

ORDINANCE No.

*Amend the FY 2020-21 budget to allow for expenses in the Office of Management and Finance, Office of Violence Prevention, and Portland Parks & Recreation to increase staffing, programing, and resources for community-based organizations to reduce the impact of gun violence in our community (Ordinance)

The City of Portland ordains:

Section 1. The Council finds:

1. Every day, gun violence is harming our community, whether it is the victims, their families, their neighbors, their social networks, or others.
2. This crisis must be addressed with immediate action.
3. In order for the City to build real trust with the communities and families impacted by gun violence, and with the culturally specific partners trusted by the impacted communities, Council must show clear alignment around the goal of community-centered safety transformation.
4. The City must work with community to co-create a clear plan and timeline to transform our community safety system into one that is right for Portland—and then resource and implement that plan.
5. The City must prioritize a series of Work Sessions led by the Office of the Director of Community Safety to advance a community-driven gun violence prevention and response plan, with the understanding that both governmental and non-governmental responses must be executed in concert.
6. The City must co-create an evidence-based, systems-change model with expert thought partners, based on outreach and case management that takes into consideration the impacted individuals, community-based partners, and local experts on the frontline.
7. The Community Safety Director, in partnership with Multnomah County and other area government partners, and community, must set a reporting schedule for progress made to develop, implement, and monitor outcomes.
8. The Portland Police Bureau shall immediately realign internal resources to create six (6) additional assault investigative detectives and one (1) sergeant to coordinate on gun-related investigations originating from and approved by the Multnomah County District Attorney's Office.

NOW THEREFORE, the Council directs:

Section 1.

- a. The Community Safety Director shall lead development of the gun violence prevention response plans, and the community safety plan, and all related external communications related to developing these plans.
- b. The Community Safety Director (CSD) shall work with expert thought partners, the Office of Violence Prevention (OVP) Director, Portland Chief of Police, and OVP contractors, to improve existing contracts, including definitions, areas of distinction, establish standards of collaboration and safety protocols where areas of intersection occur, and create space for PPB officers to truly develop an understanding of, and respect for, the role of community outreach, leading to more effective partnerships.
- c. The OVP Director, in consultation with the Community Safety Director, is authorized to execute grant agreements with the community- based organizations recommended for funding on page 2, objective 2 of Exhibit A for amounts not to exceed 100% of the requested funding and a total not to exceed amount of \$500,000 (\$4,100,000 of requested funding).
- d. The OVP Director, in consultation with the Community Safety Director, is authorized to execute grant agreements, with individual grants for a total amount not to exceed \$500,000, for grants that meet the objectives of the gun violence proposal described on page 2, objective 2 of Exhibit A.
- e. Amendments to the grant agreements, including scope of work, budget and grant amount, may be executed by the OVP Director, only after consultation with the Community Safety Director, provided those amendments do not increase the fiscal risk to the City or increase funding as authorized above.
- f. In the event that a grant recipient is unable to execute an agreement authorized by this ordinance, the OVP Director, in consultation with the Community Safety Director, is hereby authorized to terminate the agreement in accordance with its terms and execute a new agreement with a different grant recipient, provided that the funding is equal to the amount of unspent funds and the scope of work is substantially the same as the scope of the work in the terminated agreement.
- g. The Office of Management and Finance shall receive \$4,100,000 from the General Fund contingency to facilitate Section 1.c, 1.d, 1.e of this Ordinance.

- h. Portland Parks and Recreation, with \$1,400,000 transferred from the General Fund contingency, may expand and enhance the Park Ranger Program to 24 FTE in order to increase patrols in all quadrants of the city from May of 2021 to December 2021.
- i. The Community Safety Director, with \$200,000 transferred from the General Fund contingency, is authorized to hire 2 limited duration FTE Crime Analyst to support investigations data.
- j. The Office of Management and Finance shall house the staff analyst hired and managed by the Community Oversight Committee on the Portland Police Bureau's Focused Intervention Team (FIT).
- k. The Office of Management and Finance, with \$120,000 transferred from the General Fund contingency, is authorized to hire 1 limited duration Crime Analyst for The FIT Community Oversight Committee.
- l. The Office of Management and Finance, in consultation with the Community Safety Director and the OVP Director, is authorized to execute a one-year contract with the California Partnership for Safe Communities for amounts not to exceed \$122,160 for the sole purpose of data collection relating to gun violence reduction efforts in Portland.

Section 2.

- a. The FY 2020-21 Appropriation Schedule is hereby amended as follows:

Office of Management and Finance

Fund 100

Business Area – MF

Materials & Services - \$4,222,160

Personnel - \$320,000

Parks Bureau

Fund – 100

Business Area – PK
Personnel - \$1,400,000

Funds Management

Fund – 100
Business Area – FM
Contingency – (\$5,942,160)

These actions will transfer \$5,942,160 in General Fund contingency expense to expenses in the Office of Management and Finance and the Parks Bureau.

Section 3. Council declares that an emergency exists in order promptly ensure the sufficiency of resources to support continuity of services and urgent expenses associated with a public health crisis, this ordinance shall be in full force and effect from and after its passage by Council.

Passed by the Council:

Commissioner Rubio
Prepared by: Ricardo Lujan Valerio
Date Prepared: April 6, 2021

Mary Hull Caballero
Auditor of the City of Portland
By

Deputy

Agenda No.
ORDINANCE NO.

Title

*Amend the FY 2020-21 budget to allow for expenses in the Office of Management and Finance, Office of Violence Prevention, and Portland Parks & Recreation to increase staffing, programing, and resources for community-based organizations to reduce the impact of gun violence in our community (Ordinance)

<p style="text-align: center;">INTRODUCED BY Commissioner/Auditor: RUBIO</p>	<p>CLERK USE: DATE FILED <u>April 6, 2021</u></p>
<p style="text-align: center;">COMMISSIONER APPROVAL</p> <p>Mayor—Finance & Administration - Wheeler </p> <p>Position 1/Utilities - Rubio <small>Carmen Rubio Digitally signed by Carmen Rubio Date: 2021.04.06 15:16:13 -0700</small></p> <p>Position 2/Works - Ryan</p> <p>Position 3/Affairs - Hardesty</p> <p>Position 4/Safety - Mapps <small>Megan Mapps</small></p>	<p style="text-align: right;">Mary Hull Caballero Auditor of the City of Portland</p> <p>By: <u>Megan Lehman</u> Deputy</p>
<p style="text-align: center;">BUREAU APPROVAL</p> <p>Bureau: Bureau Head:</p>	<p>ACTION TAKEN:</p>
<p>Prepared by: <u>Ricardo Lujan-Val</u> Date Prepared: <u>4/6/2021</u></p>	
<p>Impact Statement Completed <input checked="" type="checkbox"/> <u>Amends Budget</u> <input checked="" type="checkbox"/></p>	
<p>Portland Policy Document If "Yes" requires City Policy paragraph stated in document. Yes <input type="checkbox"/> No <input checked="" type="checkbox"/></p>	
<p>City Auditor Office Approval: required for Code Ordinances</p>	
<p>City Attorney Approval: required for contract, code, easement, franchise, comp plan, charter</p>	
<p>Council Meeting Date <u>April 7, 2021</u></p>	

<p style="text-align: center;">AGENDA</p> <p>TIME CERTAIN <input type="checkbox"/> Start time: _____</p> <p>Total amount of time needed: _____ (for presentation, testimony and discussion)</p> <p>CONSENT <input type="checkbox"/></p> <p>REGULAR <input checked="" type="checkbox"/> Total amount of time needed: <u>60 mins</u> (for presentation, testimony and discussion)</p>	<table border="1" style="width:100%; border-collapse: collapse;"> <thead> <tr> <th style="width:60%;">FOUR-FIFTHS AGENDA</th> <th colspan="2">COMMISSIONERS VOTED AS FOLLOWS:</th> </tr> <tr> <th></th> <th style="width:20%;">YEAS</th> <th style="width:20%;">NAYS</th> </tr> </thead> <tbody> <tr> <td>1. Rubio <small>Carmen Rubio Digitally signed by Carmen Rubio Date: 2021.04.06 15:48:40 -0700</small></td> <td style="text-align: center;">1. Rubio</td> <td></td> </tr> <tr> <td>2. Ryan</td> <td style="text-align: center;">2. Ryan</td> <td></td> </tr> <tr> <td>3. Hardesty</td> <td style="text-align: center;">3. Hardesty</td> <td></td> </tr> <tr> <td>4. Mapps <small>Megan Mapps</small></td> <td style="text-align: center;">4. Mapps</td> <td></td> </tr> <tr> <td>Wheeler </td> <td style="text-align: center;">Wheeler</td> <td></td> </tr> </tbody> </table>	FOUR-FIFTHS AGENDA	COMMISSIONERS VOTED AS FOLLOWS:			YEAS	NAYS	1. Rubio <small>Carmen Rubio Digitally signed by Carmen Rubio Date: 2021.04.06 15:48:40 -0700</small>	1. Rubio		2. Ryan	2. Ryan		3. Hardesty	3. Hardesty		4. Mapps <small>Megan Mapps</small>	4. Mapps		Wheeler	Wheeler	
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The recent rise in gun violence is both alarming and devastating. The harm we are witnessing daily in our community to immediate victims, their families and surrounding neighbors requires action. While formal research with trusted partners and time will reveal the reason why—we can assume our backdrop of economic and racial disparities compounded by the pandemic, and its consequences, are contributing factors: systemic racism, growing economic inequities, the shuttering of schools, recreation activities and sports, and required physical distancing—which, for some, has caused social isolation and mental health impacts.

The daily instability many communities experience and face are real and cannot be ignored. We want to acknowledge and appreciate the deep concern and calls for action raised by numerous community groups, leaders, and activists to lift up the urgency of this crisis. For decades, these advocates (including our very own Council colleague) have engaged in calls for human-centered change and action in our community safety system.

Proposal

There is agreement among the majority of Council that conversations focused on increased funding for police engagement is the wrong place to start. We, as a Council, must build a timeline and plan to transform our community safety system into one that is right for Portland—then resource and implement a plan co-created with community.

We also recognize there is urgency to address the gun violence crisis. As such, we must commit to immediate/ short-term systemic strategies that will set the foundation for the long-term, sustainable, and community-centered solutions. We aim to schedule a Work Session in early April so Council can identify concrete long-term solutions to build upon this proposal. **Our actions as Council must be in alignment with our goal of community safety transformation if we are to build real trust with the communities and families impacted by gun violence and the culturally specific partners trusted by these impacted communities.**

We propose the following actions to directly address the rise in gun violence and to collaboratively make progress on a plan for community safety transformation:

IMMEDIATE RESPONSE (1-3 WEEKS)

- 1. Immediately direct the Community Safety Director to lead the gun violence response and community safety plan development, and all related external communications.**

The City's new Community Safety Director starts on April 1st. This position was created to provide greater coordination across the City's public safety bureaus and to guide systemic change. We believe the new Director should immediately be directed to lead the collaborative effort to 1) develop, implement, and evaluate the overall community safety plan in collaboration with community-based partners dedicated on matters pertaining to community safety, 2) be in charge of data collection, specifically on gun violence work of PPB and our multi-jurisdictional partners, 3) evaluate whether any budget requests from safety bureaus should move forward, and 4) serve as the lead spokesperson for media and external communications with the community.

Council must strive to set the Community Safety Director, Office of Violence Prevention Director, and the Portland Police Chief up for success to the greatest extent possible. We also must clearly define their respective roles in relation to other jurisdictions and the public and focus on building and sustaining relationships.

- 2. Resource and activate a network of trusted prevention and intervention partners currently on the ground.**

Immediately allocate \$3.5 million dollars—for one year—directly to organizations working with the communities impacted by gun violence and have an established partnership with the city. These organizations include but are not limited to current OVP contractors. These immediate allocations must be different from their current contracts and provide as much flexibility to our partners as possible. Each grant may vary in ranges base on the number served.

These targeted investments should be facilitated through the Office of Management and Finance. The new Community Safety Director will oversee the Office of Violence Prevention management of the partner contracts, intervention, and workforce contractors.

We also recommend investing \$600K to build capacity among small/emerging contractors (i.e. Word Is Bond, Redstone Collective)—those without current City contracts—who work with individuals and families in neighborhoods and communities where incidents of gun violence are occurring.

Investments should resource the following activities:

- Intervention case management;
- Flexible funds for wraparound support;
- Aftercare support funds for families of victims; and
- Capacity building in small contractors to provide services.

3. Immediately expand and enhance the Park Ranger Program to increase patrols in all quadrants of the city from May-December 2021.

Park Rangers are goodwill ambassadors and provide a positive, unarmed community safety presence in Portland's parks and surrounding neighborhoods. They help solve park problems and help protect natural and cultural resources. Park Rangers are *not* sworn law enforcement officers but still maintain the authority to enforce Title 20, the city code related to park rule violations. Park Rangers use a combination of education and positive engagement to reduce harm to park resources and the visitor experience. When voluntary compliance cannot be gained, exclusions or ejections may be used, as well as civil penalties in limited cases.

We propose investing \$1.4 million to expand Park Ranger services from May to December of this fiscal year—resulting in the activation of 24 FTE to patrol 12,000 acres of city park land and surrounding areas during peak season--seven days a week, including graveyard shifts.

4. Develop clear agreements among Violence Prevention/intervention contractors and the Portland Police Bureau to promote clarity of purpose, collaboration, and learning.

We recommend directing the violence prevention/intervention contractors and the Portland Police Bureau to work together to define areas of distinction, establish standards of collaboration and safety protocols where areas of intersection occur, and create space for officers to truly develop an understanding of, and respect for, the role of community outreach.

5. Immediately direct police bureau to realign internal resources to create 6 additional assault investigative detectives and 1 sergeant.

This is a necessary reallocation within the bureau to ensure maximum investigative capacity and reflects the priority of Council to investigate gun shootings and gun violence thoroughly. We believe that the direction PPB should take in hiring must reflect new talent with diverse cultural experiences and understanding.

Therefore, a program that focuses on hiring retired officers in not the solution. Lastly, we highly encourage PPB to coordinate with Multnomah County District Attorney Mike Schmidt in these investigations. As the top law enforcement official in our region and with a philosophy centered in community, we must do what we can to support his efforts in investigating and prosecuting these cases.

6. Create a Space for Government and Community Resource and Program Coordination.

The City will not be successful in acting alone and needs to coordinate our approach with government and community leaders for both transparency and accountability within our system. This effort will also be regional in nature to ensure impacted community members are supported in a seamless and coordinated manner and to ensure maximum amount of leveraged coordination and resources. This table must include trusted community partners that will develop a long-standing strategy with the goals of sharing information, braiding, and leveraging resources, and monitoring and reporting outcomes and sharing learnings for continuous improvement.

Representatives will include at minimum:

- 3 members on Portland City Council (at least)
- Multnomah County Chair, Deborah Kafoury + 1 Commissioner (or designee)
- Multnomah County District Attorney, Mike Schmidt
- Multnomah County Sheriff, Mike Reese
- Portland Police Chief, Chuck Lovell
- 1-2 member from Gresham City Council (at least)
- Portland Office of Violence Prevention
- Multnomah County Health Department
- Multnomah County Department of Community Justice
- Prevention and intervention CBO providers

LONG-STANDING RESPONSE (1-3 months)

7. Establish clear timeline to develop/make progress on a Council-driven comprehensive community safety transformation plan (aligned with short term gun violence plan.)

Prioritize a series of Work Sessions led by the Community Safety Office to make progress on a Council-driven gun violence response plan. Hire a trauma-informed consultant team to facilitate and co-create-with council and the new coordinating table and community - a written plan with timelines, actions steps and measures of success. This includes making progress in our Office of Management and Finance-identified Workgroups. We must also establish and execute a plan for sharing regular reports to the public.

8. Reevaluate gun violence prevention strategies and increase investments in partners.

Council must co-create a core model of outreach/case management with our impacted individuals, community-based partners, and with local experts on the frontline. We recommend convening the Office of Violence Prevention and other intervention contractors to determine what practices and strategies work to curb gun violence, promote positive identity development, family stability and deepen engagement. This could be convened and/or included within the working scope of the multi-jurisdictional table referenced above.

Additional actions include:

- Evaluate existing contracts with community-based organizations and engage them in solutions.
- Examine financial resources and determine if it's enough for desired outcomes, which is to focus on the root causes of violence, as well as working with trusted partners doing intervention.
- Explore contracting vehicle/partnerships (Office of Violence Prevention, Health, City-County, other).
- Expand contractors by building capacity, pilot programs and lateral partnerships.

9. Build in Transparency and Accountability at the City Council Level.

We propose setting a reporting schedule for progress made on the new Community Safety plan by the new Community Safety Director. The Portland Police Bureau should present on Enhanced Community Safety Team and gun violence

prevention and activity on a quarterly basis to Council—including data. Council will commit to progress on the Council-endorsed plan provide quarterly reports that are easily accessible to the community.

10. Expand reporting on gun violence

Our offices are also interested in enhancing the City’s transparency of data sharing on gun violence to include demographic data where possible, so the community has accessible information about the extent of this epidemic. The new Community Safety Director will support media and external communication with the community and work closely with other jurisdictions to create a dashboard available to the public.

Conclusion

Overwhelmingly, the community has asked for thoughtful, considered, and proactive leadership—and they deserve no less. This Council cannot prioritize any new investments to the Portland Police Bureau or the Office of Violence Prevention until we develop a comprehensive plan and timeline to build a community-centered safety system that is right for Portland and co-led by the community. Once we have that vision, we will evaluate for its cost.

We believe urgent matters should be approached collaboratively. We also feel strongly that Council must be aligned to actualize our goals for transformation. We expect action on this proposal to occur immediately, with short term plans to be established by no later than April 30, 2021.

IMPACT STATEMENT

Legislation title: *Amend the FY 2020-21 budget to allow for expenses in the Office of Management and Finance, Office of Violence Prevention, and Portland Parks & Recreation to increase staffing, programming, and resources for community-based organizations to reduce the impact of gun violence in our community (Ordinance)

Contact name:

1. Ricardo Lujan Valerio, Commissioner Rubio Policy Director;
2. Mark Bond, Commissioner Ryan Policy Director; and
3. Derek Bradley, Commissioner Hardesty Policy Director.

Contact phone:

1. 503-865-6665;
2. 503-865-6406; and
3. 503-825-8775.

Presenter names:

1. Ricardo Lujan Valerio; and
2. Mark Bond.

Purpose of proposed legislation and background information:

Financial and budgetary impacts:

Approval of this ordinance amends the FY 2020-21 budget. The ordinance authorizes a \$5.946 million dollar draw on General Fund contingency – specifically the General Fund stability reserve - to fund enhanced programming for the remainder of FY 2020-21 in the Office of Violence Prevention, the Office of Management and Finance and the Parks Bureau.

Community impacts and community involvement:

The recent rise in gun violence is both alarming and devastating. The harm we are witnessing daily in our community to immediate victims, their families and surrounding neighbors requires action. While formal research with trusted partners and time will reveal the reason why - we can assume our backdrop of economic and racial disparities compounded by the pandemic, and its consequences, are contributing factors: systemic racism, growing economic inequities, the shuttering of schools, recreation activities and sports, and required physical distancing—which, for some, has caused social isolation and mental health impacts.

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100% Renewable Goal:

This action does not impact the City’s total energy or renewable energy use.

Budgetary Impact Worksheet

Does this action change appropriations?

YES: Please complete the information below.

NO: Skip this section

Fund	Fund Center	Commitment Item	Functional Area	Funded Program	Grant	Sponsored Program	Amount
100	MFSA000023	529001	PSSA000000	Non-Program	Not Relevant		\$4,100,00
100	MFSA000023	487120	PSSA000000	Non-Program	Not Relevant		\$4,100,00
100	MFOP000001	487120	LAASSP0000	Non-Program	Not Relevant		\$442,160
100	MFOP000001	521000	LAASSP0000	Non-Program	Not Relevant		\$122,160
100	MFOP000001	511100	LAASSP0000	Non-Program	Not Relevant		\$320,000
100	PKWC000021	487120	PRCYVS0000	Non-Program	Not Relevant		\$1,400,000
100	PKWC000021	511100	PRCYVS0000	Non-Program	Not Relevant		\$1,400,000
100	MFFM000001	487120	LAFPBE0000	Non-Program	Not Relevant		(\$5,942,160)
100	MFFM000001	571130	LAFPBE0000	Non-Program	Not Relevant		(\$5,942,160)