City of Portland, Oregon

Water Pollution Control Facilities (WPCF) Permit For Class V Stormwater Underground Injection Control Systems

Permit Number: 102830

Underground Injection Control Management Plan

Stormwater Underground Injection Control

March 24, 2015

Prepared By:

City of Portland, Bureau of Environmental Services

CERTIFICATION

"I certify under penalty of law that this document and all attachments were prepared under my direction or supervision in accordance with a system designed to assure that qualified personnel properly gather and evaluate the information submitted. Based on my inquiry of the person or persons who manage the system, or those persons directly responsible for gathering the information, the information submitted is, to the best of my knowledge and belief, true, accurate, and complete. I am aware that there are significant penalties for submitting false information, including the possibility of fine and imprisonment for knowing violations."

Si	Signature		
-			
	Name	Title	
	Signature	Date	

UICMP Organization

This Underground Injection Control Management Plan (UICMP) is organized as follows:

Chapter 1.0: Introduction and Purpose, states the purpose of the UICMP and briefly describes the City of Portland (City) UIC system. It also identifies the goals of the UIC Program and summarizes relevant regulatory requirements, legal authority, and the UICMP's relationship to other documents.

Chapter 2.0: System Management, describes the best management practices (BMPs) the City will implement to prevent, minimize, and control pollutants in stormwater prior to discharge to UICs. It also describes how the City will manage the overall UIC Program to ensure effective implementation of the UICMP and compliance with permit conditions.

Chapter 3.0: System Monitoring, summarizes the City's annual stormwater runoff monitoring plan.

Chapter 4.0: Response, summarizes the City's evaluation and response actions to protect groundwater quality when maximum pollutant concentrations (permit-required action levels) are exceeded, or when legal or physical conditions are identified (such as inadequate horizontal setbacks) that pose a risk.

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LIST OF ACRONYMS

ACWA Association of Clean Water Agencies

BDS Bureau of Development Services
BES Bureau of Environmental Services

BGS Bureau of General Services
BMP Best Management Practices
BOD biological oxygen demand
BOT Bureau of Transportation

BOT-MO Bureau of Transportation – Maintenance Operations

BPS Bureau of Planning and Sustainability

CFR Code of Federal Regulations

CSSW Columbia South Shore Well Field

DEQ Oregon Department of Environmental Quality

EPA Environmental Protection Agency

HASP Health and Safety Plan

IPM Integrated Pest Management

MIP Maintenance Inspection Program

MS4 Municipal Separate Storm Sewer System

NFPA National Fire Protection Association

NPDES National Pollutant Discharge Elimination System

O&M Operations and Maintenance OAR Oregon Administrative Rule

OSHA Occupational Safety and Health Administration

Parks Parks and Recreation

QAPP Quality Assurance Project Plan SAP Sampling and Analysis Plan

SDMP Stormwater Discharge Monitoring Plan
SOM BES Stormwater Operations & Maintenance

SPCR Spill Protection-Citizen Response

SWDA Safe Drinking Water Act

SWMM Stormwater Management Manual

TSS total suspended solids

UIC Underground Injection Control

UICMP UIC Management Plan
Water Portland Water Bureau
WHPA Wellhead Protection Area

WPCF Water Pollution Control Facility.

Section 1: Introduction

1.1 Purpose

The City of Portland (City) has prepared this Underground Injection Control (UIC) Management Plan (UICMP) in compliance with the requirements of the Water Pollution Control Facilities (WPCF) permit¹ issued to the City by the Oregon Department of Environmental Quality (DEQ) in 2015 (DEQ Permit Number 102830). The UICMP describes the comprehensive management strategy the City will use throughout its second WPCF permit term to prevent and reduce pollutants from public rights-of-way from entering City-owned UICs in order to protect beneficial uses of groundwater, meet WPCF permit requirements, and satisfy requirements of the federal Safe Drinking Water Act (SDWA) and state UIC and groundwater regulatory requirements.

This is the City's second UICMP, corresponding with the second WPCF permit.

1.2 Overview

The City currently has approximately 9,000 UICs that collect stormwater from public rights-of-way and discharge it to the subsurface. In a designated area in Portland, groundwater serves as a backup drinking water supply to the Bull Run reservoirs. The WPCF

As used in this document, **UIC** means any Class V underground injection control system owned or operated by the City of Portland.

permit establishes the UIC construction, operation, and maintenance requirements the City must implement to protect groundwater for use as a drinking water resource.

UICs have been used in the Portland area to manage stormwater runoff for more than 60 years. They are most prevalent in areas of the city east of the Willamette River where subsurface soils that support greater infiltration rates are more prevalent. UICs in these areas have become an essential element of stormwater management and in some cases are the only form of stormwater disposal available.

In 1994, the City began installing new UICs to take water out of the combined sewer system as part of its program to control combined sewer overflows (CSOs). Where some form of piped stormwater system exists, UICs help reduce the need to install or increase the capacity of piped stormwater infrastructure. In addition to infrastructure purposes, UICs also quickly and efficiently reintroduce stormwater in the subsurface soils, filter and cool runoff, and reduce direct discharges from piped stormwater systems into local surface water bodies, including Johnson Creek, the Columbia Slough, and the Willamette River.

UICs are also an important component of green infrastructure projects (vegetated stormwater management facilities) because they provide an infiltration point for overflow during large storm

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¹ The full name of the permit is the Water Pollution Facilities Permit for Class V Stormwater Underground Injection Control Systems.

events when stormwater cannot be fully infiltrated through swales, planters, or other surface infiltration systems.

1.3 Program Goals

The goals of the UIC Program are to:

- Ensure that UICs are constructed, operated, and maintained in a manner that meets WPCF permit requirements and protects groundwater for use as a drinking water resource.
- 2. Use stormwater as a resource by facilitating long term operation of stormwater facilities that support the natural hydrogeologic cycle, provide baseflow for surface waters, and contribute to normative stream flow conditions by reducing storm flow to piped sewer systems.
- 3. Emphasize management actions that prevent, minimize, and treat pollutants in stormwater before they can be discharged to a UIC.
- 4. Collect and evaluate stormwater data to verify groundwater protection and WPCF permit compliance, and identify where system improvements are needed.
- 5. Ensure that UICs that are identified as non-compliant are operated, modified, or decommissioned in a manner that brings them into compliance.

The UIC Program supports the overall mission of the Portland Bureau of Environmental Services (BES) to:

- Protect public health, water quality, and the environment.
- Provide sewage and stormwater collection and treatment services to accommodate Portland's current and future needs.
- Protect the quality of surface and ground waters and conduct activities that plan and promote healthy ecosystems in our watersheds.

1.4 Regulatory Requirements

Congress enacted UIC rules in 1974 under the SDWA and modified the rules in 1999. The U.S. Environmental Protection Agency (EPA) administers these rules under Title 40 of the Code of Federal Regulations (CFR) Parts 144 -148. In Oregon, EPA has delegated the regulation of UICs to DEQ.

Oregon Administrative Rules (OAR) 340-044 were adopted in conformance with the federal SDWA and regulate all groundwater as a potential source of drinking water.

1.5 Legal Authority

The City maintains legal authority through the City Charter to implement the programs outlined in the UICMP, as initially demonstrated in the City's original WPCF UIC permit application.

The City Charter grants broad authority to the City "to exercise any power or authority granted to the City by statute *** and [provides that the City] may do any other act necessary or appropriate to carry out such authority, or exercise any other power implied by the specific power granted." Such authority includes, among other things, "all powers commonly known as the police power to the same extent as the State of Oregon has or could exercise said power and make and enforce *** [as] necessary or appropriate water, local, police, sanitary and safety laws and regulations." *Chapter 2-105, Charter of the City of Portland, Oregon*

In addition, the Portland City Code addresses regulation of stormwater discharges, building requirements, zoning, erosion and sediment control and public improvements in Chapters 10, 17, 24, 29, and 33. Chapters 17.38 and 17.39 specifically address Drainage and Water Quality and Storm System Discharges, respectively.

1.6 Permit Requirements Addressed by the UICMP

Table 1-1 shows where the requirements of the permit template are addressed in the UICMP.

Table 1-1: Permit Requirements Addressed by the UICMP

Permit	ermit Requirement Where Addressed in UICMP	
Schedule	_	
A	Authorized discharges	System Management, Section 2.1
A	Action levels	System Monitoring, Section 3.2
A	Action level exceedances	Response, Section 4.4
A	Spills (response)	Response, Section 4.5
A	Imminent endangerment	Response, Section 4.6
A	Corrective action	Response, Section 4.2
A	Site control measures and BMPs	System Management, Section 2.2
A	Horizontal setbacks	Response, Section 4.3.1
В	Systemwide assessment	System Management, Section 2.2
		Response, Section 4.3
		(and the City of Portland Systemwide
		Assessment)
В	Stormwater monitoring plan	System Monitoring, Section 3.2 (and the
		Stormwater Discharge Monitoring Plan [SDMP]
		dated March 24, 2015)
В	Groundwater monitoring	System Monitoring, Section 4.2
В	Annual reporting	System Management, Section 2.3.1
В	Closure – provide notice of	System Management, Section 2.3.2
D	Legal authority	Introduction, Section 1.5
D	Key personnel	System Management, Section 2.4
D	Reporting and correction action	Response, Section 4.3.2
	for UICs prohibited by OAR	
	340-044-0015	
D	UICs discovered through	Response, Section 4.3.3
	assessment	

Permit Schedule	Requirement	Where Addressed in UICMP	
D	UICMP requirements:		
	Stormwater monitoring	System Monitoring, Section 3.2 (and the SDMP) Response, Section 4.4	
	Injection system	Response, Section 4, and Appendix A (City of	
	decommissioning/closure	Portland Decommissioning Procedure)	
	Employee education and public outreach	System Management, Section 2.2	
	Operations and maintenance	System Management, Section 2.2	
	Accidental spills/illicit disposal	System Management, Section 2.2	
		Response, Section 4.5	
	Preventing discharge of	System Management, Section 2.2	
	stormwater from refueling areas,	Response, Section 4.3	
	areas of hazardous/toxic material		
	storage/handling, materials		
	storage/handling, or other		
	discharges that may contain		
	pollutants above levels of		
	concern		
	Housekeeping practices to	System Management, Section 2.2	
	protect groundwater quality		
	Facility designs and practices	System Management, Section 2.2	
	that block discharges to UICs	Response, Section 4.5	
D	Adaptive management	System Management, Section 2.5	
F	Operations and maintenance	System Management, Section 2.2	
F	Program monitoring and records	System Management, Section 2.3.3	
F	Reporting and signatory requirements	System Management, Section 2.3.4	
F	Duty to Reapply	System Management, Section 2.6	

1.7 Relationship of the UICMP to Annual Compliance Reports

The UICMP is a comprehensive plan that expresses the overall intent and breadth of the City's stormwater management program for discharges to UICs. It includes implementation tasks and, where possible, schedules. Implementation detail is included in the annual compliance reports the City submits to DEQ by November 1 of each year. The annual compliance reports provide information about best management practices (BMPs) and monitoring activities that have been implemented in the previous permit year (July 1 to June 30). They include reporting on specific tasks completed, as well as other activities that are essential elements for managing stormwater discharges to UICs. The annual compliance reports also identify closure, retrofitting and installation activities planned for implementation in the coming fiscal year.

1.8 Supporting Documents/Information

Appendix B identifies documents and information that relate to and support the UIC Program. These include:

- Federal and state regulations and permits
- City code and administrative rules
- UIC Program documents (describe programmatic actions and management practices that the City implements)
- Documents/information that support specific BMPs in the UICMP

The City updates these documents/information as needed as part of its overall stormwater management and adaptive management processes.

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Section 2: System Management

2.1 Purpose

This chapter describes the BMPs the City will implement to prevent, minimize, and control pollutants in stormwater prior to discharge to UICs. These BMPs are applicable to the entire UIC system on an ongoing basis. The chapter also describes how the City will manage the overall UIC program to ensure effective implementation of the UICMP and compliance with permit conditions. This includes program reporting; program personnel; and adaptive management to assess and modify the program as needed. Specific BMP activities that are implemented throughout the year will be identified in annual reports submitted to DEQ (see Section 2.3.1).

2.2 Best Management Practices (BMPs)

The BMPs are grouped into five categories:

Education and Training (ET)	ET-1: Public Education and Outreach ET-2: Employee Education and Training ET-3: Business Outreach and Technical Assistance
Operations and Maintenance (OM)	OM-1: Operation and Maintenance of the UIC System OM-2: Operation and Maintenance in Public Rights-of-Way OM-3: Operation and Maintenance on Other City Properties
Pollution Control (PC)	PC-1: Spill Prevention and Source Control PC-2: Erosion Control
Program Management (PM)	PM-1: Internal City Coordination PM-2: External Coordination
Systemwide Assessment (SA)	SA-1: Inventory and Evaluation of City-owned UICs

Table 2-1 shows the permit requirements that the BMPs address. The BMPs are then provided on the following pages.

Table 2-1: Permit Requirements Addressed by the BMPs

Permit Requirement		BMPs
Section		
A.7	Site control measures and BMPs	OM-1, PC-1
$D.5^2$	UICMP requirements:	
c	Employee education and public outreach	ET-1, ET-2
d	Operations and maintenance and inspection protocols	OM-1, OM-2, OM-3
e	Accidental spills/illicit disposal	ET-1, ET-3, PC-1, PC-2
f	Preventing discharge of stormwater from refueling	ET-2, ET-3, OM-3, PC-1,

² The permit requires the UICMP to include a stormwater monitoring plan and decommissioning (D.5.a and D.5.b). These elements are not considered BMPs, rather are discussed in Chapter 3, Monitoring, and Chapter 4, Response.

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Permit	Requirement	BMPs
Section		
	areas, hazardous/toxic material storage/handling areas, materials storage/ handling areas, or other discharges that may contain pollutants above levels of concern. ³	SA-1
g h	Housekeeping practices to protect groundwater quality Facility designs and practices that block discharges to UICs	ET-2, ET-3, OM-1, OM-2, PC-1, PM-1
F.2	O&M	OM-1, ET-2

BMP Category: EDUCATION AND TRAINING (ET)

Purpose

To inform and educate the public, businesses, and City employees about UICs, groundwater protection, WPCF permit conditions; to promote pollution prevention and source control.

Overview

Education and training is an integral part of the City's UIC program. The public, businesses, and City staff must be involved, informed, and educated about the issues and solutions if the program is to be effective. This category includes three BMPs:

- ET-1 provides education and outreach to members of the public living and working in areas served by UICs. It implements public information, education, involvement, and stewardship activities that will raise awareness, foster community stewardship, and promote pollution prevention, stormwater and groundwater management, and environmental protection.
- ET-2 promotes knowledge of WPCF permit conditions and requirements for City staff responsible for implementing UIC program elements and BMPs, and ensures that City practices related to UICs are protective of groundwater.
- ET-3 provides outreach and technical assistance to businesses to reduce and control
 pollutant discharges from industrial and commercial facilities to protect groundwater
 quality.

Pollutants Addressed

The pollutants addressed by Education and Training depend on the target audience. Much of the outreach and education does not target specific pollutants, but instead promotes environmental stewardship, pollution prevention, and sustainable stormwater management.

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³ The Systemwide Assessment (2015) did not identify any City owned or operated UICs located in refueling areas, hazardous or toxic material storage or handling areas, or materials storage or handling areas.

ET-1: Public Education and Outreach

Description

The City conducts a number of public education and outreach programs and activities relevant to stormwater, groundwater, pollution prevention, source control, and watershed protection. These include the following components:

- **Information:** Messages and materials distributed to the public and media. Public awareness is crucial to effectively fostering public stewardship.
- **Education:** Activities designed to increase understanding about stormwater/water quality and motivate the public to make behavioral changes.
- **Involvement:** Involving the public in identifying issues and developing solutions; encourageing and empowering Portland citizens to take an active role in water resource protection.
- Stewardship: Enabling citizens to have an active, hands-on role in protecting water quality.

BMP Element	Description	
Clean Rivers Education	BES provides free water quality classroom and field science education for	
Programs	grades K through 12; community service projects; teacher workshops; and	
	curriculum resources within the City. These hands-on programs teach	
	students about the causes and effects of water pollution and what	
	individuals can do to protect water resources.	
	Responsible Bureau: BES	
Watershed Stewardship	BES plans and implements numerous community activities and events	
Activities and Events	(e.g., workshops, educational presentations/activities, training, restoration	
	projects) that address stormwater management and watershed protection	
	throughout the City's watersheds. The watershed-based approach stresses	
	comprehensive, multi-objective watershed management through inter-	
	jurisdictional coordination within each watershed. Each program includes	
	public education and stewardship focused on specific watershed issues,	
	including coordination and partnerships with watershed councils and other	
	community groups.	
	Responsible Bureau: BES	
Stormwater/UIC-	Education and information are provided to the public through inserts in	
Related Information	City water/sewer bills, websites, and materials such as fact sheets.	
	Responsible Bureaus: BES, Water	

ET-2: Employee Education and Training

Description

UIC program staff coordinate with City bureaus and programs to inform staff that design, construct and maintain UICs of relevant program and permit requirements to ensure that City practices and policies related to UICs on public and private property are protective of groundwater. The City bureaus involved in UIC-related activities include:

- Bureau of Environmental Services (BES)
- Bureau of Development Services (BDS)
- Portland Parks and Recreation (Parks)
- Fire and Rescue (Fire)
- Bureau of Transportation (BOT); Maintenance Operations (BOT-MO)
- Water Bureau (Water)
- Bureau of General Services (BGS)
- Bureau of Planning and Sustainability (BPS)

City staff receive training related to their duties on topics that include:

- OARs for UICs, WPCF permit requirements, rule authorization, and registration requirements
- State and local land-use and development rules and requirements
- Stormwater Management Manual (SWMM) requirements
- Sustainable infrastructure
- Operation and maintenance of UIC systems
- Maintenance and construction practices in public rights-of-way and City properties
- Materials management
- Spill prevention and response
- Erosion, sediment, and pollutant control
- Hazardous materials
- Biological hazards
- West Nile Virus

BMP Element	Description
Education/training for	UIC program staff coordinate with City bureaus and programs to
City staff responsible for	inform staff of relevant program and permit requirements to ensure
operations, maintenance,	public UICs are operated, maintained, and monitored in compliance
and monitoring of UICs	with WPCF permit requirements.
	City bureaus/groups responsible for spill prevention and response;
	source control; operations and maintenance; and monitoring are
	listed below. Appendix C provides additional information about
	them.
	(continued on next page)

ET-2: Employee Education and Training

Education/training for City staff responsible for operations, maintenance, and monitoring of UICs

BOT

Maintenance Operations

BES

- Pollution Prevention Services
- Spill Protection-Citizen Response (SPCR) team
- Industrial Stormwater Management Program
- Maintenance Inspection Program (MIP)
- Investigations and Monitoring
- Field Operations
- Water Pollution Control Laboratory
- Engineering

Bureaus responsible for the operation and maintenance of UICs located on their properties:

- Parks
- Fire and Rescue
- Water
- BGS

Education/training for City staff responsible for planning, design and construction of public and private UICs

UIC program staff coordinate with City bureaus and programs to inform staff of relevant program and permit requirements to ensure City-owned UICs and private stormwater facilities are designed and constructed to meet WPCF permit requirements.

City bureaus/groups responsible for planning, design, and construction of public and private UICs are listed below. Appendix C provides additional information about them.

BES

- Pollution Prevention Services—Plan Review
- Engineering Services

BDS

BPS

Bureaus responsible for erosion control:

- BDS
- BES
- Water
- BOT

ET-3: Business Outreach and Technical Assistance

Description

Since the early 1990s (when the City's Industrial Pretreatment Program and Industrial Stormwater Management Program began), the City has actively promoted pollution control at the source. This includes education and technical assistance to commercial and industrial businesses to help them implement best management practices and pollution prevention measures. These activities are aimed at both permitted industries and those not under a permit. The City has its own pollution prevention programs and also partners with other organizations.

BMP Element	Description
Sustainability at Work This multi-agency program assists industries with green practic	
(formerly BEST-	conserve resources and address stormwater and solid waste. Activities
Businesses for an	include onsite assessments; Innovation in Sustainability Awards; and
Environmentally	Sustainability at Work Certification.
Sustainable Tomorrow)	Responsible Bureau: BPS
Good Housekeeping	The City distributes good housekeeping BMP fact sheets to industrial and
Fact Sheets	commercial facilities that may or may not be required to obtain a permit
	under the Industrial Stormwater Management Program (see PC-1). Fact
	sheets are also available on BES's Pollution Prevention Services website.
	Topics include vehicle and equipment washing and maintenance; outside
	material storage; dust control; erosion and sediment control; sandblasting
	and painting; outside material storage; and emergency response and spill
	cleanup plans.
	Responsible Bureau: BES
Columbia South Shore	The City provides education and technical assistance to businesses within
Well Field (CSSWF)	the CSSW to help them implement best management practices and
Wellhead Protection	pollution prevention measures to comply with the program requirements
Program	(see PC-1). The City works in coordination with the Columbia Corridor
	Association and Columbia Slough Watershed Council.
	Responsible Bureaus: Water, Fire, BES
BES Maintenance	The City provides site-specific technical assistance to private property
Inspection Program	owners and managers responsible for operation and maintenance of onsite
(MIP)	stormwater management facilities, including UICs. Follow-up inspections
	are performed to make sure private stormwater facilities are functioning
	properly and do not adversely affect groundwater.
	Responsible Bureau: BES

Category: OPERATIONS AND MAINTENANCE (OM)

Purpose

To implement operations and maintenance practices to remove or prevent pollutants from entering City-owned UICs in public rights-of-way and on other City-owned property.

Overview

Operations and maintenance BMPs for City-owned UICs are important in order to both remove pollutants from UICs (e.g. UIC cleaning) and prevent pollutant discharges into UICs (e.g., street sweeping). The Operations and Maintenance category includes three BMPs:

- **OM-1** addresses the inspection, maintenance, cleaning, and repair of City-owned UICs in public rights-of-way.
- **OM-2** addresses operation and maintenance activities that are conducted in public rights-of-way and may affect City-owned UICs.
- OM-3 addresses operation and maintenance of UICs on other City property, as well as good housekeeping practices that may affect UICs

Pollutants Addressed

The pollutants addressed by OM-1, OM-2, and OM-3 may include total suspended solids (TSS) and pollutants that bind to TSS, horticultural chemicals, metals, nutrients, petroleum hydrocarbons, oil and grease, solvents, and floatables (debris and litter).

OM-1: Operation and Maintenance of the UIC System

Description

Operations and maintenance (O&M) of the UIC system to remove and prevent discharges from entering the UIC system.

The UIC system components managed under this BMP are:

- Sumps
- Sedimentation manholes
- Goosenecks
- Inlets and catch basins
- Sedimentation boxes, vaults
- Vegetated facilities

BMP Element Description		
Inspection, BES's Stormwater Operations & Maintenance (SOM) group includes		
Maintenance, and designated staff that evaluate system components. Following evaluate		
Repair of UICs	write work orders to identify needed maintenance activities and priorities in a	
	given area. BOT-MO then schedules the applicable maintenance work. The	
	City's Stormwater Operations and Maintenance Manual (2013) describes the	
	elements of the City's stormwater infrastructure and provides guidelines for	
	how each type of facility is managed, including criteria and standards for	
	inspection, cleaning, maintenance, repair, and spill response.	
	Responsible Bureaus: BES and BOT-MO	
Review and All development and construction plans that include surface stormwater		
Incorporation of management facilities that will revert to City ownership (those that man		
Newly Constructed	acted stormwater from public rights-of-way) undergo plan review by SOM staff, as	
Public System	well as overall plan review by BDS. After construction and a 2-year warranty	
Components	period, the facilities become City-owned facilities. The City incorporates the	
	new facilities into the stormwater system inspection and maintenance	
	schedules.	
	Responsible Bureaus: BES, BDS	
Research and Pilot Stormwater facility O&M technologies continue to evolve. BES and B		
Testing of New O&M MO staff research and pilot test O&M practices that could improve		
Practices	effectiveness and reduce pollutant discharges. To date, pilot testing has	
	focused on spill control, erosion control, limitation of water use, and product	
	substitution (use of least-hazardous products).	
	Responsible Bureaus: BES, BOT-MO	

OM-2: Operation and Maintenance in Public Rights-of-Way

Description

When conducting O&M activities in public rights-of-ways, the City implements work procedures that limit discharges to UICs. The system components managed under this BMP are:

- Paved streets
- Substandard streets (streets not fully improved to City standards)
- Bridges
- Sidewalks
- Utility corridors
- Tree planting strips
- Other right-of-way components

This BMP does not include:

- Private streets
- Components of the UIC system that are covered under OM-1
- Facilities owned and operated by other jurisdictions [e.g., county, Oregon Department of Transportation (ODOT)]

BMP Element	Description	
O&M Activities in	City O&M activities within public rights-of-way include:	
Public Rights-of-Way	Street cleaning (sweeping, flushing, leaf collection)	
	 Paving (grinding, saw-cutting, patching, overlay, crack filling) 	
	• Concrete work (curbs, sidewalks, bridges, stairways, retaining walls)	
	 Pavement markings and street signage (which involve chemicals, paints, adhesives, etc.) 	
	 Snow and ice control and other emergency responses (e.g., flood response) 	
	Cleanup of illegal dumping/other wastes	
	Vegetation management (e.g., horticultural chemical application, mowing)	
	Road shoulder maintenance (e.g., re-gravelling, shallow excavation)	
	When conducting the above O&M activities in public rights-of-ways, the City implements the following work procedures, as appropriate, that limit discharges to UICs:	
	Spill control and prevention	
	Erosion prevention and sediment control	
	 Control of other pollutants—e.g., waste generated by grinding or saw cutting 	
	 Pilot testing of new procedures—e.g., for spill control and prevention, erosion control 	
	 Staff training on O&M-related stormwater issues and practices 	
	Outreach to other City bureaus and local agencies to limit pollutant discharges from O&M practices in public rights-of-way	

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OM-2: Operation and Maintenance in Public Rights-of-Way	
O&M Activities in Public Rights-of-Way	The City follows (with modifications) the 2009 ODOT Routine Road Maintenance Water Quality and Habitat Guide Best Management Practices as guidance. Responsible Bureau: BOT-MO

OM-3: Operation and Maintenance on Other City Properties

Description

This BMP addresses operations and maintenance related to:

- City buildings (e.g., office buildings, parking structures)
- City properties (e.g., parks, field operations sites)
- Other City infrastructure (e.g., wells, access roads, water reservoirs and tanks, pump stations)

It includes activities such as UIC O&M, fleet vehicle washing, storage and use of toxic materials, and general maintenance.

BMP Element	Description
O&M of UICs on	The following bureaus are responsible for operation and maintenance of UICs
Other City Properties	located on their properties:
	Parks: Owns approximately 200 UICs that receive drainage from
	ballfields, drinking fountains, and parking lots.
	• Fire: Owns approximately 20 UICs that receive drainage from parking lots.
	 Water: Owns approximately 40 UICs that receive drainage from water
	and groundwater storage and supply operations.
	BGS: Owns approximately 20 UICs that receive drainage from roof tops,
	footing drains, and parking lots.
	Responsible Bureaus: Relevant bureaus
Good Housekeeping	The City has the following strategies in place for O&M of City facilities and
Practices at City	infrastructure:
Properties	City bureaus use the Integrated Pest Management (IPM) Program where
	appropriate to minimize the need for fertilizers, pesticides, and irrigation.
	• The City stipulates contracting provisions as appropriate to minimize stormwater pollutant discharges.
	The City implements sustainable business practices (e.g., Sustainable)
	Procurement Policy, Green Building Policy, Toxics Reduction Strategy).
	Discharges from fire response and non-emergency fire training are
	directed to the sanitary system.
	Seismic upgrades to fire stations include eliminating discharges from
	washing activities to stormwater facilities.
	Responsible Bureau: Relevant bureaus

Category: POLLUTION CONTROL (PC)

Purpose

To identify, prevent, minimize, and control activities that can increase pollutant discharges to public UICs. These activities include illegal dumping of solid and liquid wastes (such as paint, used motor oil, or solvents) into catch basins; accidental or unplanned discharges (such as car accidents and firefighting activities); site uses that may generate pollutants; and construction site activities.

Overview

This category includes two BMPs:

- **PC-1** focuses on City programs that control pollutant discharges from spills, illegal disposal, and improper site management, on both public and private sites.
- **PC-2** focuses on erosion control during construction activities, on both public and private sites.

Pollutants Addressed

The type and amount of pollutants addressed by PC-1 depend on the pollutant source(s). For example, automobile accidents can result in the discharge of automotive fluids such as oil and coolants. Pollutants associated with commercial and industrial activities include metals (zinc, copper, lead, iron, manganese), biochemical oxygen demand (BOD), volatile pollutants, TSS, toxics that bind to TSS, solvents, and oil and grease.

The main pollutants addressed by PC-2 are TSS and pollutants (such as metals) that bind to TSS. Construction site controls also reduce the discharge of floatable litter and debris, concrete washwater, bacteria, slurry, and paints.

PC-1: Spill Prevention and Source Control

Description

Spills, illegal disposal, improper site management, and erosion can increase the discharge of pollutant to public UICs, with potential negative impacts to groundwater. This BMP focuses on spill control and source prevention activities to reduce such pollutant discharges, both within the right-of-way and on public and private sites that may drain to the right-of-way and into public UICs.

BMP Element	Description
Spill Protection-	SPCR investigates and responds to illicit discharges (e.g., sanitary sewage
Citizen Response	releases, spills, illegal dumping, and illicit connections) that enter, threaten, or
(SPCR)	leave Portland's sewer system, including UICs. SPCR staffs the 24 hour BES
	spill response hotline; responds to spills and pollution complaints as appropriate;
	and provides education and technical assistance to property owners. The SPCR
	Duty Officers Procedures (2014) describes the procedures SPCR follows to
	ensure timely and appropriate responses. UIC program staff provide oversight
	and coordination as necessary to ensure cleanup and long-term resolution.
	Responsible Bureau: BES
Spill Control Plans	City facilities that operate, maintain, and store equipment and supplies (e.g.,
and Inspections on	fleet, water, and wastewater operations) keep site specific spill plans and/or
City Properties	National Fire Protection Association (NFPA) 704 placards containing chemical specific response information. Information typically identifies pollution control,
	spill prevention, and spill response procedures, and is kept on file with the
	Oregon State Fire Marshal. Information is publicly available through
	Community Right to Know Information Access. The Fire Marshal inspects City
	facilities that meet minimum "reportable quantity" amounts.
	Responsible Bureaus: Each City facility is responsible for implementing its
	plan.
Spill Containment	New UICs and most existing UICs in City rights-of-way are designed with a
	sedimentation manhole that allows operators to contain a discharge in the event
	of an accident or spill. During capital improvement or other City projects
	located in public rights of way with UICs without sedimentation manholes,
	UICs are generally upgraded to include them.
	The Stewmyngton Management Manual (2014) and Columbia South Stewn W-11
	The Stormwater Management Manual (2014) and Columbia South Shore Well Field Wellhead Protection Area Reference Manual (June 25, 2003; amended
	July 7, 2010) require certain facilities to construct containment areas or be
	hydraulically isolated from stormwater drainage areas.
Spill Control	City staff response vehicles are supplied with spill prevention and containment
1	kits. Kits typically include:
	Absorbent pads
	Materials for slowing or stopping minor leaks
	 Materials to block flows to catch basin inlets or manholes
	Cat litter or other clay-based sorbents
	 Visqueen and hand tools for diking purposes

PC-1. Snill Pres	vention and Source Control
Source Control	The City's SWMM requires structural source control measures for site uses and
Measures (SWMM)	characteristics that generate, or have the potential to generate, specific pollutants
ivicasures (5 Willin)	of concern or levels of pollution that may enter the City sewer system, including
	UICs. These requirements apply to new development, redevelopment, tenant
	improvements, and changes to site uses or activities.
	Responsible Bureau: BES
Regional Spill	This multi-agency committee consults on spill response activities throughout the
Response	region and provides coordination. BES chairs the committee, and a UIC
Committee	Program staff member attends quarterly meetings.
Committee	Responsible Bureau: BES
CSSW Wellhead	The City's CSSW provides emergency and supplemental drinking water to
Protection	Portland and surrounding areas. The CSSW Wellhead Protection Program
Program	focuses on groundwater protection through mandatory BMPs and facility
8	inspections for commercial and industrial facilities located within the CSSW
	Wellhead Protection Area (WHPA) overlay zone. The Program regulates the
	storage, handling, use and transport of hazardous materials in the Wellhead
	Protection Area. The Columbia South Shore Well Field Wellhead Protection
	Area Reference Manual (June 25, 2003; amended July 7, 2010) identifies
	program requirements, including structural and operational BMPs to reduce the
	occurrence of spills and minimize spill impacts. The City also works in
	partnership with the Columbia Corridor Association and Columbia Slough
	Watershed Council to provide education and technical assistance to help
	affected residents and businesses comply with the program requirements (see
	ET-3).
	Responsible Bureaus: Water, BES, Fire
Prevention of	The City implements requirements for curbside collection services (residential
Illegal Dumping	garbage, recycling, yard debris, and food scrap collection) and public
	education/outreach to help prevent illegal dumping. The City also partners with
	Neighborhood Coalition Offices and Metro to administer neighborhood cleanup
	collection events.
	Responsible Bureau: BPS
BES Industrial	The City's Industrial Stormwater Management Program monitors and controls
Stormwater	pollutants in stormwater runoff from industrial and commercial facilities. This
Management	includes facilities with National Pollutant Discharge Elimination System
Program	(NPDES) 1200Z permits, 1200COLS permits, and City discharge
	authorizations/permits. The City also has the authority to require facilities to
	address their runoff/discharges to a City-owned UIC. The program routinely
	inspects both permitted and non-permitted sites to determine if they comply with
	regulations and provides technical assistance to private industry owners and
	managers.
	Responsible Bureau: BES

PC-2: Erosion Control

Description

If not properly managed, construction site activities can result in erosion and the discharge of sediment and construction related pollutants into public UICs. This BMP focuses on erosion control activities both within the right-of-way and on public and private sites that may drain to the right-of-way and potentially impact discharges to public UICs.

Five City bureaus manage erosion, sediment, and pollutant control on construction sites:

- BDS administers and enforces City requirements pertaining to erosion, sediment, and pollutant control for private development.
- The public works bureaus (Water, BES, BOT, and Parks) manage erosion, sediment, and pollutant control for their own public works permit projects.

BMP Element	Description
Title 10 and	Title 10 of City Code (Erosion and Sediment Control Regulations) and the
Erosion Control	City's Erosion and Sediment Control Manual (updated March 2008) provide a
Manual	comprehensive, citywide erosion and pollutant control program for construction
	sites. The requirements apply to any ground-disturbing activity, regardless of
	site size, whether or not a permit is required. The same standards apply to
	private and public sites. The regulations and manual cover site planning, the use
	of best management practices, and inspection and enforcement measures.
	Responsible Bureaus: BDS (for private development); BES, Water, BOT, Parks
	(for their own public works permit projects)
Training and	The City provides training and assistance on erosion, sediment, and pollutant
Assistance	control requirements to City staff. Publications, information, and advice are also available to the public online and through the BDS Development Services
	Center. The pre-permit-issuance site meeting program provides the opportunity
	for the applicant's team to meet with staff onsite to discuss erosion control
	issues.
	Responsible Bureaus: BDS, BES, Water, BOT, Parks
Enforcement	BDS operates a hotline and website for receiving erosion, sediment, and other
Hotline	complaints. After receiving an erosion-related complaint, BDS (and BES, if
	needed) identify and implement an appropriate response, which may include
	education, technical assistance, or enforcement.
	Responsible Bureaus: BDS, BES

Category: PROGRAM MANAGEMENT (PM)

Purpose

To ensure effective program management, coordination, and reporting.

Overview

The UICMP is far-reaching and complex. A key focus of the City UIC Program is to provide sound program management, coordination, and reporting to ensure effective implementation of the UICMP and compliance with the WPCF permit. This approach involves strong relationships and coordination with multiple City bureaus, state agencies, and other jurisdictions and organizations.

BES administers and manages the WPCF permit and UICMP. The Director of BES provides oversight on behalf of the City.

This category includes two BMPs:

- **PM-1** focuses on internal City coordination.
- **PM-2** focuses on coordination with external partners, including State agencies, other jurisdictions, and outside organizations.

Pollutants Addressed

Program Management does not itself reduce pollutants; rather, it facilitates pollutant reduction by ensuring that the UICMP is effectively managed.

PM-1: Internal City Coordination

Description

This BMP focuses on effective internal program management, coordination, policy development, and reporting to ensure the City is meeting WPCF permit requirements and providing long-term protection of groundwater. Because the permit is citywide, staff from many City bureaus outside of BES are involved with implementing elements of the UIC program. Good working relationships within the City are essential, and coordinated program guidance are needed for:

- Development, implementation, and oversight of code, policies, rules, and regulations
- Development of consistent design, construction, and maintenance standards for both public and private UICs
- Reporting on program elements and compliance, and
- Adaptive management (discussed in more detail in Section 2.5 of this UICMP)

BMP Element	Description
City Management and Coordination	BES's UIC Program Manager is responsible for overall project management, compliance reporting, policy development, and coordination within the City of Portland. UIC Program staff ensure that WPCF permit commitments are implemented, evaluated, and reported as required.
Design and Construction Manuals	 Responsible Bureau: BES The City's design and construction manuals include requirements and policies concerning the design, construction, registration/authorization, use, and decommissioning of public and private UICs. These include: SWMM Sewer and Drainage Facilities Design Manual Portland Standard Specifications Columbia South Shore Well Field Wellhead Protection Area Reference Manual
	UIC Program staff work with other bureaus and groups to ensure these documents are consistent with WPCF permit requirements and are updated/revised as needed. *Responsible Bureau*: BES
Policy and Codes	UIC Program staff evaluate the need to develop or revise City Code, policies, administrative rules, and programs on an ongoing basis. *Responsible Bureau*: BES
Annual UICMP Compliance Report	The City submits annual compliance reports to DEQ by November 1 of each year. The purpose of these reports is to convey clear, succinct program information for the previous permit year (July 1 through June 30), in compliance with the annual reporting requirements of the permit. The reports also provide other interested parties with an overview of the UICMP's implementation status. <i>Responsible Bureau</i> : BES (continued on next page)

PM-1: Internal City Coordination		
Annual Monitoring	The City submits annual stormwater discharge monitoring reports to DEQ by	
Report	November 1 of each year. The purpose of these reports is to present the annual	
	compliance monitoring results, data evaluation, and response actions that are	
	performed in accordance with the WPCF permit, Stormwater Discharging	
	Monitoring Plan (SDMP), and UICMP.	
	Responsible Bureau: BES	

PM-2: External Coordination

Description

The City establishes and maintains strong relationships with external partners, including State agencies, other jurisdictions, and outside organizations. This approach promotes effective coordination among regulated organizations that own and operate public and private UICs and helps ensure effective UIC programs across the state.

BMP Element	Description
Coordination with	UIC Program staff coordinate with state agencies (e.g., DEQ, Oregon Water
State Agencies	Resources Department) as needed to evaluate the need to develop or revise
	rules and regulations relevant to the UIC Program.
	Responsible Bureau: BES
Coordination with	The City coordinates and addresses stormwater and UIC issues with other
other Jurisdictions	jurisdictions in the state through the Oregon Association of Clean Water
	Agencies (ACWA). UIC Program staff participate in the AWCA
	Groundwater Committee to coordinate, discuss, and review UIC-related
	issues and policies.
	Responsible Bureau: BES

Category: SYSTEMWIDE ASSESSMENT (SA)

Purpose

To identify, evaluate, track, and report on spatial and physical characteristics of existing and new City-owned and operated UICs. This enables the City to evaluate whether drainage entering individual UICs may pose a risk to groundwater, as well as to overall watershed health, as a result of these characteristics.

Overview

The City's first Systemwide Assessment and UIC database were completed in 2006 and are kept current. As new UICs are discovered, they are evaluated for characteristics that pose risk and, if needed, for corrective action to protect groundwater quality. All new UICs are added to the database and reported to DEQ in the City's UICMP annual reports.

The Systemwide Assessment inventories all City-owned and operated UICs that:

- Receive stormwater or other fluids, including their locations and the estimated vehicle trips per day for each UIC drainage area
- Discharge directly into groundwater
- Do not meet the permit-required horizontal setbacks
- Are prohibited by OAR 340-044-0015(2), including:
 - o Motor vehicle maintenance area floor drains
 - o Non-motor vehicle maintenance area floor drains
 - o Fuel dispensing areas
 - o Floor pits
 - o Fire station bay drains

In addition, the Systemwide Assessment inventories all commercial/industrial facilities with site activities that have the potential to discharge to these UICs.

This category includes one BMP:

• SA-1: Inventory and Assessment of City-owned UICs

Pollutants Addressed

Systemwide Assessment does not itself reduce pollutants; rather, it facilitates pollutant reduction by tracking UIC system maintenance that directly addresses pollutants. These pollutants may include TSS and pollutants that bind to TSS, horticultural chemicals, metals, nutrients, petroleum hydrocarbons, oil and grease, solvents, and floatables (debris and litter).

SA-1: Inventory and Assessment of City-Owned UICs

Description

The objectives of the Systemwide Assessment (January 2015) are to identify and evaluate all known public UICs within the City and to assess drainage to each UIC for potential impacts to groundwater for possible correction including UICs that:

- Discharge directly into groundwater
- Do not meet permit-required horizontal well setbacks
- Are prohibited by OAR 340-044-0015(2) (e.g., motor vehicle maintenance area floor drains)
- Receive drainage from commercial/industrial properties that pose a risk of pollutant discharge to a city owned or operated UIC

Ongoing activities necessary to manage the UIC infrastructure include the construction and registration of new UICs, replacement and retrofit of existing UICs, and decommissioning of existing UICs.

<u>Note</u>: Based on the findings of the assessment, corrective actions may be required. Section 4.3 describes potential responses to assessment results.

BMP Element	Description
UIC Evaluation	UIC Program staff evaluate public UICs relative to the factors described
	above that may create adverse impacts to groundwater and may require
	corrective action.
	Responsible Bureau: BES
Database	BES staff track, update, and refine information related to the location,
Management	physical characteristics, and maintenance activities of existing and new public
	UICs.
	Responsible Bureau: BES
UIC System	BES staff install, replace, retrofit, and decommission public UICs to comply
Management	with permit requirements and maintain functionality of the UIC system.
	Responsible Bureau: BES

2.3 Program Reporting

The City will fulfill reporting requirements specified in the WPCF permit (see Table 2-2), as described in Sections 2.3.1 through 2.3.4 below.

Table 2-2 Permit Requirements Addressed by Program Reporting

Requirement	UICMP Section
Annual report	2.3.1
Notice of closure	2.3.2
Monitoring and records	2.3.3
Reporting and signatory requirements	2.3.4
Corrective actions for prohibited UICs	4.3.2
Permit noncompliance that endangers human health or the environment	4.6

2.3.1 Annual Report

The City will provide one hard copy and one electronic copy of an annual report to DEQ by November 1 of each year. The annual report will include the following information: ⁴

- Results of stormwater monitoring conducted in accordance with the SDMP.
- Spreadsheet of all data from sampled UICs provided in the analytical laboratory reports.
- Discussion of any Schedule A, Table 1 action level exceedances and actions taken to address the exceedances.
- Description of any actions taken to implement the UICMP; any proposed modifications to the UICMP; and any additional actions taken to manage the UIC system to ensure groundwater protection.
- Description of any actions included in the UICMP that were not completed and why.
- Identification of any UICs closed, retrofitted, or installed during the year.
- Future (in the next year) plans to install, modify, convert, or close any UIC.
- Changes to key personnel or areas of responsibilities for the permit.
- Identification of any newly discovered UICs.
- Progress reporting on corrective actions.
- In the fifth year annual report and for permit renewal, evaluate and report trends in emerging pollutant types and concentrations.

In addition, if no changes have been made to the systemwide assessment over the previous five years, this will be noted in the fifth-year annual report.

2.3.2 Notice of Closure

The City currently notifies DEQ 30 days prior to closing any UIC and provides details of closure(s) quarterly. The City will continue to notify DEQ before converting or closing any UIC by either:

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⁴ The City may elect to provide some of this information in a separate annual monitoring report, as it has done in the previous permit cycle.

- Identifying future decommissioning plans in the annual report; or
- Notifying DEQ 30 days prior to closure.

2.3.3 Monitoring and Records

The City will comply with the record-keeping requirements specified in Section F.3 of the permit, including record contents, inspection, and retention. The City's procedures are documented in the *SDMP* developed for the UIC monitoring program.

2.3.4 Reporting and Signatory Requirements

The City will comply with the reporting and signatory requirements specified in Section F.4 of the permit, including:

- Advance notice of planned physical alterations or additions to permitted facilities or activities, and whether they may result in noncompliance or violations
- Transfers of the permit
- Compliance schedule reporting requirements
- 24-hour and 5-day reporting of any non-compliance that endangers health or the environment in accordance with 40 CFR 144.51(1)(6)
- All other instances of noncompliance
- All other violations

In accordance with 40 CFR 144.32, the Bureau Director (i.e., the principal executive officer for BES), with the exception of permit renewal applications, has authorized the UIC Program Manager to sign and certify permit modification requests, waiver requests, and all required or requested reports and information submitted on behalf of the City to DEQ in a Signatory Delegation Letter dated October 15, 2014.

2.4 Program Personnel

BES is responsible for implementing the WPCF Permit and for identifying and managing the regulatory and technical components of the UIC Program citywide and across bureaus. BES has ultimate responsibility for establishing and maintaining compliance with all permit conditions.

Table 2-3 summarizes staff roles and responsibilities for the UIC Program. As required by the WPCF permit, the City will notify DEQ in writing of any changes to the key personnel or areas of responsibility for the permit.

Table 2-3: Roles and Responsibilities for UIC Program

BES Position/Staff Member	Area of Responsibility and Authority	
Bureau Interim Director: James Hagerman 503-823-5224	 Direct UIC policy and program relative to BES bureau and direction. Provide citywide coordination and implementation of program policies and requirements. Ensure adequate program resources. 	

(continued on next page)

BES Position/Staff Member	Area of Responsibility and Authority	
Pollution Prevention Services Group Manager: Marveita Redding 503-823-7774	 Provide citywide coordination and implementation of program policies and requirements. Approve UIC Program policies and plans. Allocate group resources to meet program goals and requirements. 	
Environmental Compliance Manager: <i>Matt Criblez</i> 503-823-9803	 Provide citywide coordination and implementation of program policies and requirements. Assist in development of UIC policy and program. Provide technical and policy support and direction for UIC Program. Review and approve UIC plans and documents. Ensure adequate group resources are allocated to UIC Program. 	
UIC Program Manager: Barbara Adkins 503-823-5737	 Manage overall UIC Program. Develop, recommend, and oversee implementation of UIC Program, budget, and policies. Identify and advocate for allocation of adequate resources. Ensure UIC Program management and regulatory requirements are identified, implemented, and maintained in accordance with BES policy and the WPCF permit. Ensure that UIC Program personnel have the appropriate qualifications, knowledge, and experience. Report to BES management on the performance of the UIC Program. Liaison with DEQ and other interested parties regarding the UIC Program. Review and approve UIC plans and documents; ensure adequate resources are allocated to the UIC Program. Assist in the implementation of UICMP Program elements. 	
UICMP Program elements collectively implemented by:	 Implement UIC System Management BMPs to meet permit requirements and protect groundwater. Implement UIC monitoring program. Maintain UIC Database. 	
Barbara Adkins, Program Manager 503-823-5737	 Prepare UICMP and SDMP annual reports as required. Coordinate, communicate, and oversee implementation of the UIC Program and WPCF permit requirements (stormwater 	
Joel Bowker, Hydrogeologist 503-823-6997	 sampling, source investigations, response actions, system maintenance) with applicable personnel. Identify non-compliant UICs and implement corrective actions to meet permit requirements and protect groundwater. 	
Tracy Rauscher, Environmental Specialist 503-823-7457	 Conduct and oversee data evaluations and groundwater protectiveness demonstrations. Evaluate existing program, develop and recommend changes as appropriate (i.e., UICMP, SDMP, Decommissioning 	

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BES Position/Staff Member	Area of Responsibility and Authority	
	Procedure).	
	• Implement UIC Decommissioning Procedure.	
	Assist with UIC Program budget needs.	

2.5 Adaptive Management

As required by Section D.6 of the WPCF permit, the City will follow an adaptive management approach to assess annually, and modify as necessary, any existing UICMP components and adopt new or revised components to ensure the program is effective, resources are applied appropriately, and groundwater is protected. This includes:

- Assessing the need to further improve groundwater quality and protect groundwater beneficial uses.
- Reviewing available technologies and practices.
- Reviewing monitoring data and analyses as required in Schedule B of the permit.
- Evaluating resources available to implement the program.
- Reviewing BMPs to determine if any adjustments are required.
- Evaluating trends of emerging pollutants and concentrations, in the fifth year of the permit and for the permit renewal application, and addressing significant findings.

The methods the City will use for the annual review and assessment include:

- **Review of BMPs:** As part of preparing the UICMP annual report, UIC Program staff will collect information about BMP implementation during the previous fiscal year from each responsible City bureau. Staff will review this information to determine if all applicable BMP tasks have been implemented and if any adjustments are required.
- Monitoring Information: As part of preparing the UICMP annual report, UIC Program staff
 will review stormwater monitoring results to determine any potential issues or the need for
 program adjustments.
- **Public Comment:** UICMP Program staff will review and consider any public comment on the UIC Program received during the reporting year.
- **Review of Technologies and Practices:** Several BMPs (e.g., OM-1, OM-2, and OM-3) include the review and assessment of available technologies and practices. In addition, UIC Program staff keep apprised of studies and information that could be relevant to the program.
- Ongoing Staff Review and Evaluation: In addition to reviews for the annual reports, UIC Program staff coordinate throughout the year with other responsible City bureaus as needed to assess the status of BMP implementation and identify if any adjustments are needed.

• **Discussions with Other Jurisdictions:** UIC Program staff hold discussions with other jurisdictions about UIC-related issues that may inform possible program adjustments/improvements.

Any adaptive management changes to the UICMP will be reported in the annual reports, as noted in Section 2.3.1, above.

2.6 Duty to Reapply

The City will apply for permit renewal as required in the permit.

Section 3: System Monitoring

3.1 General Purpose and Objectives of Monitoring

System monitoring involves ongoing stormwater discharge monitoring that will be conducted to demonstrate that UICs are operated in a manner that meets WPCF permit requirements, protects groundwater quality, and supports watershed health. It provides both systemwide data and UIC-specific data to identify needed improvements and to respond to potential threats to groundwater quality.

System monitoring objectives are to:

- Monitor the quality of stormwater discharged into UICs located in areas of shallow groundwater.
- Continue to collect and evaluate high quality data to adaptively manage the City's stormwater management program.
- Use stormwater monitoring data to provide information necessary to identify UICs that may not meet WPCF permit requirements.
- Identify potential system improvements and guide management decisions for future system management and system monitoring activities.

3.2 Stormwater Discharge Monitoring Plan

The quality of stormwater runoff, or discharge, entering the City's UICs is assessed by annually monitoring a subset of the City's 9,000 UICs. The stormwater sampling and data evaluation methods used in the City's monitoring program are described in its SDMP (City of Portland, 2015).

Stormwater monitoring results are used to determine whether UICs meet guideline pollutant concentrations, called action levels, which are established in the permit. Action levels are the maximum stormwater pollutants concentrations at the point of injection that are considered protective of human health and the environment. This determination is then used to evaluate if additional action is required to protect groundwater quality. The results of this ongoing work are reported in annual stormwater discharge monitoring reports, and summarized in annual UICMP reports, both submitted to DEQ. Upon issuance of its second

Action levels are the maximum stormwater pollutants concentrations that are considered protective of human health and the environment.

WPCF permit, the City will have submitted ten years of data for the period 2005 – 2015.

The WPCF permit requires the City to:

- Monitor the quality of stormwater discharged into City-owned UICs to demonstrate that operation meets WPCF permit conditions and protects groundwater quality.
- Prepare and submit to DEQ a SDMP for approval.

The SDMP comprises a Sampling and Analysis Plan (SAP) and Quality Assurance Project Plan (QAPP), which are summarized in the following sections.

3.2.1 Sampling and Analysis Plan (SAP)

The SAP includes the stormwater discharge monitoring sample design, as well as procedures and protocols for field-sampling activities. The intent of the SAP is to ensure that data collected is of known quality and can be used to demonstrate WPCF permit compliance. The SAP includes the following elements:

- **UIC Sample Design -** Describes the basis for developing a UIC monitoring approach that focuses on a subset of UICs in areas of shallow groundwater.
- Field Sampling Procedures Describes the field procedures and protocols for collecting stormwater samples and performing WPCF permit-required laboratory analyses.
 Standard operating procedures (SOPs) for routine field sampling procedures and field sampling forms are provided.
- **Project Health and Safety Plan (HASP)** Provides the health and safety protocols to be implemented during stormwater monitoring. The HASP was prepared in accordance with Oregon Occupational Safety and Health Administration (OSHA) regulations and the policies of the City of Portland.
- Maps Provides area and UIC-specific maps showing UIC sampling locations.

3.2.2 Quality Assurance Project Plan (QAPP)

The QAPP establishes the minimum quality assurance standards and measures to be followed during sample collection activities and laboratory analyses. These standards and measures will ensure that data of acceptable quality are obtained and project-specific data quality objectives are met.

Information obtained through the implementation of the SAP and QAPP will consist of verified environmental data or information of known and acceptable quality and will be generated in a scientifically-defensible manner, as required.

Section 4: Response

4.1 General Purpose and Objective of Response

One outcome of system monitoring and system management is to identify any UICs that may be a threat to groundwater protection and thus determined to be out of compliance with the permit. When this happens, a corrective action is required to evaluate the threat and may result in either further action to bring the UIC into compliance, or closure of the UIC. The objective of response is to improve or correct conditions at a UIC or group of UICs. The purpose of this chapter is to provide a list of potential corrective actions and identify what circumstances those corrective actions are required to be implemented.

4.2 **Potential Corrective Actions**

Corrective actions are required in the WPCF permit, and specific corrective action response procedures are detailed below in Section 4.3, Assessment Response; Section 4.4, Monitoring Response; Section 4.5, Spill Response; and Section 4.6, Imminent Endangerment. However, the conditions surrounding each potentially non-compliant UIC or group of UICs are site-specific. Therefore, Table 4-1 provides a range of options for evaluating and implementing individual corrective actions. Corrective actions selected to address endangerment of human health or the environment will be coordinated with DEO for approval. Corrective actions will be reported as part of the UIC annual reporting process.

Table 4-1: Potential Corrective Actions

WPCF UICMP 2015

Corrective Action	Description
Source investigation	Investigate/identify potential pollutant sources.
Source specific investigation	Investigate specific known pollutant sources (e.g, telephone poles as a source of pentachlorophenol).
Source control	Implement changes at the location where the pollutant enters stormwater to reduce or eliminate a pollutant.
BMP assessment	Evaluate whether to adjust BMPs currently implemented at the UIC(s) to address a specific exceedance.
UIC System cleaning	Clean the UIC system inlet, stormwater lines, sedimentation manhole (if present), and sump to remove accumulated sediment and debris.
Street sweeping	Sweep public streets in the UIC catchment to the extent practicable. This may include street washing and/or use of high efficiency vacuum equipment.
Public outreach and education	Conduct activities and prepare materials to inform and educate the community about UICs, stormwater, and groundwater

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Corrective Action	Description
Public outreach and education	protection. Activities may include: open houses, public meetings, door-to-door campaigns, and technical assistance to homeowner, commercial, and/or industrial facilities. Educational materials may include: fact sheets, flyers, bill inserts, and door hangers.
Groundwater Protectiveness Demonstration (GWPD)	Using the DEQ-approved framework, evaluate whether a stormwater pollutant entering an individual UIC or group of UICs may impact groundwater at concentrations above action levels to demonstrate whether groundwater is protected and, if appropriate, that no further action is warranted.
Concentration limit evaluation	Evaluate stormwater discharge action levels to modify the level or develop a variance that is protective of groundwater.
Additional stormwater monitoring	Conduct additional stormwater monitoring to facilitate data interpretation, address stormwater data gaps, or demonstrate groundwater protection.
Regional Assessment of the Problem	Evaluate whether issues affecting one UIC system may affect others in the vicinity or with similar UIC characteristics.
Permit Modification	Request that DEQ modify the WPCF permit for various reasons including but not limited to: language clarification, increased or decreased action levels (i.e., concentration limit variance), or changes to the common or screening pollutant lists.
Structural/engineering controls	Design and implement structural or engineering controls, such as catchbasin retrofits, according to existing BES procedures.
Non-structural or institutional controls	Establish new non-structural or institutional controls using BES and UIC Program plans, policies, and programs.
Groundwater monitoring ⁵	Verify whether or not the fate and transport analysis correctly predicts pollutant behavior in the subsurface.
Decommissioning	Close the UIC in accordance with the procedures provided in the City of Portland <i>UIC Decommissioning Procedure</i> (Appendix A).
Cleanup	Develop and implement an appropriate cleanup plan as approved by DEQ.
No Further Action (NFA)	Request that DEQ makes an NFA decision after determining that a site – or one part of a site – poses <i>no unacceptable risks</i> to

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⁵ Groundwater monitoring is specifically not required under the permit as long as stormwater discharges meet the established action levels required in the permit. A concentration limit evaluation would precede this action. In the event groundwater monitoring is initiated, the City will develop a *Groundwater Monitoring Plan* for DEQ review and approval as required by the permit.

Corrective Action	Description
	human health or the environment.

4.3 Assessment Response

Data generated by the Systemwide Assessment are used to identify whether spatial and physical characteristics of UICs could result in drainage that may pose a risk to groundwater. Assessment response then evaluates the appropriate actions to correct the condition and protect groundwater quality. Responses may include a variety of corrective actions, and may apply to individual UICs or groups of UICs that have been identified as needing correction to address potential threats to groundwater and meet WPCF permit requirements.

The permit identifies three instances in which a UIC, evaluated during the Systemwide Assessment, may require corrective action:

- The UIC is found to have inadequate horizontal setbacks (Schedule A, Section 8.b).
- The UIC is prohibited by OAR 340-044-0015(2) (Schedule B, Section 1.e).
- The UIC is not set up to be blocked in the event of a spill (Schedule D, Section 5.h).

The following sections describe the responses required by the WPCF permit that will be implemented for these instances.

4.3.1 Horizontal Setbacks

Existing Systems

As noted in WPCF permit Schedule A, insufficient horizontal setbacks from a City-owned or operated UIC do not constitute a permit violation. However, if such a UIC is discovered, the City will:

• Within the permit-required timeline, evaluate the UIC for coverage by the City's existing DEQ-approved GWPD for UICs within permit-specified well setbacks⁶, or perform a new GWPD as appropriate, to evaluate whether potential groundwater well use(s) (e.g., domestic, irrigation, public supply) may be exposed to stormwater pollutants at concentrations above action levels, and demonstrate whether groundwater is protected.

Based upon the results of the GWPD, if needed, the City will perform one of the following corrective actions as soon as practicable within the permit term:

⁶ City of Portland. 2008. Groundwater Protectiveness Demonstration for UICs within Permit-specified Well Setbacks. This technical memorandum demonstrated that stormwater discharges into public UICs (with a vertical separation distance greater than 5 feet) that are located within Permit-specified horizontal setbacks from public and domestic water wells are protective of groundwater quality. DEQ approved the GWPD in October 2008.

- Implement retrofits or passive, structural or technological controls (e.g., berms) to reduce or eliminate pollutants to the UIC, or
- Decommission the UIC as set forth in the City of Portland *UIC Decommissioning Procedure*.

The City will coordinate with DEQ prior to the implementation of any corrective action required by the permit.

Alternately, the City may elect to implement any appropriate corrective actions listed in Table 4-1. In such cases, the City will obtain DEQ written approval prior to implementation.

New Systems

New systems may be constructed within the permit-required horizontal setback if groundwater protection is demonstrated using actions identified in the WPCF permit. In such a case, the City will provide a GWPD or design the necessary passive, structural or technological controls to protect groundwater quality prior to operating a UIC within the setback.

4.3.2 UICs Prohibited by OAR 340-044-0015(2)

If a UIC prohibited by OAR 340-044-0015(2) is discovered, the City will undertake the following response:

- Notify DEQ verbally or in writing within 24 hours of discovery.
- Cease discharge activity or temporarily divert the discharge away from the UIC to the
 extent practicable within 5 days of discovery, unless otherwise approved by DEQ in
 writing.
- Submit a written report to DEQ within 5 days of discovery.
- Close the UIC as soon as possible, or within one year after reporting to DEQ.

4.3.3 UICs Discovered During or After the Systemwide Assessment

If new UICs are discovered during or after the Systemwide Assessment, the City will implement the following response for each newly discovered UIC:

- Submit necessary information to DEQ for its database.
- Include the UIC in the first annual report after discovery.
- Evaluate the UIC for spill prevention.
- Ensure that the UIC is represented by the *SDMP*.

4.4 Monitoring Response

Data generated by monitoring are used to identify whether pollutants are present in stormwater at concentrations that pose a potential threat to groundwater quality. Monitoring response then evaluates the appropriate actions to correct the condition and protect groundwater quality (Table 4-1). Response may apply to individual UICs or groups of UICs that have been identified as

needing correction to address potential threats to groundwater and meet WPCF permit requirements.

The permit identifies pollutants that are required to be monitored annually, and results are compared with action levels in WPCF Permit Table 1.

As noted in Permit Schedule A.2, a WPCF permit table action level exceedance is not a permit violation. If analytical results do not exceed relevant WPCF permit table action levels, no response is necessary. However, when analytical results exceed WPCF Permit Table 1 action levels for an individual sample, the City will implement the following response for the UIC that exceeded the action level:

- Attempt to identify the source(s) of the exceedance.
- When source identification is complete, determine whether any additional UICs may be affected.
- Implement one or more of the corrective actions identified in Table 4-1.

If the exceedance is determined to endanger human health of the environment, the City will implement additional response measures, as discussed in Section 4.6.

The City will conduct a verification process/performance evaluation to demonstrate that implementation adequately resolved the condition triggering the corrective action. Corrective action will be completed within the DEQ approved corrective action schedule.

4.5 Spill Response

Spills and illicit discharges are reported to SPCR through the spill response hotline or by the Oregon Emergency Response System, or discovered by staff during site inspections by programs such as the City's Industrial Stormwater Management Program or during field work performed by other programs and bureaus. If a spill that could impact a UIC is discovered, the City will undertake the following response:

- Block the spill immediately and initiate containment.
- Attempt to identify the source(s) of the release.
- Determine whether any additional UICs may be affected.
- Clean the UIC system as applicable.
- Identify whether the spill is contained within the UIC or has discharged into soil or groundwater.
- If the spill has been discharged into soil or groundwater, determine the nature and extent of the contamination.
- If contamination has occurred, develop a DEQ approved cleanup plan.
- Implement cleanup plan.

In the event that life and safety issues are identified, HazMat will be notified. If the spill is determined to endanger human health of the environment, the City will implement additional response measures, as discussed in Section 4.6.

4.6 Imminent Endangerment

If a discharge resulting from a spill, discharge or identified during annual stormwater monitoring activities, to one or more UICs endangers human health of the environment, the City will implement the following response:

- Inform DEQ with 24-hours of discovery.
- For discharges identified during monitoring activities resulting in imminent endangerment, implement the response measures detailed in Section 4.5.
- For spills or ongoing discharges resulting in imminent endangerment, implement the spills response measures detailed in Section 4.5.
- Coordinate with DEQ to implement one or more of the corrective actions identified in Table 4-1 as soon as practicable.
- Submit a written report to DEQ within 5 days of discovery identifying the incident and its cause, the period of violation if known, the estimated that it will take to correct the incident, and the corrective steps planned to reduce, eliminate and prevent recurrence of the incident.
- Submit annual progress updates as part of the UIC annual report if needed.

Appendix B: Supporting Documents/Information

Federal and State Regulations and Permits

Item	Location
Title 40 of the Code of Federal Regulations (CFR) Parts 144 -148 (UIC <i>rules</i> enacted by Congress in 1974 under the federal Safe Drinking Water Act (SDWA); modified in 1999; administered by EPA)	http://www.ecfr.gov/cgi-bin/text-idx?SID=86bbb6f249b422d54dc0c2ea1db58381&tpl
Oregon Administrative Rules (OAR) Chapter 340, Division 40 and 44 (rules for state UIC Program; adopted in conformance with federal SDWA; administered by DEQ).	http://www.deq.state.or.us/regulati ons/rules.htm
Water Pollution Control Facility (WPCF) Permit No. 102830. 2015.	Link to be added when document is final.

City Code and Administrative Rules

Item	Location
Portland City Code, Chapter 17.38: Drainage and Water Quality	http://www.portlandonline.com/A uditor/Index.cfm?c=28865
Portland City Code, Chapter 17.39: Storm System Discharges	http://www.portlandonline.com/au ditor/index.cfm?c=28866
Administrative Rule ENB-4.13: Discharges to the City Storm Sewer and Drainage System	http://www.portlandonline.com/au ditor/index.cfm?c=28044&a=4659 87
Administrative Rule ENB-4.15: BES Enforcement Program	http://www.portlandonline.com/au ditor/index.cfm?c=28044&a=1542 07

UIC Program Documents

Item	Location
Systemwide Assessment. BES. 2015.	Link to be added when document is final.
UIC Registration Database (in conjunction with Systemwide Assessment). BES. September 2005; updated quarterly.	http://www.portlandoregon.gov/bes/50442
Stormwater Discharge Monitoring Plan (SDMP). BES. 2015. Includes: - Sampling and Analysis Plan (SAP) - Quality Assurance Project Plan (QAPP)	Link to be added when document is final.

Decommissioning Procedure for Underground Injection Control Systems. BES. November 2006; resubmitted December 2006; updated December 2012.	http://www.portlandoregon.gov/bes/50442
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Documents/Information That Support Specific BMPs

Item	Location
ET-1: Public Education and Outreach	
Clean Rivers Education Programs	http://www.portlandoregon.gov/bes/8/41186
Watershed Stewardship Activities and Events	http://www.portlandoregon.gov/bes/32184
ET-3: Business Outreach and Technical Assistance	
Eco-logical Business Program	http://www.portlandoregon.gov/bes/article/325336?#automotive
Sustainability at Work	http://www.portlandoregon.gov/sustainabilityatwork/
Good Housekeeping Fact Sheets	https://www.portlandoregon.gov/b es/43858
Columbia South Shore Well Field Wellhead Protection Area Reference Manual. Cities of Portland, Gresham, Fairview. June 25, 2003; amended July 7, 2010.	http://www.portlandoregon.gov/water/29880
Maintenance Inspection Program	http://www.portlandoregon.gov/bes/45464
OM-2: Operation and Maintenance of Public Rights-of-	Way
Routine Road Maintenance Water Quality and Habitat Guide Best Management Practices. ODOT. Revised 2009.	http://www.oregon.gov/ODOT/H WY/OOM/docs/blue_book.pdf
OM-3: Operation and Maintenance on Other City Propo	erties
Integrated Pest Management Program	http://www.portlandoregon.gov/parks/39792
Green Building	http://www.portlandoregon.gov/B PS/41481
Sustainable Procurement	https://www.portlandoregon.gov/b ibs/37732
Toxics Reduction	http://www.portlandoregon.gov/bibs/article/126149

PC-1: Spill Prevention and Source Control		
Duty Officers Procedures. BES. 2014.	http://www.portlandoregon.gov/bes/article/440714	
Spill Response Hotline	503-823-7180	
Community Right to Know Information Access	http://www.oregon.gov/osp/SFM/p ages/cr2k_infoavailable.aspx	
City of Portland Stormwater Management Manual. BES. 2014.	http://www.portlandoregon.gov/bes/64040	
Columbia South Shore Well Field Wellhead Protection Area Reference Manual. Cities of Portland, Gresham, Fairview. June 25, 2003; amended July 7, 2010.	http://www.portlandoregon.gov/water/29880	
Prevention of Illegal Dumping	https://www.portlandoregon.gov/b ps/41461	
Industrial Stormwater Management Program	http://www.portlandoregon.gov/bes/31844	
PC-2: Erosion Control		
City of Portland Erosion and Sediment Control Manual. BDS, BES, PDOT, Water. March 2008.	http://www.portlandoregon.gov/bes/article/474129	
City Code, Title 10	http://www.portlandonline.com/A uditor/Index.cfm?c=28175	
Erosion Control Enforcement Hotline	503-823-CODE (2633)	
Erosion and Sediment Control Program	http://www.portlandoregon.gov/bd s/article/103078	
PM-1: Internal City Coordination		
City of Portland Stormwater Management Manual. BES. 2014.	http://www.portlandoregon.gov/bes/64040	
City of Portland Sewer and Drainage Facilities Design Manual. BES. 2007; errata appended 2011.	http://www.portlandoregon.gov/bes/article/360710	
City of Portland Standard Construction Specifications. BES, PDOT, Water. 2010.	http://www.portlandoregon.gov/tra nsportation/article/312962	
Columbia South Shore Well Field Wellhead Protection Area Reference Manual. Cities of Portland, Gresham, Fairview. June 25, 2003; amended July 7, 2010.	http://www.portlandoregon.gov/water/29880	

UICMP Annual Compliance Reports	http://www.portlandoregon.gov/bes/50442	
UIC Program Annual Monitoring Reports	http://www.portlandoregon.gov/bes/50442	
PM-2: External Coordination		
DEQ UIC Program	http://www.deq.state.or.us/wq/uic/ uic.htm	
Oregon Association of Clean Water Agencies (ACWA)	http://www.oracwa.org/	
SA-1: Inventory and Assessment of City-Owned UICs		
Systemwide Assessment. BES. 2015	Link to be added when document is final.	
UIC Registration Database (in conjunction with Systemwide Assessment). BES. September 2005; updated quarterly.	http://www.portlandoregon.gov/bes/50442	

Appendix C: Additional Information for BMP ET-2

The following information provides more detail about the City bureaus/groups responsible for spill prevention and response; source control; operations and maintenance; and monitoring (as discussed under BMP ET-2).

Bureau of Environmental Services (BES)

- Pollution Prevention Services: Implements programs to prevent or reduce pollutants from entering the City's stormwater system, sanitary system, and waterways within the City.
- Spill Protection-Citizen Response (SPCR) team: Responds to and investigates spills and suspicious discharges within the City 24 hours a day.
- Industrial Stormwater Management Program: Monitors and control pollutants in stormwater runoff from industrial facilities; implements the NDPES 1200-Z program for DEQ within the City.
- Maintenance Inspection Program (MIP): Inspects stormwater management facilities and provides technical assistance to ensure proper operations and maintenance and compliance with the Stormwater Management Manual.
- Investigations and Monitoring: Develops and manages environmental (e.g., stormwater, groundwater, sediment) monitoring and sampling projects for BES and other outside agencies.
- Field Operations: Provides environmental sampling and monitoring services for a wide range of City projects.
- Water Pollution Control Laboratory: Analyzes treatment plant effluent, industrial waste discharges, stormwater, surface water, groundwater, and soil excavated during construction projects, using current EPA methods.
- Engineering: Manages maintenance, repair, and expansion of the City's stormwater and wastewater collection systems.

Bureau of Transportation (BOT)

• Maintenance Operations: Supports BES stormwater system maintenance by cleaning catch basins, sedimentation manholes, and UICs.

The following information provides more detail about the City bureaus/groups responsible for planning, design, and construction of public and private UICs (as discussed under BMP ET-2).

Bureau of Environmental Services (BES)

- Pollution Prevention Services—Plan Review: Reviews and approves storm and sanitary source control plans for site uses and characteristics that generate, or have the potential to generate, specific pollutants of concern.
- Engineering Services: Provides design, construction, repair, and expansion of Portland's wastewater and stormwater collection system.
 - O Design Services: Provides project management and engineering design services to ensure each assigned project accomplishes its intended purpose on schedule, at best value, and in a manner consistent with City and bureau mission and values.
 - o Systems Development:
 - Development Engineering: Reviews public works permits, interagency projects, sewer extensions and non-conforming sewers, and assists with large land-use subdivision.
 - Development Review: Reviews building permit plans. Plan reviews for sewer and stormwater connections, compliance with the *Stormwater Management Manual*, and collections of connection fees.

Construction Services

- Construction Management: Oversees the construction and repair of the City's wastewater and stormwater systems. Makes sure projects are of high-quality construction and constructed safely, cost effectively, within budget and schedule, and with minimum disruption to the public.
- Construction Inspection: Inspects work and materials and conducts other field duties to ensure the project is constructed as designed.
- O Stormwater Retrofits: Assists the public with retrofitting homes and businesses to effectively manage stormwater.
- o Asset Management: Conducts system analysis, engineering modeling, and geologic analysis to ensure long-term system viability and regulatory compliance
- Program Management and Controls: Implements the capital improvement program;
 supports Engineering Services with standards and specifications review and approval;
 supports communication and coordination with Engineering Services.

 Materials Testing Laboratory: Provides testing and evaluation services related to construction materials testing, quality control (pipe materials, asphalt mixes, concrete mixes, and precast concrete products), geotechnical analysis, and product review and testing

Bureau of Development Services

Manages implementation of building and development codes

Bureau of Planning and Sustainability

 Manages citywide strategic and comprehensive land use planning, planning, and urban design; policy and services to advance green building, waste reduction, composting, and recycling.