

City of Portland

Technology Oversight Committee Quality Assurance Guidelines

1 About this document

This document defines the Quality Assurance (QA) services and deliverables required by the City of Portland Technology Oversight Committee of selected quality assurance vendors to support its role to provide oversight to selected city project. These guidelines will enable all quality assurance vendors to provide services in a standard and consistent manner across This document leverages aspects of community best practice found in the State of Oregon DAS IT Investment and Planning¹ and State of New Mexico Department of Information Technology² as well as other examples of QA services on projects within the city like the Public Safety Systems Revitalization Program³. See Section 5 - Reference Materials for For the purposes of this document “Contractor” refers to the firm on selected and under contract to provide quality assurance services to the Technology Oversight Committee.

2 Authority

As directed by council resolution 36844 the City of Portland Office of Management and Finance(OMF) is responsible for creating an independent citizen oversight committee for specific City of Portland technology projects. The Bureau of Technology Services Administrative Rule BTS-1.07 Technology Project Oversight defines the purpose of the citizen *“ City technology and communications projects can have widespread financial and operational implications to the City’s business practices. The City will adopt an approach to these projects that applies project management, citizen oversight and quality assurance. One component of project oversight will be addressed through ongoing review from an independent citizen Technology Oversight Committee (TOC). One component of quality assurance will be addressed by having projects with a qualified, external quality assurance firm.”*

3 Introduction to the QA Guidelines

3.1 Purpose

The purpose of the QA guidelines is to establish common, repeatable standards for the delivery of QA services and deliverables for all QA efforts done on behalf of the Technology Oversight Committee.

3.2 Quality Assurance Approach

To ensure that the appropriate quality management and risk management activities are conducted these guidelines are based on the Project Management Institute’s (PMI) Standard as described in the Project Management Body of Knowledge (PMBOK), Fourth Edition, 2008. This includes activities of Quality Assurance and Quality Management that determine the quality policy, objectives, and responsibilities, and implements them by means such as quality planning, For the purpose of this document, the term “quality standards” shall refer to both Project “process” and “product” quality standards. “Process” quality standards shall cover organizational influences, management support, decision drivers, project management, schedule, resourcing, experience, and others. “Product” quality standards shall cover product content, design, development, deployment, environment, technology, security, maintainability, and others.

3.2.1 Definitions

Quality Assurance

“Quality Assurance” means the project is adhering to project management disciplines, planned and performed according to its project plans and that such adherence can be verified by an independent examination of project

Quality Management

“Quality Management” is defined as “a subset of project management that includes the process required to assure that the Project shall satisfy the needs for which it was undertaken.” Quality Management consists of activities in quality planning, quality assurance, and quality control

Verification

“Verification” means the project is adhering to project management disciplines, planned and performed according to its project plans and that such adherence can be verified by an independent examination of project documents and

Independent

“Independent” means autonomous and impartial verification and validation assessment of a project’s adherence to project management plans and compliance with business requirements. These independent assessments are performed by an entity that is not responsible for developing the product or performing the activity being evaluated.

3.3 Overview of Contractor Tasks, Deliverables and Processes

The QA Contractor shall perform the following tasks:

1. Develop Quality Assurance Management Plan
2. Conduct Initial Review and Assessment
3. Provide Monthly Reviews and Reports
4. Post implementation Assessment Report

By virtue of the Contractor successfully completing these tasks the Technology Oversight Committee is able to provide oversight to help ensure the City of Portland that the project team and Contractors are applying best practices in project and quality management. This includes the delivery of products that meet business requirements for the project in respect to schedule, cost, scope, functionality, security, and other relevant quality standards.

3.3.1 Develop Quality Assurance Management Plan

The Contractor is responsible for developing a QA Management Plan for the task order that defines the deliverables, timelines, frequency, and Contractor personnel assigned for the duration of the task order. Following the acceptance of the QA Management Plan by the city the next report will usually be the Initial Assessment Report provided by the Contractor. The Contractor should specify in the QA Management Plan a list of inputs from the City that is needed to perform quality assurance. This would include but is not limited to; all project documentation, formal solicitations (RFP) and contracts as well as access to key staff such as the project team, business users, and subject matter experts

3.3.2 Initial Review and Assessment

The Contractor is responsible for conducting an initial review of project risks and activities to produce an initial assessment of the project. The initial assessment should include:

- A Risk Management assessment by which the Contractor evaluates the effectiveness of the risk management strategy and planning for the project. This includes specific assessment of the Risk Management metrics and criteria documented in Section 6 of this document.
- A Verification of Project Deliverables by which the Contractor evaluates if deliverables are appropriately scoped and detailed with respect to the current phase, included but not limited to: Project Management Plan, Project Requirement, Project Budget, Project Schedule and Project Communications. This includes specific assessment of the Project Deliverables metrics and criteria documented in Section 6 of this document.
- A Project Management assessment that evaluates the projects organization, roles and responsibilities and management oversight to ensure the project has engaged all stakeholders at the appropriate level and is provided clear authority, managerial support and business ownership. This includes specific assessment of the Project Management metrics and criteria documented in Section 6 of this document.
- A Verification of Product Deliverables by which the Contractor verifies if product deliverables are of acceptable quality and delivered on agreed upon schedule and cost. This includes specific assessment of the Product Deliverables metrics and criteria documented in Section 6 of this document.

3.3.3 Provide Monthly Reviews and Reports

The Contractor shall provide monthly reports to the Technology Oversight Committee. These reports will appraise the current status of the project and track issues, trends and recommendations. The monthly reports shall reflect the current phase of the project and should be tailored to the project respective of risk, scope, schedule and budget. The Contractor should include the baseline established in the initial assessment deliverable and track the progress of the metrics at each monthly report. This report shall also include an executive summary of project progress and a forward looking calendar of significant deadlines, decisions and milestones that need to be met to keep the project. Monthly reports shall be delivered to the Technology Oversight Committee following the format established in Section 6 which includes a written report and a presentation of report information. Reports shall be submitted to the City Project Manager, Bureau Director, CTO and CAO 10 business days prior to the monthly meeting to provide review and feedback. The final version shall be provided to the Technology Oversight Committee no less than five

3.3.4 Post Implementation Assessment Report

Ninety days following the completion of the project the Contractor should provide a post implementation report. This report will assess if the business and technical objectives were achieved based on project scope and acceptance criteria. The Contractor shall validate if prior established project outcome metric and success criteria are being met and as a result the intended value of the project has been realized.

4 Reporting Schedule

Unless specified otherwise in the task order the Contractor will follow a monthly cycle for reporting QA status. Monthly reports shall be delivered to the Technology Oversight Committee following the format established in Section 6 which includes a written report and a presentation of report information. Reports shall be submitted to the City Project Manager, Bureau Director, CTO and CAO 10 business days prior to the monthly meeting to provide review and feedback. The final version shall be provided to the Technology Oversight Committee no less than five business days prior to the

Week 1-2 Contractor conducts interview, verifies and drafts assessment and reports.

Week 3 - Draft report and presentation distributed for review by City staff.

Week 4 - Contractor delivers report and presentation to the Technology Oversight Committee.

5 Reference Materials

These documents provided accepted best practice and guided the formation of the Quality Assurance Guidelines for the Technology Oversight Committee.

[A Guide to the Project Management Body of Knowledge \(PMBOK Guide\) Fourth Edition, 2008 Project Management Institute. http://www.pmi.org/en/PMBOK-Guide-and-Standards/Standards-Library-of-PMI-Global-Standards.aspx](http://www.pmi.org/en/PMBOK-Guide-and-Standards/Standards-Library-of-PMI-Global-Standards.aspx)

[1 http://www.oregon.gov/DAS/EISPD/ITIP/IT_Investment_Oversight.shtml](http://www.oregon.gov/DAS/EISPD/ITIP/IT_Investment_Oversight.shtml)

[2 www.doit.state.nm.us/docs/project_oversight/proj_mgmt_templates/QAIVVGuidelines.doc](http://www.doit.state.nm.us/docs/project_oversight/proj_mgmt_templates/QAIVVGuidelines.doc)

[3 https://www.portlandonline.com/omf/index.cfm?c=44868](https://www.portlandonline.com/omf/index.cfm?c=44868)

6 Initial Review and Monthly Quality Assurance Templates and Metrics

For each assessment area defined in section 3.3.2 Initial Review and Assessment a rating should be provided to describe the Contractors evaluation of that aspect of the project. Reports delivered to the TOC should include both written reports and a formal presentation of findings. Reports should contain but are not limited to the following topics:

- Executive Summary of report findings
- Detailed project area assessments using the format provided below.
- A summary of all project assessment areas ratings metrics ratings that have changed since the last evaluation period.
- The status of prior recommendations

As defined in section 3.3.2 Initial Review and Assessment these should include but are not limited to:

- Risk Assessment
- Verification of Project Deliverables
- Project Management Assessment
- Product Deliverables Assessment

Assessment areas shall be evaluated using a series of metrics that contribute to the overall rating for the area. Rating and Metrics associated with an Assessment area shall be rated using the following Green, Yellow, Red color coded system to

GREEN - All scope, budget, schedule or quality assurance issues are manageable by the project team and are being resolved in an appropriate timeframe (30 days for short term projects and 60 days for long term projects).

YELLOW - All scope, budget, schedule or quality assurance issues are manageable but one or more require escalation to the projects steering committee for management intervention and resolution following the timeframe for escalated issue resolution (45 days for short term projects and 60 days for long term projects).

RED – Scope, budget, schedule or quality assurance issues have been escalated to project governance but intervention and resolution have not yet occurred resulting in significant risk to scope schedule or budget. Issues at this level are likely to require intervention form Bureau leadership, CTO/CAO or the Technology Oversight Committee.

The following worksheets of this workbook contains the Quality Assurance Reporting Template.

| | | |
|--|--|--|
| Project Title | Portland Housing Bureau HDS Implementation | Reporting Date - February 2012 |
| Quality Assurance Executive Summary | | |
| Authored by: | | |
| Overall Rating | <i>Green</i> | <i>Meets Expectation Overall</i> |
| Overall Trend | <i>Static</i> | <i>Improved with completion of the key artifacts</i> |
| Overall Score | <i>Calculated</i> | 4.2 |
| Risk Management | <i>Carried from worksheet</i> | 4.0 |
| Project Deliverables | <i>Carried from worksheet</i> | 4.2 |
| Project Management | <i>Carried from worksheet</i> | 4.6 |
| Product Deliverables | <i>Carried from worksheet</i> | 4.1 |
| Reporting Summary | <p><i>Many of the key Metrics meet the reporting standards and follow established best practices. A Consolidate and Baseline the Project Plan has been completed and the Change Management Process has been formalized and establish the tracking Metrics for the Implementation Costs and Schedule.</i></p> | |
| Changes since last report | <p><i>Completed the Baseline Consolidated Project Plan, Change Management, Issues Escalation Process, Business Decision Log and the Project Testing Criteria.</i></p> | |
| Current Recommendations | <p><i>PHB Management to start providing the % of Schedule and Cost completed.</i></p> | |
| Status of Prior Recommendations | <p><i>All recommendations implemented with success.</i></p> | |
| Individuals Interviewed/Dates | <p><i>The following individuals were interview on 3/2/2012: Antoinette Pietka, Kathy Steen.</i></p> | |
| Documents Reviewed/Dates | <p><i>HDS/PHB (PDF) Project Plan, HDS Status Report, Technical Issue Log, Business Decision Log, PHB Monthly Project Progress Report, Change Management Flow Chart, Testing Criteria, and Issues Escalation Process.</i></p> | |
| Meetings Attended/Dates | | |

| Assessment Area | Risk Management - R | Reporting Date |
|--------------------------|--|----------------------------------|
| Description | A Risk Management assessment by which the Contractor evaluates the effectiveness of the risk management strategy and planning for the project. | |
| Overall Rating | Green | Received the vendor project plan |
| Overall Trend | Improving | Completed Risk Management Plan |
| Overall Score | Calculated | 4 |
| Reporting Summary | Expected a Consolidated and Baseline Project Plan by this reporting period that would enable evaluation of the Key Metrics for this area. | |
| Recommendations | Finalize the Consolidated Project Plan before the end of next reporting period. | |

| Metric | Green 5 points | Yellow 3 points | Red 1 points | NA 0 points | Score | Trend    | Reporting Summary |
|--|----------------------|-----------------------|--------------------|-------------------|-------|--|--|
| R1 - Does a Risk Management Plan exist for the project? | Yes | | | | 4 |  | |
| R2- As risks are encountered are they being confronted in a timely manner to determine a proper response strategy? | | | | 0 | | | |
| R3- Is the project experiencing variances from schedule baselines? Have significant milestones been missed? If so how frequently? | | Yes | | | 3 |  | Need to consolidate the vendor (PDF) Project Plan with a completed Bureau Project Plan. Establish Milestones and baseline the plan before the next TOC meeting. |
| R4- Is the project experiencing variances from budget baselines? Are significant cost overruns occurring? Have significant milestones been missed? If so how frequently? | No | | | | 4 | | |
| R5 – Are stakeholders engaged and aligned on project roles, authority and outcomes? | Yes | | | | 4 | | |
| R6 – Do business and technology leadership have shared expectations for urgency and priority? | Yes | | | | 5 | | |
| R7 – Are there risks with the solution provider’s team or approach? | Yes | | | | 4 | | |
| R8- Are the projects human resources appropriately skilled and prepared for the project? | Yes | | | | 4 | | |
| R9 – Are technology risk being addressed and planned for? | Yes | | | | 4 | | |
| R10 – Are factors external to the project negatively influencing the project team’s ability to succeed? | No | | | | 4 | | |

| Assessment Area | Project Deliverables - PR | Reporting Date February 2012 |
|--------------------------|---|---|
| Description | A Verification of Project Deliverables by which the Contractor evaluators if deliverables are appropriately scoped and detailed with respective to the current phase, included but not limited to: Project Management Plan, Change Management, Project Budget, Project Schedule and Project Communications. | |
| Overall Rating | Green | Baseline Consolidated Project Plan completed. |
| Overall Trend | Improved | Vendor and Bureau Project Plan completed by this reporting period |
| Overall Score | Calculated | 4.2 |
| Reporting Summary | A Baseline and Consolidated Project Plan has been completed and many of the Projects Metrics can be effectively evaluated. | |
| Recommendations | Completed the Consolidated Project Plan and start tracking both the implementation costs and schedule as part of the Monthly Status Reporting. Formalized the Change Management Process with the criteria for escalation issues to the Change Control Board. | |

| Metric | Green 5 points | Yellow 3 points | Red 1 points | NA 0 points | Score | Trend  | Reporting Summary |
|---|----------------------|-----------------------|--------------------|-------------------|-------|--|--|
| PR1 – Does the project have a clearly defined business case with clear objectives and criteria for success and performance metrics? | Yes | | | | 4 | | |
| PR2- Have all business, functional and technical requirements been clearly documented and prioritized by stakeholders? | Yes | | | | 4 | | |
| PR3- Does the project have a realistic timeline based on a work breakdown structure analysis of required activities? | Yes | | | | 4 | | A Consolidate Project Plan has been completed with milestone established. |
| PR4 – Does the project have a realistic budget? Are adequate financial resources available to accomplish the projects goals? | Yes | | | | 5 | | |
| PR5 – Does the project plan contain all tasks required to successfully deliver the project? | Yes | | | | 4 | | Vendor Plan has been complete with defined deliverables, Milestones based upon phase completions dates and incorporated with the bureau tasks. |
| PR6 – Are estimates of schedule and cost realistic and include contingency to mitigate disruption? | Yes | | | | 4 | | Recommendations have been implemented to track % implementation costs and the % completed task. |
| PR7- Does the project have a formal Change Management Plan? Are changes to scope following these processes? | Yes | | | | 4 | | A formal Change Management process has established with the criteria for escalating any changes to the vendor product that would require customization. |
| PR8 – Are communications on the project happening in a timely manner to the right audiences? | Yes | | | | 5 | | |
| PR9 – Is the Project Manager actively managing schedule and tasks? Is the project plan up to date and accurately reflect project scope? | Yes | | | | 4 | | |
| PR10 – Is the Project Manager taking appropriate action in response to the occurrence issues and risks? | Yes | | | | 4 | | |

| Assessment Area | Project Management - PM | Reporting Date - February 2012 |
|--------------------------|--|--|
| Description | <i>The Project Management assessment area evaluates the projects organization, roles and responsibilities and management oversight to ensure the project has engaged all stakeholders at the appropriate level and is provided clear authority, managerial support and business ownership.</i> | |
| Overall Rating | <i>Green</i> | <i>Meet most key Metrics for this period</i> |
| Overall Trend | <i>Improving</i> | |
| Overall Score | <i>Calculated</i> | 4.6 |
| Reporting Summary | <i>Most of the key Metrics have been meet for this period</i> | |
| Recommendations | <i>Project Manager has implemented with the Sponsor approval the severity criteria for the Issues log and has started tracking % of cost and schedule.</i> | |

| Metric | Green 5 points | Yellow 3 points | Red 1 points | NA 0 points | Score | Trend | Reporting Summary |
|---|----------------------|-----------------------|-----------------|-------------------|-------|-----------|---|
| PM1 – Does the project have an experienced project manager and executive sponsor assigned to the project? | Yes | | | | 5 | ↑ | |
| PM2-Are all project roles and responsibilities clearly defined and assigned? | Yes | | | | 5 | ↑ | |
| PM3- Is the City effectively leveraging its contractual authority to resolve issues with vendors and subcontractors? | Yes | | | | 4 | | |
| PM4 – Are the Project Manager, Sponsor and Steering Committee heeding project warning signs and effectively managing risk? | Yes | | | | 4 | ↑ | Monthly Status Reporting has been set up to tracking % implementation costs and schedule. A Business Decision Log has been established for tracking both internal and external issues. |
| PM5 – Is the project experiencing negative impacts due to unresolved issues? | No | | | | 4 | | |
| PM6 – Are business units and end users involved and participating as stakeholder in the project outcomes? | Yes | | | | 5 | | |
| PM7 – Is the City properly prepared for the organizational and cultural changes that the project will affect? | Yes | | | | 5 | | |
| PM8 – Has turnover occurred on key roles such as the PM, Sponsor, Steering Committee or leads? If so, are transitions being managed properly? | | | | 0 | | | Implementation Phase |
| PM9 – Are accepted industry best practices for project management being followed? | Yes | | | | 4 | | |
| PM10 – Does the project team have confidence that the project goals are obtainable given the project scope, budget and timeline? | Yes | | | | 5 | | |

| Assessment Area | Product Deliverables - PD | Reporting Date - February 2012 |
|--------------------------|---|---|
| Description | A Verification of Product Deliverables by which the Contractor verifies if product deliverables are of acceptable quality and delivered on agreed upon schedule and cost. | |
| Overall Rating | Green | Formal Testing Criteria by both HDS and PHS has been clearly defined. |
| Overall Trend | Improved | |
| Overall Score | Calculated | 4.1 |
| Reporting Summary | Most of the Metrics for the reporting period have been meet. | |
| Recommendations | The Testing Process and Criteria for Acceptance was formalized as recommended. | |

| Metric | Green 5 points | Yellow 3 points | Red 1 points | NA 0 points | Score | Trend    | Reporting Summary |
|---|----------------------|-----------------------|--------------------|-------------------|-------|--|---|
| PD1 - Does the project have clear criteria for testing and acceptance? | Yes | | | | 4 |  | Formally defined the testing criteria and acceptance. |
| PD2- Is the vendor performing according to contract terms? Are they responsive to issues? | Yes | | | | 4 |  | |
| PD3 - Are the vendor's methodologies and work processes compatible with the City standards and best practices? | Yes | | | | 4 | | |
| PD4 - Is the vendor showing discipline and diligence to reduce the impacts of change to the project and agreed upon scopes of work? | Yes | | | | 4 | | |
| PD5 - Are the vendors demonstrating best practice quality assurance processes and controls in the development of deliverables? | Yes | | | | 4 | | |
| PD6 - Are deliverables being provided that meet the business need and are fit for use? | Yes | | | | 4 | | |
| PD7 – Are deliverables provided of quality that meets or exceeds City requirements? | Yes | | | | 4 | | |
| PD8 - Is proper training, knowledge transfer and documentation accompanying all vendor deliverables? | | | | 0 | | | Implementations Phase |
| PD9 –Is staff turnover occurring on the vendor's project teams? Are contractual processes being followed for the reassignment of vendor staff to the project? Is proper knowledge transfer occurring? | | | | 0 | | | Implementations Phase |
| PD10 – Does the project manager have confidence that the vendor is able and committed to deliver the project on schedule with required scope? | Yes | | | | 5 |  | |