4.3 percent of General Fund revenues in FY 2009-10. This category includes rents and reimbursements received for use of City-owned property such as City Hall, PGE Park and other facilities, and parks and recreation facilities fees.

**Other Sources.** The General Fund receives revenues from a variety of other sources. Approximately 4.9 percent of its revenues are received from City bureaus and agencies related to specific services that are paid from this fund. Additionally, all bureaus whose programs are supported by the General Fund pay a share of centralized service or overhead costs. In total, these overhead billings represented 5.8 percent of General Fund revenues in FY 2009-10. Other sources include investment earnings, payments in lieu of taxes, and General Fund intrafund revenue.

Table 7
CITY OF PORTLAND, OREGON
Statement of General Fund Revenues and Expenditures
(Actual Results Reported on a Budgetary Basis)

	FY 2005-06	FY 2006-07	FY 2007-08	FY 2008-09	FY 2009-10
REVENUES					
Taxes:					
Current/prior year property taxes	\$159,783,669	\$167,687,976	\$175,172,471	\$180,169,233	\$188,611,104
Lodging taxes	13,303,241	14,605,568	16,372,997	19,643,852	14,224,430
Total taxes	173,086,910	182,293,544	191,545,468	199,813,085	202,835,534
Licenses and permits:					
Business licenses, net	62,231,703	75,758,543	76,517,913	68,824,823	59,803,972
Public utility licenses	45,481,383	46,999,857	51,258,950	51,768,928	54,753,844
Other	3,221,317	3,946,893	4,192,796	4,383,071	4,199,758
Total licenses and permits	110,934,403	126,705,293	131,969,659	124,976,822	118,757,574
Intergovernmental					
Federal cost sharing	-	-	-	-	53,413
State sources	11,495,893	11,986,454	11,861,607	12,933,508	12,157,719
County sources	4,500,699	3,906,601	2,839,361	1,914,850	1,495,290
Local sources	10,423,267	12,386,117	11,532,177	14,439,774	15,392,016
Total intergovernmental	26,419,859	28,279,172	26,233,145	29,288,132	29,098,438
Charges for services:					
Rents and reimbursements	2,380,112	3,217,317	3,759,621	3,921,430	3,809,186
Parks and recreation facilities fees	7,895,635	8,578,462	9,476,797	9,286,171	9,968,315
Other	4,625,719	5,061,122	6,038,568	4,459,423	4,262,094
Total charges for services	14,901,466	16,856,901	19,274,986	17,667,024	18,039,595
Billings to other funds for services Billings to other funds for general	39,875,236	42,026,758	38,250,600	29,569,803	20,299,663
and overhead charges	13,194,088	16,508,882	19,906,535	22,962,943	24,377,463
Other	8,932,465	11,356,416	11,986,794	7,043,626	4,553,645
TOTAL REVENUES	\$387,344,427	\$424,026,966	\$439,167,187	\$431,321,435	\$417,961,912

## Table 7 (continued) CITY OF PORTLAND, OREGON

## Statement of General Fund Revenues and Expenditures (Actual Results Reported on a Budgetary Basis)

EXPENDITURES	FY 2005-06	FY 2006-07	FY 2007-08	FY 2008-09	FY 2009-10
Public Safety	\$217,668,186	\$231,211,310	\$239,109,736	\$241,028,654	\$248,738,454
Parks, Recreation and Culture	50,395,432	58,189,332	59,059,863	59,185,906	61,537,488
Community Development	30,623,102	43,396,132	49,146,026	42,885,951	42,063,934
Legislative/Admin. Support Services	65,138,233	68,990,433	69,340,049	63,243,312	62,589,145
Debt service and related costs	269,219	240,755	2,039,003	2,065	4,916,113
Capital outlay	3,701,346	4,383,485	5,078,171	358,618	3,369,952
TOTAL EXPENDITURES	367,795,518	406,411,447	423,772,848	406,704,506	423,215,086
Revenues Over / (Under) Expenditures	19,548,909	17,615,519	15,394,339	24,616,929	(5,253,174)
OTHER FINANCING SOURCES/(USES)					
Transfers from other funds	37,532,787	43,422,486	34,635,650	27,178,016	26,512,123
Transfers to other funds	(40,331,039)	(49,592,768)	(56,483,049)	(59,082,312)	(47,166,753)
Loans issued	1,824,000	-	-	-	-
Internal loan proceeds/remittances	-	-	-	-	(8,506,660)
Sale of capital asset	76,351	-	-	1,202,998	6,787
TOTAL OTHER FINANCING SOURCES / (USES)	(897,901)	(6,170,282)	(21,847,399)	(30,701,298)	(29,154,503)
Net Change in Fund Balance	8,651,008	11,445,237	(6,453,060)	(6,084,369)	(34,407,677)
Beginning Fund Balance, Budgetary Basis	51,561,836	70,212,844	81,658,081	75,205,021	69,120,652
<b>Ending Fund Balance, Budgetary Basis</b>	\$70,212,844	\$81,658,081	\$75,205,021	\$69,120,652	\$34,712,975
Adjustments to GAAP basis: General Reserve Fund budgeted as separate fund	\$49,249,291	\$49,721,922	\$55,220,383	\$63,622,146	\$48,784,573
Internal loans Unrealized gain (loss) on investments – GASB 31	(200,461)	(95,760)	471,837	970,483	8,506,660 (178,800)
Resources not available for spending:					
Petty cash	18,926	42,570	42,550	42,145	47,000
Ending Fund Balance, GAAP basis	\$119,280,600	\$131,326,813	\$130,939,791	\$133,755,426	\$91,872,408

Source: City of Portland.

#### CITY BUDGET PROCESS

The City prepares annual budgets for all its bureaus and funds in accordance with provisions of Oregon Local Budget Law. The law provides standard procedures for the preparation, presentation, administration, and public notice for public sector budgets. At the outset of the process, the Mayor or the full City Council reviews overall goals, establishes priorities, and provides direction to bureaus. The Council conducts an extensive public information process to obtain direct public input on City service priorities, and most bureaus include key stakeholders in developing their budget requests. In addition to this public outreach process, the City created the Portland Utilities Review Board (the "PURB") in 1994. The PURB, an appointed body of nine interested citizens who provide independent and representative customer review of water, sewer, stormwater, and solid waste financial plans and rates, operates in an advisory capacity to Council.

A five-year General Fund financial forecast, which serves as the basis for determining resources available for budgeting, is also provided to the City Council along with budget requests. Major City bureaus generally prepare and submit five-year financial plans and Capital Improvement Plans.

Bureau budget requests are reviewed by the Mayor and Council members, as well as a panel of community advisors. The Mayor develops a Proposed Budget that addresses City Council priorities, public input, and balancing requirements. Following presentation of the Proposed Budget, a community hearing is scheduled wherein public testimony is taken. A budget summary and notice of hearing are published prior to the hearings. The City Council, sitting as the Budget Committee, considers the testimony from the community and can alter the budget proposal before voting to approve the budget.

The City Council transmits the Approved Budget to the Tax Supervising and Conservation Commission (the "TSCC"), an oversight board appointed by the governor, for public hearing and review for compliance with budget law. Upon certification by the TSCC, the City Council holds a final public hearing prior to adoption. Final adoption of the City's budget is required to be through a vote of the Council no later than June 30. All committee meetings and budget hearings are open to the public.

#### **INSURANCE**

The City is self-insured for workers' compensation, general liability claims and certain employees' medical coverage in internal service funds. The Oregon Tort Claims Act (ORS 30.260 to 30.300) limits certain claims against the City for personal injury, death and property damage or destruction as described below. Claims under federal jurisdiction are not subject to such limitations. The City estimates liability for incurred losses for reported and unreported claims for workers' compensation, general and fleet liability and employee medical coverage (included in accrued self insurance claims in the combined statement of net assets).

Workers' compensation, general and fleet liability estimates are primarily based on individual case estimates for reported claims and through historical data for unreported claims as determined by the City's Risk Management Division and independent actuarial studies. Liabilities are based on estimated ultimate cost of settling claims, including effects of inflation and other societal and economic factors. The estimated liability is then discounted by the City's expected rate of return and anticipated timing of cash outlays to determine present value of the liability. For fiscal year ended June 30, 2011, the expected rate of return is 0.65 percent. For fiscal year ending June 30, 2012, the expected rate of return is 0.50 percent. The Bureau of Human Resources and the employee benefits consultant determines relevant employees' medical coverage estimates.

The City provides insurance coverage deemed as adequate, appropriate, and actuarially sound. It meets all the City's anticipated settlements, obligations and outstanding liabilities. Furthermore, current levels of accrued claims and retained earnings are viewed as reasonable provisions for expected future losses. An excess liability coverage insurance policy covers individual claims in excess of \$1,000,000. The City's limits of coverage on the excess liability policy is \$30 million per claim above the \$1 million self-insurance retention. Currently the City has one open claim that may exceed the self-insured retention. It is scheduled for trial in February 2012. An excess workers' compensation coverage insurance policy covers claims in excess of \$750,000. Currently this excess insurance will cover up to statutory limits.

#### Personal Injury and Death Claim

Under ORS 30.272, the liability of a local public body and its officers, employees and agents acting within the scope of their employment or duties, to any single claimant for covered personal injury or death claims (and not property claims) arising out of a single accident or occurrence may not exceed \$533,300 for causes of action arising on or after July 1, 2010, and before July 1, 2011. This cap increases incrementally through June 30, 2015, to \$666,700. The liability limits to all claimants for covered personal injury or death claims (and not property claims) arising from a single accident or occurrence increases to \$1,066,700, for causes of action arising on or after July 1, 2010, and before July 1, 2011, and incrementally to \$1,333,300 for causes of action arising on or after July 1, 2014, and before July 1, 2015.

For causes of action arising on or after July 1, 2015, the liability limits for both a single claimant and all claimants will be adjusted based on a determination by a State Court Administrator of the percentage increase or decrease in the cost of living for the previous calendar year as provided in the formula in ORS 30.272. The adjustment may not exceed three percent for any year.

#### **Property Damage or Destruction Claim**

Under ORS 30.273, the liability of a public body and its officers, employees and agents acting within the scope of their employment or duties, for covered claims for damage and destruction of property that arise from causes of action arising on or after July 1, 2011, and before July 1, 2012, are as follows: (a) \$101,400 for any single claimant and (b) \$506,900 to all claimants. These liability limits are adjusted based on a determination by a State Court Administrator of the percentage increase or decrease in the cost of living for the previous calendar year as provided in the formula in ORS 30.273. The adjustment may not exceed three percent for any year.

#### PENSION PLANS

#### General

Substantially all City employees (other than most fire and police personnel), after six months of employment, are participants in three retirement pension benefit programs under the State of Oregon Public Employees Retirement System ("PERS" or the "System") – Tier 1, Tier 2, or the Oregon Public Service Retirement Plan ("OPSRP").

The Tier 1 and Tier 2 pension programs (the "T1/T2 Pension Programs") are defined benefit pension plans that provide retirement and disability benefits, annual cost-of-living adjustments, and death benefits to members and their beneficiaries. Different benefit structures apply to participants depending on their date of hire. Retirement benefits for T1/T2 Pension Program members are based on final average salary and length of service and are calculated under a full formula method, formula plus annuity method, or money match (defined contribution) method if a greater benefit results.

Public employees hired on or after August 29, 2003, become part of OPSRP, unless membership was previously established in the T1/T2 Pension Program. OPSRP is a hybrid (defined contribution/defined benefit) pension plan with two components. Employer contributions fund the defined benefit program and employee contributions fund the Individual Account Program ("IAP") under the separate defined contribution program. Beginning January 1, 2004, active members of the T1/T2 Pension Program became members of the IAP under OPSRP and their employee contributions were directed to the member's IAP account and will be part of a separate defined contribution program.

Oregon statutes require an actuarial valuation of the System by a competent actuary at least once every two years. Under current practice, actuarial valuations are performed annually, but only valuations as of the end of each odd-numbered year are used to determine contribution rates that employers will be required to pay to fund the obligations of T1/T2 Pension Programs, OPSRP and the PERS-sponsored Retirement Health Insurance Account Plan ("RHIA"). See "POST-EMPLOYMENT RETIREMENT BENEFITS" below.

In September 2008, Mercer Human Resource Consulting ("Mercer"), the PERS actuary, released the City's 2007 actuarial valuation report (the "2007 City Report"), which includes the City's share of the System's actuarial accrued liabilities and assets as of December 31, 2007 and provides the City's employer contribution rates that are currently in effect (effective from July 1, 2009 through June 30, 2011). In October 2010, Mercer released an actuarial valuation for the City as of December 31, 2009 (the "2009 City Report"), which included the City's share of the System's actuarial accrued liability as of December 31, 2009 and provides the City's employer contribution rates for the 2011-2013 biennium.

#### **Employer Asset Valuation and Liabilities**

An employer's share of PERS's UAL is the excess of the actuarially determined present value of the employer's benefit obligations to employees over the existing actuarially determined assets available to pay those benefits.

The City is pooled with the State of Oregon and other Oregon local government and community college public employers for its T1/T2 Pension Programs (the "State and Local Government Rate Pool" or "SLGRP"), and the SLGRP's assets and liabilities are pooled. These assets and liabilities are not tracked or calculated on an employer basis or allocated to individual employers. The City's portion of the SLGRP's assets and liabilities is based on the City's proportionate share of SLGRP's pooled covered payroll. OPSRP's assets and liabilities are pooled on a program-wide basis. These assets and liabilities are not tracked or calculated on an employer basis or allocated to individual employers. The City's allocated share of OPSRP's assets and liabilities is based on the City's proportionate share of OPSRP's pooled covered payroll. The City's proportionate liability of the T1/T2 Pension Programs and OPSRP may increase if other pool participants fail to pay their full employer contributions.

The table below is a summary of principal valuation results from the 2007 City Valuation and the 2009 City Report.

# Table 8 CITY OF PORTLAND, OREGON Valuation Results for 2007 and 2009 (as of December 31)

	2007	2009
Allocated Pooled T1/T2 UAL/ (surplus)	(\$221,774,371)	\$178,802,989
Allocated Pooled OPSRP UAL/ (surplus)	(2,425,248)	3,216,137
Net unfunded pension actuarial		_
accrued liability/(surplus)	(\$224,199,619)	\$182,019,126

Source: City of Portland, Oregon Public Employees Retirement System, 12/31/07 Valuation Report prepared by Mercer Human Resource Consulting and City of Portland, Oregon Public Employees Retirement System, 12/31/09 Valuation Report prepared by Mercer Human Resource Consulting.

Significant actuarial assumptions and methods used in the valuations included: (a) Projected Unit Credit actuarial cost method, (b) asset valuation method based on market value, (c) rate of return on the investment of present and future assets of 8%, (d) payroll growth rate of 3.75%, (e) consumer price inflation of 2.75% per year, and (f) UAL amortization method of a level percentage of payroll over 20 years (fixed) for the T1/T2 Pension Programs and 16 years (fixed) for OPSRP.

The funded status of the System and the City, as reported by Mercer, changes over time depending on the market performance of the securities that the Oregon Public Employees Retirement Fund (the "OPERF") is invested, future changes in compensation and benefits of covered employees, any additional lump sum deposits made by employers, demographic characteristics of members and methodologies and assumptions used by the actuary in estimating the assets and liabilities of PERS. No assurance can be given that the unfunded actuarial liability of PERS and of the City will not materially increase.

#### **Employer Contribution Rates**

Employer contribution rates are based upon the current and projected cost of benefits and the anticipated level of funding available from the OPERF, including known and anticipated investment performance of the OPERF. The City's current employer contribution rates are based on the 2007 City Report. These rates became effective on July 1, 2009 and are effective through June 30, 2011. The 2009 City Report provides employer contribution rates for the 2011-2013 biennium.

In January 2010 the PERS Board adopted a revised implementation of the rate collar limiting increases in employer contribution rates from biennium to biennium (the "Rate Collar"). Under normal conditions, the Rate Collar is the greater of three percent of payroll or 20 percent of the current base rate. If the funded status of the SLGRP is below 80 percent, the Rate Collar increases by 0.3 percent for every percentage point under the 80 percent funded level until it reaches six percent at the 70 percent funded level. The 2009 System Valuation found that the SLGRP was 77 percent funded, resulting in a Rate Collar of 3.9 percent. The Rate Collar limits increases in employer contribution rates before rate reductions from side accounts are deducted, and does not cover charges associated with RHIA and RHIPA. Because the 2011-2013 employer contribution rates were reduced by the Rate Collar, further rate increases are anticipated for the 2013-2015 biennium. Presently, PERS anticipates that system-wide, the 2013-2015 rates will be increased by approximately 5 percent of covered payroll as a result of the implementation of the Rate Collar in the 2011-2013 biennium. This increase, however, will be subject to change based on the investment performance of OPERF and other factors. The City's actual 2013-2015 contribution rate increase also may vary from the system-wide number.

The table below shows the City's current employer contribution rates and the 2011-2013 rates.

# Table 9 CITY OF PORTLAND, OREGON Current and Future Employer Contribution Rates (Percentage of Covered Payroll)

	Current Rates 2009-2011			]	Future Rate 2011-2013	s
	T1/T2	OPSRP General	OPSRP P&F	T1/T2	OPSRP General	OPSRP P&F
Total net pension contribution rate	4.01%	4.85%	7.56%	8.71%	7.19%	9.90%

Source: City of Portland, Oregon Public Employees Retirement System, 12/31/07 Valuation Report prepared by Mercer Human Resource Consulting and City of Portland, Oregon Public Employees Retirement System, 12/31/09 Valuation Report prepared by Mercer Human Resource Consulting.

Currently, one percent of covered payroll for the three pension benefit programs is approximately: \$1,876,136 for T1/T2 Pension Programs; \$798,072 for OPSRP general services; and \$136,227 for OPSRP police and fire. The City's contribution rates may increase or decrease due to a variety of factors, including the investment performance of the OPERF, the use of reserves, further changes to system valuation methodology and assumptions and decisions by the PERS Board and changes in benefits resulting from legislative modifications.

T1/T2 Pension Program employees and OPSRP employees are required by state statute to contribute six percent of their annual salary to the respective programs. Employers are allowed to pay any or all of the employees' contribution in addition to the required employers' contribution. The City has elected to make the employee contribution. An employer also may elect via written employment policy or agreement to make additional employer contributions to its employees' IAP accounts in an amount that can range from not less than one percent of salary to no more than six percent of salary and must be a whole percentage. Employers may make this policy or agreement for specific groups of their employees. The City has elected to make an optional contribution to the IAP accounts of public safety employees hired after January 1, 2007 of an additional three percent of their annual salary. The rates reported in Table 9 above do not include the six percent and nine percent employee contribution rates for contributions to the IAP paid by the City.

In addition to the City's employer rate, each City bureau is required to make a contribution to pay debt service on outstanding Limited Tax Pension Obligation Revenue Bonds originally issued in FY 1999-2000 to fund the City's share of the unfunded actuarial liabilities of PERS as of December 31, 1997.

#### Fire and Police Disability and Retirement Fund

The following discussion pertains to the City's Fire and Police Disability and Retirement ("FPDR") Fund. Most of the fire and police personnel are covered under the FPDR Plan. The FPDR Plan consists of three tiers, two of which are now closed to new employees. FPDR One, the original plan, and FPDR Two, in which most active fire and police personnel participate, are single-employer, defined-benefit plans administered by the FPDR Board. FPDR Three participants are part of OPSRP for retirement benefits and are under the FPDR Plan for disability and death benefits. For information regarding OPSRP and the employee and employer contribution rates for OPSRP see "PENSION PLANS – General," above. The authority for the FPDR Plan's vesting and benefit provisions is contained in the Charter of the City. Fire and police personnel generally become eligible for membership in the FPDR Plan immediately upon employment. The FPDR Plan provides for service connected disability benefits at 75 percent of salary, reduced by 50 percent of any wages earned in other employment with a 25 percent of salary minimum, for the first year of disability and 25 to 75 percent of salary in later years, depending on medical status and ability to obtain other employment. The FPDR Plan also provides for non-service connected disability benefits at reduced rates of base pay.

Effective July 1, 1990, the FPDR Plan was amended to create the FPDR Two tier, which provides for the payment of benefits upon termination of employment on or after attaining age fifty-five, or on or after attaining age fifty if the member has twenty-five or more years of service. Members become 100 percent vested after five years of service. Members enrolled in the FPDR Plan prior to July 1, 1990 were required to make an election as to whether they wished to fall under the provisions of the FPDR Plan as constituted prior to July 1, 1990 (now called FPDR One) or become subject to the new FPDR Two provisions after June 30, 1990.

On November 7, 2006, voters in the City of Portland passed a measure that created the FPDR Three tier and changed the retirement plan benefits of new members to OPSRP. The FPDR levy pays the employee and employer portions of the OPSRP contribution. This move is expected to increase property taxes for 35 years. Performance audits have been implemented to assess the implementation of the FPDR Plan reforms. The initial and follow-up disability program audits have been performed, and a pension program audit was completed in January 2010.

Another ballot measure passed by the voters November 6, 2007 also changed the medical coverage for retirees of the FPDR Fund. The change is effective for retirees after January 1, 2007. Under the ballot measure, the FPDR Fund will pay medical and hospital expenses associated with retired police and firefighters' for job-related injuries and illnesses accepted before retirement. New state legislation governing workers' compensation law requires that the FPDR Fund treat 12 cancers as presumptive occupational illnesses for firefighters effective January 1, 2010.

The FPDR Plan is funded by a special property tax levy which cannot exceed two and eight-tenth mils on each dollar of valuation of property (\$2.80 per \$1,000 of real market value) not exempt from such levy. In the event that funding for the FPDR Plan is less than the required payment of benefits to be made in any particular year, the FPDR Fund could receive advances from the FPDR Reserve Fund first and other City funds second, to make up the difference. Repayment of advances, if any, would be made from the special property tax levy in the succeeding year. In the event that the special property tax levy is insufficient to pay benefits because benefits paid exceed the two and eight-tenth mills limit, other City funds would be required to make up the difference. The FY 2010-11 levy of \$118,526,184 required a tax rate of \$2.6348 per \$1,000 of assessed property value, or approximately \$1.3722 per \$1,000 of gross real market value.

In accordance with the Charter's provisions, there are no requirements to fund the Plan using actuarial techniques, and the Charter indicates that the City cannot pre-fund the FPDR Plan benefits. As required by the Charter, the FPDR Fund's Board of Trustees estimates the amount of money required to pay and discharge all requirements of the FPDR Fund for the succeeding fiscal year and submits this estimate to the City Council. The Council is required by Charter to annually levy a tax sufficient to provide amounts necessary to fund the estimated requirements for the upcoming year provided by the FPDR Fund's Board of Trustees. While the FPDR Fund has not experienced any funding shortfalls to date, future funding is dependent on the availability of property tax revenues and, in the absence of sufficient property tax revenues, City funds.

The FPDR Fund's Board periodically assesses the future availability of property tax revenues by having projections and simulations performed in connection with the Actuarial Valuation of the Fund. The most recent assessment was as of July 1, 2010. The Fund's Board believes that, under a wide range of simulated economic scenarios in the foreseeable future, the future FPDR Fund levy would remain under \$2.80 per \$1,000 of real market value, but reaching the \$2.80 threshold has a five percent or greater probability level starting in 2023 and an almost 10 percent probability in 2029.

Recognizing that the economic conditions have changed significantly over the past few years, the City reviewed the discount rate and assumptions utilized in the calculations of the actuarial valuation, actuarial accrued pension liabilities, and net pension obligation, and determined they should be revised to more closely match the funding and investment returns that actually are achieved under existing investment. The City revised the rate for the July 1, 2010, valuation from 4.50 percent to 4.00 percent. This change increased the unfunded actuarial liability by \$190 million. Overall the unfunded actuarial liability increased from \$2.21 billion on July 1, 2008 to \$2.53 billion on July 1, 2010.

#### OTHER POST-EMPLOYMENT RETIREMENT BENEFITS ("OPEB")

The City's OPEB liability includes two separate plans. The City provides a contribution to the State of Oregon PERS cost-sharing multiple-employer defined benefit plan and an implicit rate subsidy for retiree Health Insurance Continuation premiums.

#### **PERS Program**

Retirees who receive pension benefits through the T1/T2 Pension Programs and are enrolled in certain PERS-administered health insurance programs may also receive a subsidy towards the payment of health insurance premiums. Under ORS 238.420, retirees may receive a subsidy for Medicare supplemental health insurance of up to \$60 per month towards the cost of their health insurance premiums under the RHIA program. RHIA's assets and liabilities are pooled on a system-wide basis. These assets and liabilities are not tracked or calculated on an employer basis. The City's allocated share of the RHIA program's assets and liabilities is based on the City's proportionate share of the program's pooled covered payroll. According to the 2009 City Report, the City's allocated share of the RHIA program's UAL is \$10,603,769 as of December 31, 2009.

The City's current total contribution rate to fund RHIA benefits for T1/T2 employees is 0.29 percent and for OPSRP general services employees and police and fire employees is 0.19 percent. According to the 2009 City Report, the City's contribution rates for fiscal years 2011-2013 for RHIA benefits for T1/T2 employees is 0.59 percent and for OPSRP general services employees and police and fire employees is 0.50 percent.

#### **Health Insurance Continuation Option**

Distinct from the PERS program, Oregon municipalities, including the City, are required to allow retirees and their dependents to continue to receive health insurance by paying the premiums themselves at a rate that is blended with the rate for current employees until retirees and spouses are eligible for federal Medicare coverage and until children reach the age of 18 (the "Health Insurance Continuation Option"). GASB 45 refers to this as an implicit subsidy and therefore requires the corresponding liability to be determined and reported.

The City's actuary for its OPEB liability associated with the Health Insurance Continuation Option, AON Employee Benefits Consulting, completed an actuarial valuation for purposes of complying with the GASB 45 standards. The valuation was prepared using the Entry Age Normal actuarial cost method by spreading future normal costs evenly over future service ("EAN-Service"). The valuation was prepared using an amortization period of 30 years and an assumed discount rate of five percent. The City's actuarial accrued liability for OPEB is solely attributable to the Health Insurance Continuation Option and at the valuation date of July 1, 2009 (the date of the most recent actuarial valuation), is estimated to be \$104,203,230 on an EAN-Service basis. Actuarial valuations for the Health Insurance Continuation Option are undertaken every two years. A new valuation study will be undertaken for reporting the OPEB liability as of July 1, 2011.

For fiscal year 2010, the annual required contribution (the "ARC") of the employer to be recognized as the annual employer OPEB cost is estimated to be \$10,595,075 on an EAN-Service basis. For fiscal year ended June 30, 2010, the City benefits paid on behalf of retirees exceeded the premiums they paid by \$6,457,534. The City has elected to not pre-fund the fiscal year 2010 employer's annual required contribution to the plan (ARC) of \$10,595,075. The amount unfunded in fiscal year 2010 is \$20,920,813, which is the OPEB obligation from the beginning of the fiscal year, plus the ARC for FY 2009-10, less payments made in relation to the FY 2009-10 ARC. The City expects to use a pay-as-you-go approach to fund its actuarial accrued liability and ARC, but will monitor its OPEB liability and assess whether a different approach is needed in future years.

#### OVERVIEW OF CITY INDEBTEDNESS

#### **Debt Management Policy**

In April 1984, the City Council adopted Resolution No. 33661, which places centralized responsibility for Debt Management in the Office of Management and Finance and establishes standards and procedures for the issuance of debt. The policy includes more restrictive limits on City debt issuance than required by State law. This policy has subsequently been updated and expanded. The most recent updates to the debt policy were included in Ordinance 181829, which was adopted by the City Council on May 14, 2008. Among the general provisions in the debt policy are types of debt that may be issued and limitations on their use, selection of finance professionals, methods of sale, structure and term of City indebtedness, issuance of conduit debt, and refunding outstanding debt.

#### **Debt History**

The City has met all principal and interest payments on its indebtedness in a timely manner and in the required amounts. In addition, the City has never been required to refinance any general obligation indebtedness to meet regular operating expenses.

#### **Debt Limitation**

Oregon statutes limit the amount of general obligation debt which an Oregon city may have outstanding at any time to three percent of the real market value of the taxable property within the City, although revenue bonds, general obligation improvement bonds, sewer and water bonds are among the types of bonds legally exempt from the debt limitation. The City is in compliance with all statutory debt limitations.

#### **Outstanding Debt**

The City issues a variety of debt types for the purpose of carrying out its capital financing activities. These various debt types are shown in the table below titled "Debt Statement." Outstanding debt amounts are as of November 1, 2011.

#### **Unlimited Tax General Obligation Bonds**

#### Tax Supported General Obligation Bonds

The City has \$78.53 million of outstanding tax-supported general obligation bonds. These bonds were originally issued for the purpose of funding parks, emergency facility system, and public safety improvements. The City is authorized to levy an unlimited ad valorem tax to pay these bonds.

#### Bonds Paid and/or Secured by the General Fund

The following obligations are secured by the full faith and credit of the City. The City is obligated to pay these obligations from any taxes or other revenues available to the City that may legally be applied to pay them. The City is not authorized to levy additional taxes to pay these obligations.

#### Non Self-Supporting General Fund Obligations

Limited Tax Revenue Bonds. On November 1, 2011, the City had \$71.565 million of outstanding limited tax revenue bonds that are paid primarily from General Fund resources. The City has issued limited tax revenue bonds to satisfy a variety of capital financing requirements.

Limited Tax Pension Obligation Revenue Bonds. The City issued \$300.8 million of Limited Tax Pension Obligation Revenue Bonds in November 1999 to finance the City's December 31, 1997, unfunded actuarial accrued pension liability with the State of Oregon Public Employees Retirement System. The bonds are secured by Available General Funds, defined as revenues which are legally available to pay the bonds and not prohibited for such use under the charter and ordinances of the City and Oregon laws, and includes all taxes and other legally available general funds of the City. Approximately forty percent of the debt service on these bonds is expected to be paid from resources of the General Fund. The remaining sixty percent is expected to be paid by non-General Fund bureaus of the City. (See "Self-Supporting General Fund Obligations" below.) Approximately \$100.8 million of outstanding principal remains on the portion of the bonds projected to be repaid with General Fund resources.

Limited Tax Housing Revenue Bonds. The City has outstanding a total of \$18.82 million of Limited Tax Housing Revenue Bonds. This amount includes \$10.93 million issued for the Headwaters Apartment Project and \$7.9 million issued for the Housing Opportunity Program.

Non Self-Supporting Lines of Credit. The City has established a line of credit to fund Parks Bureau capital maintenance expenses that are secured by the City's full faith and credit. This line of credit has a current balance of \$380,641.

Contingent Loan Agreements. The City has made a limited, subject-to-appropriation, pledge of its General Fund to restore reserve fund balances on six conduit housing revenue bond issues. As of November 1, 2011, the City had not received any requests to appropriate funds to restore the reserve fund balances of these issues. The original par amount of these issues is \$30.86 million, of which \$26.79 million remains outstanding.

### Self-Supporting General Fund Obligations

Limited Tax Pension Obligation Revenue Bonds. Of the total outstanding Limited Tax Pension Obligation Revenue Bonds described above, approximately \$170.6 million is expected to be fully self-supporting and paid from non-General Fund bureaus of the City.

# Table 10 CITY OF PORTLAND, OREGON

## Debt Statement (1) As of November 1, 2011

Type of Obligation	Amount Outstanding
UNLIMITED TAX GENERAL OBLIGATION BONDS	
Tax Supported	
General Obligation Parks Bonds	\$16,275,000
General Obligation Public Safety Bonds	25,835,000
General Obligation Emergency Facilities Bonds	36,420,000
Total Tax Supported G.O. Bonds	\$78,530,000
BONDS PAID AND/OR SECURED BY THE GENERAL FUND	
Non Self-Supporting	
Limited Tax Revenue Bonds	\$71,565,000
Limited Tax Pension Obligation Revenue Bonds (General Fund share)	100,757,678
Limited Tax Housing Revenue Bonds	18,820,000
Park Maintenance Facility Line of Credit	380,641
Total Bonds Secured and Paid from the General Fund	\$191,523,319
Self-Supporting	
Limited Tax Pension Obligation Revenue Bonds (Non-General Fund share)	\$170,645,668
Limited Tax Revenue Bonds (Streetcar)	19,025,000
Limited Tax Revenue Bonds (Convention Center)	82,504,66
Limited Tax Revenue Bonds (PCPA)	1,290,00
Limited Tax Revenue Bonds (Civic Stadium)	24,695,00
Limited Tax Revenue Bonds (S. Waterfront)	2,158,97
Limited Tax Revenue Bonds (Arena)	17,045,00
Limited Tax Revenue Bonds (Transit Mall)	10,870,00
Limited Tax Improvement Bonds	57,425,00
State Loans (Brookside)	325,08
FPD&R TANs	16,720,00
Urban Renewal Line of Credit	74,926,55
MLS PGE Park Line of Credit	11,900,00
Local Improvement Districts Line of Credit	7,493,39
Total Self-Supporting Bonds Secured by the General Fund	\$497,024,34
REVENUE BONDS	
First Lien Sewer Revenue Bonds	\$931,205,00
Second Lien Sewer Revenue Bonds	695,490,00
Sewer SRF Loans	21,075,53
First Lien Water Revenue Bonds	323,780,00
Second Lien Water Revenue Bonds	60,585,00
Golf Revenue Bonds	1,496,00
Hydroelectric Revenue Bonds	11,050,00
Urban Renewal Bonds	465,280,00
Gas Tax Revenue Bonds	959,10
Parks SDC Revenue Bonds	4,015,00
Transportation Line of Credit	3,715,00
Total Revenue Bonds	\$2,518,650,63
TOTAL - ALL OUTSTANDING DEBT	\$3,285,728,30

Notes:

(1) Excludes contingent loan agreements.

Limited Tax Revenue Bonds (Visitor Development Initiative). The City has issued bonds pursuant to an intergovernmental agreement known as the Visitor Development Initiative for various projects. While ultimately secured by the General Fund, these bonds are expected to be repaid in whole or in part with revenues generated from surcharges on the TLT and the VRT. As of November 1, 2011, the City had \$82.5 million of outstanding limited tax revenue bonds for the Oregon Convention Center Completion Project, \$24.7 million of outstanding bonds for the Civic Stadium Project, and \$1.3 million of outstanding bonds for the Portland Center for Performing Arts ("PCPA") Project.

Limited Tax Revenue Bonds (Central City Streetcar Project). The City has \$19.025 million of outstanding limited tax revenue bonds for the Central City Streetcar Project. These bonds are ultimately secured by the City's General Fund, but the City expects to pay the debt service on these bonds with revenues from the City's parking facilities and meters.

Limited Tax Revenue Bonds (Transit Mall Project). In August 2007, the City issued limited tax revenue bonds to provide a share of the local funding necessary for a light rail extension along the downtown transit mall between Union Station and Portland State University. These bonds are ultimately secured by the City's General Fund, but the City expects to pay the debt service with revenues from the its parking meter revenues. The City has \$10.87 million of these bonds outstanding.

Limited Tax Improvement Bonds. The City has \$57.425 million of outstanding limited tax improvement bonds. This amount does not include the 2011 Series A Bonds. These bonds are issued for the purpose of financing local improvement projects. These bonds are expected to be fully self-supporting from assessment payments received from property owners benefiting from the improvement projects. In addition, the City has pledged its full faith and credit to pay the bonds, and the bonds are payable from all legally available revenues, taxes and other funds of the City.

Arena Limited Tax Revenue Bonds. On February 17, 2005, the City sold the Arena Limited Tax Revenue Refunding Bonds, 2005 Series A and B to refund the Arena Limited Tax Revenue Bonds, 1996 Series A and B, the Arena Limited Tax Bonds, Series 1996 and the Arena Gas Tax Revenue Bonds, 1996 Series A. The City currently has \$17.045 million of these bonds outstanding. These limited tax revenue bonds are ultimately secured by the City's General Fund. However, the City expects to pay the debt service on these bonds from revenues received from the Oregon Arena Project.

Urban Renewal and Other Self-Supporting Lines of Credit. The City has established lines of credit for various programs that are secured in part by the City's full faith and credit. Lines of credit have been established for seven urban renewal areas. The City borrows on these lines of credit to provide interim financing for capital projects, then repays the debt with the proceeds of urban renewal and redevelopment bonds secured solely by the tax increment revenues of the districts for which the bonds are issued. The total balance on the urban renewal lines of credit as of November 1, 2011, was \$74.9 million. Lines of credit secured by the City's full faith and credit have also been established to finance improvements for major league soccer at JELD-WEN Field (formerly known as PGE Park) and projects in local improvement districts. The balance on these two lines of credit currently totals \$19.4 million

*Other Obligations*. The City has about \$2.5 million in other obligations outstanding. This includes a loan being repaid by the North Macadam Investors, LLC and a State loan being repaid by the Bureau of Environmental Services.

#### **Revenue Bonds**

The City issues revenue bonds to satisfy a variety of capital financing requirements backed solely by the fees derived from the provision of certain services. Included among the purposes for which these types of revenue bonds have been issued are sewer system facilities, water system facilities, parking system facilities, golf facilities, environmental remediation activities, road improvements and hydroelectric generation facilities. In these cases, fees and charges are collected for the individual services provided, generally on the basis of usage. The types and amounts of outstanding revenue bonds are shown in the above table titled "Debt Statement."

#### **Urban Renewal Bonds**

As of November 1, 2011, a total of \$465.3 million of Urban Renewal and Redevelopment Bonds are outstanding for nine urban renewal areas. All of these obligations are paid from tax increment revenues generated from the respective urban renewal areas. No additional City revenues are pledged to the repayment of these bonds.

#### **Cash Flow Borrowings**

The City may borrow for General Fund operating purposes through the issuance of short-term tax anticipation notes ("TANs"). State law limits the amount of TANs that a political subdivision may sell annually to no more than 80 percent of the amount of the annual tax levy, and all TANs must be retired within thirteen months after they were issued. In order to fund cash flow deficits in the FPDR Fund caused by the timing mismatch between when benefit payments are required to be made and when property tax collections are received, the City will issue TANs. On July 21, 2011, the City issued \$16,720,000 of TANs to fund cash flow deficits in the FPDR Fund. These notes will be repaid on June 28, 2012.

#### **Conduit Financings**

The City issues revenue bonds for certain private activities under specific statutory authority. This debt is payable solely from private sources and is not an obligation of the City. These bonds are not reported in this document.

#### **Concurrent Debt Issues**

The City of Portland is currently underway or planning for the issuance of additional debt over the next six months. The following table identifies issues that are presently under consideration, and includes the estimated issuance amounts, planned issue dates, and the expected type of issue. The City may also obtain lines of credit for various facilities and equipment in amounts to be determined. These plans are subject to change.

Table 11 CITY OF PORTLAND, OREGON Future Debt Issues

Purpose	<b>Estimated Amount</b>	<b>Planned Issue Date</b>	Type of Issue
Emergency Coordination Center	\$5 million	December 2011	Limited Tax Revenue Bonds

#### CITY GENERAL OBLIGATION DEBT

Tables 12-14 below set forth the City's general obligation capital debt ratios, the overlapping debt among various taxing districts in the City, and outstanding direct general obligation debt of the City incurred for capital purposes.

## Table 12 CITY OF PORTLAND, OREGON **Debt Ratios** As of November 1, 2011

	Amount	Per Capita	Percent of Market Value	Percent of Assessed Value
July 1, 2010 Population	583,775			
2011-12 Market Value (Measure 5) (1)	\$81,163,435,001	\$139,032		
2011-12 Assessed Value (2)	\$51,253,281,336	\$87,796	63.15%	
Gross Bonded Debt (3)	\$767,077,666	\$1,314	0.95%	1.50%
Net Direct Debt (4)	\$270,053,319	\$463	0.33%	0.53%
Net Overlapping Debt (as of 6/30/2011) (5)	\$856,883,160	\$1,468	1.06%	1.67%
Net Direct and Overlapping Debt	\$1,126,936,479	\$1,930	1.39%	2.20%
FY 2011-12 General Fund Debt Service as a	4.00%			

Percent of FY 2011-12 General Fund Budget (6)

4.9%

#### Notes:

- (1) Market Value reported in this table encompasses City of Portland values within Multnomah, Washington, and Clackamas Counties, including estimated urban renewal incremental real market values. Market Value reported in this table and in Table 15 are "Measure 5 Values," which represent the real market value of properties that are not specially assessed; and the value of specially assessed properties, including farm and forestland and exempt property which are less than full real market value. In 2011-12, the Measure 5 Market Value represented about 82 percent of full real market value. For information regarding historical Market Value, see table titled "Historical Trends in Assessed and Market Values" herein.
- (2) Includes urban renewal incremental assessed value. For information regarding historical assessed values, see table titled "Historical Trends in Assessed and Market Values" herein.
- Includes City's outstanding general obligation bonds, limited tax improvement bonds, and limited tax revenue bonds. Also includes general fundsupported lines of credit and tax anticipation notes.
- (4) Net direct debt reported in this disclosure document has changed from prior disclosure documents of the City, as it now includes non selfsupporting limited tax revenue bonds secured by the City's General Fund as well as general obligation bonds paid from a separate, unlimited ad valorem tax.
- See Table 13 below for information on overlapping debt.
- Debt service amount includes all non self-supporting bonds paid and/or secured by the General Fund plus the General Fund share of pension obligation bonds.

Sources: Portland State University Population Research Center; Multnomah County Department of Assessment, Recording and Taxation; Municipal Debt Advisory Commission, Oregon State Treasury; City of Portland.

## Table 13 CITY OF PORTLAND, OREGON Overlapping Debt As of June 30, 2011

			Overlapp	ing Debt
			Gross	Net
	Real Market	Percent	<b>Property Tax</b>	<b>Property Tax</b>
TAXING DISTRICT	Value	Overlapping	Backed (1)	Backed (2)
Multnomah County SD 1J (Portland)	\$77,886,957,970	97.66%	\$465,733,405	\$465,733,405
Portland Community College	164,112,266,666	46.49%	179,121,615	92,704,985
Multnomah County	104,999,696,637	84.47%	251,145,061	88,410,907
Metro	204,123,947,819	43.61%	91,206,791	68,913,154
Multnomah County SD 40 (David Douglas)	4,955,596,585	100.00%	64,670,000	64,670,000
Multnomah County SD 7 (Reynolds)	7,386,543,752	23.01%	34,742,165	34,742,165
Multnomah County SD 28J (Centennial)	3,197,212,596	53.93%	17,144,893	17,144,893
Mt Hood Community College	31,699,361,585	39.88%	28,430,053	9,019,201
Tri-Met	203,265,967,775	43.79%	4,291,861	4,291,861
Multnomah County SD 3 (Parkrose)	4,321,516,418	98.13%	2,830,921	2,830,921
Columbia County SD 1J (Scappoose)	1,805,453,427	6.47%	2,122,300	2,122,300
Clackamas County SD 12 (North Clackamas)	13,229,336,346	0.56%	2,062,731	2,062,731
Washington County SD 48J (Beaverton)	32,941,831,020	0.30%	1,609,284	1,609,284
Multnomah County SD 51J (Riverdale)	761,367,880	4.49%	1,293,832	1,293,832
East Multnomah Soil & Water Conservation	73,328,104,674	81.25%	706,886	706,886
Clackamas County	49,233,660,124	0.26%	267,506	198,564
Multnomah County Drainage District 1	101,049,230	100.00%	3,710,000	140,000
Washington County SD 23J (Tigard-Tualatin)	13,056,896,206	0.10%	122,256	122,256
Clackamas Community College	35,664,395,610	0.21%	174,472	68,242
Washington County	68,918,447,061	0.28%	342,927	56,244
Clackamas County SD 7J (Lake Oswego)	8,841,054,110	0.02%	27,383	27,383
Tualatin Hills Park & Rec District	27,869,394,947	0.02%	13,965	13,946
Clackamas County ESD	46,889,463,367	0.16%	42,685	-
Multnomah ESD	106,345,991,268	83.42%	29,664,579	-
Northwest Regional ESD	89,661,329,168	0.25%	15,710	-
Port Of Portland	223,151,821,692	39.89%	28,090,240	
_			\$1,209,583,521	\$856,883,160

#### Notes:

Source: Municipal Debt Advisory Commission, Oregon State Treasury.

<sup>(1)</sup> Gross Property-tax Backed Debt includes all unlimited-tax General Obligation bonds and Bonds Paid and/or secured by the General Fund.

<sup>(2)</sup> Net Property-tax Backed Debt is Gross Property-tax Backed Debt less Self-supporting Unlimited-tax General Obligation debt and less Self-supporting General Fund Obligations.

Table 14
CITY OF PORTLAND, OREGON
Projected Debt Service on Outstanding General Fund Obligations (1)

PAID FROM GENERAL FUND SELF-SUPPORTING BONDS SECURED BY GENERAL FUND **Limited Tax** Total **Limited Tax** Total **Fiscal** Pension Non-Self Limited Pension Other Self Arena Year **Limited Tax Obligation** Supporting Tax **Limited Tax Obligation Limited Tax Supporting Ending** Revenue Bonds/ Revenue Improve. Revenue Revenue Revenue Bonds/ June 30 Bonds (2) Bonds (3) Gen. Fund Bonds (4) Bonds (5) Bonds (6) Bonds (7) Gen. Fund (4) 2012 \$15,192,371 \$9,558,733 \$24,751,105 \$6,120,066 \$3,368,925 \$16,188,905 \$12,934,433 \$38,612,329 2013 15,116,873 9,943,772 25,060,645 4,061,633 3,484,500 16,841,016 13,291,435 37,678,583 2014 14,071,172 10,338,770 24,409,942 3,995,433 3,601,500 17,509,993 13,575,865 38,682,791 2015 14.078.272 10,750,246 24.828.518 3.789,683 3,720,750 18,206,880 13,783,495 39,500,807 2016 14,097,862 11,184,169 25,282,030 2,383,733 3,846,500 18,941,782 14,479,470 39,651,484 2017 10,318,061 11,627,391 21,945,452 10,992,283 1,947,750 19,692,434 16,352,350 48,984,817 2018 5,806,745 12,095,163 17,901,908 1,946,533 20,484,663 12,626,250 35,057,446 2019 15,969,983 3,396,200 12,573,783 1,946,533 21,295,267 12,954,200 36,196,000 2020 3.394.520 13.081.663 16,476,183 6,646,533 22,155,425 13,298,250 42,100,207 2021 2,923,671 13,604,648 16,528,320 1,805,533 23,041,165 13,640,000 38,486,698 2022 2,923,691 14,150,222 17,073,913 3,165,533 23,965,162 13,597,500 40,728,194 2023 2,914,295 14,716,231 17,630,526 8,921,133 24,923,769 13,339,950 47,184,851 2024 25,920,342 10,957,950 2,915,655 15,304,658 18,220,313 1,439,238 38,317,530 2025 2,917,595 15,917,215 18,834,810 1,439,238 26,957,785 9,083,500 37,480,522 2026 2,158,764 16,553,904 18,712,668 1,439,238 28,036,096 9,090,000 38,565,334 2027 17,214,723 9,084,250 1,671,770 18,886,493 21,119,238 29,155,277 59,358,764 2028 1,670,605 17,905,243 19,575,848 455,238 30,324,757 9,086,000 39,865,995 2029 775,795 18,619,893 19,395,688 455,238 31,535,107 9,184,000 41,174,344 2030 778,225 778,225 10,405,238 9,187,500 19,592,738 2031 774,170 774,170 44,800 44,800 2032 773,865 773,865 1,164,800 1,164,800 2033 767,075 767,075 2034 769,035 769,035 2035 724,260 724,260 \$120,930,547 \$245,140,429 \$93,736,886 \$19,969,925 \$415,175,825 \$229,546,398 \$758,429,035 \$366,070,976

#### Notes:

- (1) Excludes debt service on the City's Unlimited Tax General Obligation Bonds, which are secured by ad valorem taxes on property within the City. Totals may not sum due to rounding.
- (2) Includes Limited Tax Revenue Bonds paid from General Fund sources, Limited Tax Housing Revenue Bonds and Portland International Raceway loan. Includes the City's planned sale of Limited Tax Revenue Bonds, 2011 Series B, which is expected to close on December 15, 2011. Preliminary, subject to change.
- (3) Reflects General Fund portion of the Limited Tax Pension Obligation Revenue Bonds, 1999 Series C, D & E. Amounts shown include projected debt service on the variable rate 1999 Series D & E Bonds and are subject to change.
- (4) Actual debt service may differ substantially from schedule above due to optional and mandatory redemption provisions. Includes debt service on the 2011 Series A Bonds.
- (5) Bonds are expected to be paid from Arena Project revenues.
- (6) Reflects non-General Fund portion of the Limited Tax Pension Obligation Revenue Bonds, 1999 Series C, D & E. A portion of the debt service on the bonds is expected to be paid from capitalized interest. Amounts shown include projected debt service on the variable rate 1999 Series D & E Bonds (auction rate securities) and are subject to change.
- (7) Includes debt service on bonds issued for the Central City Streetcar Project, Convention Center Expansion Project, Portland Mall Revitalization Project, and improvements to the Portland Center for the Performing Arts ("PCPA") and Civic Stadium. The Central City Streetcar bonds are expected to be paid from parking facility and meter revenues. Bonds issued for Convention Center expansion, PCPA, and Civic Stadium will be repaid in whole or in part from transient lodging tax and vehicle rental tax surcharges imposed by Multnomah County. Bonds issued for Portland Mall Revitalization Project expected to be repaid with meter revenues. Also includes bonds for South Waterfront projects and excludes a \$325,000 Oregon Economic Community Development loan for the Brookside project paid from sewer revenues.

#### TRENDS IN PROPERTY VALUATION, TAX RATES, TAX COLLECTIONS, AND MAJOR TAXPAYERS

Tables 15-20 below present trends in property valuation, consolidated tax rates, Measure 5 compression, tax collections, and major taxpayers.

Table 15 CITY OF PORTLAND, OREGON Historical Trends in Assessed and Market Values (1) (000s)

#### **Assessed Value**

	Inside	Outside	Urban Renewal	Total	
Fiscal Year	Multnomah County	Multnomah County	Incremental Value	Assessed Value	Percent Change
2002-03	\$32,412,271	\$158,690	\$3,557,116	\$36,128,077	2.83%
2003-04	33,166,845	160,207	3,981,438	37,136,519	2.79%
2004-05	34,214,710	179,226	4,093,296	38,487,232	3.64%
2005-06	35,285,419	186,755	4,484,614	39,956,788	3.82%
2006-07	38,638,637	197,885	4,965,439	41,801,961	4.62%
2007-08	38,253,186	201,380	5,740,426	44,194,992	5.72%
2008-09	39,784,128	203,038	6,377,050	46,364,216	4.91%
2009-10	41,109,227	211,157	7,056,631	48,377,015	4.34%
2010-11	42,160,414	214,998	7,462,728	49,838,140	3.02%
2011-12	43,543,881	215,497	7,493,903	51,253,281	2.84%

#### Market Value (Measure 5) (2)

Fiscal Year	Inside Multnomah County	Outside Multnomah County	Total Market Value	Percent Change
2002-03	\$52,455,529	\$207,172	\$52,662,701	4.58%
2003-04	55,265,828	226,555	55,492,383	5.37%
2004-05	58,600,225	250,013	58,850,238	6.05%
2005-06	65,033,250	275,930	65,309,180	10.98%
2006-07	72,566,725	336,963	72,903,688	11.63%
2007-08	83,935,421	355,558	84,290,979	15.62%
2008-09	90,002,463	355,981	90,358,444	7.20%
2009-10	88,691,826	330,284	89,022,110	-1.48%
2010-11	86,062,318	312,362	86,374,680	-2.97%
2011-12	80,872,627	290,808	81,163,435	-6.03%

#### Notes:

- (1) Under the provisions of Ballot Measure 50, beginning with FY 1997-98, Real Market Value and Assessed Value are no longer the same. Measure 50 rolled back the Assessed Value of each property for tax year 1997-98 to its 1995-96 Real Market Value, less ten percent. The Measure further limits any increase in Assessed Value to three percent for tax years after 1997-98, except for property that is substantially improved, rezoned, or subdivided, or property which ceases to qualify for a property tax exemption. This property will be assigned a new Assessed Value equal to the Assessed Value of comparable property in the area. See "PROPERTY TAX AND VALUATION INFORMATION Section 11B."
- (2) For explanation of Measure 5 Market Value, see footnote 1 of table entitled "Debt Ratios." Measure 5 Market Values are not calculated separately for urban renewal incremental value by the county assessor.

Sources: Multnomah County Department of Assessment, Recording and Taxation.

## Table 16 CITY OF PORTLAND, OREGON Consolidated Tax Rate: Fiscal Year 2011-12 Levy Code 201 (1)

	Permanent Tax Rate	Local Option And Other Tax Rates (2)	General Obligation Debt Tax Rate	Total Tax Rate
Taxing District	Per \$1000 A.V.	Per \$1000 A.V.	Per \$1000 A.V.	Per \$1000 A.V.
CITY OF PORTLAND	\$4.5770	\$2.8708	\$0.2402	\$7.6880
Portland Urban Renewal	\$0.0000	\$0.2926	\$0.0000	\$0.2926
Port of Portland	\$0.0701	\$0.0000	\$0.0000	\$0.0701
Metro	\$0.0966	\$0.0000	\$0.2188	\$0.3154
Multnomah County	\$4.3434	\$0.9400	\$0.1569	\$5.4403
Tri-County Metropolitan Trans. Dist.	\$0.0000	\$0.0000	\$0.0583	\$0.0583
E. Multnomah Soil & Conservation	\$0.1000	\$0.0000	\$0.0000	\$0.1000
Subtotal - General Government	\$9.1871	\$4.1034	\$0.6742	\$13.9647
Portland Public School District	\$5.2781	\$1.9900	\$0.0000	\$7.2681
Portland Community College	\$0.2828	\$0.0000	\$0.3153	\$0.5981
Multnomah Co. Education Svc. Dist.	\$0.4576	\$0.0000	\$0.0000	\$0.4576
Subtotal - Schools	\$6.0185	\$1.9900	\$0.3153	\$8.3238
Totals	\$15.2056	\$6.0934	\$0.9895	\$22.2885

#### Notes:

- (1) Levy Code 201 is the largest levy code area that includes the City, containing approximately 38 percent of the total assessed value of the City. Rates are before allocation to urban renewal division of taxes. Information regarding Levy Code 201 is provided in this table as a representative example of consolidated tax rates within the City.
- (2) Includes the City Fire and Police Disability and Retirement pension levy, the City's Children's Investment levy, urban renewal special levies, the Multnomah County local option library and historical society levies, and the Portland Public Schools local option levy.

Source: Multnomah County Division of Assessment, Recording and Taxation.

State statutes limit taxes on any property to \$10 per \$1,000 of real market value for general government and \$5 per \$1,000 of real market value for education. If the amount of taxes to be raised, calculated by multiplying tax rates in each category by the assessed value of a property, exceeds these limits, then the tax burden for that property is reduced to fit within the limits. This reduction is known as Measure 5 compression. See "PROPERTY TAX AND VALUATION INFORMATION—SECTION 11B" herein. The following table provides a ten-year history of Measure 5 compression for the City's general levy and Fire and Police Disability and Retirement levy.

### Table 17 CITY OF PORTLAND, OREGON Historical Trends in Measure 5 Compression (1)

#### Loss due to Compression and Other Percent Fiscal Year Taxes to Raise (2) Factors (3) Loss Taxes Imposed (4) 2002-03 \$229,831,512 (\$7,962,453)3.5% \$221,869,058 2003-04 251,115,107 (10,276,382)4.1% 240,838,725 2004-05 3.7% 250,729,764 (9,187,107)241,542,657 2005-06 247,748,212 255,602,024 (7,853,812)3.1% 2006-07 255,093,609 262,347,020 (7,253,411)2.8% 2007-08 280,243,725 (7,583,824)2.7% 272,659,901 2008-09 303,749,800 (9,066,710)3.0% 294,683,091 2009-10 314,065,487 (9,943,163)3.2% 304,122,325 2010-11 323,076,449 3.7% (11,822,996)311,253,452 2011-12 324,830,012 (15,998,964)4.9% 308,831,048

#### Notes:

- (1) Taxes shown are for the City's general levy and its Fire and Police Disability and Retirement levy. Results shown are taxes collected by the City from properties in Multnomah County only. The City also collects taxes from properties located in Washington and Clackamas Counties; historically, taxes from these counties represent less than one percent of total taxes.
- (2) Before Measure 5 compression.
- (3) Includes small losses due to miscellaneous adjustments made by the county assessor.
- (4) Before losses due to delinquencies and discounts.

Source: Multnomah County Division of Assessment, Recording and Taxation.

Table 18
CITY OF PORTLAND, OREGON
Tax Collection Record for the Last Ten Years (1)

Fiscal Year	Total Levy (000) (2)	Collected Yr. of Levy (3)	Collected as of 6/30/2011 (3)
2001-02	\$267,740	96.46%	99.99%
2002-03	283,978	96.57%	99.98%
2003-04	324,709	96.92%	99.98%
2004-05	332,887	97.11%	99.98%
2005-06	346,053	97.20%	99.98%
2006-07	363,073	97.29%	99.95%
2007-08	394,491	97.07%	99.74%
2008-09	397,822	96.43%	99.26%
2009-10	436,332	96.85%	98.69%
2010-11	445,321	97.22%	97.22%

#### Notes:

- (1) Tax collection information is for Multnomah County, which represents approximately 99.5% of the City's Assessed Value. Small portions of Washington and Clackamas Counties are also included in the City's Assessed Value.
- (2) Includes urban renewal special levy and levy amounts allocated to urban renewal divide the taxes. Levy amounts shown are after Measure 5 compression. For a discussion on Measure 5 compression, see "PROPERTY TAX AND VALUATION INFORMATION – SECTION 11B" herein
- (3) Collections reflect adjustments for cancellation of taxes, allowed discounts, and taxes added to tax roll due to omissions and corrections. Discounts currently represent the largest adjustment to the tax levy; discounts associated with the 2010-11 tax levy represented about 2.5% of that year's levy.

Sources: Multnomah County Division of Assessment, Recording and Taxation and City of Portland.

Table 19
CITY OF PORTLAND, OREGON
Assessed and Market Value of City Values in Multnomah County
By Property Type (FY 2011-12)

Property Type	Assessed Value	Percent of Total	Market Value (Measure 5)	AV/RMV Ratio
Real Property			,	
Residential	\$31,103,974,100	60.94%	\$47,619,674,812	65.32%
Commercial	8,145,308,160	15.96%	16,769,280,920	48.57%
Industrial	4,524,771,070	8.87%	6,778,989,390	66.75%
Multiple Family Housing	2,702,146,530	5.29%	4,932,142,380	54.79%
Other _	76,135,610	0.15%	115,575,910	65.87%
Subtotal	46,552,335,470	91.21%	76,215,663,412	
Personal Property	1,977,084,373	3.87%	1,977,754,214	99.97%
Manufactured Property	78,143,970	0.15%	96,067,360	81.34%
Utilities	2,430,220,449	4.76%	2,583,142,448	94.08%
Total _	\$51,037,784,262	100.00%	\$80,872,627,434	

Source: Table 7a – TAXABLE ASSESSED VALUE AND REAL MARKET VALUE BY PROPERTY CLASS, Tax Year 2010-11, Multnomah County Division of Assessment, Recording and Taxation.

Table 20 CITY OF PORTLAND, OREGON Principal Property Taxpayer Accounts

			Percent
		FY 2010-11 (1)	of Total
Taxpayer Account	Type of Business	Assessed Value	Assessed Value
Total City Assessed Value		\$49,838,139,715	100.00%
Pacificorp (PP&L)	Energy	309,932,000	0.62
Comcast Corporation	Communications	286,865,700	0.58
Portland General Electric	Energy	279,612,700	0.56
Weston Investment Co. LLC	Real estate (office)	222,305,160	0.45
Qwest Corporation	Communications	215,020,500	0.43
Evraz Inc. NA	Steel plate manufacturing	175,714,460	0.35
LC Portland LLC	Real estate (retail)	168,334,490	0.34
Fred Meyer Stores Inc	Grocery/retail	149,859,506	0.30
Northwest Natural Gas Co.	Energy	135,793,720	0.27
AT&T	Communications	128,636,600	0.26
Total		\$2,072,074,836	4.16%

# Notes:

(1) FY 2011-12 principal taxpayer data has not yet been released by Multnomah County assessor.

Source: Multnomah County Division of Assessment, Recording and Taxation.

(End of Annual Disclosure Information)

#### PROPERTY TAX AND VALUATION INFORMATION

The property tax is used by Oregon cities, counties, schools and other special districts to raise revenue to partially defray the expense of local government. The State of Oregon has not levied property taxes for General Fund purposes since 1941 and obtains its revenue principally from income taxation.

Oregon voters changed the Oregon property tax system substantially when they approved Ballot Measure 50 in May of 1997. Ballot Measure 50 was a citizen initiative that substantially amended Article XI, Section 11 of the Oregon Constitution ("Section 11").

#### **SECTION 11**

#### **Permanent Tax Rate**

Section 11 of the Oregon Constitution grants all local governments that levied property taxes for operations in FY 1997-1998 a permanent tax rate that was based on the taxing authority of those governments before Ballot Measure 50 was adopted. Permanent tax rates cannot be increased. The City's permanent tax rate is \$4.5770/\$1,000 of Assessed Value. Revenues from permanent tax rate levies may be spent for any lawful purpose.

#### **Assessed Value**

Section 11 provides that property that was subject to ad valorem taxation in FY 1997-1998 will have an Assessed Value in that fiscal year which is equal to 90 percent of its FY 1995-96 estimated market value. Section 11 limits annual increases in Assessed Value to three percent for fiscal years after 1997-98, unless the property changes because it is substantially improved, rezoned, subdivided, annexed, or ceases to qualify for a property tax exemption.

In Oregon, the assessor's estimate of market value is called "Real Market Value." In conformance with Measure 5 (see "SECTION 11B" below), properties also are assigned a "Market Value," which adjusts the Real Market Value to reflect the value of specially assessed properties, including farm and forestland and exempt property. New construction and changed property is not assessed at its Real Market Value or its Market Value. Instead, it receives an Assessed Value that is calculated by multiplying the Market Value of the property by the ratio of Assessed Values of comparable property in the area to the Market Values of those properties. This produces an Assessed Value for new construction and changed property that approximates to the Assessed Value of comparable property in the area.

# **Other Property Taxes**

Section 11 requires that new taxes be approved at an election that meets the voter participation requirements described below.

Local governments that have permanent tax rates cannot increase those rates. Local governments (including community colleges and school districts) can obtain the authority to levy "local option taxes." See "LOCAL OPTION LEVIES" below.

Section 11 limits property tax collections by limiting increases in Assessed Value, by preventing increases in permanent tax rates, and through its voter participation requirements. See "GENERAL OBLIGATION BONDS" below.

In addition to permanent rate levies and local option levies, Section 11 allows the following:

- Some urban renewal areas that existed when Measure 50 was adopted are authorized to impose taxes throughout the boundaries of their creating city or county. The City has five urban renewal areas with this taxing authority.
- The City is authorized to impose a levy to pay its fire and police pension and disability obligations. The City has the authority to levy up to \$2.80/\$1,000 of Real Market Value under this exemption.
- Local governments are authorized to impose taxes to pay voter-approved general obligation bonds (see "General Obligation Bonds" below).

In 2009, the Oregon Legislature approved legislation which allows Portland Public School District to permanently raise its operating tax rate to \$5.27 per \$1,000 of Assessed Value.

#### **SECTION 11B**

A citizen initiative, which is often called "Measure 5," was added to the Oregon Constitution as Article XI, Section 11B ("Section 11B"). Section 11B limits property tax collections by limiting the tax rates (based on Market Value) that are imposed for government operations.

Section 11B divides taxes imposed upon property into two categories: "non-school taxes," which fund the operations of local governments other than schools, and "school taxes," which fund operations of the public school system and community colleges. Section 11B limits rates for combined non-school taxes to \$10 per \$1,000 of Market Value and rates for school taxes to \$5 per \$1,000 of Market Value.

If the combined tax rates within a category exceed the rate limit for the category, local option levies are reduced first, and then permanent rate levies, urban renewal levies and the City's pension levy are reduced proportionately to bring taxes within the rate limit.

Taxes levied to pay general obligation bonds that comply with certain provisions are not subject to the rate limits of Section 11B.

In addition to limiting ad valorem property taxes, Section 11B also restricts the ability of local governments to impose certain other charges on property and property ownership.

#### LOCAL OPTION LEVIES

Local governments (including community colleges and school districts) may obtain voter approval to impose local option taxes. Local option taxes are limited to a maximum of 10 years for capital purposes, and a maximum of five years for operating purposes.

Local option levies are subject to the "special compression" under Section 11B. If operating taxes for non-school purposes exceed the \$10/\$1,000 limit, local option levies are reduced first to bring operating taxes into compliance with this limit. This means that local option levies can be entirely displaced by future approval of permanent rate levies for new governments, or by levies for urban renewal areas and the City's pension levy.

A Multnomah County local option levy for libraries was approved in November 2006. This local option levy took effect in FY 2007-08 and extends for five years at a rate of \$0.8900 per \$1,000 of Assessed Value. In November 2008, voters approved a measure to renew a five-year levy for the Children's Investment Fund at a rate of \$0.4026 per \$1,000 of Assessed Value. This local option levy took effect in FY 2009-10. In May 2011, voters approved a five-year local option levy for Portland Public Schools at a rate of \$1.9900 per \$1,000 of Assessed Value. This local option levy begins in FY 2011-12.

#### **ELIGIBLE ELECTIONS**

New local option levies, taxes to pay general obligation bonds (other than refunding bonds), and permanent rate limits for governments that have not previously levied operating taxes must be approved at an election that is held in May or November, or at another election in which not less than 50 percent of the registered voters eligible to vote on the question cast a ballot.

#### **GENERAL OBLIGATION BONDS**

Levies to pay certain general obligation bonds are exempt from the limits of Sections 11 and 11B. The provisions of the Oregon Constitution that govern general obligation bonds have changed several times since 1990. Currently local government general obligation bonds can only be approved at an eligible election (described above), and can only be issued to finance certain kinds of capital assets. Beginning January 1, 2011, general obligation bonds can be issued to finance costs of any assets having a useful life of more than one year, but only if the weighted average life of the bonds does not exceed the weighted average life of the assets that are financed with the bonds.

#### COLLECTION

The county tax collectors extend authorized levies, compute tax rates, bill and collect all taxes and make periodic remittances of collections to tax levying units. County tax collectors are charged with calculating public school and local government taxes separately, calculating any tax rate reductions to comply with tax limitation law, and developing percentage distribution schedules. Tax collectors then report to each taxing district within five days the amount of taxes imposed.

Tax collections are now segregated into two pools, one for public schools and one for local governments, and each taxing body shares in its pool on the basis of its tax rate (adjusted as needed with tax limitation rate caps), regardless of the actual collection experience within each taxing body. Therefore, in application, the amount for each taxing body becomes a pro rata share of the total tax collection record of all taxing bodies within the county. Thus, an overall collection rate of 90 percent of the county-wide levy translates into a 90 percent tax levy collection for each taxing body.

Taxes are levied and become a lien on July 1 and tax payments are due November 15 of the same calendar year. Under the partial payment schedule the first third of taxes are due November 15, the second third on February 15 and the remaining third on May 15. A three-percent discount is allowed if full payment is made by the due date, two-percent for a two-thirds payment. Late payment interest accrues at a rate of 1.33 percent per month. Property is subject to foreclosure proceedings four years after the tax due date.

A Senior Citizen Property Tax Deferral Program (1963) allows homeowners to defer taxes until death or sale of the home. Qualifications include a minimum age of 62 and household income under \$19,500 for claims filed after January 1, 1991; \$18,500 if filed during 1990; or \$17,500 if filed prior to January 1, 1990. Taxes are paid by the State, which obtains a lien on the property and accrues interest at six percent.

#### PROPERTY TAX EXEMPTION PROGRAMS

# **City Programs**

Various City housing programs provide property tax abatements as a means to encourage construction, rehabilitation, or conversion of housing units within the City. These programs are authorized by State statute and City Code. The City establishes specific criteria that meet statutory guidelines. Programs currently in effect are as follows:

- <u>Non-Profit Owners of Low Income Housing Tax Exemption</u>: This exemption is intended to promote housing for low-income renters, and allows charitable, non-profit owners or managers of residential property to apply for a tax exemption based upon the number of affordable housing units they maintain. The tax exemption is granted for one year, with annual renewals.
- Rental Rehabilitation Program: To preserve rental property, the City offers a ten-year tax abatement (subject to annual review) on improvements to existing rental housing or conversion of existing structures to rental housing. Property owners continue to pay taxes on the Assessed Value of the land and the original improvements to the property and such Assessed Value can not exceed the Assessed Value as it appeared in the most recent assessment roll prior to the application filing date. Property owners must designate a minimum number of units to remain affordable to low-income households during the exemption period.
- Owner-Occupied Rehabilitation Program: To encourage the rehabilitation of owner-occupied housing in designated distressed areas of the City, the City offers a ten-year property tax abatement on the increased Assessed Value of the property resulting from approved rehabilitation. Property owners continue to pay taxes on the Assessed Value of the land and the original improvements to the property, along with any increases to these values allowed under Measure 50.
- <u>Transit Oriented Development Program</u>: This program is intended to promote high-density residential and mixed use development in transit oriented areas. Property owners receive a tax exemption on the residential portion of new construction or conversion of existing structures for up to ten years.
- <u>Single Family New Construction</u>: To encourage the new development owner-occupied housing in designated distressed areas of the City, the City offers a ten-year property tax abatement on the Assessed Value of the new improvements resulting from the development or redevelopment of the land. Property owners continue to pay taxes on the Assessed Value of the land along with any increases to these values allowed under Measure 50.

• New, Multiple-Unit (Central City) Housing Program: This program provides a property tax exemption for newly constructed multiple-unit housing or conversion of existing structures into multiple-unit housing in the Central City and urban renewal areas for up to ten years.

Because the City and the Commission view property tax exemption programs as important components of promoting affordable housing and economic development within the City, the City may seek to extend existing programs past their current expiration dates or to create new programs.

#### **Oregon Enterprise Zone Program**

The Oregon Enterprise Zone program is a State of Oregon economic development program that allows for property tax exemptions for up to five years. In exchange for receiving property tax exemption, participating firms are required to meet the program requirements set by the state statute and the local sponsor. The Commission is the local sponsor for the Portland Enterprise Zone program.

# **Other State Programs**

State statutes authorize other property tax exemptions that are not directly controlled by the City. Among these are property tax exemptions for charitable, educational, and religious institutions; certain health care facilities; historic property; property owned by State, local, and certain federal government agencies; and exemptions for disabled veterans.

#### CITY ECONOMIC CHARACTERISTICS

The City, with an estimated population of 583,775 as of July 1, 2010, comprises an area of approximately 135 square miles in northwestern Oregon. Located astride the Willamette River at its confluence with the Columbia River, the City is the center of commerce, industry, transportation, finance and services for a metropolitan area with an estimated population of approximately 2.2 million people as of July 1, 2010. The City is the county seat of Multnomah County and is the largest city in Oregon and the second largest city in the Pacific Northwest.

#### PORTLAND-VANCOUVER-BEAVERTON METROPOLITAN STATISTICAL AREA

The Portland-Vancouver-Beaverton Metropolitan Statistical Area (the "MSA") consists of Multnomah, Clackamas, Washington, Yamhill, and Columbia counties in Oregon, and Clark and Skamania counties in Washington. Metropolitan statistical areas are based on commuting patterns within a metropolitan area, and are used primarily for labor, employment and unemployment statistics.

Multnomah County encompasses the cities of Portland, Gresham, Troutdale, Fairview and Wood Village. Washington County contains Beaverton, Tigard, Tualatin and Hillsboro. Clackamas County includes Milwaukie, Oregon City, Lake Oswego, West Linn and Happy Valley. The cities of St. Helens and Scappoose are located in Columbia County. Yamhill County includes McMinnville and Newberg. Clark County contains Vancouver and Camas. Skamania County includes Stevenson, Carson and Skamania.

# **POPULATION**

The population for the City has increased steadily over the past decade, as shown in the table below.

Table 21
CITY OF PORTLAND, OREGON
Population Estimate for the Last Ten Years

As of July 1	State of Oregon	City of Portland	MSA (1)	Multnomah County	Washington County	Clackamas County
2001	3,471,700	536,240	1,960,500	666,350	455,800	345,150
2002	3,504,700	538,180	1,989,550	670,250	463,050	350,850
2003	3,541,500	545,140	2,019,250	677,850	472,600	353,450
2004	3,582,600	550,560	2,050,650	685,950	480,200	356,250
2005	3,631,440	556,370	2,082,240	692,825	489,785	361,300
2006	3,690,505	562,690	2,121,910	701,545	500,585	367,040
2007	3,745,455	568,380	2,159,720	710,025	511,075	372,270
2008	3,791,075	575,930	2,191,784	717,880	519,925	376,660
2009	3,823,465	582,130	2,216,785	724,680	527,140	379,845
2010	3,837,300	583,775	2,229,899	736,785	531,070	376,780
2001-2010 Compounded						
Annual Rate of Change	1.12%	0.95%	1.44%	1.12%	1.71%	0.98%
2006-2010 Compounded						
Annual Rate of Change	0.98%	0.92%	1.25%	1.23%	1.49%	0.66%

Notes: The federal Census figures, as of April 1 of the stated year, are as follows:

	1980	1990	2000	2010
State of Oregon	2,633,156	2,842,321	3,421,399	3,831,074
Multnomah County	562,647	583,887	660,486	735,334
City of Portland	368,139	438,802	529,121	583,776
Washington County	245,860	311,554	445,342	529,710
Clackamas County	241,911	278,850	338,391	375,992

#### Notes:

Source: Washington State Office of Financial Management; Portland State University, Center for Population Research. Under Oregon State law, the State Board of Higher Education must estimate annually the population of Oregon cities and counties so that shared revenues may be properly apportioned. The Center for Population Research and Census at Portland State University performs this statutory duty.

<sup>(1)</sup> Portland State University Population Research Center defines the Portland-Vancouver-Beaverton Metropolitan Statistical Area as Multnomah, Washington, Clackamas, Columbia and Yamhill counties in Oregon and Clark and Skamania Counties in Washington.

#### **INCOME**

Per capita personal income in the MSA has been consistently higher than in the State of Oregon, and until 2007, was higher than in the nation.

Table 22 below shows personal income and per capita income for the MSA compared to similar data for the State and nation. The compounded annual rate of change in total personal income for the MSA from 2000 to 2009 was 3.7 percent. The compounded annual rate of change in per capita income for the MSA was 2.0 percent from 2000 to 2009, compared with 2.6 percent for the State, and 3.0 percent for the nation.

Table 22
CITY OF PORTLAND, OREGON
Total Personal Income and Per Capita Income
MSA, Oregon, and the United States

	Total Personal Income MSA	Pe	er Capita Income	<b>.</b>
Year	(millions)	MSA	Oregon	USA
2000	\$63,463	\$32,779	\$28,718	\$30,318
2001	65,340	33,074	29,250	31,157
2002	66,298	32,973	29,797	31,481
2003	68,222	33,541	30,582	32,295
2004	70,927	34,552	31,650	33,909
2005	74,750	35,868	32,557	35,452
2006	80,794	38,040	34,706	37,725
2007	85,305	39,428	35,950	39,506
2008	88,978	40,376	37,399	40,947
2009	87,894	39,206	35,571	38,846
2010	90,654	Not Available	36,427	39,945
2000-2009				
Compounded				
Annual Rate of				
Change	3.7%	2.0%	2.6%	3.0%

Source: Personal income from U.S. Department of Commerce, Bureau of Economic Analysis, as of August 9, 2011. Per capita income from U.S. Department of Commerce, Bureau of Economic Analysis as reported by Oregon Employment Department as of September 27, 2011

#### LABOR FORCE AND UNEMPLOYMENT

Table 23 below shows the annual average civilian labor force, employment level and unemployment level data that is available for the MSA for the period 2001 through 2010. For September 2011, the seasonally-adjusted unemployment rate for the MSA was 9.1 percent (8.4 percent not seasonally-adjusted) with a resident civilian labor force of 1,192,078. Table 24 below shows the seasonally-unadjusted, average annual unemployment rates for the MSA, the State and the United States for the period 2001 through 2010.

Table 23
CITY OF PORTLAND, OREGON
MSA Labor Force and Unemployment Rates<sup>(1)</sup>

Unemployment

	Resident Civilian		Percent of	Total
Year	Labor Force	Number	Labor Force	<b>Employment</b>
2001	1,087,254	65,569	6.0%	1,021,685
2002	1,093,526	85,191	7.8	1,008,335
2003	1,090,119	90,082	8.3	1,000,037
2004	1,089,204	76,576	7.0	1,012,628
2005	1,097,592	64,282	5.9	1,033,310
2006	1,121,350	56,388	5.0	1,064,962
2007	1,142,519	55,274	4.8	1,087,245
2008	1,169,791	69,708	6.0	1,100,083
2009	1,185,625	127,688	10.8	1,057,937
2010	1,189,827	126,187	10.6	1,063,640

# Notes:

Source: Oregon Employment Department as of April 25, 2011.

Table 24
CITY OF PORTLAND, OREGON
AVERAGE ANNUAL UNEMPLOYMENT
MSA, OREGON, AND THE UNITED STATES
(NOT SEASONALLY ADJUSTED)

		State of	
Year	MSA	Oregon	USA
2001	6.0%	6.4%	4.7%
2002	7.8	7.6	5.8
2003	8.3	8.1	6.0
2004	7.0	7.3	5.5
2005	5.9	6.2	5.1
2006	5.0	5.3	4.6
2007	4.8	5.2	4.6
2008	6.0	6.5	5.8
2009	10.8	11.1	9.3
2010	10.6	10.8	9.6

Source: Oregon Employment Department as of April 25, 2011.

Includes non-agricultural wage and salary, self-employed, unpaid family workers, domestics, agricultural workers and labor disputants. Not seasonally adjusted.

# EMPLOYMENT BY INDUSTRY

Non-manufacturing employment (including government) accounts for about 89 percent of non-farm employment in the Portland area. The Portland metropolitan area's manufacturing employment, accounting for the remaining 11 percent of area employment, is largely based in the metals and computer and electronic equipment sectors.

Table 25 CITY OF PORTLAND, OREGON PORTLAND-VANCOUVER-BEAVERTON, OREGON MSA NON-FARM WAGE AND SALARY EMPLOYMENT <sup>(1)</sup>(000)

Industry	2006	2007	2008	2009	2010
Total nonfarm employment	1,015,300	1,034,900	1,034,300	973,800	965,500
Total private	876,400	892,700	887,300	825,700	817,700
Manufacturing	126,600	126,100	123,200	109,100	106,700
Durable goods	96,400	95,700	93,500	81,700	79,300
Wood product manufacturing	6,000	5,600	4,800	3,700	3,500
Primary metal manufacturing	6,300	6,600	7,100	5,800	5,600
Fabricated metal manufacturing	12,900	13,300	13,400	11,100	11,100
Machinery manufacturing	8,400	8,600	8,300	7,000	7,000
Computer/electronic manufacturing	37,700	36,900	35,900	33,900	33,200
Transportation equipment manufacturing	9,300	9,000	8,600	7,000	6,300
Nondurable goods	30,200	30,400	29,600	27,400	27,300
Food manufacturing	8,800	9,100	9,200	9,100	9,300
Paper manufacturing	4,900	4,700	4,500	3,900	3,600
Non-Manufacturing	749,800	766,600	764,200	716,900	711,100
Construction and mining	64,900	66,900	62,400	50,600	45,800
Trade, transportation, and utilities	202,600	205,700	203,900	189,700	186,700
Wholesale Trade	57,500	58,100	57,800	54,400	52,500
Retail trade	107,600	109,800	108,500	101,100	101,100
Transportation, warehousing, and utilities	37,500	37,800	37,600	34,200	33,100
Information	24,000	24,800	24,600	22,900	22,300
Financial activities	70,600	70,400	67,800	63,800	61,800
Professional and business services	134,700	136,400	136,500	124,900	126,600
Educational and health services	123,200	127,800	132,600	135,200	139,000
Leisure and hospitality	94,100	98,000	99,300	94,500	93,900
Other services	35,700	36,600	37,100	35,300	35,000
Government	138,900	142,300	147,000	148,100	147,800

# Notes:

Source: State of Oregon, Employment Department as of May 19, 2011.

<sup>(1)</sup> Totals may not sum due to rounding.

# Table 26 CITY OF PORTLAND, OREGON MAJOR EMPLOYERS IN THE MSA

T		2010 Estimated
Employer	Product or Service	Employment
Private Employers	~	4 7 7 7 7
Intel Corporation	Computer and electronic products	15,228
Providence Health System	Health care & health insurance	13,831
Fred Meyer Stores	Grocery & retail variety chain	9,630
Kaiser Foundation of the Northwest	Healthcare	9,204
Legacy Health System	Health care	8,250
NIKE Inc.	Sports shoes and apparel	6,000
Wells Fargo	Bank	4,861
U.S. Bank	Bank & holding company	3,856
Southwest Washington Medical Center	Health care	3,711
Xerox Corp.	Document systems	2,952
Portland General Electric	Utilities	2,783
Regence BlueCross BlueShield of Oregon	Insurance	2,675
Daimler Trucks North America	Heavy duty trucks	2,438
Greenbrier Cos. Inc.	Transportation equipment	1,150
<b>Public Employers</b>		
Oregon Health and Science University	Health care & education	13,283
Multnomah County	Government	6,310
Portland School District	Education	5,101
City of Portland	Government	5,000
Beaverton School District	Education	5,000
Portland Community College	Education	4,000
Portland State University	Education	3,868
Vancouver School District	Education	3,697
Bonneville Power Administration	Public Power	3,000
Evergreen School District	Education	2,651
TriMet	Mass Transit	2,459

Source: Portland Business Journal, December 24, 2010.

#### **REAL ESTATE**

#### **Industrial**

A diverse mix of industrial properties are located throughout the Portland metropolitan area for all types of industrial use, including more than 280 industrial and business parks. On the eastside, the Columbia Corridor is the largest industrial area in Oregon, containing approximately 22,600 acres or 28 square miles along an 18-mile stretch of land that runs along the southern shore of the Columbia River. The Columbia Corridor includes the Rivergate Industrial District, marine terminals, and Portland International Airport ("PDX"). The Rivergate Industrial Park is a 2,800-acre area owned by The Port of Portland (the "Port") in North Portland. In addition to Rivergate's access to the Columbia River and PDX, the area qualifies local businesses for participation in the Enterprise Zone and related tax incentives.

Just west of the City, the Sunset Corridor has emerged as the center for Oregon's high technology industry, including Intel's 15,500-employee campuses. This area parallels a major east/west highway (U.S. Highway 26) in the western metropolitan area. Another large submarket for industrial and flex space is the Interstate 5 ("I-5") Corridor, which extends from S.W. Portland to the City of Wilsonville along I-5.

Portland's industrial sector continues to continues to show signs of improvement according to Grubb & Ellis in their publication *Industrial Trends Report* — *Third Quarter 2011, Portland, OR.* Grubb & Ellis report that the overall vacancy rate in the third quarter of 2011 was 8.4 percent compared to 8.8 percent in the second quarter of 2011. This vacancy rate was also below the third quarter 2010 rate of 8.7 percent. Grubb & Ellis note that the third quarter of 2011 saw the strongest performance recorded in five quarters, with 575,000 square feet of industrial space absorbed. No new buildings were delivered in the quarter. A total of 2.9 million square feet of new construction is underway, including a 1.8 million square-foot facility owned by Intel.

#### Office

The Portland metropolitan area office market is home to diverse architectural styles ranging from Class-A office space to unique historical buildings in downtown Portland.

The office market showed modest signs of improvement in the third quarter of 2011, according to the *Office Trends Report – Third Quarter 2011, Portland, OR* prepared by Grubb & Ellis. The third quarter vacancy rate for the Portland region was 14.1 percent, down slightly from the second quarter 2011 vacancy rate of 14.4 percent and down from the third quarter 2010 vacancy rate of 15.5 percent. The third quarter 2011 vacancy rate in the downtown central business district was 9.3 percent, compared to a third quarter 2010 rate of 10.7 percent and a second quarter 2011 rate of 9.5 percent. The suburban market was weaker, with a third quarter 2011 vacancy rate of 17.0 percent. Grubb & Ellis report total office market net absorption of 229,000 square feet for the third quarter. Class A office space in the downtown continues to fare better than the rest of the market, with asking rents averaging \$25.99 per square foot compared to \$22.34 per square foot for the Class A space in the Portland region's suburban market.

# Housing

The year-to-date median selling price of a home in the Portland metropolitan area through October 2011 was \$221,000, down 7.9 percent from the October 2010 year-to-date price of \$240,000, according to the Realtors Metropolitan Area Multiple Listing Service ("RMLS"). Through October 2011, homes in the Portland metropolitan area were on the market an average of 144 days during the year. According to RMLS, through October of 2011, the Southeast and West Portland regions were the most active residential real estate areas, with 1,849 and 1,727 closed sales, respectively. Portland metropolitan area closed sales year-to-date were up 2.1 percent from the same period in 2010.

The table below compares the median home sale price for the third quarter of 2010 and 2011 in the Portland region with the nation and western U.S.

Table 27
CITY OF PORTLAND, OREGON
MEDIAN HOME SALE PRICE

(U.S., West, and Portland Metropolitan Area)

	3 <sup>rd</sup> Quarter	3 <sup>rd</sup> Quarter	Percent
Region	2010	2011	Change
U.S.	\$177,800	\$169,500	-4.7%
West	226,100	205,700	-9.0%
Portland Metro. Area	242,100	223,200	-7.8%

Source: National Association of Realtors and RMLS.

The market for condominiums also has deteriorated as a result of the downturn in the housing market as shown in the following table. Portland's decrease in value is largely due to the increased inventory that has come on the market over the past few years.

Table 28
CITY OF PORTLAND, OREGON
MEDIAN CONDO/COOP SALE PRICE
(U.S., West, and Portland Metropolitan Area)

	3 <sup>rd</sup> Quarter	3 <sup>rd</sup> Quarter	Percent
Region	2010	2011	Change
U.S.	\$171,400	\$167,600	-2.2%
West	152,500	166,400	9.1%
Portland Metro. Area	175,700	164,600	-6.3%

Source: National Association of Realtors and RMLS.

Residential building permits are an indicator of growth in a region. The number and value of new single-family and multi-family residential building permits for the City are shown below.

Table 29
CITY OF PORTLAND, OREGON
NEW SINGLE FAMILY AND MULTI-FAMILY
RESIDENTIAL CONSTRUCTION PERMITS

	New Single Family		New M	ulti-Family
<b>T</b> 7	No. of	¥7. 1	No. of	*7.1
<u>Year</u>	Permits	Value	Permits	Value
2000	866	\$125,275,273	93	\$62,578,694
2001	1,040	159,218,264	102	46,446,402
2002	1,088	169,816,560	110	92,457,354
2003	1,093	176,408,264	198	195,489,464
2004	956	162,215,542	161	153,283,224
2005	981	172,372,705	196	247,646,057
2006	1,256	232,917,661	164	241,125,419
2007	1,205	236,732,683	179	346,708,925
2008	648	126,171,068	73	410,957,333
2009	427	86,645,801	15	44,978,728
2010	435	95,809,473	30	86,511,573

Source: U.S. Census Bureau as of May 17, 2011.

#### **Urban Renewal**

The City seeks to promote neighborhood revitalization through the creation of urban renewal areas. Urban renewal is a state-authorized, redevelopment and finance program designed to help communities improve and redevelop areas that are physically deteriorated, suffering economic stagnation, unsafe or poorly planned. Urban renewal is used as a tool to focus resources in blighted or underused areas to stimulate private investment and improve neighborhood livability.

The City has eleven urban renewal areas, with combined acreage of about 14 percent of the City's area. Five of the 11 urban renewal areas are concentrated in the city's core, including two that are completing their work. Three are largely residential areas in Portland's eastside. The City also has three industrial areas: Central Eastside on the east bank of the Willamette River; Willamette Industrial, located north of the downtown core on the Willamette River; and Airport Way, located in the Columbia corridor, which also has largely completed its urban renewal work. The Portland Development Commission administers the urban renewal areas.

#### TRANSPORTATION AND DISTRIBUTION

Location and topography have established the City as a leading warehousing and distribution center for the Pacific Northwest. The City's location at the head of deep-water navigation on the Columbia River system gives it geographic and, therefore, economic advantages for the shipment of freight.

The Port is a port district encompassing Multnomah, Clackamas and Washington counties. The Port owns and maintains four marine terminals, four airports, and seven business parks. In tonnage of total waterborne commerce, the Port is currently ranked as the third largest volume port on the West Coast. The Port is the largest wheat export port in the United States and is the largest volume auto handling port and mineral bulks port on the West Coast. Leading exports include wheat, soda ash, potash and hay. Leading imports include automobiles, petroleum products, steel and limestone.

In 2010, 575 ocean-going vessels made calls at Port facilities. Total maritime tonnage in 2010 increased by 27.6 percent to 13.1 million short tons in 2010 compared to 10.3 million in 2009. Through July 2011, total maritime tonnage was up 10.1 percent over the same period in 2010.

The Columbia River ship channel is currently maintained at a depth of 40 feet from the Portland Harbor to the Pacific Ocean 110 miles downstream. In 2005, the Columbia River Channel Deepening Project was initiated to deepen the shipping channel of the Columbia River from 40 feet to 43 feet to accommodate larger, more efficient vessels. This project was completed in October 2010.

The Columbia River provides the only water route through the Cascade Mountains to the agricultural regions of eastern Oregon, Washington, and northern Idaho. This region has been opened to slack-water barge navigation by means of locks installed in a series of federal hydroelectric projects on the lower Columbia River and its largest tributary, the Snake River. There are two primary barge lines providing service between the upriver ports and Portland. In addition, the Columbia River Gorge forms a corridor through the Cascades which, because it is level, provides an economical rail and highway route between the City and the region east of the Cascade mountains.

Portland is also in a strategic position to serve the Willamette Valley, which extends approximately 145 miles south from the City and is one of the nation's most diversified and productive agricultural regions and food processing centers.

PDX handles approximately 13 million passengers annually, with more than 500 flights daily. This includes nonstop service on international flights to Amsterdam, Netherlands; Vancouver, British Columbia; Toronto, Ontario; and Tokyo, Japan. In 2010, 200,706 short tons of cargo and 8,423 short tons of mail were handled by PDX. Portland is also served by three publicly operated general aviation airports located in the suburban areas.

Two major railroads—the Burlington Northern Santa Fe and Union Pacific—plus the Amtrak passenger train system serve the City.

Transportation is facilitated by a highway system that includes I-5, the primary north-south highway artery of the West Coast, and by-pass routes Interstate 205 and Interstate 405 within and around the City. The primary east-west highway system is Interstate 84, which begins at Portland and heads east along the Columbia River to Idaho and beyond. The Portland metropolitan area is also served by U.S. highways 26 and 30, Oregon highways 43, 213, 217, 224, 99E, 99W, the Tualatin Valley Highway, the historic Columbia River Highway, nine bridges across the Willamette River and two bridges across the Columbia River.

The Tri-County Metropolitan Transportation District of Oregon ("TriMet"), the regional public transit agency, provides rail and bus service throughout the Portland metropolitan area. During TriMet's fiscal year, from July 2009 through June 2010, passengers boarded a TriMet bus or train approximately 99.3 million times.

TriMet's light rail system ("MAX") connects the cities of Portland, Gresham, Beaverton and Hillsboro, and PDX. In 2007, TriMet started construction of an 8.3 mile, two-phased extension of the light rail line. The estimated cost of the project is \$494 million. Phase 1 provides service along Interstate-205 between Clackamas Town Center and the existing Gateway station where it uses the existing MAX Blue Line tracks to downtown Portland, then run on new tracks along the Portland Mall to Portland State University. Phase 2 would extend light rail from downtown Portland to Milwaukie. TriMet completed construction of Phase 1 with the opening of the MAX green line in September 2009. In 2008, TriMet began service on the Washington County Commuter Rail, which runs from Beaverton to Wilsonville.

The Portland Streetcar connects South Waterfront area along the Willamette River with the Pearl District and Northwest Portland. The Portland Streetcar is owned and operated by the City, and has entered into contracts with TriMet for train operators and mechanics. An extension of the streetcar line to Portland's east side is currently underway. The extension will cross the Willamette River using the Broadway Bridge, travel through the Lloyd District, continue south along Martin Luther King, Jr. Boulevard, and make a loop at either SE Mill or Stephens Street before returning back along Grand Avenue. The project is expected to be completed in 2011.

The Portland Aerial Tram ("Tram") opened in January 2007. The Tram, which is owned by the City and operated by Oregon Health and Science University ("OHSU"), links OHSU's North Macadam offices and its Marquam Hill campus.

#### TOURISM, RECREATION AND CULTURAL ATTRACTIONS

Portland is the State's largest city and the center of business and transportation routes in the State. Therefore, the City accommodates a large share of the State's tourist and business visitors. The City is a destination for many tourists who are drawn to its diverse cultural and recreational facilities. These include the Oregon Symphony and associated musical organizations, Portland Center for the Performing Arts, Oregon Ballet, Portland Opera, Portland Center Stage, Portland Art Museum, Oregon Historical Society Museum, Children's Museum, Oregon Museum of Science and Industry, Forest Discovery Center (formerly World Forestry Center), Japanese Gardens, International Rose Test Gardens, the Lan Su Chinese Garden and the Oregon Zoo. The metropolitan area includes more than 40 other local theater and performance art companies and ten additional gardens of special interest. Portland is the home of Forest Park, the largest urban park in the United States with a total of more than 5,000 acres. A prime tourist attraction for the City, known as the City of Roses, is the three-week long Portland Rose Festival held each June since 1907. More than two million participants enjoy the festival annually.

A 90-minute drive from Portland in almost any direction provides access to numerous recreational, educational, and leisure activities. The Pacific Ocean and the Oregon Coast to the west, the Columbia Gorge and Mt. Hood, Mt. St. Helens and Mt. Adams in the Cascade Range to the east, and the Willamette Valley to the south offer opportunities for hiking, camping, swimming, fishing, sailboarding, skiing, wildlife watching, and numerous other outdoor activities.

The National Basketball Association ("NBA") Portland Trail Blazers play at the Rose Garden Arena complex (which includes the Memorial Coliseum), as do the major-junior Western Hockey League ("WHL") Portland Winterhawks. JELD-WEN Field (formerly PGE Park) was recently renovated for major league soccer and is the home of the Major League Soccer ("MLS") Portland Timbers.

#### HIGHER EDUCATION

Within the Portland metropolitan area are several post-secondary educational systems. Portland State University ("PSU"), the largest university in the Oregon University System, is located on a campus encompassing an area of over 28 blocks adjacent to the downtown business and commercial district of Portland. PSU offers approximately 213 undergraduate, masters, and doctoral

programs. Enrollment for 2010-11 was approximately 28,522 students. PSU is noted for the development of programs specifically designed to meet the needs of the urban center.

Oregon State University and the University of Oregon, also within the Oregon University System, have field offices and extension activities in the Portland metropolitan area.

OHSU's Marquam Hill campus sits on more than 100 acres overlooking downtown Portland. OHSU includes the schools of dentistry, medicine, nursing, and science and engineering. OHSU also includes Doernbecher Children's Hospital and OHSU Hospital, as well as primary care and specialty clinics, research institutes and centers, interdisciplinary centers, and community service programs. Enrollment for 2010-11 was approximately 2,720 medical, dental, nursing, science, and allied health students.

Independent colleges in the Portland metropolitan area include Lewis & Clark College, University of Portland, Reed College, Linfield College-Portland Campus, ITT Technical Institute, and Marylhurst University; and several smaller church-affiliated schools, including Warner Pacific College, Concordia University, George Fox University, and Cascade College. Portland Art Institute, Western Culinary Institute, University of Western States, Oregon College of Oriental Medicine, National College of Naturopathic Medicine, and East-West College of the Healing Arts are also located in the City.

Several community colleges serve the Portland metropolitan area including Portland Community College, Mt. Hood Community College, and Clackamas Community College.

#### **UTILITIES**

#### **Electric Power and Natural Gas**

Electricity is provided by Portland General Electric Company ("PGE") and Pacific Power. Low-cost hydroelectric power provides a substantial portion of the area's energy requirements. NW Natural distributes natural gas.

#### **Communications**

Telephone services are provided by CenturyLink (formerly Qwest Communications) and, in some areas, Verizon. The Portland metropolitan area is also served by three cable service providers, primarily Comcast within the Portland city limits, and Verizon and Cascade Access in other parts of the region.

#### Water, Sewer, and Wastewater

The City operates the water supply system that delivers drinking water to residents of Portland. About 900,000 people, almost one-quarter of the state's population, are served by the City's water system on a wholesale and retail basis within its 225 square mile service area. The primary water source is the Bull Run Watershed, located in the foothills of the Cascades west of Mt. Hood. The City also uses groundwater as a supplemental water supply.

The City also owns, operates, and maintains sanitary and storm water collection, transportation, and treatment systems within its boundaries. The City provides sanitary sewer service to approximately 560,000 people, numerous commercial and industrial facilities, and several wholesale contract customers located adjacent to the City.

#### **AGRICULTURE**

Because the City is the primary urban center in the State, agriculture is not a major industry in the greater metropolitan area. The metropolitan area, however, accounted for approximately 19.0 percent of the State's Gross Farm and Ranch Sales based on 2010 estimates from the Oregon State University Extension Economic Information Office. The 2010 Gross Farm and Ranch Sales in Clackamas County was \$294,163,000; Washington County was \$227,401,000; Yamhill County was \$216,147,000; Multnomah County was \$57,068,000; and Columbia County was \$19,674,000 as estimated by the Oregon State University Extension Service.

#### THE INITIATIVE PROCESS

The Oregon Constitution, Article IV, Section 1, reserves to the people of the State the initiative power to amend the State constitution or to enact State legislation by placing measures on the statewide general election ballot for consideration by the voters. Oregon law therefore permits any registered Oregon voter to file a proposed initiative with the Oregon Secretary of State's office without payment of fees or other burdensome requirements. Consequently, a large number of initiative measures are submitted to the Oregon Secretary of State's office, and a much smaller number of petitions obtain sufficient signatures to be placed on the ballot.

Because many proposed initiative measures are submitted that do not qualify for the ballot, the City does not formally or systematically monitor the impact of those measures or estimate their financial effect prior to the time the measures qualify for the ballot. Consequently, the City does not ordinarily disclose information about proposed initiative measures that have not qualified for the ballot.

#### PROCESS FOR QUALIFYING STATE-WIDE INITIATIVES TO BE PLACED ON THE BALLOT

To place a proposed state-wide initiative on a general election ballot, the proponents must submit to the Secretary of State initiative petitions signed by the number of qualified voters equal to a specified percentage of the total number of votes cast for all candidates for governor at the gubernatorial election at which a governor was elected for a term of four years next preceding the filing of the petition with the Secretary of State. For the 2010 general election, the requirement was eight percent (110,358 signatures) for a constitutional amendment measure and six percent (82,769 signatures) for a statutory initiative. The last day for submitting signed initiative petitions for the 2010 general election was July 2, 2010. Any elector may sign an initiative petition for any measure on which the elector is entitled to vote. State-wide initiatives may only be filed for general elections in even-numbered years. The next general election for which state-wide initiative petitions may be filed will be in November, 2012.

A state-wide initiative petition must be submitted to the Secretary of State not less than four months prior to the general election at which the proposed measure is to be voted upon. As a practical matter, proponents of an initiative have approximately two years in which to gather the necessary number of signatures. State law permits persons circulating initiative petitions to pay money to persons obtaining signatures for the petition.

Once an initiative measure has gathered a sufficient number of signatures and qualified for placement on the ballot, the State is required to prepare a formal estimate of the measure's financial impact. Typically, this estimate is limited to an evaluation of the direct dollar impact.

Historically, a larger number of initiative measures have qualified for the ballot than have been approved by the electors. According to the Elections Division of the Secretary of State, the total number of initiative petitions that qualified for the ballot and the numbers that passed in recent general elections are as follows:

Table 30
CITY OF PORTLAND, OREGON
Statewide Initiative Petitions that Qualified and Passed 2002-2010

Number of	Number of Initiatives that
Qualified	Passed
7	3
6	2
10	3
8	0
4	2
	Initiatives that Qualified 7 6 10

Source: Elections Division, Oregon Secretary of State.

#### FUTURE STATE-WIDE INITIATIVE MEASURES

The recent experience in Oregon is that many more initiative measures are proposed in some form than receive the number of signatures required to be placed on a ballot. Consequently, the City cannot accurately predict whether specific future initiative measures that may have an adverse effect on the City's financial operations will be proposed, obtain sufficient signatures, and be placed on a ballot for voter approval, or if placed on a ballot, will be approved by voters.

The Oregon Secretary of State's office maintains a list of all initiative petitions that have been submitted to that office. The office can be reached by telephone at (503) 986-1518.

#### LOCAL INITIATIVES

Article IV, Section 1 and Article XI, Section 2 of the Oregon Constitution and state statutes grant the voters in the City the initiative power to amend the City Charter or City ordinances, and to refer City Ordinances. A petition to refer a City measure must be signed by six percent of the registered voters in the City. A petition to initiate a City measure must be signed by nine percent of the registered voters in the City. No initiative or referendum petitions are currently being circulated that relate to the financial powers of the City. The City Council may also refer measures directly to voters. Under current law, local initiative and referendum elections may be held only in March, May, September and November, unless the City Council calls for a special election due to public interest in prompt resolution.

#### TAX MATTERS

In the opinion of K&L Gates LLP, Bond Counsel, under existing law, interest on the 2011 Series A Bonds is excludable from gross income for federal income tax purposes and is not an item of tax preference for purposes of the federal alternative minimum tax imposed on individuals and corporations.

Federal income tax law contains a number of requirements that apply to the 2011 Series A Bonds, including investment restrictions, periodic payments of arbitrage profits to the United States, requirements regarding the use of proceeds of the 2011 Series A Bonds and the facilities financed or refinanced with proceeds of the 2011 Series A Bonds and certain other matters. The City has covenanted to comply with all applicable requirements.

Bond Counsel's opinion is subject to the condition that the City comply with the above-referenced covenants and, in addition, will rely on representations by the City and its advisors with respect to matters solely within the knowledge of the City and its advisors, respectively, which Bond Counsel has not independently verified. If the City fails to comply with such covenants or if the foregoing representations are determined to be inaccurate or incomplete, interest on the 2011 Series A Bonds could be included in gross income for federal income tax purposes retroactively to the date of issuance of the 2011 Series A Bonds, regardless of the date on which the event causing taxability occurs.

Except as expressly stated in this Tax Matters section, Bond Counsel expresses no opinion regarding any other federal income tax consequences of acquiring, carrying, owning or disposing of the 2011 Series A Bonds. Owners of the 2011 Series A Bonds should consult their tax advisors regarding the applicability of any collateral tax consequences of owning the 2011 Series A Bonds, which may include original issue discount, original issue premium, purchase at a market discount or at a premium, taxation upon sale, redemption or other disposition, the extent to which interest on the 2011 Series A Bonds is included in adjusted current earnings for the purpose of computing the federal alternative minimum tax imposed on certain corporations, and various withholding requirements.

Prospective purchasers of the 2011 Series A Bonds should be aware that ownership of the 2011 Series A Bonds may result in collateral federal income tax consequences to certain taxpayers, including, without limitation, financial institutions, property and casualty insurance companies, individual recipients of Social Security or Railroad Retirement benefits, certain S corporations with "excess net passive income," foreign corporations subject to the branch profits tax, life insurance companies and taxpayers who may be deemed to have incurred or continued indebtedness to purchase or carry or have paid or incurred certain expenses allocable to the 2011 Series A Bonds. Bond Counsel expresses no opinion regarding any collateral tax consequences. Prospective purchasers of the 2011 Series A Bonds should consult their tax advisors regarding collateral federal income tax consequences.

Bond Counsel's opinion only addresses laws in effect on the date of delivery of the 2011 Series A Bonds. Subsequent changes in federal law may reduce or eliminate favorable tax treatment of the 2011 Series A Bonds.

Payments of interest on tax-exempt obligations, such as the 2011 Series A Bonds, are in many cases required to be reported to the Internal Revenue Service (the "IRS"). Additionally, backup withholding may apply to any such payments made to any owner who is not an "exempt recipient" and who fails to provide certain identifying information. Individuals generally are not exempt recipients, whereas corporations and certain other entities generally are exempt recipients.

Bond Counsel's opinion is not a guarantee of result and is not binding on the IRS; rather, the opinion represents Bond Counsel's legal judgment based on its review of existing law and in reliance on the representations made to Bond Counsel and the City's compliance with its covenants. The IRS has established an ongoing program to audit tax-exempt obligations to determine whether interest on such obligations is includable in gross income for federal income tax purposes. Bond Counsel cannot predict whether the IRS will commence an audit of the 2011 Series A Bonds. Owners of the 2011 Series A Bonds are advised that, if the IRS does audit the 2011 Series A Bonds, under current IRS procedures, at least during the early stages of an audit, the IRS will treat the City as the taxpayer, and the owners of the 2011 Series A Bonds may have limited rights to participate in the audit. The commencement of an audit could adversely affect the market value and liquidity of the 2011 Series A Bonds until the audit is concluded, regardless of the ultimate outcome.

#### Premium

An amount equal to the excess of the purchase price of a 2011 Series A Bond over its stated redemption price at maturity constitutes premium on that 2011 Series A Bond. A purchaser of a 2011 Series A Bond must amortize any premium over that 2011 Series A Bond's term using constant yield principles, based on the 2011 Series A Bond's yield to maturity. As premium is amortized, the purchaser's basis in the 2011 Series A Bond and the amount of tax-exempt interest received will be reduced by the amount of amortizable premium properly allocable to the purchaser. This will result in an increase in the gain (or decrease in the loss) to be recognized for federal income tax purposes on sale or disposition of the 2011 Series A Bond prior to its maturity. Even though the purchaser's basis is reduced, no federal income tax deduction is allowed. Purchasers of 2011 Series A Bonds at a premium, whether at the time of initial issuance or subsequent thereto, should consult their tax advisors with respect to the determination and treatment of premium for federal income tax purposes and the state and local tax consequences of owning such 2011 Series A Bonds.

#### **Oregon Personal Income Tax Exemption**

In the opinion of Bond Counsel, interest on the 2011 Series A Bonds is exempt from Oregon personal income tax under existing law

#### RECENT AND POSSIBLE FUTURE LEGISLATIVE PROPOSALS

Future federal tax legislation may adversely affect the ability of some or all bond owners to exclude interest on the 2011 Series A Bonds from their gross income and could affect the market price of the 2011 Series A Bonds. For example, on September 12, 2011, President Obama submitted the "American Jobs Act of 2011" (the "2011 Jobs Act") to Congress. The 2011 Jobs Act included a provision that, if enacted as proposed, would have subjected a portion of the interest on tax-exempt bonds received by certain high-income holders to federal income tax. This provision would have applied to existing tax-exempt bonds as well as tax-exempt bonds issued in the future. Subsequent congressional action suggests that the 2011 Jobs Act will not be passed in that form; however, this or other legislative proposals maybe considered or introduced in the future that could affect the market price of tax-exempt bonds or reduce the benefits of owning tax-exempt bonds. Neither the City nor Bond Counsel can predict whether the 2011 Jobs Act, modifications of it, or similar legislation will be approved by Congress. Purchasers of the 2011 Series A Bonds should consult their own tax advisors regarding the impact of any potential change in federal law on the treatment of interest on the 2011 Series A Bonds.

# **RATING**

The 2011 Series A Bonds have been rated "Aa1" by Moody's Investors Service. Such rating reflects only the views of such organization and any desired explanation of the significance of such ratings should be obtained from the rating agency furnishing the same, at the following addresses: Moody's Investors Service, Inc., 250 Greenwich, New York, New York, 10007. Generally, a rating agency bases its rating on the information and materials furnished to it and on investigations, studies and assumptions of its own. There is no assurance that any such rating will continue for any given period of time or that such rating

will not be revised downward or withdrawn entirely by the rating agency concerned, if in the judgment of such rating agency, circumstances so warrant. Any such downward revision or withdrawal of any such ratings may have an adverse effect on the market price of the 2011 Series A Bonds.

# FORWARD LOOKING STATEMENTS

This Official Statement contains statements relating to future results that are "forward looking statements" as defined in the Private Securities Litigation Reform Act of 1995. When used in this Official Statement and its appendices, the words "estimate," "forecast," "intend," "expect," "projected," and similar expressions identify forward looking statements. Such statements are subject to risks and uncertainties that could cause actual results to differ materially from those contemplated in such forward looking statements. Any forecast is subject to such uncertainties. Therefore, there are likely to be differences between forecasts and actual results, and those differences may be material.

#### **LEGAL MATTERS**

Legal matters incident to the authorization, issuance and sale of the 2011 Series A Bonds by the City are subject to the approving opinion of K&L Gates LLP, Portland, Oregon, Bond Counsel. Bond Counsel has reviewed this Official Statement only to confirm that the portions of it describing the 2011 Series A Bonds, the Ordinance, the Bond Declaration, and the authority to issue the 2011 Series A Bonds conform to the 2011 Series A Bonds and the applicable laws under which they are issued. The statements made in this Official Statement under the captions "THE 2011 SERIES A BONDS" and "TAX MATTERS" have been reviewed and approved by Bond Counsel. All other representations of law and factual statements contained in this Official Statement, including but not limited to all financial and statistical information and representations contained herein, have not been reviewed or approved by Bond Counsel.

# **LITIGATION**

There is no litigation pending or threatened against the City which impairs the City's ability to make principal and interest payments on the 2011 Series A Bonds when due. Except as noted in the following paragraph, there is no litigation pending or threatened against the City which would materially and adversely affect the financial condition of the City.

On December 6, 2011, the City received a complaint in *Anderson et al. v. City of Portland*, Multnomah County Circuit Court case No. 1112-15957. The complaint challenges certain expenditures by the City's Water Bureau and Bureau of Environmental Services and asks for an order requiring the City to reimburse the Water Fund and Sewage Disposal Fund for those expenditures. The complaint does not allege the amount in dispute or the source of the reimbursement. The City is currently investigating the claims. Based on current incomplete information, the City estimates that if plaintiffs prevailed on all claims and a court ordered the relief requested, the reimbursement amount could exceed \$50 million. The City has not identified potential sources of any court-ordered reimbursement, but such sources could include any legally available resources of the City, including the General Fund. The City will vigorously defend the lawsuit and believes that it is unlikely that the plaintiffs will prevail on the majority of the claims alleged.

#### CERTIFICATE WITH RESPECT TO OFFICIAL STATEMENT

At the time of the original delivery of the 2011 Series A Bonds, the City will deliver a certificate to the Underwriters to the effect that the City has examined this Official Statement and the financial and other data concerning the City contained herein and that, to the best of the City's knowledge and belief, (i) this Official Statement, both as of its date and as of the date of delivery of the 2011 Series A Bonds, does not contain any untrue statement of a material fact or omit to state a material fact required to be stated therein, in light of the circumstances under which the statements were made, and (ii) between the date of this Official Statement and the date of delivery of the 2011 Series A Bonds, there has been no material change in the affairs (financial or otherwise), financial condition or results of operations of the City except as set forth in this Official Statement.

# **MISCELLANEOUS**

All quotations from and summaries and explanations of provisions of law herein do not purport to be complete, and reference should be made to said laws for full and complete statements of their provisions. This Official Statement is not to be construed as a contract or agreement between the City and the Underwriters or owners of any of the 2011 Series A Bonds. Any statements made in this Official Statement involving matters of opinion are intended merely as opinion and not as representations of fact. The information and expressions of opinion herein are subject to change without notice, and neither the delivery of this Official

Statement nor any sale made hereunder shall, under any circumstances, create any implication that there has been no change in the affairs of the City or its agencies, since the date hereof.

# CONTINUING DISCLOSURE

Pursuant to SEC Rule 15c2-12, as amended (17 CFR Part 240, § 240.15c2-12) (the "Rule"), the City, as the "obligated person" within the meaning of the Rule, will execute and deliver a Continuing Disclosure Certificate substantially in the form attached hereto as Appendix D for the benefit of the 2011 Series A Bond holders.

The City has never failed to comply in all material respects with any previous undertakings with regard to said Rule to provide annual reports or notices of material events.

#### CONCLUDING STATEMENT

This Official Statement has been deemed final by the City for purposes of Rule 15c2-12 of the Securities and Exchange Commission. The undersigned certifies that to the best of his knowledge and belief, (i) this Official Statement, both as of its date and as of the date of delivery of the 2011 Series A Bonds, does not contain any untrue statement of a material fact or omit any statement of a material fact necessary to make the statements therein, in the light of the circumstances under which they were made, not misleading, and (ii) between the date of this Official Statement and the date of delivery of the 2011 Series A Bonds there has been no material change in the affairs (financial or other), financial condition or results of operations of the City except as set forth in or contemplated by this Official Statement.

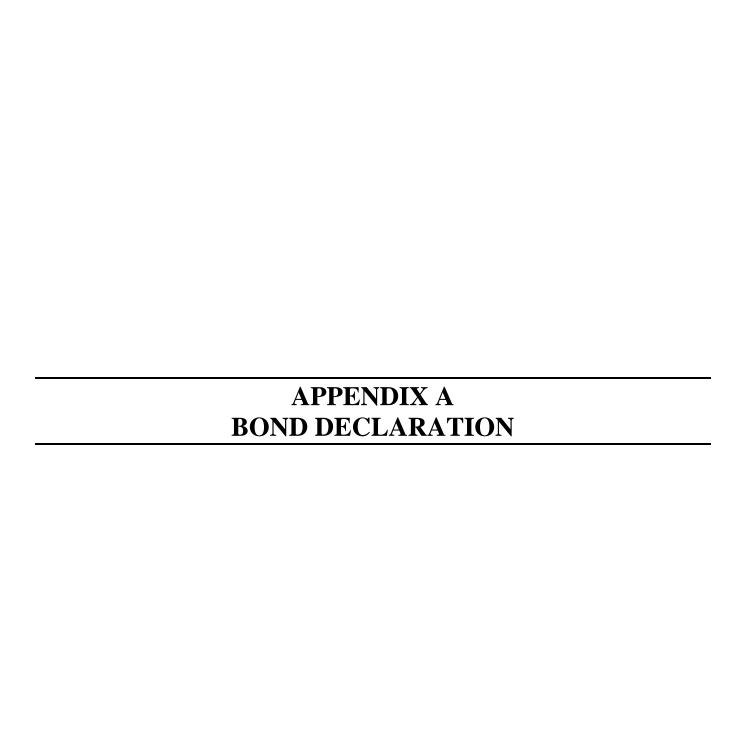
The execution and delivery of this Official Statement has been duly approved by the City.

CITY OF PORTLAND, OREGON

By: B. JONAS BIERY

Debt Manager

Office of Management and Finance





# BOND DECLARATION

City of Portland, Oregon

Limited Tax Improvement Bonds 2011 Series A

Executed on behalf of the City of Portland, Oregon as of the  $13^{th}$  day of December, 2011

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	DEFINITIONS

#### BOND DECLARATION

THIS BOND DECLARATION is executed as of December 13, 2011, on behalf of the City of Portland, Oregon (the "City") by its Debt Manager pursuant to City Ordinance No. 184933 and Oregon Revised Statutes Chapter 287A, to establish the terms under which the City's Limited Tax Improvement Bonds, 2011 Series A are issued.

# Section 1. Findings.

- (1) The City Council has enacted Ordinance No. 184933 authorizing the City to issue no more than \$4,500,000 of bonds that are secured by the full faith and credit of the City and by installment payments of obligations of property owners in connection with local improvement projects, projects that are eligible to be paid from system development charges imposed for the Bureau of Environmental Services, the Portland Bureau of Transportation, Portland Parks and Recreation, and the Portland Water Bureau, and sidewalk repair projects of the Portland Bureau of Transportation (formerly Bureau of Maintenance).
- (2) That Ordinance provides that the bonds will be issued under ORS 287A.150 and the relevant provisions of Oregon Revised Statutes Chapter 287A, and authorizes the execution of this Bond Declaration.
- (3) The City executes this Declaration to memorialize the terms of the City's Limited Tax Improvement Bonds, 2011 Series A.

#### Section 2. Definitions.

Unless the context clearly requires otherwise, the following terms shall have the following meanings:

"2011 Series A Bonds" means the City's Limited Tax Improvement Bonds, 2011 Series A, that are described in Section 3 of this Bond Declaration.

"Assessment Payments" means all amounts required to be paid to the City under all contracts for installment payment of assessments or other obligations for Projects that are financed with the 2011 Series A Bonds, the net proceeds of foreclosing any such obligations, and interest earnings on those amounts and proceeds.

"BEO" means "book-entry-only" and refers to a system for clearance and settlement of securities transactions through electronic book-entry changes, which eliminates the need for physical movement of securities.

"Bond Declaration" means this Bond Declaration, including any amendments made in accordance with Section 11 of this Bond Declaration.

"Business Day" means any day except a Saturday, a Sunday, a legal holiday, a day on which the Paying Agent or offices of banks in Oregon or New York are authorized or required by law or executive order to remain closed, or a day on which the New York Stock Exchange is closed.

"City" means the City of Portland, Oregon.

"Code" means the Internal Revenue Code of 1986, as amended.

"Debt Manager" means any one of the following: the City's Debt Manager, City Treasurer, Chief Financial Officer of the Bureau of Financial Services, Chief Administrative Officer of the Office of Management and Finance, or the person designated by the Chief Administrative Officer of the Office of Management and Finance to act on behalf of the City pursuant to the Ordinance.

"Debt Service Fund" means a fund or account, which the City accounts for separately, but which may be commingled with other funds or accounts for investment purposes, into which the City shall deposit all Assessment Payments.

"Event of Default" refers to an Event of Default listed in Section 12(1) of this Bond Declaration.

"Government Obligations" means direct noncallable obligations of the United States, or obligations the principal of and interest on which are fully and unconditionally guaranteed by the United States.

"Ordinance" means City Ordinance No. 184933 which was adopted by the City Council on October 12, 2011.

"Outstanding" refers to all 2011 Series A Bonds authorized and delivered pursuant to this Bond Declaration except 2011 Series A Bonds which have been paid, canceled, or defeased pursuant to Section 10 of this Bond Declaration, and 2011 Series A Bonds which have matured but have not been presented for payment for the payment of which adequate money has been transferred to the Paying Agent.

"Owner" means the person shown as the registered owner of a 2011 Series A Bond on the 2011 Series A Bond register maintained by the Paying Agent.

"Paying Agent" means the registrar and paying agent for the 2011 Series A Bonds, which, at the time of execution of this Bond Declaration, is U.S. Bank National Association, in Portland, Oregon.

"Projects" means local improvement projects, projects that are eligible to be paid from system development charges imposed for the Bureau of Environmental Services, the Portland Bureau of Transportation, Portland Parks and Recreation, and the Portland Water Bureau, and sidewalk repair projects of the Portland Bureau of Transportation.

"Qualified Consultant" means an independent auditor, an independent financial advisor, or similar independent professional consultant of which the City determines has experience and expertise in the area for which the consultant is retained by the City to provide services under this Bond Declaration or any Supplemental Bond Declaration.

#### Section 3. 2011 Series A Bonds Authorized.

(1) Pursuant to the Ordinance, Oregon Revised Statutes 287A.150 and related provisions of ORS Chapter 287A, the City hereby authorizes the issuance, sale and delivery of its Limited Tax Improvement Bonds, 2011 Series A, in accordance with this Bond Declaration and in a principal amount of \$3,400,000. The 2011 Series A Bonds shall be dated December 13, 2011, shall bear interest which is payable on December 1 and June 1 of each year, commencing June 1, 2012, and shall mature on June 1 of the following years in the following principal amounts:

Year (June 1)	Principal Amount (\$)	Interest Rate (%)	CUSIP Number (Base 736679)
2012	60,000	1.000	TY7
2013	210,000	2.000	TZ4
2014	215,000	3.000	UA7
2015	220,000	3.000	UB5
2016	215,000	3.000	UC3
2022*	1,360,000	4.000	UD1
2032*	1,120,000	4.000	UE9

<sup>\*</sup>Term Bonds

- (2) The 2011 Series A Bonds are subject to redemption prior to their stated maturity dates as follows:
- (A) Optional Redemption: The 2011 Series A Bonds maturing on June 1, 2032, are subject to redemption at the option of the City in whole or in part on June 1, 2022, and on any date thereafter, at a price of par plus interest accrued to the date fixed for redemption.
- (B) Mandatory Redemption: The 2011 Series A Bonds maturing on June 1, 2022, and June 1, 2032 (the "Term Bonds") are subject to mandatory redemption, in integral multiples of \$5,000, in order of maturity and by lot within a maturity, on June 1, 2012, and on any interest payment date thereafter, at a price of par plus interest accrued to the date fixed for redemption, from Assessment Payments as provided in the next sentence. The City will apply Assessment Payments to redeem the Term Bonds to the extent that Assessment Payments received by the City exceed the amount the City determines it should retain to allow the City to pay scheduled debt service on the 2011 Series A Bonds from Assessment Payments. The City may use Assessment Payments to purchase Term Bonds in the secondary market, and Term Bonds purchased by the City may be credited against the mandatory redemption requirement described in this paragraph. The City will redeem all of the June 1, 2022 Term Bonds before it redeems any June 1, 2032 Term Bonds.
- (3) The 2011 Series A Bond proceeds will be used to finance costs of Projects and to pay costs related to the 2011 Series A Bonds.
- (4) The City reserves the right to purchase 2011 Series A Bonds in the secondary market. Term Bonds purchased by the City may be credited against the mandatory redemption requirement described in Section 3(2)(B) above.

# Section 4. Security for 2011 Series A Bonds.

- (1) The 2011 Series A Bonds shall be payable primarily from the Assessment Payments. The City hereby pledges all Assessment Payments to pay the 2011 Series A Bonds. Pursuant to Oregon Revised Statutes Chapter 287A, the lien shall be valid, binding and fully perfected from the date of issuance of the 2011 Series A Bonds. The City may grant superior, parity or subordinate liens on the Assessment Payments to the owners of other obligations issued to finance local improvement projects without the consent of the Owners of the 2011 Series A Bonds.
- (2) The 2011 Series A Bonds are limited tax improvement bonds of the City, and the City shall pay the 2011 Series A Bonds from any of its lawfully available funds to the extent that Assessment Payments are not sufficient to pay the 2011 Series A Bonds.
- (3) The City shall deposit all Assessment Payments into one or more segregated accounts (collectively, the "Debt Service Fund"). So long as the 2011 Series A Bonds are Outstanding, the City shall use amounts deposited in the Debt Service Fund only to pay: 2011 Series A Bond principal, interest and any redemption premium; any other obligations to which the Assessment Payments are pledged; and, costs of administering the Assessment Payments.
- (4) This Bond Declaration shall constitute a contract with the Owners.

# Section 5. Superior, Parity and Subordinate Obligations.

The City reserves the right to issue obligations to refinance the 2011 Series A Bonds, and to grant pledges of the Assessment Payments to secure those refinancing obligations and any other obligations of the City.

# Section 6. Tax Covenants.

The City intends for the interest on the 2011 Series A Bonds to be excluded from gross income for federal income tax purposes pursuant to Sections 103 and 141 through 150 of the Code, and the applicable Income Tax Regulations. The City covenants not to take any action, or knowingly omit to take any action within its control, that if taken or omitted would cause the interest on the 2011 Series A Bonds to be includable in gross income for federal income tax purposes.

# Section 7. Book Entry System.

(1) The 2011 Series A Bonds shall be initially issued in BEO form and shall be governed by this Section 7. While the 2011 Series A Bonds are in BEO form no physical 2011 Series A Bonds shall be provided to the Owners. An official of the City has executed and delivered a blanket letter of representations to The Depository Trust Company ("DTC"). While the 2011 Series A Bonds are in BEO form, registration and transfer of beneficial interests in the 2011 Series A Bonds shall be governed by that letter and the operational arrangements of DTC, as they may be amended from time to time, as provided in the blanket issuer letter of representations. So long as the 2011 Series A Bonds are in BEO form:

- (A) DTC shall be treated as the Owner for all purposes, including payment and the giving of notices to the Owners of the 2011 Series A Bonds.
- (B) 2011 Series A Bond payments shall be made, and notices shall be given, to DTC in accordance with the letter of representations.
- (C) Any failure of DTC to advise any of its participants, or of any participant to notify the beneficial owner, of any such notice and its content or effect will not affect the validity of the redemption of the 2011 Series A Bonds or of any other action premised on such notice.
- (2) The City may discontinue maintaining the 2011 Series A Bonds in BEO form at any time. The City shall discontinue maintaining the 2011 Series A Bonds in BEO form if DTC determines not to continue to act as securities depository for the 2011 Series A Bonds, or fails to perform satisfactorily as depository, and a satisfactory substitute depository cannot reasonably be found.
- (3) If the City discontinues maintaining the 2011 Series A Bonds in book-entry only form, the City shall cause the Paying Agent to authenticate and deliver replacement 2011 Series A Bonds in fully registered form in authorized denominations in the names of the beneficial owners or their nominees; thereafter the provisions set forth in Section 10 below, regarding registration, transfer and exchange of 2011 Series A Bonds shall apply.
- (4) The City and the Paying Agent shall have no responsibility or obligation to any participant or correspondent of DTC or to any beneficial owner on behalf of which such participants or correspondents act as agent for the beneficial owner with respect to:
- (A) the accuracy of the records of DTC, the nominee or any participant or correspondent with respect to any beneficial owner's interest in the 2011 Series A Bonds;
- (B) the delivery to any participant or correspondent or any other person of any notice with respect to the 2011 Series A Bonds, including any notice of prepayment;
- (C) the selection by DTC of the beneficial interest in 2011 Series A Bonds to be redeemed prior to maturity; or
- (D) the payment to any participant, correspondent, or any other person other than the registered owner of the 2011 Series A Bonds as shown in the registration books maintained by the Paying Agent, of any amount with respect to principal, any premium or interest on the 2011 Series A Bonds.
  - (5) The provisions of this Section 7 may be modified without the consent of the beneficial owners in order to conform this Section 7 to the standard practices of DTC or any successor depository for bonds issued in book-entry only form.

# **Section 8. Notice of Redemption.**

Unless the book-entry-only system is discontinued, notice of any call for redemption shall be given as required by the Blanket Issuer Letter of Representations to DTC. Unless DTC consents to a shorter period, for any 2011 Series A Bonds which are in book-entry-only form, the Paying Agent will notify DTC of any 2011 Series A Bonds called for redemption not less than 20 days prior to the date fixed for redemption of the maturity to be redeemed in the manner required in the blanket letter of representations to DTC. No other notice shall be required. If the book-entry-only system is discontinued, notice of redemption shall be given under the system established by the City pursuant to the next sentence. If the book-entry-only system is discontinued, the Paying Agent and the City shall, amend this Bond Declaration without the consent of Owners to provide for an alternative system of providing notice of redemption and such other matters as need to be updated for the 2011 Series A Bonds that is of general acceptance in the municipal bond markets.

# **Section 9. Conditional Redemption.**

Any notice of optional redemption given for the 2011 Series A Bonds pursuant to Section 8 may state that the optional redemption is conditional upon receipt by the Paying Agent of moneys sufficient to pay the redemption price of such 2011 Series A Bonds or upon the satisfaction of any other condition, and/or that such notice may be rescinded upon the occurrence of any other event, and any conditional notice so given may be rescinded at any time before payment of such redemption price if any such condition so specified is not satisfied or if any such other event occurs. Notice of such rescission or of the failure of any such condition shall be given by the Paying Agent to affected owners of the 2011 Series A Bonds as promptly as practicable.

# Section 10. Authentication, Registration and Transfer.

- (1) No 2011 Series A Bond shall be entitled to any right or benefit under this 2011 Series A Bond Declaration unless it shall have been authenticated by an authorized officer of the Paying Agent. The Paying Agent shall authenticate all 2011 Series A Bonds to be delivered at the closing of the 2011 Series A Bonds, and shall additionally authenticate all 2011 Series A Bonds properly surrendered for exchange or transfer pursuant to this Bond Declaration.
- (2) The ownership of all 2011 Series A Bonds shall be entered in the 2011 Series A Bond register maintained by the Paying Agent, and the City and the Paying Agent may treat the person listed as Owner in the 2011 Series A Bond register as the Owner of the 2011 Series A Bond for all purposes.
- (3) While the 2011 Series A Bonds are in book-entry only form, the Paying Agent shall transfer 2011 Series A Bond principal and interest payments in the manner required by DTC.
- (4) If the 2011 Series A Bonds cease to be in book-entry only form, the Paying Agent shall mail each interest payment on the interest payment date (or the next Business Day if the payment date is not a Business Day) to the name and address of the Owners as they appear on the 2011 Series A Bond register as of the Record Date for the 2011 Series A

- Bonds. If payment is so mailed, neither the City nor the Paying Agent shall have any further liability to any party for such payment.
- (5) 2011 Series A Bonds may be exchanged for an equal principal amount of 2011 Series A Bonds of the same maturity which are in different denominations, and 2011 Series A Bonds may be transferred to other Owners if the Owner submits the following to the Paying Agent: written instructions for exchange or transfer satisfactory to the Paying Agent, signed by the Owner or attorney in fact and guaranteed or witnessed in a manner satisfactory to the Paying Agent, and the 2011 Series A Bonds to be exchanged or transferred.
- (6) The Paying Agent shall not be required to exchange or transfer any 2011 Series A Bonds submitted to it during any period beginning with a Record Date and ending on the next following payment date; however, such 2011 Series A Bonds shall be exchanged or transferred promptly following that payment date.
- (7) The Paying Agent shall note the date of authentication on each 2011 Series A Bond. The date of authentication shall be the date on which the Owner's name is listed on the 2011 Series A Bond register.
- (8) For purposes of this Section 10, 2011 Series A Bonds shall be considered submitted to the Paying Agent on the date the Paying Agent actually receives the materials described in Section 10(5), above.
- (9) The City may alter these provisions regarding registration and transfer by mailing notification of the altered provisions to all Owners. The altered provisions shall take effect on the date stated in the notice, which shall not be earlier than 45 days after notice is mailed.

# **Section 11.** Amendment of Bond Declaration.

- (1) The City may amend this Bond Declaration without the consent of any Owner for any one or more of the following purposes:
- (A) To cure any ambiguity or formal defect or omission in this Bond Declaration;
- (B) To add to the covenants and agreements of the City in this Bond Declaration other covenants and agreements to be observed by the City which are not contrary to or inconsistent with this Bond Declaration as theretofore in effect;
- (C) To confirm, as further assurance, any security interest or pledge created under this Bond Declaration or any Supplemental Bond Declaration;
- (D) To make any change which, in the reasonable judgment of the City, does not materially and adversely affect the rights of the Owners.
- (2) This Bond Declaration may be amended for any other purpose only upon consent of Owners representing not less than fifty-one percent (51%) in aggregate principal amount

- of the adversely affected 2011 Series A Bonds then Outstanding. However, no amendment shall be valid which:
- (A) Extends the maturity of any 2011 Series A Bonds, reduces the rate of interest upon any 2011 Series A Bonds, extends the time of payment of interest on any 2011 Series A Bonds, reduces the amount of principal payable on any 2011 Series A Bonds, or reduces any premium payable on any 2011 Series A Bonds, without the consent of the affected Owner; or
- (B) Reduces the percent of Owners required to approve amendments to this Bond Declaration.

# Section 12. Default and Remedies.

- (1) The occurrence of one or more of the following shall constitute an Event of Default under this Bond Declaration:
- (A) Failure by the City to pay 2011 Series A Bond principal, interest or premium when due (whether at maturity, or upon redemption after a 2011 Series A Bond has been properly called for redemption);
- (B) Failure by the City to observe and perform any covenant, condition or agreement on its part to be observed or performed for the benefit of Owners of 2011 Series A Bonds, for a period of 60 days after written notice to the City by the Owners of ten percent or more of the principal amount of 2011 Series A Bonds then Outstanding specifying such failure and requesting that it be remedied; provided however, that if the failure stated in the notice cannot be corrected within such 60 day period, it shall not constitute an Event of Default so long as corrective action is instituted by the City within the 60 day period and diligently pursued, and the default is corrected as promptly as practicable after the written notice referred to in this Section 9(1)(B); or,
- (C) The City is adjudged insolvent by a court of competent jurisdiction, admits in writing its inability to pay its debts generally as they become due, files a petition in bankruptcy, or consents to the appointment of a receiver for the installment payments.
- (2) The Owners of ten percent or more of the principal amount of 2011 Series A Bonds then Outstanding may waive any Event of Default and its consequences, except an Event of Default described in Section 9(1)(A).
- (3) Upon the occurrence and continuance of any Event of Default hereunder the Owners of ten percent or more of the principal amount of 2011 Series A Bonds then Outstanding may take whatever action may appear necessary or desirable to enforce or to protect any of the rights of the Owners of 2011 Series A Bonds, either at law or in equity or in bankruptcy or otherwise, whether for the specific enforcement of any covenant or agreement contained in this Bond Declaration or in aid of the exercise of any power granted in this Bond Declaration or for the enforcement of any other legal or equitable right vested in the Owners of 2011 Series A Bonds by this Bond Declaration or by law. However, the 2011 Series A Bonds shall not be subject to acceleration.

(4) No remedy in this Bond Declaration conferred upon or reserved to Owners of 2011 Series A Bonds is intended to be exclusive and every such remedy shall be cumulative and shall be in addition to every other remedy given under this Bond Declaration or now or hereafter existing at law or in equity. No delay or omission to exercise any right or power accruing upon any default shall be construed to be a waiver thereof, but any such right and power may be exercised from time to time and as often as may be deemed expedient. To entitle the Owners of 2011 Series A Bonds to exercise any remedy reserved to them, it shall not be necessary to give any notice other than such notice as may be required by this Bond Declaration or by law.

# Section 13. Defeasance.

The City shall be obligated to pay 2011 Series A Bonds which are defeased pursuant to this Section solely from the money and Government Obligations deposited with an escrow agent or independent trustee, and the City shall have no further obligation to pay the defeased 2011 Series A Bonds from any source except the amounts deposited in the escrow. 2011 Series A Bonds shall be deemed defeased if the City:

- (1) irrevocably deposits money or noncallable Government Obligations in escrow with an independent trustee or escrow agent which are calculated to be sufficient for the payment of the 2011 Series A Bonds which are to be defeased without reinvestment; and
- (2) files with the escrow agent or trustee a verification from an independent, certified public accountant to the effect that calculation, described above, is correct; and
- (3) files with the escrow agent or trustee an opinion of nationally recognized bond counsel that the proposed defeasance will not cause the interest component of the 2011 Series A Bonds to be includable in gross income under the Code.

# Section 14. Form.

The 2011 Series A Bonds shall be issued in substantially the form attached to hereto as Appendix A, with any changes that are approved by the Debt Manager. The 2011 Series A Bonds shall be executed on behalf of the City with the facsimile signatures of the Mayor and City Auditor.

#### **Section 15.** Rules of Construction.

In determining the meaning of provisions of this Bond Declaration, the following rules shall apply unless the context clearly requires application of a different meaning:

- (1) References to section numbers shall be construed as references to sections of this Bond Declaration.
- (2) References to one gender shall include all genders.
- (3) References to the singular shall include the plural, and references to the plural shall include the singular.

	Dated as	of the	13 <sup>th</sup>	day of	f December,	2011.
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City of Portland, Oregon		
By:		
B. Jonas Biery, Deb	t Manager	

### Appendix A

No. R-«BondNumber»

\$«PrincipalAmtNumber»

United States of America
State of Oregon
Counties of Multnomah, Washington and Clackamas
City of Portland
Limited Tax Improvement Bond
2011 Series A

Dated Date: December 13, 2011

Interest Rate Per Annum: «CouponRate»%
Maturity Date: June 1, «Maturity Year»
CUSIP Number: 736679«CUSIPNumbr»
Registered Owner: -----Cede & Co.-----

**Principal Amount**: -----«Principal AmtSpelled» Dollars-----

The City of Portland, Oregon (the "City"), for value received, acknowledges itself indebted and hereby promises to pay to the Registered Owner hereof, or registered assigns, the Principal Amount indicated above on the Maturity Date indicated above together with interest thereon from the date hereof at the Interest Rate Per Annum indicated above, computed on the basis of a 360-day year of twelve 30-day months. Interest is payable semiannually on the first day of June and the first day of December in each year until maturity or prior redemption, commencing June 1, 2012. Payment of each installment of principal or interest shall be made to the Registered Owner hereof whose name appears on the registration books of the City maintained by the City's paying agent and registrar, which is currently U.S. Bank National Association, in Portland, Oregon (the "Paying Agent"), as of the close of business on the fifteenth day of the calendar month immediately preceding the applicable interest payment date. For so long as this Bond is subject to a book-entry-only system, principal and interest payments shall be paid on each payment date to the nominee of the securities depository for the Bonds. On the date of issuance of this Bond, the securities depository for the Bonds is The Depository Trust Company, New York, New York, and Cede & Co. is the nominee of The Depository Trust Company. Such payments shall be made payable to the order of "Cede & Co."

This Bond is one of a duly authorized series of bonds of the City aggregating \$3,400,000 in principal amount designated as Limited Tax Improvement Bonds, 2011 Series A (the "Bonds"). The Bonds are issued for the purpose of financing costs of public improvements which property owners are obligated to pay to the City in installments (the "Assessment Payments"). The Bonds are authorized by City Ordinance No. 184933 (the "Ordinance") and ORS Chapter 287A, in full and strict accordance and compliance with all of the provisions of the Constitution and Statutes of the State of Oregon and the Charter of the City.

The Bonds constitute valid and legally binding obligations of the City. The full faith and credit of the City are pledged for the punctual payment of the principal of and interest on the Bonds and the City has covenanted to pay the Bonds from its legally available funds. The City has also pledged the Assessment Payments to secure the Bonds, but the City has reserved the right to grant liens on the Assessment Payments that are superior to the lien of the Bonds. The City is not authorized to levy any additional taxes to pay the Bonds. The Bonds do not constitute a debt or indebtedness of Multnomah, Washington, or Clackamas Counties, the State of Oregon, or any political subdivision thereof other than the City.

The Bonds are initially issued in book-entry-only form with no certificates provided to the beneficial owners of the Bonds. The Depository Trust Company and its participants will maintain records of ownership of beneficial interests in the Bonds. Should the book-entry only security system be discontinued, the City shall cause the Paying Agent to authenticate and deliver replacement Bonds in fully registered form in authorized denominations in the names of the beneficial owners or their nominees, as provided in the Ordinance.

The Bonds are subject to redemption prior to their stated maturity dates as described in the final Official Statement for the Bonds which is dated December 1, 2011.

Any exchange or transfer of this Bond must be registered, as provided in the Ordinance, upon the Bond register kept for that purpose by the Paying Agent. The exchange or transfer of this Bond may be registered only by surrendering it, together with a written instrument of exchange or transfer which is satisfactory to the Paying Agent and which is executed by the registered owner or duly authorized attorney. Upon registration, a new registered Bond or Bonds, of the same maturity and in the same aggregate principal amount, shall be issued to the transferee as provided in the Ordinance. The City and the Paying Agent may treat the person in whose name this Bond is registered on the Bond register as its absolute owner for all purposes, as provided in the Ordinance.

Unless this Bond is presented by an authorized representative of The Depository Trust Company, a New York corporation ("DTC") to Issuer or its agent for registration of transfer, exchange or payment, and any Bond issued is registered in the name of Cede & Co. or such other name as is requested by an authorized representative of DTC (and any payment is made to Cede & Co. or to such other entry as is requested by an authorized representative of DTC), ANY TRANSFER, PLEDGE OR OTHER USE HEREOF FOR VALUE OR OTHERWISE BY OR TO ANY PERSON IS WRONGFUL inasmuch as the registered owner hereof, Cede & Co., has an interest herein.

This Bond shall remain in the Paying Agent's custody subject to the provisions of the FAST Balance Certificate Agreement currently in effect between the Registrar and The Depository Trust Company.

IT IS HEREBY CERTIFIED, RECITED, AND DECLARED that all conditions, acts, and things required to exist, to happen, and to be performed precedent to and in the issuance of this Bond have existed, have happened, and have been performed in due time, form, and manner as required by the Constitution and Statutes of the State of Oregon; and that the issue of which this Bond is a part, and all other obligations of the City, are within every debt limitation and other limit prescribed by such Constitution and Statutes and City Charter.

IN WITNESS WHEREOF, the Council of the City of Portland, Oregon, by ordinances duly enacted, has caused this Bond to be signed by facsimile signature of its Mayor and countersigned by facsimile signature of its Auditor, and has caused a facsimile of the corporate seal of the City to be imprinted hereon, all as of the date first above written.



City of Portland, Oregon

Sam Adams, Mayor

LaVonne Griffin-Valade, Auditor

# THIS BOND SHALL NOT BE VALID UNLESS PROPERLY AUTHENTICATED BY THE PAYING AGENT IN THE SPACE INDICATED BELOW.

## CERTIFICATE OF AUTHENTICATION

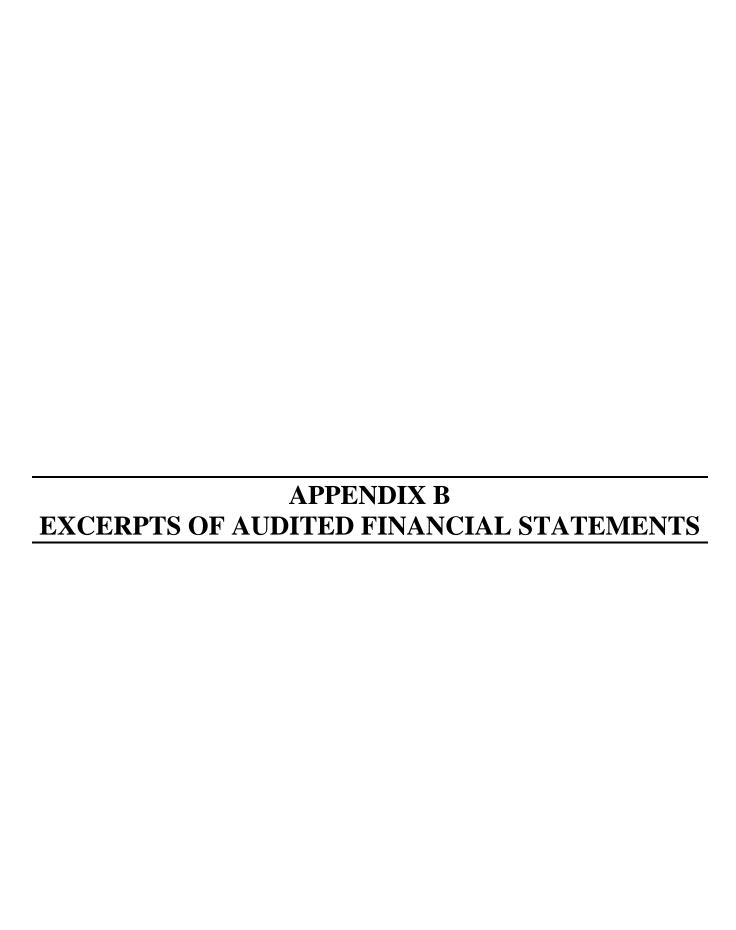
This Bond is one of a series of \$3,400,000 aggregate principal amount of City of Portland, Oregon Limited Tax Improvement Bonds, 2011 Series A, issued pursuant to the Ordinance described herein.

Oregon Limited Tax Improvement Bonds, 2011 Series A, issued pursuant to the Ordinance described herein.
Date of authentication: December 13, 2011.
U.S. Bank National Association, as Paying Agent
Authorized Officer

## ASSIGNMENT

FOR VALUE RECEIVED, the undersigned	sells, assigns and transfers unto
(Please insert social security or other ic	dentifying number of assignee)
this Bond and does hereby irrevocably constitute and appoint as attorney to transfer this Bond on the books kept for registrat premises.	ion thereof with the full power of substitution in th
Dated:	
NOTICE: The signature to this assignment must correspond w upon the face of this Bond in every particular, without alteration	
NOTICE: Signature(s) must be guaranteed by a member of the New York Stock Exchange or a commercial bank or trust	Signature Guaranteed
company	(Bank, Trust Company or Brokerage Firm)
	Authorized Officer
The following abbreviations, when used in the construed as though they were written out in full according to	ne inscription on the face of this Bond, shall be applicable laws or regulations.
TEN COM tenants in common TEN ENT as tenants by the entireties JT TEN as joint tenants with right of survivorship and not as tenants in common	
OREGON CUSTODIANS use the following  CUST UL OREG as custodian for (name of minor) OR UNIF TRANS MIN ACT	MIN
under the Oregon Uniform Transfer to Minors Act	

Additional abbreviations may also be used though not in the list above.





### INTRODUCTION TO EXCERPTS OF FINANCIAL STATEMENTS

The financial statements of the City have been audited by independent certified public accountants for the fiscal years 2006, 2007, 2008, 2009, and 2010. Copies of the financial statements for fiscal years 2006 through 2010, inclusive, containing the reports of the independent certified public accountants are available on the City's website at:

http://www.portlandonline.com/omf/index.cfm?c=26053.

The following pages in this Appendix B are excerpted from the City's Comprehensive Annual Financial Reports of the City for Fiscal Years ending June 30, 2006 through June 30, 2010. The Notes that follow the tabular data have been prepared by the City and have not been reviewed by the independent auditor.

A CONSENT OF THE INDEPENDENT AUDITOR WAS NOT REQUESTED. THE AUDITOR WAS NOT REQUESTED TO PERFORM AND HAS NOT PERFORMED ANY SERVICE IN CONNECTION WITH THE OFFERING OF THE 2011 SERIES A BONDS AND IS THEREFORE NOT ASSOCIATED WITH THE OFFERING OF THE 2011 SERIES A BONDS.



#### CITY OF PORTLAND, OREGON

#### **General Fund**

## Statement of Revenues, Expenditures and Changes in Fund Balance Generally Accepted Accounting Principles Basis for Fiscal Year Ended June 30

	2006	2007	2008	2009	2010
Revenues					
Taxes	\$254,440,767	\$264,410,825	\$281,269,341	\$302,898,344	\$310,913,493
Payments in lieu of taxes	1,533,219	1,259,198	1,434,002	758,737	700,819
Rents and reimbursements	2,380,112	3,217,317	3,759,621	3,921,431	3,809,186
Licenses and fees (1)	127,432,687	143,698,767	149,013,133	141,974,295	135,753,548
Intergovernmental revenues	26,419,859	28,203,768	26,001,207	29,288,133	29,098,438
Charges for services(2)	65,579,384	72,175,566	73,795,390	60,736,199	53,859,288
Miscellaneous service charges	2,444,824	2,306,192	3,631,990	2,947,396	2,833,318
Investment earnings	4,860,587	7,588,918	7,470,499	5,219,844	846,571
Other miscellaneous revenues	1,823,283	774,796	623,088	3,509,891	2,958,004
Total revenues	486,914,722	523,635,347	546,998,271	551,254,270	540,772,665
Expenditures					
Public safety	298,035,413	311,162,725	326,388,826	340,683,111	353,868,421
Parks/recreation/cultural	50,398,732	58,224,659	59,218,279	55,051,936	61,469,945
Community development	30,623,452	44,596,138	48,921,442	35,991,649	41,784,300
Support svcs./legis./admin.	65,736,351	69,953,137	70,242,455	74,903,683	62,110,207
Capital outlay	3,701,346	4,383,485	5,078,171	358,618	3,590,728
Debt service and related costs (3)	269,219	240,755	2,039,003	2,065	4,916,113
Total expenditures	448,764,513	488,560,899	511,888,176	506,991,062	527,739,714
Revenues over (under) expenditures	38,150,209	35,074,448	35,110,095	44,263,208	13,032,951
Other Financing Sources (Uses)					
Transfers in	20,849,891	25,172,899	17,390,723	9,718,996	3,760,257
Transfers out	(35,162,749)	(48,201,134)	(52,887,840)	(52,369,567)	(58,683,013)
Proceeds from sale of capital assets	76,351			1,202,998	6,787
Loan proceeds	1,824,000				
Total other sources (uses)	(12,412,507)	(23,028,235)	(35,497,117)	(41,447,573)	(54,915,969)
Net change in fund balances	25,737,702	12,046,213	(387,022)	2,815,635	(41,883,018)
Fund balance, beginning	93,942,572	119,280,600	131,326,813	130,939,791	133,755,426
Change in inventory	(399,674)				
Fund balances, ending	\$119,280,600	\$131,326,813	\$130,939,791	\$133,755,426	\$91,872,408

#### Notes:

- (1) Reflects internal and external utility license fees, business licenses, construction permits and other permits and penalties. Reductions in FY 2008-09 and FY 2009-10 are primarily as a result of the economic recession resulting in reductions to business license and construction permit charges.
- (2) Reflects park and recreation fees, billing and overhead charges to other funds and inspection fees. The reductions in FY 2008-09 and FY 2009-10 are as a result of process improvements created by the City's new financial reporting system implemented in November 2008. Under the new system interagency revenue is no longer recognized because the charges are direct billed to the bureau receiving the service.
- (3) Beginning in FY 2009-10 the general fund portion of the debt service on the 1999 Pension Bonds was paid directly from the general fund. Previously it was paid via a transfer out to the Pension Debt fund. This reclassification was to accommodate the City's new financial system.

 $\underline{Source} \hbox{:} \ \ Derived from City of Portland audited annual financial statements.}$ 

## CITY OF PORTLAND, OREGON

### **General Fund**

## Consecutive Balance Sheets as of June 30

	2006	2007	2008	2009	2010
ASSETS:					
Cash and investments (1)	\$117,244,053	\$135,369,404	\$145,311,441	\$117,073,956	\$71,254,278
Receivables:					
Property taxes	13,220,703	13,114,426	14,370,341	18,519,259	18,871,533
Accounts, interest and advances (2)	20,130,703	18,095,929	19,882,956	29,740,044	24,183,060
Assessments	3,746,001	2,157	21,894	44,041	53,804
Due from other funds	8,196,748	8,739,691	3,962,233	9,203,475	49,758
Due from component units		653,444	531,074	261,186	794,924
Internal loans					8,506,660
Prepaid Items	6,692	1,996		2,791,250	2,369,171
Total Assets	\$162,545,900	\$175,977,047	\$184,079,939	\$177,633,211	\$126,083,188
LIABILITIES:					
Accounts payable	\$6,048,037	\$9,667,094	\$15,629,222	\$11,018,683	\$9,362,421
Deferred revenue	10,062,193	6,021,812	6,997,217	12,672,604	9,407,576
Unearned revenue (3)	18,179,533	20,272,932	17,922,453	4,900	2,101,010
( )	-,,	-, -, -	,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,	,	30,918
Due to other funds	19,360		356,665		, 
Due to component unit	523,780	128,526	1,638,147	3,500,120	2,641,780
Due to fiduciary fund	4,488,226	4,362,811	4,836,049	6,569,936	6,782,859
Other liabilities	3,944,171	4,197,059	5,760,395	10,111,542	5,985,226
Total Liabilities	43,265,300	44,650,234	53,140,148	43,877,785	34,210,780
Total Emonities	13,203,300	11,030,231	33,110,110	13,077,703	31,210,700
FUND BALANCE:					
Reserved for petty cash					
Reserved for inventories					
Unreserved	119,280,600	131,326,813	130,939,791	133,755,426	91,872,408
<b>Total Fund Balance</b>	119,280,600	131,326,813	130,939,791	133,755,426	91,872,408
Total Liabilities and Fund Balance	\$162,545,900	\$175,977,047	\$184,079,939	\$177,633,211	\$126,083,188

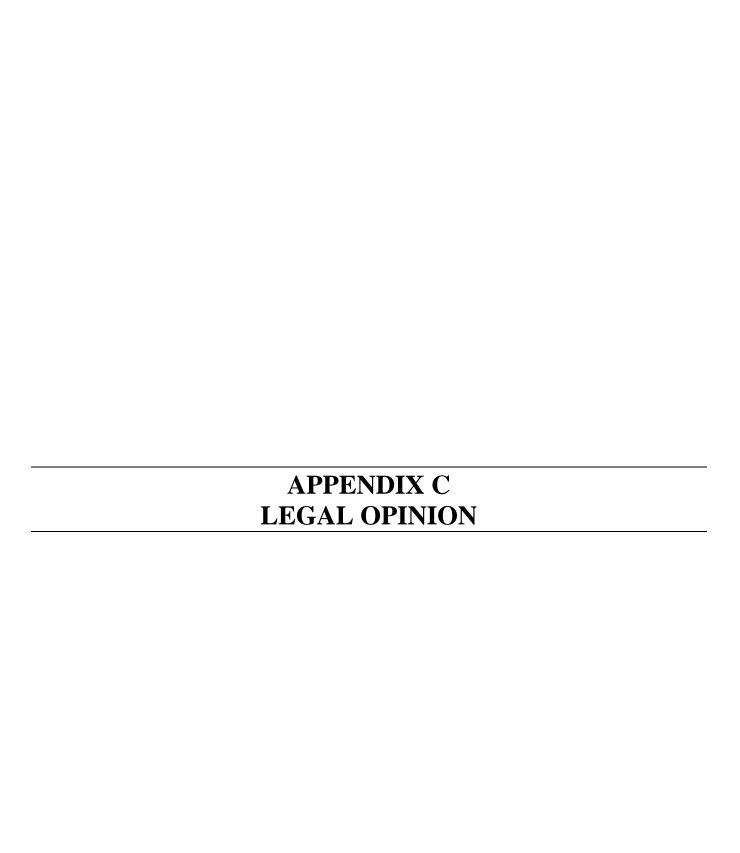
#### Notes:

Source: City of Portland audited annual financial statements.

<sup>(1)</sup> In FY 2009-10 there were smaller amounts of unspent budget and unearned revenues as a result of bureaus spending a greater portion of their budget. In addition to that, there was an \$8.5 million loan to the Grants Fund.

<sup>(2)</sup> The increase in FY 2008-09 is caused by slower collections as a result of the recession, delays in year-end billings and large accruals being setup as a result of process changes with the implementation of the City's new financial system.

<sup>(3)</sup> The reductions in FY 2008-09 and FY 2009-10 are as a result of a restructuring of how business licenses fees are billed. Beginning in FY 2008-09 business license fees are billed in arrears. They were previously billed in advance.







K&L Gates LLP 222 SW Columbia Street Suite 1400 Portland, OR 97201-6632

T 503.228.3200 www.klgates.com

December 13, 2011

City of Portland 1221 S.W. Fourth Avenue, Room 120 Portland, Oregon 97204 Citigroup Global Markets Inc. 390 Greenwich Street 2nd Floor New York, New York 10013-2375

Subject: \$3,400,000 City of Portland, Oregon, Limited Tax Improvement Bonds, 2011 Series A

Ladies and Gentlemen:

We have acted as bond counsel in connection with the issuance by the City of Portland, Oregon (the "City") of its Limited Tax Improvement Bonds, 2011 Series A (the "Bonds"), which are dated December 13, 2011, and are in the aggregate principal amount of \$3,400,000. The Bonds are authorized by Oregon Revised Statutes Section 287A.150 and the relevant provisions of ORS Chapter 287A, City Ordinance No. 184933 adopted by the City Council on October 12, 2011 (the "Ordinance"), and a Bond Declaration dated as of the date of delivery of the Bonds (the "Declaration").

We have examined the law and such certified proceedings and other documents as we deem necessary to render this opinion.

We have not been engaged or undertaken to review the accuracy, completeness or sufficiency of the official statement or other offering materials relating to the Bonds, and we express no opinion relating thereto, excepting only the matters set forth as our opinion in the official statement.

Regarding questions of fact material to our opinion, we have relied on representations of the City in the Ordinance and in the certified proceedings and on other certifications of public officials and others furnished to us without undertaking to verify the same by independent investigation.

Based on the foregoing, we are of the opinion that, under existing law:

- 1. The Bonds have been legally authorized, sold and issued under and pursuant to the Constitution and Statutes of the State of Oregon, the Charter of the City, and the Ordinance. The Bonds constitute valid and legally binding obligations of the City enforceable in accordance with their terms.
- 2. The City has pledged its full faith and credit to the payment of the Bonds. The Bonds are also secured by a pledge of the Assessment Payments, as defined and provided in the Bond Declaration.
- 3. Interest on the Bonds (including any original issue discount properly allocable to an owner thereof) is excludable from gross income for federal income tax purposes and is not an item of tax preference for purposes of the federal alternative minimum tax imposed on individuals and corporations. The portion of the opinion set forth in this paragraph is subject to the condition that the City comply with all requirements of the Internal Revenue Code of 1986, as amended (the "Code") that must be satisfied subsequent to the issuance of the Bonds in order that the interest thereon be, and continue to be, excludable from gross income for federal income tax purposes. The City has covenanted to comply with all such requirements. Failure to comply with certain of such requirements may cause interest on the Bonds to be included in gross income for federal income tax purposes retroactively to the date of issuance of the Bonds.
  - 4. Interest on the Bonds is exempt from Oregon personal income tax.

We note that the City has not designated the Bonds as "qualified tax-exempt obligations" within the meaning of Section 265(b)(3) of the Code.



Legal Opinion December 13, 2011 Page 2

Except as expressly stated above, we express no opinion regarding any other federal or state income tax consequences of acquiring, carrying, owning or disposing of the Bonds. Owners of the Bonds should consult their tax advisors regarding the applicability of any collateral tax consequences of owning the Bonds, which may include original issue discount, original issue premium, purchase at a market discount or at a premium, taxation upon sale, redemption or other disposition, the extent to which interest on the Bonds is taken into account in determining adjusted current earnings for the purpose of computing the federal alternative minimum tax imposed on certain corporation, and various withholding requirements.

The portion of this opinion that is set forth in paragraph 1, above, is qualified only to the extent that enforceability of the Bonds may be limited by or rendered ineffective by (i) bankruptcy, insolvency, fraudulent conveyance, reorganization, moratorium and other similar laws affecting creditors' rights generally; (ii) the application of equitable principles and the exercise of judicial discretion in appropriate cases; (iii) common law and statutes affecting the enforceability of contractual obligations generally; and (iv) principles of public policy concerning, affecting or limiting the enforcement of rights or remedies against governmental entities such as the City.

This opinion is given as of the date hereof and we assume no obligation to update, revise or supplement this opinion to reflect any facts or circumstances that may hereafter come to our attention or any changes in law that may hereafter occur or become effective.

This opinion is limited to matters of Oregon law and applicable federal law, and we assume no responsibility as to the applicability of laws of other jurisdictions.

This opinion is provided to you as a legal opinion only, and not as a guaranty or warranty of the matters discussed herein. No opinions may be inferred or implied beyond the matters expressly stated herein. No qualification, limitation or exception contained herein shall be construed in any way to limit the scope of the other qualifications, limitations and exceptions. For purposes of this opinion, the terms "law" and "laws" do not include unpublished judicial decisions, and we disclaim the effect of any such decision on this opinion.

This opinion is given solely for your benefit in connection with the Bonds and may not be relied on in any manner or for any purpose by any person or entity other than the addressees listed above and the owners of the Bonds, nor may copies be furnished to any other person or entity, without the prior written consent of K&L Gates LLP.

We have served only as bond counsel to the City in connection with the Bonds and have not represented any other party in connection with the Bonds. Therefore, no attorney-client relationship shall arise by virtue of our addressing this opinion to persons other than the City.

Respectfully submitted,

K&L GATES LLP

Lawyers





#### CONTINUING DISCLOSURE CERTIFICATE

## \$3,400,000 City of Portland, Oregon Limited Tax Improvement Bonds 2011 Series A

This Continuing Disclosure Certificate (the "Certificate") is executed and delivered by the City of Portland, Oregon (the "City") in connection with the issuance of the City's Limited Tax Improvement Bonds, 2011 Series A (the "Bonds").

Section 1. <u>Purpose of Certificate</u>. This Certificate is being executed and delivered by the City for the benefit of the Bondowners and to assist the underwriter(s) of the Bonds in complying with paragraph (b)(5) of the Securities and Exchange Commission Rule 15c2-12 (17 C.F.R. § 240.15c2-12) as amended, (the "Rule"). This Certificate constitutes the City's written undertaking for the benefit of the Bondowners as required by Section (b)(5) of the Rule.

Section 2. <u>Definitions</u>. Unless the context otherwise requires, the terms defined in this Section shall, for purposes of this Certificate, have the meanings herein specified.

"Beneficial Owner" means any person who has the power, directly or indirectly, to vote or consent with respect to, or to dispose of ownership of, any Bonds, including persons holding Bonds through nominees or depositories.

"Bondowners" means the registered owners of the Bonds, as shown on the bond register maintained by the Paying Agent for the Bonds, and any Beneficial Owners.

"Commission" means the Securities and Exchange Commission.

"EMMA" means the Electronic Municipal Market Access system for municipal securities disclosure established by the MSRB and accessible at http://emma.msrb.org/.

"MSRB" means the Municipal Securities Rulemaking Board or any successor to its functions.

"Official Statement" means the final official statement for the Bonds dated December 1, 2011.

"Rule" means the Commission's Rule 15c2-12 under the Securities Exchange Act of 1934, as the same may be amended from time to time.

Section 3. <u>Financial Information</u>. The City agrees to provide or cause to be provided to the MSRB, the following annual financial information and operating data for the prior fiscal year (commencing no later than March 31, 2012, for the fiscal year ended June 30, 2011):

A. The City's previous fiscal year annual financial statements prepared in accordance with the Oregon Local Budget Law (or any successor statute) and in accordance with generally accepted accounting principles so prescribed by the Governmental Accounting Standards Board (or its successors); and,

B. To the extent not included in those annual financial statements, information generally of the type included in the Official Statement for the Bonds under the heading "Annual Disclosure Information."

Section 4. <u>Timing</u>. The information described in Sections 3.A and 3.B above shall be provided on or before nine months after the end of the City's fiscal year. The City's current fiscal year ends June 30. The City may adjust such fiscal year by providing written notice of the change of fiscal year to the MSRB. In lieu of providing such annual financial information and operating data, the City may cross-reference to other documents provided to the MSRB.

Section 5. <u>Material Events</u>. The City to provide or cause to be provided to the MSRB in a timely manner not in excess of ten business days after the occurrence of the event, notice of any of the following events with respect to the Bonds:

- (a) Principal and interest payment delinquencies;
- (b) Non-payment related defaults, if material;
- (c) Unscheduled draws on debt service reserves reflecting financial difficulties;
- (d) Unscheduled draws on credit enhancements reflecting financial difficulties;
  - (e) Substitution of credit or liquidity providers or their failure to perform;
- (f) Adverse tax opinions, the issuance by the Internal Revenue Service of proposed or final determinations of taxability, Notices of Proposed Issue (IRS Form 5701-TEB) or other material notices or determinations with respect to the tax status of the security, or other material events affecting the tax status of the security;
  - (g) Modifications to the rights of security holders, if material;
  - (h) Bond calls, if material, and tender offers:
  - (i) Defeasances:
- (j) Release, substitution or sale of property securing repayment of the securities, if material;
  - (k) Rating changes;
- (l) Bankruptcy, insolvency, receivership or similar event of the obligated person; (Note: For the purposes of the event identified in this paragraph (l), the event is considered to occur when any of the following occur: The appointment of a receiver, fiscal agent or similar officer for an obligated person in a proceeding under the United States Bankruptcy Code or in any other proceeding under state or federal law in which a court or governmental authority has assumed jurisdiction over substantially all of the assets or business of the obligated person, or if such jurisdiction has been assumed by leaving the existing governing body and officials or officers in possession but subject to the supervision and orders of a court or governmental authority, or the entry of an order confirming a plan of reorganization, arrangement or liquidation by a court or

governmental authority having supervision or jurisdiction over substantially all of the assets or business of the obligated person.);

- (m) The consummation of a merger, consolidation, or acquisition involving an obligated person or the sale of all or substantially all of the assets of the obligated person, other than in the ordinary course of business, the entry into a definitive agreement to undertake such an action or the termination of a definitive agreement relating to any such actions, other than pursuant to its terms, if material;
- (n) Appointment of a successor or additional trustee or the change of name of a trustee, if material.

The City may from time to time choose to provide notice of the occurrence of certain other events, in addition to those listed above, if, in the judgment of the City, such other event is material with respect to the Bonds, but the City does not undertake any commitment to provide such notice of any event except those events listed above.

Section 6. <u>Failure to File Annual Financial Information</u>. The City agrees to provide or cause to be provided, in a timely manner, to the MSRB, notice of a failure by the City to provide the annual financial information described in Section 3 above on or prior to the time set forth in Section 3.

Section 7. <u>Termination/Modification</u>. The City's obligation to provide notices of material events shall terminate upon the legal defeasance, prior redemption or payment in full of all of the Bonds. This Certificate, or any provision hereof, shall be null and void if the City (a) obtains an opinion of nationally recognized bond counsel to the effect that those portions of the Rule which require this Certificate, or any provision hereof, are invalid, have been repealed retroactively or otherwise do not apply to the Bonds; and (b) notifies the MSRB of such opinion and the cancellation of this Certificate.

Section 8. <u>Amendment</u>. Notwithstanding any other provision of this Certificate, the City may amend this Certificate, and any provision of this Certificate may be waived, provided that the following conditions are satisfied:

- A. If the amendment or waiver relates to the provisions of Sections 3.A or 3.B or Section 5 hereof, it may only be made in connection with a change in circumstances that arises from a change in legal requirements, change in law, or change in the identity, nature or status of the City with respect to the Bonds, or the type of business conducted;
- B. The undertaking, as amended or taking into account such waiver, would, in the opinion of nationally recognized bond counsel, have complied with the requirements of the Rule at the time of the original issuance of the Bonds, after taking into account any amendments or interpretations of the Rule, as well as any change in circumstances; and
- C. The amendment or waiver either (i) is approved by the Bondowners or (ii) does not, in the opinion of nationally recognized bond counsel, materially impair the interests of the Bondowners.

In the event of any amendment or waiver of a provision of this Certificate, the City shall describe such amendment in the next annual report, and shall include, as applicable, a narrative explanation of the reason for the amendment or waiver and its impact on the type (or in the case of a change of accounting principles, on the presentation) of financial information or

operating data being presented by the City. In addition, if the amendment relates to the accounting principles to be followed in preparing financial statements, (i) notice of such change shall be given in the same manner as for a material event under Section 5 hereof, and (ii) the annual report for the year in which the change is made should present a comparison (in narrative form and also, if feasible, in quantitative form) between the financial statements as prepared on the basis of the new accounting principles and those prepared on the basis of the former accounting principles.

Section 9. <u>Bondowner's Remedies Under This Certificate</u>. The right of any Bondowner to enforce the provisions of this Certificate shall be limited to a right to obtain specific enforcement of the City's obligations hereunder, and any failure by the City to comply with the provisions of this undertaking shall not be an event of default with respect to the Bonds hereunder. Bondowners may take such actions as may be necessary and appropriate, including seeking mandamus or specific performance by court order, to cause the City to comply with its obligations under this Certificate. A default under this Certificate shall not be deemed a default or an event of default under the documents authorizing issuance of the Bonds, and no monetary damages shall arise or be payable hereunder, and the sole remedy under this Certificate in the event of any failure of the City to comply with this Certificate shall be an action to compel performance.

Section 10. <u>Form of Information</u>. All information required to be provided under this certificate will be provided in an electronic format as prescribed by the MSRB.

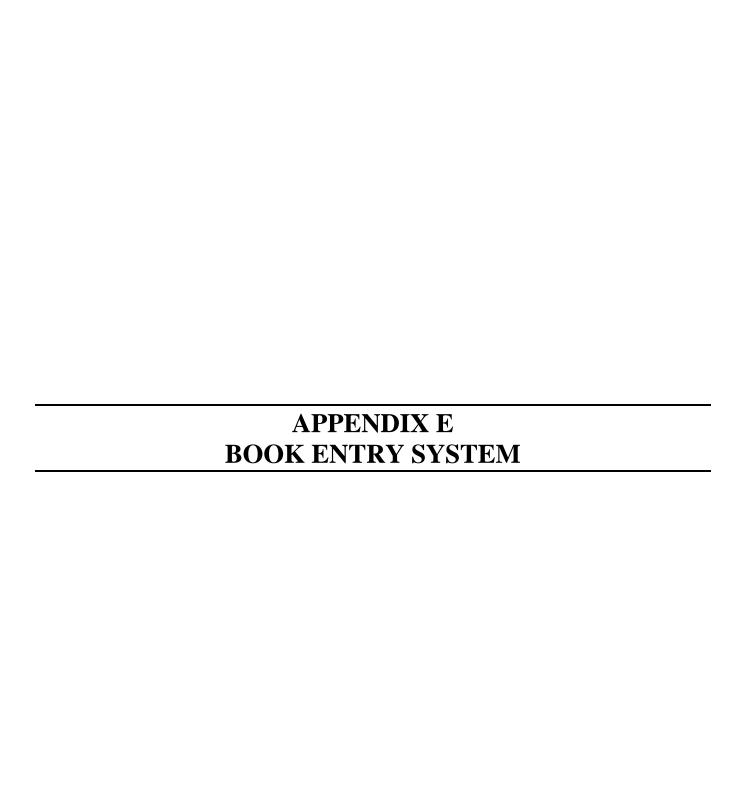
Section 11. <u>Filing with EMMA</u>. Any filings required by this certificate to be made with the MSRB may be made through EMMA so long as it is approved by the MSRB.

Section 12. <u>Choice of Law</u>. This Certificate shall be governed by and construed in accordance with the laws of the State of Oregon, provided that to the extent this Certificate addresses matters of federal securities laws, including the Rule, this Certificate shall be construed in accordance with such federal securities laws and official interpretations thereof.

Dated as of the 13<sup>th</sup> day of December, 2011.

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B. Jonas Bie	ery, Debt Mana	ager

City of Portland, Oregon





#### **BOOK ENTRY SYSTEM**

# DTC LANGUAGE DESCRIBING BOOK-ENTRY-ONLY ISSUANCE (Prepared by DTC—bracketed material may be applicable only to certain issues)

- 1. The Depository Trust Company ("DTC"), New York, NY, will act as securities depository for the securities (the "Securities"). The Securities will be issued as fully-registered securities registered in the name of Cede & Co. (DTC's partnership nominee) or such other name as may be requested by an authorized representative of DTC. One fully-registered Security certificate will be issued for [each issue of] the Securities, [each] in the aggregate principal amount of such issue, and will be deposited with DTC. [If, however, the aggregate principal amount of [any] issue exceeds \$500 million, one certificate will be issued with respect to each \$500 million of principal amount, and an additional certificate will be issued with respect to any remaining principal amount of such issue.]
- 2. DTC, the world's largest securities depository, is a limited-purpose trust company organized under the New York Banking Law, a "banking organization" within the meaning of the New York Banking Law, a member of the Federal Reserve System, a "clearing corporation" within the meaning of the New York Uniform Commercial Code, and a "clearing agency" registered pursuant to the provisions of Section 17A of the Securities Exchange Act of 1934. DTC holds and provides asset servicing for over 3.5 million issues of U.S. and non-U.S. equity issues, corporate and municipal debt issues, and money market instruments (from over 100 countries) that DTC's participants ("Direct Participants") deposit with DTC. DTC also facilitates the post-trade settlement among Direct Participants of sales and other securities transactions in deposited securities, through electronic computerized book-entry transfers and pledges between Direct Participants' accounts. This eliminates the need for physical movement of securities certificates. Direct Participants include both U.S. and non-U.S. securities brokers and dealers, banks, trust companies, clearing corporations, and certain other organizations. DTC is a wholly-owned subsidiary of The Depository Trust & Clearing Corporation ("DTCC"). DTCC is the holding company for DTC, National Securities Clearing Corporation and Fixed Income Clearing Corporation, all of which are registered clearing agencies. DTCC is owned by the users of its regulated subsidiaries. Access to the DTC system is also available to others such as both U.S. and non-U.S. securities brokers and dealers, banks, trust companies, and clearing corporations that clear through or maintain a custodial relationship with a Direct Participant, either directly or indirectly ("Indirect Participants"). DTC has a Standard & Poor's rating of AA+. The DTC Rules applicable to its Participants are on file with the Securities and Exchange Commission. More information about DTC can be found at www.dtcc.com.
- 3. Purchases of Securities under the DTC system must be made by or through Direct Participants, which will receive a credit for the Securities on DTC's records. The ownership interest of each actual purchaser of each Security ("Beneficial Owner") is in turn to be recorded on the Direct and Indirect Participants' records. Beneficial Owners will not receive written confirmation from DTC of their purchase. Beneficial Owners are, however, expected to receive written confirmations providing details of the transaction, as well as periodic statements of their holdings, from the Direct or Indirect Participant through which the Beneficial Owner entered into the transaction. Transfers of ownership interests in the Securities are to be accomplished by entries made on the books of Direct and Indirect Participants acting on behalf of Beneficial Owners. Beneficial Owners will not receive certificates rep resenting their ownership interests in Securities, except in the event that use of the book-entry system for the Securities is discontinued.
- 4. To facilitate subsequent transfers, all Securities deposited by Direct Participants with DTC are registered in the name of DTC's partnership nominee, Cede & Co., or such other name as may be requested by an authorized representative of DTC. The deposit of Securities with DTC and their registration in the name of Cede & Co. or such other DTC nominee do not effect any change in beneficial ownership. DTC has no knowledge of the actual Beneficial Owners of the Securities; DTC's records reflect only the identity of the Direct Participants to whose accounts such Securities are credited, which may or may not be the Beneficial Owners. The Direct and Indirect Participants will remain responsible for keeping account of their holdings on behalf of their customers.
- 5. Conveyance of notices and other communications by DTC to Direct Participants, by Direct Participants to Indirect Participants, and by Direct Participants and Indirect Participants to Beneficial Owners will be governed by arrangements among them, subject to any statutory or regulatory requirements as may be in effect from time to time. [Beneficial Owners of Securities may wish to take certain steps to augment the transmission to them of notices of significant events with respect to the Securities, such as redemptions, tenders, defaults, and proposed amendments to the Security documents. For example, Beneficial Owners of Securities may wish to ascertain that the nominee holding the Securities for their benefit has agreed to obtain and transmit notices to Beneficial Owners. In the alternative, Beneficial Owners may wish to provide their names and addresses to the registrar and request that copies of notices be provided directly to them.]

- 6. Redemption notices shall be sent to DTC. If less than all of the Securities within an issue are being redeemed, DTC's practice is to determine by lot the amount of the interest of each Direct Participant in such issue to be redeemed.
- 7. Neither DTC nor Cede & Co. (nor any other DTC nominee) will consent or vote with respect to Securities unless authorized by a Direct Participant in accordance with DTC's MMI Procedures. Under its usual procedures, DTC mails an Omnibus Proxy to Issuer as soon as possible after the record date. The Omnibus Proxy assigns Cede & Co.'s consenting or voting rights to those Direct Participants to whose accounts Securities are credited on the record date (identified in a listing attached to the Omnibus Proxy).
- 8. Redemption proceeds, distributions, and dividend payments on the Securities will be made to Cede & Co., or such other nominee as may be requested by an authorized representative of DTC. DTC's practice is to credit Direct Participants' accounts upon DTC's receipt of funds and corresponding detail information from Issuer or Agent, on payable date in accordance with their respective holdings shown on DTC's records. Payments by Participants to Beneficial Owners will be governed by standing instructions and customary practices, as is the case with securities held for the accounts of customers in bearer form or registered in "street name," and will be the responsibility of such Participant and not of DTC, Agent, or Issuer, subject to any statutory or regulatory requirements as may be in effect from time to time. Payment of redemption proceeds, distributions, and dividend payments to Cede & Co. (or such other nominee as may be requested by an authorized representative of DTC) is the responsibility of Issuer or Agent, disbursement of such payments to Direct Participants will be the responsibility of DTC, and disbursement of such payments to the Beneficial Owners will be the responsibility of Direct and Indirect Participants.
- 9. A Beneficial Owner shall give notice to elect to have its Securities purchased or tendered, through its Participant, to [Tender/Remarketing] Agent, and shall effect delivery of such Securities by causing the Direct Participant to transfer the Participant's interest in the Securities, on DTC's records, to [Tender/Remarketing] Agent. The requirement for physical delivery of Securities in connection with an optional tender or a mandatory purchase will be deemed satisfied when the ownership rights in the Securities are transferred by Direct Participants on DTC's records and followed by a book-entry credit of tendered Securities to [Tender/Remarketing] Agent's DTC account.
- 10. DTC may discontinue providing its services as depository with respect to the Securities at any time by giving reasonable notice to Issuer or Agent. Under such circumstances, in the event that a successor depository is not obtained, Security certificates are required to be printed and delivered.
- 11. Issuer may decide to discontinue use of the system of book-entry-only transfers through DTC (or a successor securities depository). In that event, Security certificates will be printed and delivered to DTC.
- 12. The information in this section concerning DTC and DTC's book-entry system has been obtained from sources that Issuer believes to be reliable, but Issuer takes no responsibility for the accuracy thereof.



