

**PRELIMINARY OFFICIAL STATEMENT DATED APRIL 15, 2019**

**NEW ISSUE –COMPETITIVE**  
**SALE DATE: April 23, 2019**

**BOOK-ENTRY ONLY**

**City of Portland, Oregon**

**\$11,970,000\***  
**General Obligation Refunding Bonds**  
**2019 Series A**  
**(Public Safety Projects – Tax Exempt)**

**\$15,620,000\***  
**General Obligation Bonds**  
**2019 Series B**  
**(Affordable Housing Projects – Federally Taxable)**

**BASE CUSIP: 736679**

**DATED:** Date of Delivery

**DUE:** June 15, as shown on inside cover

**This cover page contains certain information for quick reference only. It is not a summary of the issue. Investors must read the entire Official Statement to obtain information essential to making an informed investment decision.**

Ratings Moody's Investors Service: Aaa

Tax Status In the opinion of Hawkins Delafield & Wood LLP, Bond Counsel to the City ("Bond Counsel"), under existing statutes and court decisions and assuming continuing compliance with certain tax covenants described herein, (i) interest on the 2019 Series A Bonds is excluded from gross income for federal income tax purposes pursuant to Section 103 of the Internal Revenue Code of 1986, as amended (the "Code"), and (ii) interest on the 2019 Series A Bonds is not treated as a preference item in calculating the alternative minimum tax under the Code. In the opinion of Bond Counsel, interest on the 2019 Series B Bonds is not excludable from gross income for federal income tax purposes under existing law. In the opinion of Bond Counsel, interest on the 2019 Series A Bonds and the 2019 Series B Bonds (collectively, the "Bonds") is exempt from State of Oregon personal income tax under existing law. See "TAX MATTERS: 2019 SERIES A BONDS – FEDERALLY TAX-EXEMPT" and "TAX MATTERS: 2019 SERIES B BONDS – FEDERALLY TAXABLE" herein.

Security The Bonds are general obligations of the City. Pursuant to Oregon Revised Statute Section 287A.315, the City has pledged its full faith and credit and taxing power to pay the Bonds, and covenants for the benefit of the owners of the Bonds that the City shall levy annually, as provided by law, in addition to its other ad valorem property taxes and outside the limitations of Sections 11 and 11b of Article XI of the Oregon Constitution, a direct ad valorem tax upon all of the taxable property within the City in sufficient amount, after considering discounts taken and delinquencies that may occur in the payment of such taxes, to pay the Bonds promptly as they mature. See "—SECURITY" herein.

Purpose Proceeds of the 2019 Series A Bonds will be used to: refund all or a portion of the City's General Obligation Public Safety Bonds, 2011 Series A. See "—REFUNDING PLAN" herein. Proceeds of the 2019 Series B Bonds will be used for affordable housing projects for low income households. See "—THE HOUSING PROJECTS" herein.

Interest Payment Dates June 15 and December 15, commencing December 15, 2019.

Principal Payment Dates June 15, as shown on inside cover.

Denominations \$5,000 and any integral multiple thereof.

Optional Redemption The 2019 Series A Bonds are not subject to optional redemption.

The 2019 Series B Bonds maturing on or after June 15, 2030, are subject to redemption at the option of the City on June 15, 2029, or any date thereafter at a price of par.

Closing/Settlement May 2, 2019.

Book Entry System The Depository Trust Company.

Bond Counsel Hawkins Delafield & Wood LLP, Portland, Oregon.

Paying Agent U.S. Bank National Association.

\* Preliminary, subject to change.

**MATURITY SCHEDULE**

**CITY OF PORTLAND, OREGON**

**\$11,970,000\***

**General Obligation Refunding Bonds**

**2019 Series A**

**(Public Safety Projects – Tax Exempt)**

<b>Due June 15</b>	<b>Principal Amount</b>	<b>Interest Rate</b>	<b>Price or Yield</b>	<b>CUSIP No. <sup>Ψ</sup> 736679</b>
2020	\$1,410,000	%	%	
2021	1,550,000			
2022	1,630,000			
2023	1,710,000			
2024	1,800,000			
2025	1,885,000			
2026	1,985,000			

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\* Preliminary, subject to change.

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**\$15,620,000\***  
**General Obligation Bonds**  
**2019 Series B**  
**(Affordable Housing Projects – Federally Taxable)**

<b>Due June 15</b>	<b>Principal Amount</b>	<b>Interest Rate</b>	<b>Price or Yield</b>	<b>CUSIP No.<sup>Ψ</sup> 736679</b>
2020	\$ 505,000	%	%	
2021	585,000			
2022	600,000			
2023	620,000			
2024	640,000			
2025	655,000			
2026	675,000			
2027	700,000			
2028	725,000			
2029	750,000			
2030	775,000			
2031	800,000			
2032	830,000			
2033	860,000			
2034	890,000			
2035	925,000			
2036	960,000			
2037	1,000,000			
2038	1,040,000			
2039	1,085,000			

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\* Preliminary, subject to change.

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**OFFICIAL STATEMENT  
OF THE  
CITY OF PORTLAND, OREGON**

**\$11,970,000\***  
**General Obligation Refunding Bonds**  
**2019 Series A**  
**(Public Safety Projects – Tax Exempt)**

**\$15,620,000\***  
**General Obligation Bonds**  
**2019 Series B**  
**(Affordable Housing Projects – Federally Taxable)**

**CITY COUNCIL**

Ted Wheeler,  
Mayor and Commissioner of Finance and Administration

Amanda Fritz, Commissioner No. 1  
Nick Fish, Commissioner No. 2  
Jo Ann Hardesty, Commissioner No. 3  
Chloe Eudaly, Commissioner No. 4

**CITY OFFICIALS**

Mary Hull Caballero, City Auditor  
Brigid O’Callaghan, City Treasurer  
Tracy Reeve, City Attorney  
Tom Rinehart, Chief Administrative Officer  
Jennifer Cooperman, Chief Financial Officer

**DEBT MANAGEMENT**

Matthew Gierach, Debt Manager  
City of Portland  
1120 SW Fifth Avenue, Room 1250  
Portland, Oregon 97204  
Phone: (503) 823-6822  
Matthew.Gierach@portlandoregon.gov

**BOND COUNSEL**

Hawkins Delafield & Wood LLP  
Portland, Oregon

**FINANCIAL ADVISOR**

PFM Financial Advisors LLC  
Portland, Oregon



No dealer, broker, salesperson or other person has been authorized by the City to give any information or to make any representations, other than those contained in this Official Statement, and, if given or made, such other information or representations must not be relied upon as having been authorized by the City.

This Preliminary Official Statement has been “deemed final” as of its date by the City, except for the omission of offering prices, interest rates, selling commissions, aggregate principal amount, principal amount per maturity, delivery dates and other terms of the Bonds depending on such matters, in accordance with Rule 15c2-12(b)(i) under the Securities Exchange Act of 1934, as amended.

This Official Statement speaks only as of its date, and the information contained herein is subject to change without notice. Certain statements contained in this Official Statement are projections, forecasts and other statements about future events. These statements (“Forward Looking Statements”) are not statements of historical facts and no assurance can be given that the results shown in these Forward Looking Statements will be achieved. See “FORWARD LOOKING STATEMENTS.” All estimates set forth herein have been made on the best information available and are believed to be reliable, but no representations whatsoever are made that such estimates are correct. So far as any statements herein involve any matters of opinion, whether or not expressly so stated, they are intended merely as such and are not representations of fact.

This Official Statement does not constitute an offer to sell or the solicitation of any offer to buy, nor shall there be any sale of, the Bonds by any person in any jurisdiction in which it is unlawful for such person to make such offer, solicitation or sale. The Bonds have not been registered under the Securities Act of 1933, as amended, in reliance upon a specific exemption contained in such act, nor have the Bonds been registered under the securities laws of any state.

In making an investment decision, potential investors must rely on their own examination of the City and the terms of the offering, including the merits and risks involved. These securities have not been recommended by any federal or state securities commission or regulatory authority. Furthermore, the foregoing authorities have not confirmed the accuracy or determined the adequacy of this Official Statement. Any representation to the contrary is a criminal offense.

Any references to any website mentioned in this Official Statement are not hyperlinks and do not incorporate such websites by reference. The City maintains a website. However, the information presented on such website is not part of this Official Statement and should not be relied upon in making investment decisions with respect to the Bonds.

In connection with this offering, the successful bidders (the “Underwriters”) may over allot or effect transactions which stabilize or maintain the market price of the Bonds at a level above that which might otherwise prevail in the open market. Such stabilizing, if commenced, may be discontinued, and if discontinued, then recommenced, at any time. The public offering prices or yields set forth on the inside front cover hereof may be changed from time to time by the Underwriters. The Underwriters may offer and sell the Bonds to certain dealers, unit investment trusts or money market funds at prices lower than the public offering prices stated on the inside cover page hereof.

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**OFFICIAL NOTICE OF BOND SALE**

**\$11,970,000\***

**City of Portland, Oregon  
General Obligation Refunding Bonds  
2019 Series A  
(Public Safety Projects - Tax-Exempt)**

NOTICE IS HEREBY GIVEN that the City of Portland, Oregon (the “City”) is soliciting bids to purchase its General Obligation Refunding Bonds, 2019 Series A (Public Safety Projects - Tax-Exempt) (the “2019 Series A Bonds”) until 8:00 a.m. (Prevailing Pacific Time) on:

**April 23, 2019**

Bids must be submitted electronically via *PARITY* in accordance with this Notice in the manner described below.

Potential bidders for the 2019 Series A Bonds should read the preliminary official statement for the 2019 Series A Bonds and this Notice in their entirety before submitting bids.

**SECURITY:** The 2019 Series A Bonds are general obligations of the City. Pursuant to Oregon Revised Statutes Section 287A.315, the City has pledged its full faith and credit and taxing power to pay the 2019 Series A Bonds, and covenants for the benefit of the owners of the 2019 Series A Bonds that the City shall levy annually, as provided by law, in addition to its other ad valorem property taxes and outside the limitations of Sections 11 and 11b of Article XI of the Oregon Constitution, a direct ad valorem tax upon all of the taxable property within the City in sufficient amount, after considering discounts taken and delinquencies that may occur in the payment of such taxes, to pay the 2019 Series A Bonds promptly as they mature.

**RATING:** Moody’s Investors Service, Inc. has assigned a rating of Aaa on the 2019 Series A Bonds.

**DATED DATE AND DELIVERY DATE:** The 2019 Series A Bonds will be dated as of their date of delivery. Bidders should use May 2, 2019, the expected date of delivery of the 2019 Series A Bonds, for purposes of computing their bids.

**INTEREST PAYMENTS AND MATURITIES:** Interest on the 2019 Series A Bonds is payable semiannually on June 15 and December 15 of each year until maturity, commencing on December 15, 2019. The 2019 Series A Bonds will be issued in the principal amount of \$11,970,000\*, and will mature on the following dates in the following principal amounts (subject to adjustment as noted below):

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\* Preliminary, subject to change.

<b>Due June 15</b>	<b>Principal Amount (\$)*</b>
2020	1,410,000
2021	1,550,000
2022	1,630,000
2023	1,710,000
2024	1,800,000
2025	1,885,000
2026	1,985,000

\*This maturity schedule assumes that the winning bidder will use five percent (5.000%) premium couponing. Principal amounts may be adjusted after the sale as described under the heading “ADJUSTMENT OF MATURITIES.”

**ADJUSTMENT OF MATURITIES:** The City reserves the right to adjust the principal amount specified in the bidding maturity schedule within 4 hours following receipt of bids to properly size the issue. The City will adjust maturities so that proceeds for the 2019 Series A Bonds are approximately \$13,510,000. If the City adjusts the principal amount, the price to be paid to the City by the winning bidder will be adjusted in a manner that preserves the winning bidder’s percentage net compensation. Notice of any adjustment will be given to the winning bidder promptly.

**TERM BONDS:** Bidders may designate one or more term bonds, which consist of two or more consecutive maturities with identical interest rates, which mature on the maturity date of the last of the consecutive maturities in an amount equal to the sum of the consecutive maturities, and which are subject to mandatory redemption at par and by lot in amounts equal to the consecutive maturities which were combined into term bonds. Each bidder should specify in its bid whether term bonds are desired.

**OPTIONAL REDEMPTION:** The 2019 Series A Bonds are not subject to optional redemption.

**RIGHT TO CANCEL, CHANGE TIMING AND TERMS OF SALE:** The City reserves the right to change the sale date, maturity date, amount, timing, terms under which the 2019 Series A Bonds are offered for sale, to postpone the sale to a later date, to cancel the sale based upon market conditions, or to otherwise amend this Notice. Notice of any changes will be communicated through i-Deal Prospectus, The Municipal Market Monitor (TM3), or Bloomberg News.

**INTEREST RATE AND BID CONSTRAINTS:** Bidders must specify the interest rate or rates which the 2019 Series A Bonds will bear. The bids must comply with the following conditions: (1) each interest rate specified in any bid must be a multiple of one-thousandth of one percent (0.001%); (2) each 2019 Series A Bond that matures on the same date will bear interest from its date to its stated maturity date at a single, fixed interest rate; (3) no bid will be considered that does not offer to purchase all of the maturities of the 2019 Series A Bonds; (4) the maximum interest rate per maturity of the 2019 Series A Bonds will not exceed five

percent (5.000%); and (5) no bid will be accepted which results in a true interest cost of more than three percent (3.000%) per annum.

**PURCHASE PRICE CONSTRAINTS:** Bidders must specify a purchase price of not less than one hundred percent (100.00%) of the aggregate principal amount of the 2019 Series A Bonds.

**BASIS OF AWARD:** Except as provided in this Notice, the 2019 Series A Bonds will be awarded to the bidder whose bid produces the lowest overall true interest cost for the City. The true interest cost for the 2019 Series A Bonds will be determined by doubling the semi-annual interest rate necessary to discount the debt service on the 2019 Series A Bonds to May 2, 2019, the expected date of delivery of the 2019 Series A Bonds, and to the aggregate purchase price bid for the 2019 Series A Bonds. Each bidder is requested to supply the total interest cost and the true interest cost that the City will pay on the 2019 Series A Bonds if the bid is accepted. Bids will be publicly announced and will be considered and acted upon by the City within 4 hours after the sale.

**BIDS MUST BE SUBMITTED ON "PARITY":** Bids must be submitted electronically via **PARITY**. Bids must be received by the **PARITY** system not later than the date and time indicated in the first paragraph of this Notice. No bid will be received after the time for receiving bids specified above. For further information about submitting a bid using **PARITY**, potential bidders may contact **PARITY** at (212) 849-5021. To the extent any instructions or directions set forth in **PARITY** conflict with this Notice, the terms of this Notice will control. Bidders must obtain access to the **PARITY** system and bear all risks associated with using that system, including errors and delays in receipt of bids. In the event there are any technical problems associated with **PARITY**, **PARITY** may fax bids that it receives prior to 8:00 a.m. (Prevailing Pacific Time), as soon as practicable to (503) 823-4209 to the attention of Matthew Gierach, the City's Debt Manager, and Patricia Tigue, the City's Principal Debt Analyst, for consideration by the City. Bids received by **PARITY** prior to 8:00 a.m. (Prevailing Pacific Time), but faxed after 8:00 a.m. (Prevailing Pacific Time) as provided in the preceding sentence, will be considered conforming to the time requirements of this Notice.

**GOOD FAITH DEPOSIT:** The winning bidder must provide a good faith deposit to the City in the amount of \$240,000 not later than 1:00 p.m. Prevailing Pacific Time, April 23, 2019 (the sale date). The deposit must be provided in the form of (a) a wire transfer to the account of the City designated by the City at the time of award, or (b) a certified or cashier's check drawn on a bank doing business in the State of Oregon. If the good faith deposit is not provided in the manner and by the time indicated in this Notice, the City may award the sale to the next most favorable bidder or may cancel the sale. The good faith deposit will be forfeited to the City as liquidated damages if the bidder to whom the 2019 Series A Bonds are awarded withdraws its bids or fails to complete its purchase in accordance with the terms of its bid and this Notice. No interest will be allowed on the good faith deposit and the good faith deposit will be retained as part payment of the 2019 Series A Bonds or for liquidated damages as described in this Notice. The City will be entitled to retain for the sole and exclusive use and benefit of the City all investment earnings derived from each good faith deposit prior to the delivery of the 2019 Series A Bonds, and in no event will the winning bidder be entitled to any such investment earnings (whether by means of a credit or otherwise).

**RIGHT OF REJECTION:** The City reserves the right to reject any or all bids and to waive any irregularities.

**BOOK-ENTRY-ONLY:** The 2019 Series A Bonds will be issued in registered, book-entry-only form through DTC. Unless the book-entry system is discontinued, 2019 Series A Bond principal and interest payments will be made by the City to DTC through the City's paying agent and registrar, which is currently U.S. Bank National Association.

**STANDARD FILINGS AND CHARGES:** The winning bidder will be required to make the standard filings and maintain the appropriate records routinely required pursuant to Municipal Securities Rulemaking Board ("MSRB") Rules G-8, G-11, and G-36. The winning bidder will be required to pay the standard MSRB charge for the 2019 Series A Bonds purchased. In addition, if the winning bidder is a member of the Securities Industry and Financial Markets Association ("SIFMA") it will be required to pay SIFMA's standard charges.

**PURPOSE:** The 2019 Series A Bonds are being issued to refund all or a portion of the City's General Obligation Public Safety Bonds, 2011 Series A and to pay costs related to the 2019 Series A Bonds.

**OBLIGATION OF WINNING BIDDER TO ASSIST IN ESTABLISHING ISSUE PRICE AND TO DELIVER AN ISSUE PRICE CERTIFICATE AT CLOSING:** By submitting a bid, each bidder is certifying that it is an underwriter of municipal bonds who has an established industry reputation for underwriting new issuances of municipal bonds, and that its bid is a firm offer to purchase the 2019 Series A Bonds and is not a "courtesy bid" being submitted for the purpose of assisting in meeting the competitive sale requirements relating to the establishment of the "issue price" of the 2019 Series A Bonds pursuant to Section 148 of the Internal Revenue Code of 1986, as amended (the "Code"), including the requirement that bids be received from at least three (3) underwriters of municipal bonds who have established industry reputations for underwriting new issuances of municipal bonds (the "Competitive Sale Requirements"). Prior to the formal award of the sale, and promptly after bids for the 2019 Series A Bonds are due, the winning bidder will provide the City with the reoffering prices and yields (the "Initial Reoffering Prices"). The City will advise the winning bidder at that time if the Competitive Sale Requirements were met. Bids are not subject to cancellation in the event that the Competitive Sale Requirements are not satisfied.

*Hold-the-Offering-Price.* If the City has informed the winning bidder that the Competitive Sale Requirements are not met, the winning bidder:

- (a) will offer the 2019 Series A Bonds to the public at the Initial Reoffering Prices and provide Bond Counsel with reasonable supporting documentation prior to the delivery of the 2019 Series A Bonds, such as a copy of the pricing wire or equivalent communication, the form of which is acceptable to Bond Counsel;
- (b) will neither offer nor sell to any person any 2019 Series A Bonds within any maturity for which less than ten percent (10%) of such maturity has been sold to the public at the Initial Reoffering Prices as of the date of award at a price that is higher, or a yield that is lower, than the Initial Reoffering Price of such maturity until the earlier of (i)

the date on which the winning bidder has sold to the public at least 10 percent of the 2019 Series A Bonds of such maturity at a price that is no higher, or a yield that is no lower, than the Initial Reoffering Price of such maturity or (ii) the close of business on the 5th business day after the date of the award of the 2019 Series A Bonds , and

(c) has or will include within any agreement among underwriters, any selling group agreement and each retail distribution agreement or any similar document (to which the winning bidder is a party) relating to the initial sale of the 2019 Series A Bonds to the public, together with the related pricing wires, language obligating each underwriter to comply with the limitations on the sale of the 2019 Series A Bonds as set forth in (a) and (b) above.

For purposes of this Notice, a “maturity” refers to 2019 Series A Bonds that have the same interest rate, credit and payment terms.

For purposes of this Notice, the “public” does not include (i) the winning bidder or any person that agrees pursuant to a written contract with the winning bidder to participate in the initial sale of the 2019 Series A Bonds to the public (such as a retail distribution agreement between a national lead underwriter and a regional firm under which the regional firm participates in the initial sale of the 2019 Series A Bonds to the public), or (ii) any entity that is a “related party” to an entity identified in (i).

Two entities are “related parties” if the entities are subject, directly or indirectly, to more than 50 percent common ownership of (i) the voting power or the total value of their stock, if both entities are corporations (including direct ownership by one corporation of another), (ii) their capital interests or profit interests, if both entities are partnerships (including direct ownership by one partnership of another), or (iii) the value of the outstanding stock of the corporation or the capital interests or profit interests of the partnership, as applicable, if one entity is a corporation and the other entity is a partnership (including direct ownership of the applicable stock or interests by one entity of the other).

Regardless of whether or not the Competitive Sale Requirements were met, the winning bidder will submit to the City a certificate (the “Issue Price Certificate”), satisfactory to Bond Counsel and the winning bidder, prior to the delivery of the 2019 Series A Bonds substantially in the form attached to this Notice.

The City acknowledges that, in making any representations as set forth above regarding the Hold-the-Offering-Price rule, the winning bidder will rely on (i) the agreement of each underwriter to comply with the Hold-the-Offering-Price rule, as set forth in an agreement among underwriters and the related pricing wires, (ii) in the event a selling group has been created in connection with the initial sale of the 2019 Series A Bonds to the public, the agreement of each dealer who is a member of the selling group to comply with the Hold-the-Offering-Price rule, as set forth in a selling group agreement and the related pricing wires, and (iii) in the event that an underwriter is a party to a retail distribution agreement that was employed in connection with the initial sale of the 2019 Series A Bonds to the public, the agreement of each broker-dealer that is a party to such agreement to comply with the Hold-the-Offering-Price rule, as set forth in the retail distribution agreement and the related pricing wires.

The City further acknowledges that each underwriter will be solely liable for its failure to comply with its agreement regarding the Hold-the-Offering-Price rule and that no underwriter will be liable for the failure of any other underwriter, or of any dealer who is a member of a selling group, or of any broker-dealer that is a party to a retail distribution agreement to comply with its corresponding agreement regarding the Hold-the-Offering-Price rule as applicable to the 2019 Series A Bonds.

**LEGAL OPINION:** The approving opinion of Hawkins Delafield & Wood LLP, Bond Counsel, of Portland, Oregon, will be provided in the form attached to the preliminary official statement at no cost to the purchasers.

**TAX-EXEMPT STATUS:** In the opinion of Bond Counsel, under existing law and conditioned on the City complying with certain covenants relating to the tax-exempt status of the 2019 Series A Bonds, interest on the 2019 Series A Bonds is excludable from gross income for federal income tax purposes and is not an item of tax preference for purposes of the federal alternative minimum tax, as provided in greater detail under “TAX MATTERS” in the preliminary official statement for the 2019 Series A Bonds. In the opinion of Bond Counsel, interest on the 2019 Series A Bonds is exempt from Oregon personal income tax under existing law.

**DELIVERY AND PAYMENT:** The City will deliver the 2019 Series A Bonds through the facilities of DTC. The winning bidder must pay for the 2019 Series A Bonds in funds immediately available to the City on the date and at the time of closing. Delivery of the 2019 Series A Bonds will be made within 30 days after the sale and is expected to occur on May 2, 2019.

**PRELIMINARY OFFICIAL STATEMENT AND QUESTIONS:** The preliminary official statement for the 2019 Series A Bonds will be provided upon request by Matthew Gierach, the City’s Debt Manager, or Patricia Tigue, the City’s Principal Debt Analyst, at the City’s Office of Management and Finance, 1120 SW Fifth Avenue, Room 1250, Portland, Oregon 97204, email [matthew.gierach@portlandoregon.gov](mailto:matthew.gierach@portlandoregon.gov), telephone (503) 823-6822, or [patricia.tigue@portlandoregon.gov](mailto:patricia.tigue@portlandoregon.gov), telephone (503) 823-5580. The preliminary official statement for the 2019 Series A Bonds may also be obtained from i-Deal Prospectus at [www.i-dealprospectus.com](http://www.i-dealprospectus.com). For more information on electronic delivery, please call i-Deal Prospectus at (212) 849-5024. Potential bidders should address any questions about the 2019 Series A Bonds and the City to Matthew Gierach. Any questions concerning **PARITY** should be directed to (212) 849-5021.

**FINAL OFFICIAL STATEMENT; COMPLIANCE WITH SEC RULES:** The City will distribute the final official statement for the 2019 Series A Bonds through i-Deal Prospectus. In addition, upon request of the winning bidder, the City will provide the winning bidder with up to 50 paper copies of the final official statement for the 2019 Series A Bonds at the expense of the City, promptly after the request is received and the final official statement is published through i-Deal Prospectus. Upon request, the City will provide additional paper copies of the final official statement at the expense of the bidder making the request. Bidders should expect that the final official statements will be published through i-Deal Prospectus not later than five business days following the sale date and should not issue confirmations which

request payment prior to that date. This paragraph will constitute a contract with the winning bidder upon acceptance of their bids by the City, in compliance with Section 240.15c2-12(b)(3) in Chapter II of Title 17 of the Code of Federal Regulations (the “Rule”).

**CONTINUING DISCLOSURE:** The City will enter into an undertaking to provide ongoing disclosure for the benefit of the owners of the 2019 Series A Bonds as required by the Rule, in substantially the form shown in the preliminary official statement for the 2019 Series A Bonds.

**BOND INSURANCE:** The City prefers that bidders not purchase bond insurance for the 2019 Series A Bonds. The City has not qualified the 2019 Series A Bonds for bond insurance will not enter into additional agreements for the benefit of bond insurers. Failure to deliver a bond insurance policy will not excuse the winning bidder from purchasing the 2019 Series A Bonds.

**CUSIP:** It is anticipated that CUSIP identification numbers will be printed on the 2019 Series A Bonds; however, neither the failure to print CUSIP numbers on any 2019 Series A Bond nor any error with respect thereto will constitute cause for failure or refusal by the purchaser thereof to accept delivery of and pay for the 2019 Series A Bonds. The Financial Advisor will request CUSIP numbers prior to the sale date for the 2019 Series A Bonds. The charge of the CUSIP Service Bureau shall be paid by the successful bidder, however all expenses for printing CUSIP numbers on the 2019 Series A Bonds will be paid for by the City.

**CLOSING CERTIFICATES:** At the time of payment for the delivery of the 2019 Series A Bonds, the City will certify that no litigation is pending that may adversely affect the validity of the 2019 Series A Bonds, and that to the City’s knowledge the final official statement for the 2019 Series A Bonds does not contain any material misstatements or omissions.

By order of the City of Portland, Oregon

**FORM OF ISSUE PRICE CERTIFICATE**

\$ \_\_\_\_\_  
**City of Portland, Oregon**  
**General Obligation Refunding Bonds**  
**2019 Series A**  
**(Public Safety Projects - Tax-Exempt)**

[NAME OF WINNING BIDDER], as the [lead] underwriter and winning bidder (the “**Winning Bidder**”) in connection with the competitive sale by the City of Portland, Oregon (the “**Issuer**”) of its \$ \_\_\_\_\_ aggregate principal amount General Obligation Refunding Bonds, 2019 Series A (Public Safety Projects - Tax-Exempt) (the “**Bonds**”) pursuant to the Official Notice of Bond Sale published on \_\_\_\_\_, 2019 (the “**Notice of Bond Sale**”), hereby certifies as follows:

[the following (1)-(4) to be used if competitive sale requirements are met]

1. The Winning Bidder reasonably expected to reoffer the Bonds on April 23, 2019 to the Public at the prices or yields set forth in the Issuer’s final Official Statement relating to the Bonds (the “**Official Statement**”).
2. Schedule A is a true and correct copy of the bid provided by the Winning Bidder to purchase the Bonds.
3. The Winning Bidder was not given the opportunity to review other bids prior to submitting its bid.
4. The bid submitted by the Winning Bidder constituted a firm offer to purchase the Bonds.

[the following (1)-(4) to be used if competitive sale requirements are not met]

1. As of April 23, 2019 (the “**Sale Date**”), all of the Bonds have been the subject of an offering to the Public at the prices or yields set forth in the Issuer’s Official Statement relating to the Bonds (the “**Official Statement**”).
2. Attached to this Certificate as ATTACHMENT I is a copy of the pricing wire for the Bonds or an equivalent communication showing that each Maturity of the Bonds was offered to the Public on the Sale Date at the price or yield set forth in the Official Statement (the “Initial Offering Price”).
3. As of the Sale Date, except for the [PLEASE IDENTIFY UN/UNDERSOLD MATURITIES] (the “**Unsold Maturities**”), the first price or yield at which at least 10 percent of each Maturity of the Bonds was sold by the Underwriters to the Public was the Initial Offering Price for such Maturity.
4. Following the Sale Date, with respect to each Unsold Maturity, the Underwriters, as defined below, in compliance with the applicable provisions of the Notice of Bond Sale, have



each agreed in writing not to, and have not, offered or sold the Bonds comprising any such Unsold Maturity to the Public at a price that is higher or yield that is lower than the Initial Offering Price during the period starting on the Sale Date and ending on the earlier of the following: (a) the close of the fifth business day after the Sale Date, or (b) the date on which at least 10 percent of the bonds of the Unsold Maturity has been sold to the Public.

5. For purposes of this Certificate, the following definitions will apply:

**“Public”** means any person (including an individual, trust, estate, partnership, association, company or corporation) other than an Underwriter or a Related Party, as defined below, to an Underwriter.

**“Underwriter”** means (i) the Winning Bidder, (ii) any person that agrees pursuant to a written contract with the Winning Bidder to form an underwriting syndicate to participate in the initial sale of the Bonds to the Public, and (iii) any person that agrees pursuant to a written contract directly or indirectly with a person described in clause (i) or (ii) of this paragraph to participate in the initial sale of the Bonds to the Public (including a member of a selling group or a party to a retail distribution agreement participating in the initial sale of the Bonds to the Public).

**“Related Party”** means any entity if an Underwriter and such entity are subject, directly or indirectly, to more than 50 percent common ownership of (i) the voting power or the total value of their stock, if both entities are corporations (including direct ownership by one corporation of another), (ii) their capital interests or profit interests, if both entities are partnerships (including direct ownership by one partnership of another), or (iii) the value of the outstanding stock of the corporation or the capital interests or profit interests of the partnership, as applicable, if one entity is a corporation and the other entity is a partnership (including direct ownership of the applicable stock or interests by one entity of the other).

We understand that the representations contained herein may be relied upon by the Issuer in making certain of the representations contained in the Tax Certificate, and we further understand that Hawkins Delafield & Wood LLP, as bond counsel to the Issuer, may rely upon this Certificate, among other things, in providing an opinion with respect to the exclusion from gross income of interest on the Bonds pursuant to Section 103 of the Internal Revenue Code of 1986, as amended (the **“Code”**). The undersigned is certifying only as to facts in existence on the date hereof. Nothing herein represents the undersigned’s interpretation of any laws; in particular the regulations under the Code, or the application of any laws to these facts. The certifications contained herein are not necessarily based on personal knowledge, but may instead be based on either inquiry deemed adequate by the undersigned or institutional knowledge (or both) regarding the matters set forth herein. Although certain information furnished in this Certificate has been derived from other purchasers who may be considered Related Parties to the Winning Bidder and cannot be independently verified by us, we have no reason to believe it to be untrue in any material respect.

Dated as of this \_\_\_\_\_ day of \_\_\_\_\_, 2019.

[NAME OF WINNING BIDDER]

By: \_\_\_\_\_

Name: \_\_\_\_\_

Title: \_\_\_\_\_

*[Issue Price Certificate]*

**OFFICIAL NOTICE OF BOND SALE**

**\$15,620,000\***

**City of Portland, Oregon  
General Obligation Bonds  
2019 Series B**

**(Affordable Housing Projects - Federally Taxable)**

NOTICE IS HEREBY GIVEN that the City of Portland, Oregon (the “City”) is soliciting bids to purchase its General Obligation Bonds, 2019 Series B (Affordable Housing Projects - Federally Taxable) (the “2019 Series B Bonds”) until 8:30 a.m. (Prevailing Pacific Time) on:

**April 23, 2019**

Bids must be submitted electronically via *PARITY* in accordance with this Notice in the manner described below.

Potential bidders for the 2019 Series B Bonds should read the preliminary official statement for the 2019 Series B Bonds and this Notice in their entirety before submitting bids.

**SECURITY:** The 2019 Series B Bonds are general obligations of the City. Pursuant to Oregon Revised Statutes Section 287A.315, the City has pledged its full faith and credit and taxing power to pay the 2019 Series B Bonds, and covenants for the benefit of the owners of the 2019 Series B Bonds that the City shall levy annually, as provided by law, in addition to its other ad valorem property taxes and outside the limitations of Sections 11 and 11b of Article XI of the Oregon Constitution, a direct ad valorem tax upon all of the taxable property within the City in sufficient amount, after considering discounts taken and delinquencies that may occur in the payment of such taxes, to pay the 2019 Series B Bonds promptly as they mature.

**RATING:** Moody’s Investors Service, Inc. has assigned a rating of Aaa on the 2019 Series B Bonds.

**DATED DATE AND DELIVERY DATE:** The 2019 Series B Bonds will be dated as of their date of delivery. Bidders should use May 2, 2019, the expected date of delivery of the 2019 Series B Bonds, for purposes of computing their bids.

**INTEREST PAYMENTS AND MATURITIES:** Interest on the 2019 Series B Bonds is payable semiannually on June 15 and December 15 of each year until maturity, commencing on December 15, 2019. The 2019 Series B Bonds will be issued in the principal amount of \$15,620,000\*, and will mature on the following dates in the following principal amounts (subject to adjustment as noted below):

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\* Preliminary, subject to change.

<b>Due June 15</b>	<b>Principal Amount (\$)*</b>
2020	505,000
2021	585,000
2022	600,000
2023	620,000
2024	640,000
2025	655,000
2026	675,000
2027	700,000
2028	725,000
2029	750,000
2030	775,000
2031	800,000
2032	830,000
2033	860,000
2034	890,000
2035	925,000
2036	960,000
2037	1,000,000
2038	1,040,000
2039	1,085,000

\*This maturity schedule assumes that the winning bidder will use par couponing. Principal amounts may be adjusted after the sale as described under the heading “ADJUSTMENT OF MATURITIES.”

**ADJUSTMENT OF MATURITIES:** The City reserves the right to adjust the principal amount specified in the bidding maturity schedule within 4 hours following receipt of bids to properly size the issue. The City does not expect to adjust the overall principal amount of the 2019 Series B Bonds but will adjust maturities in order to produce approximately level annual debt service payments. If the City adjusts the principal amount, the price to be paid to the City by the winning bidder will be adjusted in a manner that preserves the winning bidder’s percentage net compensation. Notice of any adjustment will be given to the winning bidder promptly.

**TERM BONDS:** Bidders may designate one or more term bonds, which consist of two or more consecutive maturities with identical interest rates, which mature on the maturity date of the last of the consecutive maturities in an amount equal to the sum of the consecutive maturities, and which are subject to mandatory redemption at par and by lot in amounts equal to the consecutive maturities which were combined into term bonds. Each bidder should specify in its bid whether term bonds are desired.

**OPTIONAL REDEMPTION:** The 2019 Series B Bonds maturing on or after June 15, 2030 are subject to redemption prior to maturity in whole or in part at the option of the City on June 15, 2029, and on any date thereafter, by lot, at a price of par, plus interest accrued to the date fixed for redemption. Other provisions relating to the redemption of the 2019 Series B Bonds are stated in the preliminary official statement for the 2019 Series B Bonds under “THE BONDS – REDEMPTION OF THE BONDS.”

**RIGHT TO CANCEL, CHANGE TIMING AND TERMS OF SALE:** The City reserves the right to change the sale date, maturity date, amount, timing, terms under which the 2019 Series B Bonds are offered for sale, to postpone the sale to a later date, to cancel the sale based upon market conditions, or to otherwise amend this Notice. Notice of any changes will be communicated through i-Deal Prospectus, The Municipal Market Monitor (TM3), or Bloomberg News.

**INTEREST RATE AND BID CONSTRAINTS:** Bidders must specify the interest rate or rates which the 2019 Series B Bonds will bear. The bids must comply with the following conditions: (1) each interest rate specified in any bid must be a multiple of one-thousandth of one percent (0.001%); (2) each 2019 Series B Bond that matures on the same date will bear interest from its date to its stated maturity date at a single, fixed interest rate; (3) no bid will be considered that does not offer to purchase all of the maturities of the 2019 Series B Bonds; (4) the maximum interest rate per maturity of the 2019 Series B Bonds will not exceed five percent (5.000%); and (5) no bid will be accepted which results in a true interest cost of more than five percent (5.000%) per annum.

**PURCHASE PRICE CONSTRAINTS:** Bidders must specify a purchase price of not less than ninety-nine and sixty hundredths percent (99.60%) of the aggregate principal amount of the 2019 Series B Bonds.

**BASIS OF AWARD:** Except as provided in this Notice, the 2019 Series B Bonds will be awarded to the bidder whose bid produces the lowest overall true interest cost for the City. The true interest cost for the 2019 Series B Bonds will be determined by doubling the semi-annual interest rate necessary to discount the debt service on the 2019 Series B Bonds to May 2, 2019, the expected date of delivery of the 2019 Series B Bonds, and to the aggregate purchase price bid for the 2019 Series B Bonds. Each bidder is requested to supply the total interest cost and the true interest cost that the City will pay on the 2019 Series B Bonds if the bid is accepted. Bids will be publicly announced and will be considered and acted upon by the City within 4 hours after the sale.

**BIDS MUST BE SUBMITTED ON “PARITY”:** Bids must be submitted electronically via **PARITY**. Bids must be received by the **PARITY** system not later than the date and time indicated in the first paragraph of this Notice. No bid will be received after the time for receiving bids specified above. For further information about submitting a bid using **PARITY**, potential bidders may contact **PARITY** at (212) 849-5021. To the extent any instructions or directions set forth in **PARITY** conflict with this Notice, the terms of this Notice will control. Bidders must obtain access to the **PARITY** system and bear all risks associated with using that system, including errors and delays in receipt of bids. In the event there are any technical problems associated with **PARITY**, **PARITY** may fax bids that it receives prior to 8:30 a.m.

(Prevailing Pacific Time), as soon as practicable to (503) 823-4209 to the attention of Matthew Gierach, the City's Debt Manager, and Patricia Tigue, the City's Principal Debt Analyst, for consideration by the City. Bids received by **PARITY** prior to 8:30 a.m. (Prevailing Pacific Time), but faxed after 8:30 a.m. (Prevailing Pacific Time) as provided in the preceding sentence, will be considered conforming to the time requirements of this Notice.

**GOOD FAITH DEPOSIT:** The winning bidder must provide a good faith deposit to the City in the amount of \$313,000 not later than 1:00 p.m. Prevailing Pacific Time, April 23, 2019 (the sale date). The deposit must be provided in the form of (a) a wire transfer to the account of the City designated by the City at the time of award, or (b) a certified or cashier's check drawn on a bank doing business in the State of Oregon. If the good faith deposit is not provided in the manner and by the time indicated in this Notice, the City may award the sale to the next most favorable bidder or may cancel the sale. The good faith deposit will be forfeited to the City as liquidated damages if the bidder to whom the 2019 Series B Bonds are awarded withdraws its bids or fails to complete its purchase in accordance with the terms of its bid and this Notice. No interest will be allowed on the good faith deposit and the good faith deposit will be retained as part payment of the 2019 Series B Bonds or for liquidated damages as described in this Notice. The City will be entitled to retain for the sole and exclusive use and benefit of the City all investment earnings derived from each good faith deposit prior to the delivery of the 2019 Series B Bonds, and in no event will the winning bidder be entitled to any such investment earnings (whether by means of a credit or otherwise).

**RIGHT OF REJECTION:** The City reserves the right to reject any or all bids and to waive any irregularities.

**BOOK-ENTRY-ONLY:** The 2019 Series B Bonds will be issued in registered, book-entry-only form through DTC. Unless the book-entry system is discontinued, 2019 Series B Bond principal and interest payments will be made by the City to DTC through the City's paying agent and registrar, which is currently U.S. Bank National Association.

**STANDARD FILINGS AND CHARGES:** The winning bidder will be required to make the standard filings and maintain the appropriate records routinely required pursuant to Municipal Securities Rulemaking Board ("MSRB") Rules G-8, G-11, and G-36. The winning bidder will be required to pay the standard MSRB charge for the 2019 Series B Bonds purchased. In addition, if the winning bidder is a member of the Securities Industry and Financial Markets Association ("SIFMA") it will be required to pay SIFMA's standard charges.

**PURPOSE:** The 2019 Series B Bonds will be used for affordable housing projects for low income families and to pay costs related to the 2019 Series B Bonds.

**LEGAL OPINION:** The approving opinion of Hawkins Delafield & Wood LLP, Bond Counsel, of Portland, Oregon, will be provided in the form attached to the preliminary official statement at no cost to the purchasers.

**TAXATION OF INTEREST:** Interest on the 2019 Series B Bonds is includable in gross income for federal income tax purposes, as provided in greater detail under "TAX MATTERS" in the preliminary official statement for the 2019 Series B Bonds. In the opinion of

Bond Counsel, interest on the 2019 Series B Bonds is exempt from Oregon personal income tax under existing law.

**DELIVERY AND PAYMENT:** The City will deliver the 2019 Series B Bonds through the facilities of DTC. The winning bidder must pay for the 2019 Series B Bonds in funds immediately available to the City on the date and at the time of closing. Delivery of the 2019 Series B Bonds will be made within 30 days after the sale and is expected to occur on May 2, 2019.

**PRELIMINARY OFFICIAL STATEMENT AND QUESTIONS:** The preliminary official statement for the 2019 Series B Bonds will be provided upon request by Matthew Gierach, the City's Debt Manager, or Patricia Tigue, the City's Principal Debt Analyst, at the City's Office of Management and Finance, 1120 SW Fifth Avenue, Room 1250, Portland, Oregon 97204, email [matthew.gierach@portlandoregon.gov](mailto:matthew.gierach@portlandoregon.gov), telephone (503) 823-6822, or [patricia.tigue@portlandoregon.gov](mailto:patricia.tigue@portlandoregon.gov), telephone (503) 823-5580. The preliminary official statement for the 2019 Series B Bonds may also be obtained from i-Deal Prospectus at [www.i-dealprospectus.com](http://www.i-dealprospectus.com). For more information on electronic delivery, please call i-Deal Prospectus at (212) 849-5024. Potential bidders should address any questions about the 2019 Series B Bonds and the City to Matthew Gierach. Any questions concerning **PARITY** should be directed to (212) 849-5021.

**FINAL OFFICIAL STATEMENT; COMPLIANCE WITH SEC RULES:** The City will distribute the final official statement for the 2019 Series B Bonds through i-Deal Prospectus. In addition, upon request of the winning bidder, the City will provide the winning bidder with up to 50 paper copies of the final official statement for the 2019 Series B Bonds at the expense of the City, promptly after the request is received and the final official statement is published through i-Deal Prospectus. Upon request, the City will provide additional paper copies of the final official statement at the expense of the bidder making the request. Bidders should expect that the final official statements will be published through i-Deal Prospectus not later than five business days following the sale date and should not issue confirmations which request payment prior to that date. This paragraph will constitute a contract with the winning bidder upon acceptance of their bids by the City, in compliance with Section 240.15c2-12(b)(3) in Chapter II of Title 17 of the Code of Federal Regulations (the "Rule").

**CONTINUING DISCLOSURE:** The City will enter into an undertaking to provide ongoing disclosure for the benefit of the owners of the 2019 Series B Bonds as required by the Rule, in substantially the form shown in the preliminary official statement for the 2019 Series B Bonds.

**BOND INSURANCE:** The City prefers that bidders not purchase bond insurance for the 2019 Series B Bonds. The City has not qualified the 2019 Series B Bonds for bond insurance will not enter into additional agreements for the benefit of bond insurers. Failure to deliver a bond insurance policy will not excuse the winning bidder from purchasing the 2019 Series B Bonds.

**CUSIP:** It is anticipated that CUSIP identification numbers will be printed on the 2019 Series B Bonds; however, neither the failure to print CUSIP numbers on any 2019 Series B

Bond nor any error with respect thereto will constitute cause for failure or refusal by the purchaser thereof to accept delivery of and pay for the 2019 Series B Bonds. The Financial Advisor will request CUSIP numbers prior to the sale date for the 2019 Series B Bonds. The charge of the CUSIP Service Bureau shall be paid by the successful bidder, however all expenses for printing CUSIP numbers on the 2019 Series B Bonds will be paid for by the City.

**CLOSING CERTIFICATES:** At the time of payment for the delivery of the 2019 Series B Bonds, the City will certify that no litigation is pending that may adversely affect the validity of the 2019 Series B Bonds, and that to the City's knowledge the final official statement for the 2019 Series B Bonds does not contain any material misstatements or omissions.

By order of the City of Portland, Oregon



**OFFICIAL STATEMENT  
OF THE  
CITY OF PORTLAND, OREGON  
RELATED TO**

**\$11,970,000\***  
**General Obligation Refunding Bonds**  
**2019 Series A**  
**(Public Safety Projects – Tax Exempt)**

**\$15,620,000\***  
**General Obligation Bonds**  
**2019 Series B**  
**(Affordable Housing Projects – Federally  
Taxable)**

**INTRODUCTION**

This Official Statement sets forth certain information concerning the City of Portland, Oregon (the “City”), its General Obligation Refunding Bonds, 2019 Series A (Public Safety Projects – Tax-Exempt) (the “2019 Series A Bonds”) and its General Obligation Bonds, 2019 Series B (Affordable Housing Projects – Federally Taxable) (the “2019 Series B Bonds”) and together with the 2019 Series A Bonds, the “Bonds”).

**THE BONDS**

**SECURITY**

The Bonds are general obligations of the City. Pursuant to Oregon Revised Statutes (“ORS”) Section 287A.315, the City has pledged its full faith and credit and taxing power to pay the Bonds, and covenants for the benefit of the owners of Bonds that the City shall levy annually, as provided by law, in addition to its other ad valorem property taxes and outside the limitations of Sections 11 and 11b of Article XI of the Oregon Constitution, a direct ad valorem tax upon all of the taxable property within the City in sufficient amount, after considering discounts taken and delinquencies that may occur in the payment of such taxes, to pay the Bonds promptly as they mature.

**AUTHORIZATION AND PURPOSE**

The 2019 Series A Bonds are to be issued to refund the City’s General Obligation Public Safety Bonds, 2011 Series A (the “Refunded Bonds”). The 2019 Series A Bonds are authorized by ORS 287A.360 and by Ordinance No. 188691 enacted on November 29, 2017. See “—REFUNDING PLAN” herein.

The 2019 Series B Bonds are issued under the authority of ORS 287A.050, Measure 26-179 approved by electors at the November 8, 2016 election, and Ordinance No. 188426 enacted on May 31, 2017. Proceeds of the 2019 Series B Bonds will be used to provide affordable housing. See “—THE HOUSING PROJECTS” herein.

The Bonds are being issued pursuant to a Bond Declaration that is dated as of the date of closing (the “Bond Declaration”). The form of the Bond Declaration is provided in Appendix A.

**DESCRIPTION**

The Bonds will be issued in book-entry only (“BEO”) form, in registered form in denominations of \$5,000 or integral multiples thereof. The Bonds, when executed and delivered, will be registered in the name of Cede & Co., as the registered owner and nominee for The Depository Trust Company, New York, New York (“DTC”). While the Bonds are in BEO form, principal of and interest on the Bonds will be paid through DTC. See “BEO SYSTEM” in Appendix E. The City will treat DTC as the owner of the Bonds for all purposes.

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\* Preliminary, subject to change.

The Bonds will be dated as of the date of delivery, and will bear interest at the rates and mature in the amounts and on the dates set forth on the inside cover page of this Official Statement. Interest on the Bonds is payable semi-annually on June 15 and December 15 of each year beginning December 15, 2019, and will be calculated on the basis of a 360-day year consisting of twelve 30-day months. Per the Bond Declaration, the Record Date for the Bonds is the close of business on the last day of the month immediately preceding the applicable payment date.

## **FORM**

In accordance with the BEO System, the Bonds, when executed and delivered, will be registered in the name of Cede & Co., as registered owner and nominee for DTC. Purchasers of the Bonds who are the Beneficial Owners thereof will not receive certificates evidencing their ownership interests in the Bonds. While Cede & Co. is the registered Owner of the Bonds (in such capacity, the “Owner”) as nominee of DTC, it shall be treated in all respects as the sole Owner of the Bonds and shall have the right to exercise (in lieu of the Beneficial Owners of the Bonds) all rights as Owner, including but not limited to the right to give consents, the right to receive notices (including notices of redemption), and other rights conferred on owners of the Bonds under the Bond Declaration or applicable law. So long as the Bonds are subject to the BEO System, all registrations and transfers of Beneficial Ownership of the Bonds will be made only through the BEO System. See “BEO SYSTEM” in Appendix E herein.

## **PAYMENT OF THE BONDS WHILE IN THE BEO SYSTEM**

So long as the Bonds are subject to the BEO System, all payments of the principal of and interest on the Bonds shall be remitted by the Registrar and Paying Agent, currently U.S. Bank National Association (the “Paying Agent”) directly to DTC. DTC, in turn, will be required to distribute such payments to DTC Participants, and the DTC Participants will be responsible for ultimate distribution of such payments to the Beneficial Owners of the Bonds. The City has no responsibility for the distribution of any payments on the Bonds by DTC to any DTC Participant or by any DTC Participant to any Beneficial Owner, and shall have no liability whatsoever in the event of any failure by DTC or a DTC Participant to make any such distribution. See “BEO SYSTEM” in Appendix E herein.

## **REDEMPTION OF THE BONDS**

### **Optional Redemption**

The 2019 Series A Bonds are not subject to optional redemption.

The 2019 Series B Bonds maturing on or after June 15, 2030, are subject to redemption prior to maturity in whole or in part at the option of the City on June 15, 2029, and on any date thereafter, by lot, at a price of par, plus interest accrued to the date fixed for redemption.

### **Notice of Redemption**

While the Bonds are subject to the BEO System, notice of any redemption shall be given by the Paying Agent only to DTC in accordance with the agreement entered into among the City, the Paying Agent and DTC. It shall be the sole responsibility of DTC to give all notices of redemption to DTC Participants, and the DTC Participants, in turn, shall be responsible for giving such notices to the Beneficial Owners. Neither the City nor the Paying Agent will be responsible for giving any notice of redemption to any Beneficial Owner or any DTC Participant, nor shall the City or the Paying Agent be liable for any failure of DTC or any DTC Participant to give any such notice as described above.

### **Conditional Notice of Redemption**

Any notice of optional redemption to the Paying Agent or to the Owners may state that the optional redemption is conditioned upon receipt by the Paying Agent of moneys sufficient to pay the redemption price of such Bonds or upon the satisfaction of any other condition, and/or that such notice may be rescinded upon the occurrence of any other event, and the Bond Declaration provides that any conditional notice so given may be rescinded at any time before payment of such redemption price if any such condition so specified is not satisfied or if any such other event occurs. The Bond Declaration requires notice of such rescission or of the failure of any such condition to be given by the

Paying Agent to affected Owners of Bonds as promptly as practicable upon the failure of such condition or the occurrence of such other event.

**Effect of Notice of Redemption**

The Bond Declaration provides that official notice of redemption having been given (other than conditional notices of optional redemption as described above), the Bonds or portions of Bonds so to be redeemed shall, on the date fixed for redemption, become due and payable at the redemption price therein specified, and from and after such date (unless the City fails to pay the redemption price) such Bonds or portion of Bonds shall cease to bear interest.

**REFUNDING PLAN**

Subject to market conditions, to achieve debt service savings, the City will apply a portion of the proceeds from the sale of the 2019 Series A Bonds to refund outstanding maturities of the Refunded Bonds. A portion of the proceeds of the 2019 Series A Bonds will be placed in an irrevocable escrow fund held by U.S. Bank National Association, acting as escrow agent (the “Escrow Agent”) either (a) as uninvested cash, or (b) to be used to purchase certain government obligations (referred to herein as “Government Obligations”). The initial deposit of uninvested cash, or the maturing principal of the Government Obligations, interest earned thereon, and a necessary cash balance, if any, will provide funds that are sufficient to pay the principal of, interest on, and any redemption premium on the Refunded Bonds. Amounts and/or Government Obligations held in the escrow fund will be irrevocably be pledged to and held in escrow for the benefit of the Owners of the Refunded Bonds by the Escrow Agent, pursuant to the Escrow Deposit Agreement.

The table below shows the Refunded Bonds to be refunded with the 2019 Series A Bonds.

**Table 1**  
**CITY OF PORTLAND, OREGON**  
**Refunding Plan for the Refunded Bonds<sup>(1)</sup>**

CUSIP No. 736679	Refunded Maturity	Principal Amount	Redemption Date	Redemption Price
TQ4	6/1/2020	\$ 1,755,000	6/1/2019	100.00
TR2	6/1/2021	1,805,000	6/1/2019	100.00
TS0	6/1/2022	1,860,000	6/1/2019	100.00
TT8	6/1/2023	1,915,000	6/1/2019	100.00
TU5	6/1/2024	1,980,000	6/1/2019	100.00
TV3	6/1/2025	2,045,000	6/1/2019	100.00
TW1	6/1/2026	2,130,000	6/1/2019	100.00
		\$13,490,000		

(1) Preliminary, subject to change.

Source: City of Portland

**Verification of Mathematical Calculations**

Causey Demgen & Moore P.C., a firm of independent public accountants (the “Verification Agent”), will deliver to the City, on or before the date of delivery, its verification report indicating that it has verified, in accordance with attestation standards established by the American Institute of Certified Public Accountants, the mathematical accuracy of the mathematical computations of the adequacy of the cash and the maturing principal of and interest on the Government Obligations, to pay, when due, the maturing principal of and interest on the Refunded Bonds.

The verification performed by the Verification Agent will be solely based upon data, information and documents provided to the Verification Agent by the City and its representatives. The Verification Agent has restricted its procedures to recalculating the computations provided by the City and its representatives and has not evaluated or examined the assumptions or information used in the computations.

## **THE HOUSING PROJECTS**

The 2019 Series B Bonds are issued for affordable housing projects for low income households as described in Measure 26-179 approved by electors at the November 8, 2016 election (the “Measure”). The Measure authorizes the issuance of \$258,400,000 of general obligation bonds.

The City previously issued bonds in 2017 under the Measure. The 2019 Series B Bonds are the second series of general obligation bonds issued under the authority of the Measure. Upon the issuance of the 2019 Series B Bonds, the City expects to have \$205,294,433\* of authorized but unissued bonds remaining under the authority provided by the Measure.

Proceeds of the 2019 Series B Bonds are expected to be used to build new affordable rental housing, to purchase existing market-rate buildings to be converted to affordable housing for low-income households, and to provide funds to renovate and rehabilitate these units. Housing acquired with the bond proceeds will be affordable to low-income families who make 60 percent or less of median family income. The Measure also calls for dedicated affordable housing for households with income below 30 percent of median family income.

Proceeds of the 2019 Series B Bonds are expected to be used to reimburse the costs of various affordable housing projects. Two properties – one at 105th Avenue and Burnside and a second at NE Prescott – were purchased with an internal loan from the City’s Bureau of Development Services. A portion of the loan totaling \$15.1 million is expected to be repaid with proceeds of the 2019 Series B Bonds. A description of these projects follows:

- 105th Avenue and Burnside Street: The property contains an 18,000 square foot apartment building, which is expected to offer 51 affordable units, including 24 family-sized units, 16 units for individuals or family earning 30 percent or less of area median income (“AMI”), and nine supportive housing units.

- NE Prescott: The approximately 19,000 square foot property currently contains a single-family home. The City intends to keep the property as-is and to continue leasing the existing home until a development plan is in place. It is projected that this property will be redeveloped with 50-70 units of affordable housing.

Additionally, the City will be reimbursed for development funds related to an approximately 50,000 square foot property located at 3000 SE Powell Boulevard.

## **ESTIMATED SOURCES AND USES OF FUNDS**

The anticipated uses of proceeds from the Bonds are itemized in the following table:

\* Preliminary, subject to change.

**Table 2**  
**CITY OF PORTLAND, OREGON**  
**Estimated Sources and Uses of Funds<sup>(1)</sup>**

	<b>2019 Series A Bonds</b>	<b>2019 Series B Bonds</b>
<b>SOURCES OF FUNDS</b>		
Par amount of bonds		
Net original issue premium/(discount)		
Cash contribution		
Total sources of funds		
<b>USES OF FUNDS</b>		
Housing Projects		
Refunding Escrow		
Underwriter's discount		
Issuance costs		
Total uses of funds		

(1) Table to be completed in the final Official Statement.  
*Source: City of Portland*

**DEBT SERVICE SCHEDULE FOR THE BONDS**

The following table presents an estimated debt service schedule for the Bonds.

**Table 3**  
**CITY OF PORTLAND, OREGON**  
**Debt Service on General Obligation Bonds**

<b>June 15</b>	<b>2019 Series A Bonds<sup>(1)</sup></b>		<b>2019 Series B Bonds</b>		<b>Outstanding GO Bond Debt Service</b>	<b>Less Refunded Debt Service<sup>(2)</sup></b>	<b>Aggregate GO Bond Debt Service<sup>(3)</sup></b>
	<b>Principal<sup>(2)</sup></b>	<b>Interest<sup>(3)</sup></b>	<b>Principal<sup>(2)</sup></b>	<b>Interest<sup>(3)</sup></b>			
2020	\$1,410,000		\$505,000		\$14,335,256	(\$2,216,325)	
2021	1,550,000		585,000		14,334,456	(2,213,675)	
2022	1,630,000		600,000		14,334,856	(2,214,525)	
2023	1,710,000		620,000		14,330,456	(2,213,725)	
2024	1,800,000		640,000		14,358,719	(2,216,488)	
2025	1,885,000		655,000		13,412,594	(2,214,663)	
2026	1,985,000		675,000		13,416,494	(2,217,863)	
2027			700,000		11,196,031		
2028			725,000		11,202,056		
2029			750,000		10,572,656		
2030			775,000		6,973,769		
2031			800,000		2,474,619		
2032			830,000		2,474,769		
2033			860,000		2,473,119		
2034			890,000		2,474,669		
2035			925,000		2,476,544		
2036			960,000		2,476,231		
2037			1,000,000		2,475,831		
2038			1,040,000				
2039			1,085,000				
	\$11,970,000		\$15,620,000		\$155,793,125	(\$11,196,031)	

(1) The 2019 Series A Bonds are refunding existing general obligation bonds of the City. See “—REFUNDING PLAN” and the “Less Refunded Debt Service” column in this table.

(2) Preliminary, subject to change.

(3) Interest and Total Debt Service will be completed in the final Official Statement.

Source: City of Portland

## ANNUAL DISCLOSURE INFORMATION

In conformance with SEC Rule 15c2-12, as amended (17 CFR Part 240, §.15c2-12), the City will provide annually the updated historical financial information and operating data of the type presented in this section titled “ANNUAL DISCLOSURE INFORMATION” to the Municipal Securities Rulemaking Board (“MSRB”) through its Electronic Municipal Market Access (“EMMA”) system, so long as the MSRB approves of its use. See Appendix D, “Form of Continuing Disclosure Certificate” herein.

### FISCAL YEAR

July 1 to June 30.

### BASIS OF ACCOUNTING

The governmental fund types, expendable trust funds, and agency funds are maintained on the modified accrual basis of accounting. The accrual basis of accounting is used for all enterprise funds. The City’s accounting practices conform to generally accepted accounting principles as interpreted by the Governmental Accounting Standards Board (the “GASB”).

## AUDITS

The Oregon Municipal Audit Law (ORS 297.405 - 297.555) requires an audit and examination be made of the accounts and financial affairs of every municipal corporation at least once each year. The audit shall be made by accountants whose names are included on the roster prepared by the State Board of Accountancy. Moss Adams LLP has performed auditing services for FY 2002-03 through FY 2017-18.

A complete copy of the City's FY 2017-18 audit is available on the EMMA system for municipal securities disclosure established by the MSRB and accessible at <http://emma.msrb.org>. Excerpts of the City's audited financial statements for the General Fund on a GAAP basis are found in Appendix B.

## FINANCIAL REPORTING

The City has been awarded the Government Finance Officers Association ("GFOA") Certificate of Achievement for Excellence in Financial Reporting every year since 1982. According to the GFOA, the Certificate of Achievement is the "highest form of recognition in the area of governmental financial reporting." To be awarded the certificate, a governmental unit must publish an easily readable and efficiently organized comprehensive financial report whose content conforms to program requirements and satisfies both generally accepted accounting principles and applicable legal requirements.

## GENERAL FUND

### Overview

The General Fund includes all activities of the City that are supported by property taxes and other non-dedicated revenues, including utility license fees, business license fees, transient lodging taxes, state shared revenues (from cigarette and liquor taxes), interest income, and miscellaneous revenues and beginning cash balances. General Fund resources are used to support such City services as police, fire and parks, as well as planning, community development and administrative support services.

### No Material Liens

The City has not granted any material liens on amounts in the General Fund. The limited tax bonds of the City and the salaries and other expenses of the City that are paid from the General Fund all have an unsecured claim to amounts in the General Fund.

### General Fund Revenues

Major categories of revenues that are accounted for in the General Fund are described below. Table 4, excerpted from the City's annual financial statements, presents a Schedule of Revenues and Expenditures on a budgetary basis.

**Taxes.** Taxes consist of two categories: property taxes and transient lodging taxes. Property taxes constitute the largest revenue source, representing 40.4 percent of total General Fund revenues in FY 2017-18. Property taxes consist of current year and prior years' property taxes collected from the City's \$4.5770/\$1,000 permanent rate levy (\$245.4 million). See "PROPERTY TAX INFORMATION" herein.

The transient lodging tax is a tax on transient lodgers, which are daily or weekly renters at hotels, motels and other lodging establishments. The tax rate within Multnomah County currently is 11.5 percent. Of the 11.5 percent transient lodging tax collected within the City, 6.0 percent is allocated to the City, with 5.0 percent going to the City's General Fund and 1.0 percent going to Travel Portland (formerly the Portland Visitors Association). The remaining 5.5 percent is allocated to Multnomah County. Transient lodging taxes were 5.7 percent of General Fund revenues in FY 2017-18, or \$34.8 million.

**Licenses and Permits.** Licenses and permits represented \$223.1 million, or 36.7 percent of the General Fund revenues, in FY 2017-18. Within this category are business license fee revenues collected from firms doing business within the City. The City's business license fee is based upon net apportioned income, and must be paid in advance

for each year of business. Utility license fees, which are paid by public utilities such as electric, natural gas, communications, and cable providers, doing business in Portland, are another major revenue source. Additionally, utility license fee revenues are derived from fees charged to their customers by the City's water and sewer utilities.

**Intergovernmental Revenues.** Intergovernmental revenues (5.9 percent of the FY 2017-18 General Fund revenues, or about \$35.9 million) consist largely of State-shared revenues (including taxes on cigarettes and liquor), and also include revenues from Multnomah County and other local governments for their shares of expenses of specific programs or activities that are administered by the City. The City (along with the State and Multnomah County) also receives a share of revenues from traffic court fines, classified as local shared revenues.

**Charges for Services.** Charges for services were \$27.2 million, or 4.5 percent of General Fund revenues in FY 2017-18. This category includes rents and reimbursements received for use of City-owned property such as City Hall and other facilities, and parks and recreation facilities fees.

**Other Sources.** The General Fund receives revenues from a variety of other sources. Approximately 5.7 percent of its revenues are received from City bureaus and agencies related to specific services that are paid from this fund. Other sources include investment earnings and intrafund revenue.



**Table 4**  
**CITY OF PORTLAND, OREGON**  
**General Fund Statement of Revenues and Expenditures**  
**(Actual Results Reported on a Budgetary Basis)**

	2013-14	2014-15	2015-16	2016-17	2017-18
<b>REVENUES</b>					
Taxes					
Current/prior year property taxes	\$196,641,917	\$210,759,067	\$224,778,855	\$235,913,405	\$245,416,138
Lodging taxes	22,317,995	27,006,075	33,070,664	32,849,121	34,768,146
Payment in lieu of taxes				925,534	1,420,541
Total taxes	\$218,959,912	237,765,142	257,849,519	269,688,060	281,604,825
Licenses and permits:					
Business licenses, net	81,020,111	97,883,936	109,191,833	117,864,765	134,322,893
Public utility licenses	80,934,161	81,864,957	84,551,294	89,935,334	83,525,983
Other	5,926,077	5,132,236	5,235,519	5,577,313	5,215,313
Total licenses and permits	167,880,349	184,881,129	198,978,646	213,377,412	223,064,189
Intergovernmental					
Federal cost sharing	412,646	234,784	176,437	236,325	150,216
State sources	15,158,113	15,847,105	16,509,707	17,380,938	24,737,256
County sources	2,233,646	2,413,115	2,267,527	2,393,143	2,311,929
Local sources	9,396,013	9,968,546	10,854,187	8,756,516	8,660,737
Total intergovernmental	27,200,418	28,463,550	29,807,858	28,766,922	35,860,138
Charges for services:					
Rents and reimbursements	4,738,380	4,686,789	4,831,542	4,866,766	4,892,848
Parks and recreation facilities fees	11,222,573	12,619,131	12,367,535	11,946,886	12,937,070
Other	4,075,303	5,121,560	6,339,729	8,815,781	9,329,902
Total charges for services	20,036,256	22,427,480	23,538,806	25,629,433	27,159,820
Billings to other funds for services	22,652,985	23,697,573	26,099,803	28,438,210	34,536,614
Billings to other funds for General/overhead charges <sup>(1)</sup>	26,820,138	22,631,517	24,212,401	-	-
Other	4,555,266	4,716,135	4,666,567	4,515,443	5,500,205
<b>TOTAL REVENUES</b>	<b>\$488,105,324</b>	<b>\$524,582,526</b>	<b>\$565,153,600</b>	<b>\$570,415,480</b>	<b>\$607,725,791</b>

(table continued next page)

**Table 4 (continued)**  
**CITY OF PORTLAND, OREGON**  
**General Fund Statement of Revenues and Expenditures**  
**(Actual Results Reported on a Budgetary Basis)**

	FY 2013-14	FY 2014-15	FY 2015-16	FY 2016-17	FY 2017-18
<b>EXPENDITURES</b>					
Public Safety	263,575,204	283,790,905	296,280,704	307,805,057	331,798,800
Parks, Recreation and Culture	62,880,816	69,099,478	77,334,972	81,809,345	87,631,347
Community Development	31,941,264	36,809,631	45,307,344	52,748,842	56,742,601
Legislative/Admin. Support Services	77,082,813	78,552,089	78,308,815	81,481,873	88,403,391
Debt service and related costs	6,824,590	7,452,062	8,190,788	8,991,917	9,856,184
Capital Outlay	684,239	-	-	-	-
<b>TOTAL EXPENDITURES</b>	<b>442,988,926</b>	<b>475,704,165</b>	<b>505,422,623</b>	<b>532,837,034</b>	<b>574,432,323</b>
<b>Revenues Over/(Under) Expenditures</b>	<b>45,116,398</b>	<b>48,878,361</b>	<b>59,730,977</b>	<b>37,578,446</b>	<b>33,293,468</b>
<b>OTHER FINANCING SOURCES/(USES)</b>					
Transfers from other funds <sup>(1)(2)</sup>	10,936,309	4,850,709	1,466,330	30,386,589	29,574,815
Transfers to other funds	(48,217,980)	(43,415,208)	(63,100,264)	(59,517,702)	(56,704,740)
Internal loan proceeds/remittances	(136,491)	(1,323,735)	-	-	-
Sale of capital asset	-	300	1,188	5,463	-
<b>TOTAL OTHER FINANCING SOURCES/(USES)</b>	<b>(37,418,162)</b>	<b>(39,887,934)</b>	<b>(61,632,746)</b>	<b>(29,125,650)</b>	<b>(27,129,925)</b>
<b>Net Change in Fund Balance</b>	<b>7,698,236</b>	<b>8,990,427</b>	<b>(1,901,769)</b>	<b>8,452,796</b>	<b>6,163,543</b>
<b>Beginning Fund Balance, Budgetary Basis</b>	<b>29,369,078</b>	<b>37,067,314</b>	<b>46,057,741</b>	<b>44,155,972</b>	<b>52,608,768</b>
<b>Ending Fund Balance, Budgetary Basis</b>	<b>\$37,067,314</b>	<b>\$46,057,741</b>	<b>\$44,155,972</b>	<b>\$52,608,768</b>	<b>\$58,772,311</b>
<b>Adjustments to GAAP basis:</b>					
General Reserve Fund budgeted as separate fund	\$60,077,408	\$58,885,208	\$56,495,175	\$58,916,535	\$60,757,082
Campaign finance budgeted as separate fund	-	-	-	-	242,441
Internal loans	695,000	725,000	224,724	375,880	339,717
Unrealized gain (loss) on investments	152,182	125,955	408,673	(219,573)	(1,001,976)
Inventories	299,864	286,027	270,633	252,251	365,483
Internal loans payable	(1,323,735)	-	-	-	-
<b>Ending Fund Balance, GAAP basis</b>	<b>\$96,968,033</b>	<b>\$106,079,931</b>	<b>\$101,555,177</b>	<b>\$111,933,861</b>	<b>\$119,475,058</b>

(1) Beginning in FY 2016-17, general fund overhead is reported in the category "OTHER FINANCING SOURCES/(USES)—Transfers from other funds" to align the financial statements presented in the Comprehensive Annual Financial Report with the City's budgetary presentation.

(2) Beginning in FY 2013-14, utility license fees generated from sewer and water are now included in the Public Utility License category instead of as a transfer from the Sewer Operating Fund and the Water Fund.

Source: City of Portland

## **CITY BUDGET PROCESS**

The City prepares annual budgets for all its bureaus and funds in accordance with provisions of Oregon Local Budget Law. The law provides standard procedures for the preparation, presentation, administration, and public notice for public sector budgets. At the outset of the process, the Mayor or the full City Council reviews overall goals, establishes priorities, and provides direction to bureaus. The City Council conducts an extensive public information process to obtain direct public input on City service priorities, and most bureaus include key stakeholders in developing their budget requests.

In addition to this public outreach process, in January 2014, the City Council approved a five-year contract with the Citizens' Utility Board of Oregon (the "CUB"), an independent consumer advocacy nonprofit organization, to provide input regarding the City's water and sewer bureaus on behalf of residential customers. The CUB provides recommendations to the City Council on capital spending, rates, and customer service issues. On June 10, 2015, the City Council approved creation of the Portland Utility Board, a new citizen oversight panel that replaced the Portland Utility Review Board and budget advisory committees for the Portland Water Bureau and Bureau of Environmental Services. The Portland Utility Board, which is staffed by a dedicated financial analyst, advises the City Council regarding operations of the two utility bureaus, including development of bureau budgets and financial plans, capital spending, and rate setting.

A five-year General Fund financial forecast, which serves as the basis for determining resources available for budgeting, is also provided to the City Council along with budget requests. Major City bureaus generally prepare and submit five-year financial plans and Capital Improvement Plans. The City Budget Office, which was created by the City Council in December 2012, coordinates the budget development process.

Bureau budget requests are reviewed by the Mayor and Council members, as well as a panel of community advisors. The Mayor develops a Proposed Budget that addresses City Council priorities, public input, and balancing requirements. Following presentation of the Proposed Budget, a community hearing is scheduled wherein public testimony is taken. A budget summary and notice of hearing are published prior to the hearings. The City Council, sitting as the Budget Committee, considers the testimony from the community and can alter the budget proposal before voting to approve the budget.

The City Council transmits the Approved Budget to the Tax Supervising and Conservation Commission (the "TSCC"), an oversight board appointed by the governor, for public hearing and review for compliance with budget law. Upon certification by the TSCC, the City Council holds a final public hearing prior to adoption. Final adoption of the City's budget is required to be through a vote of the Council no later than June 30. All committee meetings and budget hearings are open to the public.

For a discussion of the City's FY 2017-18 budget and FY 2018-19 budget process, see "SUPPLEMENTAL INFORMATION: GENERAL FUND DISCRETIONARY BUDGET AND FINANCIAL PLAN" herein.

## **INSURANCE**

The City is exposed to various risks of loss related to theft, damage and destruction of assets, tort claims (general and fleet liability), injuries to employees, acts of terrorism, and natural disasters. The City is self-insured for workers' compensation, fleet and general liability claims and certain employees' medical coverage in internal service funds.

The City estimates liability for incurred losses for reported and unreported claims for workers' compensation, general and fleet liability and employee medical coverage (included in accrued self-insurance claims in the combined statement of net position). Workers' compensation, general and fleet liability estimates are primarily based on individual case estimates for reported claims and through historical data for unreported claims as determined by the City's Risk Management Services Division and independent actuarial studies. Liabilities are based on an estimated ultimate cost of settling claims, including effects of inflation and other societal and economic factors. The estimated liability is then discounted by the City's expected rate of return and anticipated timing of cash outlays to determine present value of the liability. For fiscal year ended June 30, 2018, the expected rate of return used was 1.35 percent. For fiscal year ending June 30, 2019, and subsequent years, the expected rate of return used was 1.8 percent and 2.25

respectively. The Bureau of Human Resources and the employee benefits consultant determines relevant employees' medical coverage estimates.

The City provides insurance coverage deemed as adequate, appropriate, and actuarially sound. It meets all the City's anticipated settlements, obligations and outstanding liabilities. An excess liability coverage insurance policy covers individual claims in excess of \$1 million to policy limits, police law enforcement claims in excess of \$2.5 million for claims occurring after November 12, 2013, to policy limits and an excess workers' compensation coverage insurance policy covers claims in excess of \$850,000 for occurrences after July 1, 2012. The City purchases commercial insurance for claims in excess of coverage provided by the self-insurance fund. The City's limits of coverage on the excess liability policy is \$10 million per claim above the self-insurance retention for covered torts. The City does not have any claims reserved above the current self-insurance retention and excess layer. In the City's last three excess renewals, there have been no material changes in retention, coverage or conditions. Furthermore, current levels of accrued claims and case reserve estimates are viewed as reasonable provisions for expected future losses.

Per ORS 30.272 limitations on liability of public bodies for personal injury to any single claimant for causes of action arising on or after July 1, 2017, and before July 1, 2018, limitations are \$706,000 for single claimant and \$1.412 million for multiple claimants. For causes of action arising on or after July 1, 2018 limits increased to \$727,200 for a single claimant and \$1,454,300 for multiple claimants.

Per ORS 30.273 limitations on liability of public bodies for property damage arising on or after July 1, 2017 and before July 1, 2018, limitations increase to \$115,800 for single claimant and \$579,000 for multiple claimants. For causes of action arising on or after July 1, 2018, limits increased to \$119,300 for single claimants and \$596,400 for multiple claimants.

Liabilities are reported in the applicable fund when it is probable that a loss has occurred and the amount of loss can be reasonably estimated. Liabilities include an amount for claims that have been incurred but not reported. The result of the process to estimate the claims liability is not an exact amount as it depends on many complex factors, such as inflation, changes in legal doctrines, and damage awards. Accordingly, claims are reevaluated for effects of inflation, recent claim settlement trends (including frequency and amount of pay-outs), and other economic and social factors.

The estimate of claims liability also includes amounts for incremental claim adjustment expenses related to specific claims and other claim adjustment expenses regardless of whether any are allocated to specific claims. Estimated recoveries, from salvage or subrogation for example, are another component of the claims liability estimate. Changes in the balances of claims liabilities during the past two years are as follows:

	<b>Fiscal Year Ended June 30, 2018</b>	<b>Fiscal Year Ended June 30, 2017</b>
Balance, beginning of fiscal year	\$28,068,818	\$26,796,392
Incurred claims and adjustments	64,839,071	60,331,926
Claim cash payments	(61,186,489)	(59,059,500)
Unpaid claims, end of fiscal year	<u>\$31,721,400</u>	<u>\$28,068,818</u>

## **PENSION PLANS: OREGON PUBLIC EMPLOYEES RETIREMENT SYSTEM**

### **Overview**

The Oregon Public Employees Retirement System ("PERS" or "the Statewide PERS System") provides statewide defined benefit retirement plans for units of state government, political subdivisions, community colleges, and school districts. Most public employers in Oregon, including the City, participate in PERS. PERS is administered under ORS Chapter 238, Chapter 238A, and Internal Revenue Code Section 401(a) by the Public Employees Retirement Board (the "PERS Board"). The PERS Board is responsible for setting policies and for providing administrative direction to PERS. Benefits provided through PERS are paid from the Oregon Public Employees' Retirement Fund ("OPERF"). PERS is a cost-sharing, multiple-employer public employee retirement system.

City employees (other than certain fire and police personnel), after six months of employment, participate in one of three retirement pension benefit programs provided through PERS as described below. The three PERS pension

programs include two closed defined benefit programs and one program that has features of both defined benefit and defined contribution plans. In a defined benefit plan, the investment risk for the plan assets is borne by the employer. In a defined contribution plan, the investment risk for the plan assets is borne by the employee. A combination of participating employer contributions (determined by the PERS Board based upon the results of actuarial valuations), investment earnings and employee-paid contributions (currently, for the City, six percent of salaries and nine percent for police and fire employees) fund these pension programs. See “—Employer Contribution Rates and Amounts” and “—PENSION PLANS: FIRE AND POLICE DISABILITY AND RETIREMENT FUND” below.

### **Benefit Programs**

Employees hired before January 1, 1996, are known as “Tier 1” participants. The retirement benefits applicable to Tier 1 participants are based on a defined benefit model. Tier 1 has a normal retirement age of 58 and, effective January 1, 2018, an assumed earnings rate guarantee of 7.20 percent. PERS maintains a “Tier One Rate Guarantee Reserve” which is credited with investment earnings in excess of the assumed earnings rate guarantee and used to offset the effects of investment earnings below the assumed earnings rate guarantee. As of June 30, 2018, the balance of this reserve was \$448.8 million. As of June 30, 2018, there were 21,392 active plan members, 127,501 retired plan members or their beneficiaries currently receiving benefits, 8,782 inactive plan members entitled to but not yet receiving benefits, and 3,631 inactive members eligible for the refund value of their accounts only, for a total of 161,306 Tier One members in the Statewide PERS System.

Employees hired on or after January 1, 1996, and before August 29, 2003, are known as “Tier 2” participants. The Tier 2 program also provides a defined benefit but with lower expected costs to employers than under the Tier 1 benefit. There is no assumed earnings rate guarantee and Tier 2 has a higher normal retirement age of 60. As of June 30, 2018, there were 35,136 active plan members, 13,908 retired plan members or their beneficiaries currently receiving benefits, 6,902 inactive plan members entitled to but not yet receiving benefits, and 8,359 inactive members eligible for the refund value of their accounts only, for a total of 64,305 Tier 2 members in the Statewide PERS System.

Employees hired on or after August 29, 2003, are participants in a successor retirement program to the Tier 1 and Tier 2 retirement programs (the “T1/T2 Pension Programs”) known as the Oregon Public Service Retirement Plan (“OPSRP”). OPSRP consists of a defined benefit plan and also offers the Individual Account Program (“IAP”), which offers a defined contribution benefit. As of June 30, 2018, there were 119,469 active plan members, 4,454 retired plan members or their beneficiaries currently receiving benefits, 5,013 inactive plan members entitled to but not yet receiving benefits, and 13,306 inactive plan members not eligible for refund or retirement, for a total of 131,097 OPSRP Pension Program members.

Effective January 1, 2004, all active Tier 1 and Tier 2 employees also became members of the IAP. Tier 1 and Tier 2 employees retain their existing T1/T2 Pension Program account, but member contributions are now deposited into the member’s IAP account, not into the member’s PERS account.

### **Apportionment of City Assets and Liabilities**

The City is pooled with the State of Oregon and other Oregon local government and community college public employers for its T1/T2 Pension Programs (the “State and Local Government Rate Pool” or “SLGRP”), and the SLGRP’s assets and liabilities are pooled. These assets and liabilities are not tracked or calculated on an employer basis or allocated to individual employers. The City’s portion of the SLGRP’s assets and liabilities is based on the City’s proportionate share of SLGRP’s pooled covered payroll. OPSRP’s assets and liabilities are pooled on a program-wide basis. These assets and liabilities are not tracked or calculated on an employer basis or allocated to individual employers. The City’s share of OPSRP’s assets and liabilities is based on the City’s proportionate share of OPSRP’s pooled covered payroll. The City’s proportionate liability of the T1/T2 Pension Programs and OPSRP may increase if other pool participants fail to pay their full employer contributions.

### **Employer Asset Valuation and Liabilities**

Oregon statutes require an actuarial valuation of the Statewide PERS System by a competent actuary at least once every two years. The current PERS actuary is Milliman, Inc. (“Milliman”). Under current practice, actuarial

valuations are performed annually, but only valuations as of the end of each odd-numbered year are used to determine annual required employer contribution rates that employers will be required to pay to fund the obligations of T1/T2 Pension Programs, OPSRP and the PERS-sponsored Retirement Health Insurance Account Plan (“RHIA”). For a description of RHIA, see “OTHER POST-EMPLOYMENT RETIREMENT BENEFITS” below. Valuations are released approximately one year after the valuation date.

An employer’s unfunded actuarial liability (“UAL”) is the excess of the actuarially determined present value of the employer’s benefit obligations to employees over the existing actuarially determined assets available to pay those benefits. The following table shows certain methods and assumptions adopted by the PERS Board, which are the basis for the actuarial valuations.

**Table 5**  
**OREGON PUBLIC EMPLOYEES RETIREMENT SYSTEM**  
**Actuarial Assumptions and Methods**

<b>ASSUMPTION/METHOD</b>	<b>2014 &amp; 2015 VALUATIONS</b>	<b>2016 &amp; 2017 VALUATIONS<sup>(1)</sup></b>
Actuarial Cost Method:	Entry Age Normal	Entry Age Normal
UAL Method: T1/T2 Programs	Level Percentage of Payroll over 20 years (fixed)	Unchanged
OPSRP	Level Percentage of Payroll over 16 years (fixed)	Unchanged
Asset Valuation Method:	Market Value <sup>(2)</sup>	Unchanged
Investment Rate of Return:	7.50%	7.20%
Payroll Growth Rate:	3.50%	Unchanged
Inflation Level:	2.50%	Unchanged
Contribution Rate Stabilization Method:	Contribution rate may increase or decrease by 3% of payroll or by 20% of the previous rate; whichever is greater, when an employer’s funded status is between 70% and 130%. At a funded status of 60% or less, or 140% or more, the limitation doubles to 6% of payroll or 40% of the previous rate, whichever is greater. At a funded status between 60% and 70% or 130% and 140%, the limitation increases in increments between 3%-6% of payroll or 20%-40% of the previous rate, whichever is greater.	Unchanged

(1) Assumptions and methods adopted by the PERS Board on July 28, 2017, that apply to actuarial valuations as of December 31, 2016, and December 31, 2017.

(2) Market value of assets reduced by value of assets in statutory reserves (contingency, capital preservation and rate guarantee reserves).

Source: Oregon Public Employees Retirement System

Milliman released its 2015 valuation for the Statewide PERS System as of December 31, 2015, (the “2015 System Valuation”) on September 27, 2016, its 2016 valuation for the Statewide PERS System as of December 31, 2016 (the “2016 System Valuation”) on December 6, 2017, and its 2017 valuation for the Statewide PERS System as of December 31, 2017 (the “2017 System Valuation”) on September 28, 2018. These reports include system-wide actuarial valuations for the T1/T2 Pension Programs and OPSRP.

Milliman released the City’s individual 2015 valuation report as of December 31, 2015, (the “2015 City Report”) on October 11, 2016, its individual 2016 valuation as of December 31, 2016, (the “2016 City Report”) on December 7, 2017, and its 2017 valuation as of December 31, 2017, (the “2017 City Report”) on October 17, 2018. These valuation reports provide the City’s portion of (a) the SLGRP based on the City’s proportionate share of the total SLGRP covered payroll as of the valuation date, (b) OPSRP based on the City’s proportionate share of total OPSRP covered payroll as of the valuation date, and (c) the RHIA based on the City’s proportionate share of the total RHIA covered payroll as of the valuation date.

The tables below provide historical summary valuation information for the Statewide PERS System and for the City.

**Table 6**  
**OREGON PUBLIC EMPLOYEES RETIREMENT SYSTEM**  
**Summary of Statewide PERS System Funding Levels**  
**(\$ in Millions)<sup>(1)</sup>**

<b>STATEWIDE PERS SYSTEM</b>				
<b>Calendar Year</b>	<b>Actuarial Value of Assets<sup>(2)</sup></b>	<b>Actuarial Liability</b>	<b>Unfunded Actuarial Liability</b>	<b>Funded Ratio (%)</b>
2008	\$38,386.1	\$54,259.5	\$15,873.4	70.7
2009	43,238.8	56,810.6	13,571.8	76.1
2010	46,004.4	59,329.5	13,325.1	77.5
2011	43,238.8	61,198.4	17,959.6	76.1
2012 <sup>(3)</sup>	49,265.9	60,405.2	11,139.3	81.6
2013 <sup>(3)</sup>	54,090.1	62,593.6	8,503.5	86.4
2014 <sup>(4)</sup>	55,518.2	73,458.9	17,940.7	75.6
2015	54,365.8	76,196.6	21,830.8	71.3
2016	55,670.2	80,970.3	25,300.1	68.8
2017	61,764.9	84,056.1	22,291.2	73.5

(1) Composed of Tier 1/Tier 2 and OPSRP pensions but excluding retiree healthcare subsidies of RHIA.

(2) Does not take into account offsets for deposits made by individual employers from bond proceeds or cash on hand in side accounts

(3) Reflects the legislative changes enacted by the Oregon Legislative Assembly in 2013 (the “2013 PERS Bills”) to reduce future benefit payments, resulting in a reduction of the PERS unfunded actuarial liability by approximately \$5 billion.

(4) In April 2015, the Oregon Supreme Court announced a decision on lawsuits challenging the provisions of the 2013 PERS Bills. The decision upheld the elimination of a benefit increase for out-of-state retirees but declared other benefit reductions unconstitutional as applied to benefits earned prior to the June 1, 2013 effective date of the 2013 PERS Bills.

Source: *Oregon Public Employees Retirement System*

**Table 7**  
**OREGON PUBLIC EMPLOYEES RETIREMENT SYSTEM**  
**Summary of City Funding Levels**  
**(\$ in Millions)<sup>(1)</sup>**

<b>Calendar Year</b>	<b>Actuarial Value of Assets</b>	<b>Actuarial Liability</b>	<b>Unfunded Actuarial Liability</b>	<b>Funded Ratio (%)</b>
2008	\$1,280.6	\$1,539.9	\$259.2	83.2
2009	1,424.0	1,606.0	182.0	88.7
2010	1,499.8	1,672.5	172.7	89.7
2011	1,459.0	1,724.2	265.3	84.6
2012 <sup>(2)</sup>	1,624.8	1,744.3	119.5	93.2
2013 <sup>(2)</sup>	1,762.8	1,804.7	41.9	97.7
2014 <sup>(3)</sup>	1,844.1	2,210.1	366.0	83.4
2015	1,820.6	2,335.5	514.9	78.0
2016	1,891.4	2,540.2	648.8	74.4
2017	2,171.1	2,776.3	605.2	78.2

- (1) Composed of Tier 1/Tier 2 and OPSRP pensions but excluding retiree healthcare subsidies of RHIA. City information is calculated separately for the SLGRP and OPSRP using the City's payroll as a percentage of combined payroll of the respective rate pools. SLGRP values include pre-SLGRP and transition liabilities/surpluses created when the City joined the prior local government rate pool and the SLGRP.
- (2) Reflects the legislative changes enacted by the Oregon Legislative Assembly in 2013 (the "2013 PERS Bills") to reduce future benefit payments, resulting in a reduction of the PERS unfunded actuarial liability by approximately \$5 billion.
- (3) In April 2015, the Oregon Supreme Court announced a decision on lawsuits challenging the provisions of the 2013 PERS Bills. The decision upheld the elimination of a benefit increase for out-of-state retirees but declared other benefit reductions unconstitutional as applied to benefits earned prior to the June 1, 2013 effective date of the 2013 PERS Bills

Source: *Oregon Public Employees Retirement System*

The following table presents a history of the City's member payroll, unfunded actuarial liability and ratio of unfunded actuarial liability to payroll.

**Table 8**  
**OREGON PUBLIC EMPLOYEES RETIREMENT SYSTEM**  
**City Payroll for PERS Members and Unfunded Actuarial Liability**

<b>Calendar Year</b>	<b>Payroll</b>	<b>Unfunded Actuarial Liability</b>	<b>Unfunded Liability to Payroll Ratio</b>
2008	\$289,371,762	\$259,241,423	90%
2009	303,851,551	182,019,126	60%
2010	307,538,429	172,726,579	56%
2011	303,508,135	265,267,189	87%
2012	311,688,601	119,477,128	38%
2013	313,291,592	41,882,231	13%
2014	335,113,826	365,964,877	109%
2015	350,158,915	514,861,639	147%
2016	362,850,562	648,861,639	179%
2017	384,409,335	605,231,941	157%

Source: *Oregon Public Employees Retirement System*



The funded status of the pension programs may change depending on the market performance of the securities that the OPERF is invested in, future changes in compensation and benefits of covered employees, demographic characteristics of members and methodologies and assumptions used by the actuary in estimating the assets and liabilities of PERS. Additionally, the market value of the investments held in the OPERF is determined using various sources.

Each year at the December PERS Board meeting, the actuary presents results of long-term, financial modeling using a monte carlo simulation with then-current asset allocations. The possible outcomes of such financial modeling are used, in part, by the PERS Board to inform its decision about its adoption of actuarial methods and assumptions. As of December 7, 2018, the actuary projects that in most scenarios payroll rates will continue to increase over the next three biennia and the UAL will continue to increase until 2022, before both stabilize and begin a slow decline. The City cannot predict what actions the PERS Board may take based on these projections, and it cannot predict whether its payroll rates or UAL will increase as much, more or less than what has been projected by the actuary.

**State Investment Policy**

The Oregon State Treasury is the investment officer for the state of Oregon. Investment standards are established in ORS 293.726 and require funds to be managed as a prudent investor would do. The Oregon Investment Council (“OIC”) establishes policies for the investment and reinvestment of moneys in PERS investment funds. Policies are established based on the primary investment asset class of each investment manager. The OIC has approved the following asset classes for the OPERF: Short-Term Investing, Fixed Income, Real Estate, Public and Private Equities, and Alternative Investments. In addition, OPERF invests in the Opportunity Portfolio, which may be populated with investment approaches across a wide range of investment opportunities with no limitation as to asset classes or strategies. The target investment portfolio mix at fair market value was revised at the OIC meeting of June 3, 2015, and currently is 37.5 percent public equity, 17.5 percent private equity, 20 percent debt securities, 12.5 percent real estate, and 12.5 percent alternative equity.

The following table presents a 10-year history of investment returns for the OPERF.

**Table 9  
OREGON PUBLIC EMPLOYEES RETIREMENT FUND  
Oregon PERS Investment Returns<sup>(1)</sup>**

<b>Fiscal Year Ending June 30</b>	<b>Net Returns (%)</b>
2009	-22.3
2010	17.0
2011	22.3
2012	1.6
2013	12.7
2014	16.6
2015	4.3
2016	1.2
2017	11.9
2018 <sup>(2)</sup>	9.4

(1) Total fund performance, excluding variable account.

(2) The Oregon Investment Council has reported that for the calendar year ending December 31, 2018, net returns were 0.5%. See “—Recent Developments Related to PERS” herein.

*Source: Oregon Public Employees Retirement Fund System Comprehensive Annual Financial Report for the fiscal years ended June 30, 2009 through June 30, 2018*

The following table presents annualized investment returns over the most recent 1-year, 3-year and 5-year periods. Calculations were prepared using a time-weighted rate of return based on market rates in accordance with the Global Investment Performance Standards performance presentation standards.

**Table 10**  
**OREGON PUBLIC EMPLOYEES RETIREMENT FUND**  
**Annualized Investment Results<sup>(1)</sup>**

Periods Ending June 30, 2018	Annualized		
	1-Year	3-Year	5-Year
Total Portfolio, Excluding Variable	9.4%	7.5%	8.6%

(1) Total fund performance, regular account. Excludes variable account.

Source: Oregon Public Employees Retirement Fund System Comprehensive Annual Financial Report for the fiscal year ended June 30, 2018

**Employer Contribution Rates and Amounts**

The PERS Board is required by State statute to determine liabilities of the Statewide PERS System from time to time and to set contributions of participating employers at a level that ensures liabilities of the Statewide PERS System will be funded no more than 40 years after the date on which the determination is made. ORS 238.225 requires participating public employers to pay the amounts the PERS Board determines to be actuarially necessary to fund benefits provided to employees.

PERS funding policy provides for monthly employer contributions at actuarially determined rates. These contributions, expressed as a percentage of covered payroll, are intended to accumulate sufficient assets to pay benefits when due. Employer contribution rates are based upon the current and projected cost of benefits and the anticipated level of funding available from the OPERF, including known and anticipated investment performance of the OPERF.

At the end of each odd-numbered year, actuarial valuations determine the employer contribution rates that are officially set by the PERS Board. All employers participating in PERS are required to make their contribution to PERS based on the employer contribution rates set by the PERS Board. The City’s employer contribution rates were derived using a rate stabilization methodology (the “Rate Collar”) designed to cap rate increases and reduce large fluctuations in employer contribution rates. Such rate increases are shifted to future biennia. See Table 5 for a summary of the Rate Collar in effect. Because of the Rate Collar, the PERS Board-approved employer contribution rates for some employers, including the City, are currently less than the actuarially required contribution (“ARC”).

T1/T2 Pension Programs employees and OPSRP employees are required by state statute to contribute six percent of their annual salary to the respective programs. Employers are allowed to pay the employees’ contribution in addition to the required employers’ contribution. The City has elected to make the employee contribution. An employer also may elect via written employment policy or agreement to make additional employer contributions to its employees’ IAP accounts in an amount that can range from not less than one percent of salary to no more than six percent of salary and must be a whole percentage. Employers may make this policy or agreement for specific groups of their employees. The City has elected to make an optional contribution to the IAP accounts of public safety employees hired after January 1, 2007, of an additional three percent of their annual salary.

The table below shows the City’s current employer contribution rates for the 2017-19 biennium that ends on June 30, 2019. The table also shows the City’s employer adopted rates for the 2019-21 biennium that begins on July 1, 2019, as reported in the 2017 System Valuation. The rates reported in the table do not include the six percent and nine percent employee contribution rates for contributions to the IAP paid by the City.

**Table 11**  
**OREGON PUBLIC EMPLOYEES RETIREMENT SYSTEM**  
**Employer Contribution Rates for the City**  
**Percentage of Covered Payroll<sup>(1)(2)</sup>**

<b>Payrolls Paid</b>	<b>Current Rates 2017-2019</b>	<b>Adopted Rates 2019-21</b>
T1/T2	17.62%	21.86%
OPSRP General Services	10.69	15.53
OPSRP Police and Fire	15.46	20.16

(1) Includes contribution rates to fund RHIA. See “OTHER POST-EMPLOYEE RETIREMENT BENEFITS – PERS Program.” For FY 2017-18, one percent of the City’s covered payroll for the three pension benefit programs was approximately: \$1,356,707 for T1/T2 Pension Programs; \$2,121,673 for OPSRP general services; and \$577,879 for OPSRP police and fire.

(2) Includes adjustments for side accounts and pre-SLGRP liabilities.

*Source: City of Portland, Oregon Public Employees Retirement System*

The City’s contribution rates may increase or decrease due to a variety of factors, including the investment performance of the OPERF, the use of pension-related reserves, further changes to system valuation methodology and assumptions and decisions by the PERS Board, and changes in benefits resulting from legislative modifications. The City cannot predict whether any legislation or related actions will attempt to further modify the PERS System or whether such attempts would withstand legal challenge.

The City’s financial plan has been updated to incorporate higher growth assumptions for PERS employer rates. For each of the next two biennia (FYs 2020 and 2021 and FYs 2022 and 2023), the financial plan assumes increases in rates for both T1/T2 and OPSRP of approximately five percentage points.

**City Funding Policy**

In August 2014, the City Council approved a policy regarding funding of its PERS pension liability. The policy requires the City to make contributions at no less than the rate established by the PERS Board and required by ORS 238.225. The City has always funded its full employer contribution as required by ORS 238.225. See “—Employer Contribution Rates and Amounts” above.

**Pension Obligation Bonds**

In addition to their PERS contribution, City bureaus in existence as of November 10, 1999, (the issue date of the Pension Obligation Bonds, as defined below) are required to make a contribution to pay debt service on outstanding Limited Tax Pension Obligation Revenue Bonds (the “Pension Obligation Bonds”), which were issued to fund the City’s share of the unfunded actuarial liabilities of PERS as of December 31, 1997. The Pension Obligation Bonds were issued in three series: one series of fixed rate bonds in an amount of \$150,848,346 and two series of auction rate securities in an aggregate amount of \$150,000,000. The final maturity of the fixed rate Pension Obligation Bonds is June 1, 2029. Pension Obligation Bonds issued as auction rate securities mature on June 1, 2019. Proceeds of the Pension Obligation Bonds were deposited with PERS. Table 12 shows the debt service paid by the City on its Pension Obligation Bonds.

**Total City Pension Contribution**

The following table shows the amount of City contributions paid to PERS for the three pension programs including amounts paid by the City for the employee contribution. Contributions include the payments from the Fire and Police Disability and Retirement Fund for pensions of police and firefighters participating in the T1/T2 Pension Programs and OPSRP. Fire and Police Disability and Retirement Fund contributions are funded from a dedicated Citywide property tax levy (the “FPDR levy”). See “—PENSION PLANS: FIRE AND POLICE DISABILITY AND RETIREMENT FUND” below. In FY 2017-18, approximately 68 percent of the total cash contribution was for the employer share and 32 percent was for the employee share. The City made its required contribution for its pension obligation in all years. See “—Employer Contribution Rates and Amounts” above.

**Table 12**  
**CITY OF PORTLAND, OREGON**  
**City Contribution Related to PERS**

<b>Fiscal Year Ending June 30</b>	<b>City's Required Cash Contribution to PERS<sup>(1)</sup></b>	<b>Debt Service on Pension Obligation Bonds</b>	<b>Total Cash Contribution for Pension Costs</b>
2009	\$35,326,820	\$16,059,937	\$51,386,757
2010	32,598,608	15,223,638	47,822,246
2011	33,622,080	16,416,215	50,038,295
2012	45,229,731	17,740,796	62,970,527
2013	45,278,556	19,433,725	64,712,281
2014	45,868,558	21,129,361	66,997,919
2015	46,969,145	23,074,692	70,043,837
2016	55,530,023	25,350,317	80,880,340
2017	58,637,409	27,853,142	86,490,551
2018	76,185,383	30,540,190	106,725,574

(1) Includes City's statutorily required employer contribution for T1/T2 and OPSRP pension program and its pension contribution on behalf of employees. Includes contributions from the FPDR levy and other non-General Fund bureaus such as the Water Bureau and the Bureau of Environmental Services.

*Source: Oregon Public Employees Retirement System and City of Portland; Oregon*

### **Recent Developments Related to PERS**

In May 2017, Governor Kate Brown appointed a seven-member task force comprised of business leaders and individuals with public sector experience (the "Task Force") to find ways to reduce the PERS unfunded liability by at least \$5 billion over the next five years. Specifically, the Governor asked the Task Force to consider (1) assets that could be monetized, (2) one-time funding streams that could be redirected, (3) capital from other accounts that could be invested or loaned, and (4) ways to leverage similar funds from other PERS employers. The Task Force released a report on November 1, 2017, identifying options it judged to be reasonable and likely to deliver "a material reduction" in the liability, including increasing state excise taxes on alcohol sales; capturing excess state reserve funds; dedicating one-time financial "windfall" revenues to PERS; and selling one or more state universities to a private, not-for-profit entity. The City cannot predict whether any of the options identified by the Task Force will be implemented or the impact on the PERS unfunded liability.

In a presentation to the PERS Board for its February 1, 2019 meeting, Milliman estimated that the reported 2018 investment returns of approximately 0.5 percent will cause the PERS System-wide UAL to increase to approximately \$26.6 billion as of December 31, 2018 (approximately 69% funded status) without taking into account offsets for deposits made by individual employers from bond proceeds or cash on hand in side accounts. Other factors could also affect future UAL calculations, such as updated member data, changes in assumptions or legislative actions.

### **PENSION PLANS: FIRE AND POLICE DISABILITY AND RETIREMENT PLAN**

#### **Overview**

The following discussion pertains to the City's Fire and Police Disability, Retirement and Death Benefit Plan (the "FPDR Plan"). The FPDR Plan was established in 1942 to provide disability, retirement and death benefits for sworn members of the City's Bureaus of Fire and Police and their survivors. The FPDR Plan is governed by a Board of Trustees (the "FPDR Board"), composed of the Mayor or Mayor's designee, two active members of the Fire and Police Bureaus and two citizens appointed by the Mayor and confirmed by the City Council. The Fire and Police member trustees are elected by the active members of the Fire Bureau and Police Bureau, respectively. The citizen

trustees must have relevant experience in pension or disability matters. The Plan is administered by the Bureau of Fire and Police Disability and Retirement, led by the Fund Administrator.

The FPDR Plan's authority for vesting and benefit provisions is provided by Chapter 5 of the City Charter. Most amendments require majority approval of the voters in the City. Ten revisions have been passed by the voters since the creation of the plan. The most recent voter revision, comprised of eleven different plan amendments, was passed November 6, 2012. City Council may provide by ordinance any additional benefits that the City is required by law to extend to the members and may also change benefits by ordinance to maintain the FPDR Plan's tax-qualified status. The most recent amendments by the City Council occurred in 2016.

### **Benefit Programs**

The FPDR Plan consists of three tiers, two of which are now closed to new employees. The retirement plans for FPDR One, the original plan, and FPDR Two, in which most active fire and police personnel participate, are single-employer, defined-benefit plans administered by the FPDR Board. In addition to retirement benefits for FPDR One and FPDR Two members, the FPDR Plan provides service-connected, nonservice-connected, and occupational disability benefits for FPDR One, FPDR Two and FPDR Three members. FPDR Plan members do not participate in Social Security and do not receive Social Security benefits for their years of service.

**FPDR One.** Sworn members of the Police and Fire Bureaus subject to the FPDR Plan as constituted prior to July 1, 1990, are included in the FPDR One tier. All FPDR One members are now retired or receiving long-term disability benefits. Under FPDR One, retirement benefits are provided upon termination of employment on or after attaining age 50 (with 25 or more years of service) or 55 (with 20 years or more of service). Retirement benefits are paid to members at two percent of current top-step pay for a police officer or firefighter for each year of service (up to 60 percent); therefore, FPDR One members receive postretirement benefit increases equal to increases in current top-step police officer or firefighter pay.

**FPDR Two.** Sworn members of the Police and Fire Bureaus subject to the FPDR Plan as constituted after June 30, 1990, and first sworn before January 1, 2007, are included in the FPDR Two tier. Under FPDR Two, retirement benefits are provided upon termination of employment on or after attaining age 55, or on or after attaining age 50 if the member has 25 or more years of service. Members become 100 percent vested after five years of service. Benefits are paid using a formula tied to years of service and the highest one-year base pay the member received during the final three years of employment. The FPDR Board has the authority to grant postretirement benefit increases to FPDR Two members, so long as the increases do not exceed increases awarded to sworn retirees of PERS. Members enrolled in the FPDR Plan and still working prior to July 1, 1990, were required to make an election as to whether they wished to fall under the provisions of the FPDR Plan as constituted prior to July 1, 1990 (now called FPDR One) or become subject to the new FPDR Two provisions after June 30, 1990.

**FPDR Three.** Sworn members of the Police and Fire Bureaus hired on or after January 1, 2007, are included in the FPDR Three tier; those sworn on or after January 1, 2013, become FPDR Three members after six months of service. These participants are part of OPSRP for retirement benefits and are under the FPDR Plan for disability and pre-retirement death benefits, offset by any benefits received on account of disability or death under OPSRP. Retirement benefits for these participants are pre-funded, and the FPDR levy pays the employee and employer portions of the OPSRP contribution. For information regarding OPSRP and the employee and employer contribution rates for OPSRP, see "PENSION PLANS: OREGON PUBLIC EMPLOYEES RETIREMENT SYSTEM," above.

### **Funding**

The FPDR levy is a special property tax levy which cannot exceed two and eight-tenth mills on each dollar of valuation of property (\$2.80 per \$1,000 of Real Market Value) that is not exempt from such levy. The FPDR levy has been sufficient in all years to meet required annual benefit payments. In the event that collections from this special property tax levy are less than the amount required for payment of benefits in any particular year, the FPDR Fund could receive advances from the FPDR Reserve Fund first and then from other City funds to make up the difference. While the FPDR Fund has not experienced any funding shortfalls to date, future funding is dependent on the availability of property tax revenues and, in the absence of sufficient property tax revenues, other legally available City funds.

Although the City Charter provides the FPDR Plan with dedicated property tax levy authority, the Oregon state constitution caps each property’s general government taxes at \$10 per \$1,000 of Real Market Value. After reaching this point, all levies, including the FPDR levy, are subject to Measure 5 compression to fit within the \$10 limit. For this reason, it is unlikely that FPDR could collect the full \$2.80 per \$1,000 of Real Market Value on each property. In FY 2017-18, the tax loss due to Measure 5 compression was \$7.5 million, or 5.1 percent of the FPDR levy.

**Retirement Plan Asset Valuation and Liabilities**

The table below shows key assumptions for the most recent valuation of the FPDR Plan. Mortality and other assumptions are regularly reviewed and updated as needed. The discount rate is equal to the June 30 value of the Bond Buyer General Obligation 20-Bond Municipal Bond Index each year, in accordance with the requirement of Governmental Accounting Standards Board Statement No. 67 (“GASB 67”) that plans use a risk-free discount rate for the portion of the plan’s liability that is not prefunded.

**Table 13  
CITY OF PORTLAND, OREGON  
FPDR Plan -- Actuarial Assumptions and Methods  
For the June 30, 2018, Valuation**

Actuarial Cost Method	Entry Age Normal
Actuarial Value of Assets	Market Value
Funding Policy	Pay-As-You-Go
Discount Rate	3.87%
Payroll Growth Rate	3.75%

*Source: Milliman Inc., City of Portland Fire & Police Disability & Retirement (FPDR) Fund, Pension Actuarial Valuation Report as of June 30, 2018, dated January 15, 2019*

As distinguished from the pension plan for FPDR Three members, assets generally are not accumulated in the current year to pay for benefit payments in future years for the FPDR Plan. The table below shows funding levels for the FPDR Plan over the past ten fiscal years. In accordance with the Charter’s provisions, there are no requirements to fund the FPDR Plan using actuarial techniques. The FPDR Plan is funded on a pay-as-you-go basis. Each year’s benefits and expenses are paid for with employer contributions derived from dedicated property tax revenue received during that year. Because of the FPDR Plan’s pay-as-you-go funding basis, the unfunded actuarial accrued pension liability and net pension liability (the new terminology per GASB 67 implemented by the City effective June 30, 2014), do not reflect the value of dedicated future revenues from the property tax levy. See “—FPDR Fund and Levy Adequacy” below. As reflected in the City’s CAFR for its fiscal year ended June 30, 2018, and required by GASB 68, the net pension liability for the FPDR Plan is a primary factor in the City’s unrestricted net position deficit for governmental activities for the fiscal year ended June 30, 2018, and contributed to the City’s total net position decrease from FY 2012-13 to FY 2013-14, when the Governmental Accounting Standards Board Statement No. 68 was implemented. See table titled “Net Position by Component Last Ten Fiscal Years (accrual basis of accounting)” on page 338 of the City’s CAFR for its fiscal year ended June 30, 2018, which is available on the EMMA website.

**Table 14**  
**CITY OF PORTLAND, OREGON**  
**FPDR Plan --Summary of Funding Levels<sup>(1)</sup>**

<b>Fiscal Year Ending June 30</b>	<b>Actuarial Value of Assets</b>	<b>Actuarial Liability</b>	<b>Unfunded Actuarial Liability<sup>(1)</sup></b>	<b>Funded Ratio<sup>(2)</sup></b>
2009 <sup>(3)</sup>	\$11,571,074	\$2,279,923,000	\$2,268,351,926	0.51%
2010	16,542,896	2,549,479,088	2,532,936,192	0.65
2011 <sup>(3)</sup>	25,648,253	2,610,360,794	2,584,712,541	0.98
2012 <sup>(3)</sup>	20,287,803	2,674,072,175	2,653,784,372	0.76

  

<b>Fiscal Year Ending June 30<sup>(3)</sup></b>	<b>Plan Net Position, Ending</b>	<b>Total Pension Liability</b>	<b>Net Pension Liability<sup>(2)</sup></b>	<b>Net Position as Percent of Total Liability<sup>(2)</sup></b>
2013	\$17,155,015	\$2,517,096,534	\$2,499,941,519	0.68%
2014	20,532,924	2,473,970,866	2,453,437,942	0.83
2015	21,876,942	2,896,894,767	2,875,017,825	0.76
2016	17,425,353	3,391,461,315	3,374,035,962	0.51
2017	14,150,087	3,367,105,729	3,352,955,642	0.42
2018	17,790,774	3,295,142,974	3,277,352,200	0.54

(1) Table reflects transition to new accounting classifications as required by the Governmental Accounting Standards Board beginning with the fiscal year ending June 30, 2013.

(2) Does not include value of future dedicated FPDR property tax collections.

(3) Amounts are calculated by rolling forward prior actuarial valuations. See Table 15 below for a summary of the June 30, 2016, and June 30, 2018, valuations.

Source: City of Portland audited financial statements

Overall the net pension liability decreased from \$3.67 billion on June 30, 2016, to \$3.31 billion on June 30, 2018, as shown in Table 15 below. Note that these valuations differ from results shown in Table 14 above because they are based on actual results prepared by Milliman and are not roll-forward amounts of prior valuations.

**Table 15**  
**CITY OF PORTLAND, OREGON**  
**FPDR Plan--Summary of Most Recent Actuarial Valuations**

<b>Fiscal Year Ending June 30</b>	<b>Plan Assets</b>	<b>Total Pension Liability</b>	<b>Net Pension Liability</b>
2016	\$17,425,353	\$3,689,965,110	\$3,672,539,757
2018	17,790,776	3,323,733,057	3,305,942,281

Source: Milliman Inc., City of Portland Fire & Police Disability & Retirement (FPDR) Fund, Pension Actuarial Valuation Report as of June 30, 2018, dated January 15, 2019

The primary reason for the reduction in the plan's pension liability is the increase in the discount rate (the June 30 value of the Bond Buyer General Obligation 20-Bond Municipal Bond Index each year). The rate rose from 2.85 percent on June 30, 2016 to 3.87 percent on June 30, 2018, dropping the pension liability by \$554 million. In addition, projected longevity declined for some participant types as a result of changes in mortality assumptions, which decreased the pension liability by a relatively small \$35 million. Mortality assumptions are routinely updated to reflect the experience of the larger and more statistically valid Oregon PERS sworn population. Partially offsetting these reductions were increases caused by divergence between recent experience and long-term assumptions, particularly with respect to active participant salary growth.

## FPDR Fund and Levy Adequacy

A critical measure of the FPDR Fund’s financial health is whether the dedicated property tax will ever be insufficient to fully cover both benefit expenditures both for the pay-as-you-go FPDR Plan and contributions to the pre-funded OPSRP plan. The table below compares the certified tax levy for FPDR Plan contributions (for FPDR One and FPDR Two participants) and OPSRP contributions (for FPDR Three participants) with the amount authorized based on the \$2.80/\$1,000 Charter limitation. Between FY 2008-09 and FY 2017-18, Real Market Value of property subject to taxation has grown by a compounded annual rate of approximately 4.8 percent.

**Table 16**  
**CITY OF PORTLAND, OREGON**  
**FPDR Fund--Certified Levies Compared with Maximum Levies Authorized**

<b>Fiscal Year Ending June 30</b>	<b>Tax Levy per \$1,000 RMV</b>	<b>Certified Tax Levy<sup>(1)</sup></b>	<b>Maximum Levy Authorized (\$2.80/1,000 RMV)</b>	<b>Amount Available to be Certified from Authorized Levy</b>
2009	\$1.23	\$111,152,436	\$253,003,644	\$141,851,208
2010	1.29	114,980,456	249,261,909	134,281,453
2011	1.37	118,526,184	241,849,105	123,322,921
2012	1.41	114,264,711	227,257,618	112,992,907
2013	1.55	123,564,952	223,709,460	100,144,508
2014	1.62	136,383,540	235,325,707	98,942,167
2015	1.48	136,883,230	259,331,341	122,448,111
2016	1.30	133,795,013	287,358,793	153,563,780
2017	1.15	138,900,728	338,199,473	199,298,745
2018	1.13	155,553,793	384,951,394	229,397,601

(1) Before Measure 5 compression, delinquencies and discounts.

Source: City of Portland

The table below shows historical taxes imposed (after Measure 5 compression) and historical expenditures for retirement benefits and death and disability benefits. As fire and police retirement benefits transition from a pay-as-you-go system to a pre-funded system through OPSRP, the FPDR levy will be funding pensions for two generations of FPDR members simultaneously: FPDR One and FPDR Two members who are funded on a pay-as-you-go basis during their retirement years and FPDR Three members whose retirement benefits are pre-funded through OPSRP during their working careers. Costs for disability benefits will continue to be paid on a pay-as-you go basis. As described below, higher costs are expected over approximately the next 20 years, with the potential for higher tax levy rates.



**Table 17**  
**CITY OF PORTLAND, OREGON**  
**FPDR Fund--Imposed Levies and Expenditures for**  
**Pension Benefits and Death/Disability Benefits**

<b>Fiscal Year Ending June 30</b>	<b>Imposed Tax Levy<sup>(1)</sup></b>	<b>FPDR One &amp; Two Pension Benefits</b>	<b>FPDR Three OPSRP Contributions</b>	<b>Disability &amp; Funeral Benefits</b>	<b>Total FPDR Benefit Contributions</b>
2009	\$107,669,880	\$85,079,520	\$1,774,991	\$9,241,784	\$96,096,295
2010	111,376,678	89,038,110	2,210,250	9,075,988	100,324,348
2011	114,217,070	90,464,611	2,865,737	7,938,636	101,268,984
2012	108,666,428	94,708,986	4,735,637	7,064,187	106,508,810
2013	115,752,880	99,417,595	5,265,815	6,725,710	111,409,120
2014	123,304,615	103,506,696	5,998,321	7,410,977	116,915,994
2015	126,777,805	103,355,638	6,952,685	6,219,646	116,527,969
2016	126,376,817	107,074,899	8,699,501	6,420,506	122,194,906
2017	132,477,613	113,826,622	9,672,695	6,525,351	130,024,668
2018	148,214,877	119,616,359	13,318,516	6,050,635	138,985,510

(1) Amount after Measure 5 compression but not adjusted for delinquencies and discounts.

Source: *City of Portland*

The FPDR Board assesses the FPDR Plan’s long-term financial condition in part by projecting the future availability of revenues from the dedicated property tax (the “Levy Adequacy Analysis”), which are the source of employer contributions under the Charter. The most recent Levy Adequacy Analysis, completed by an independent actuary in connection with the actuarial valuation of the fund, was as of June 30, 2018. The Levy Adequacy Analysis found that, under a wide range of simulated economic scenarios over the next 20 years, the future FPDR levy would remain under \$2.80 per \$1,000 of Real Market Value, but the levy exceeded the \$2.80 threshold in at least one year in approximately one percent of modeled scenarios. This represents a decline from about three percent of modeled scenarios in the prior analysis as of June 30, 2016. Continued growth in real market values in the City’s tax base has further increased the likelihood that the FPDR levy will be sufficient to fund benefits and expenses for the entire life of the FPDR Plan. Plan costs peak in FY 2036-37 in nominal terms; the peak on an inflation-adjusted basis is in FY 2031-32.

The table below shows projected levy rates and taxes levied at the 50<sup>th</sup> and 5<sup>th</sup> percentiles of scenarios for FY 2018-19 through FY 2037-38 as included in the 2018 Levy Adequacy Analysis. Note that the actual levy rate per \$1,000 of Real Market Value was \$1.15 for FY 2016-17 and \$1.13 for FY 2017-18.

**Table 18**  
**CITY OF PORTLAND, OREGON**  
**FPDR Fund--Projected Levy Rate, Taxes and Requirements<sup>(1)</sup>**

<b>Fiscal Year Ending June 30</b>	<b>Levy Rate at 50<sup>th</sup> Percentile</b>	<b>Taxes Levied at 50<sup>th</sup> Percentile</b>	<b>Levy Rate at 5<sup>th</sup> Percentile</b>	<b>Taxes Levied at 5<sup>th</sup> Percentile</b>
2019	\$1.08	\$161,900,000	\$1.08	\$161,900,000
2020	1.09	171,900,000	1.09	172,000,000
2021	1.10	180,100,000	1.23	181,700,000
2022	1.16	198,600,000	1.37	203,000,000
2023	1.17	208,900,000	1.43	214,600,000
2024	1.19	222,900,000	1.54	235,700,000
2025	1.20	235,900,000	1.60	250,600,000
2026	1.22	251,700,000	1.70	272,200,000
2027	1.24	266,400,000	1.77	289,700,000
2028	1.25	281,700,000	1.85	311,300,000
2029	1.26	296,800,000	1.89	329,900,000
2030	1.32	324,700,000	2.03	363,800,000
2031	1.32	339,900,000	2.06	383,200,000
2032	1.32	354,900,000	2.11	404,400,000
2033	1.31	369,600,000	2.14	423,000,000
2034	1.29	380,700,000	2.18	442,600,000
2035	1.27	391,900,000	2.17	457,600,000
2036	1.18	381,100,000	2.10	455,000,000
2037	1.15	388,400,000	2.07	466,700,000
2038	1.02	358,900,000	1.89	440,800,000

(1) Results are expressed as a probability distribution. Amounts shown in table are median values within percentile categories. Actual rates for FY 2016-17 and FY 2017-18 are found in the table titled “FPDR Fund—Certified Levies Compared with Maximum Levies Authorized.”

Source: Milliman, Inc., *FPDR Levy Adequacy Analysis as of June 30, 2018, dated January 22, 2019*

The current analysis extends through FY 2037-38 and encompasses all facts, decisions and conditions pertaining to the FPDR Plan known at the time the analysis was completed. Future actuarial measurements may differ significantly from the measurements presented herein due to factors such as changes in economic or demographic assumptions (including changes in Real Market Value), changes related to PERS, performance of investments, and changes in FPDR Plan benefit provisions or applicable law.

**OTHER POST-EMPLOYMENT RETIREMENT BENEFITS (“OPEB”)**

The City’s OPEB liability includes two separate plans. The City provides a contribution to the State of Oregon PERS cost-sharing multiple-employer defined benefit plan and an implicit rate subsidy for retiree Health Insurance Continuation premiums.

**PERS Program**

Retirees who receive pension benefits through the T1/T2 Pension Programs and are enrolled in certain PERS-administered health insurance programs may also receive a subsidy towards the payment of health insurance premiums. Under ORS 238.420, retirees may receive a subsidy for Medicare supplemental health insurance of up to \$60 per month towards the cost of their health insurance premiums under the RHIA program. RHIA’s assets and liabilities are pooled on a system-wide basis. These assets and liabilities are not tracked or calculated on an employer basis. The City’s allocated share of the RHIA program’s assets and liabilities is based on the City’s proportionate share of the program’s pooled covered payroll. According to the 2017 City Report, the City’s allocated share of the RHIA program’s UAL was (\$4,404,636) as of December 31, 2017.

The City’s current employer contribution rate to fund RHIA benefits during the 2017-19 biennium for T1/T2 employees is 0.50 percent and for OPSRP general services and police and fire employees is 0.43 percent. According to the 2017 City Report, the adopted rate to fund RHIA benefits during the 2019-21 biennium for T1/T2 employees is 0.06 percent and for OPSRP general services and policy and fire employees is 0.00 percent. These employer contribution rates to fund RHIA are included in the rates described in Table 11 above.

**Health Insurance Continuation Option**

Distinct from the PERS program, Oregon municipalities, including the City, are required to allow retirees and their dependents to continue to receive health insurance by paying the premiums themselves at a rate that is blended with the rate for current employees until retirees and spouses are eligible for federal Medicare coverage and until children reach the age of 18 (the “Health Insurance Continuation Option” or “HIC”). GASB 45 refers to this as an implicit subsidy and therefore requires the corresponding liability to be determined and reported.

The OPEB liability associated with the Health Insurance Continuation Option is an actuarially-determined amount calculated in accordance with the parameters of GASB Statement No. 45, *Accounting and Financial Reporting by Employers for Postemployment Benefits Other Than Pensions*. The valuation is prepared using the Entry Age Normal actuarial cost method and amortized over an open period of 30 years using the level percentage of projected pay. Other assumptions include a discount rate of 3.60 percent, 2.2 percent inflation rate, annual healthcare cost trend rates of 4.5 to 7.5 percent, and retirees’ share of benefit-related costs of 26 percent of estimated program costs. The City’s unfunded actuarial accrued liability for OPEB is solely attributable to the Health Insurance Continuation Option and at the valuation date of July 1, 2017 (the date of the most recent actuarial valuation), is estimated to be \$100,197,951. The unfunded actuarial accrued liability as a percentage of covered payroll is 23 percent. Actuarial valuations for the Health Insurance Continuation Option are undertaken every two years. A new valuation study will be undertaken for reporting the OPEB liability as of July 1, 2019.

The City’s annual OPEB cost is calculated based on the actuarially-determined service cost, which represents a level of funding that, if paid on an ongoing basis, is projected to cover normal costs each year and amortize any unfunded liability over a period of 30 years. For FY 2017-18, the changes to the total OPEB liability is calculated as follows:

Balance at 6/30/17	\$104,746,377
Changes for the year:	
Service cost	4,140,465
Interest	3,086,463
Changes of assumptions	(6,825,794)
Benefit payments	(4,949,560)
Net Changes	<u>(4,548,426)</u>
Balance at 6/30/18	<u>\$100,197,951</u>

The City expects to use a pay-as-you-go approach to fund its actuarial accrued liability and OPEB obligation, but will monitor its OPEB liability and assess whether a different approach is needed in future years.

**Implementation of Governmental Accounting Standards Board Statement No. 75**

As reflected in its CAFR for the fiscal year ended June 30, 2018, the City implemented Governmental Accounting Standards Board Statement No. 75, which changed employer reporting of OPEB for state and local governments. Under this new standard, for the fiscal year ending June 30, 2018, the City has reported in its CAFR the following balances:

	<b>Deferred Outflow/(Inflow) of Resources</b>	<b>Net OPEB Liability/(Asset)</b>	<b>OPEB Expense</b>
RHIA	(\$695,350)	(\$1,476,036)	\$3,580
HIC	(5,876,449)	100,197,951	6,277,583
Total	<u>(\$6,571,799)</u>	<u>\$98,721,915</u>	<u>\$6,281,163</u>

See the City’s CAFR for the fiscal year ended June 30, 2018, which is posted on the EMMA website.

**OVERVIEW OF CITY INDEBTEDNESS**

**Debt Management Policy**

In April 1984, the City Council adopted Resolution No. 33661, which places centralized responsibility for Debt Management in the Office of Management and Finance and establishes standards and procedures for the issuance of debt. The City’s debt policy, which is included as FIN 2.12 in the Comprehensive Financial Management Policies of the City, includes more restrictive limits on City debt issuance than required by State law. This policy has subsequently been updated and expanded. The most recent updates to the debt policy were included in Resolution 37086, which was adopted as binding City policy by the City Council on August 6, 2014. Among the general provisions in the debt policy are types of debt that may be issued and limitations on their use, selection of finance professionals, methods of sale, structure and term of City indebtedness, issuance of conduit debt, and refunding outstanding debt.

**Debt Payment History**

To the best of the City’s knowledge, the City has met all principal and interest payments on its borrowings in a timely manner.

**Debt Limitation**

ORS 287A.050 limits the general obligation debt that an Oregon city may have outstanding at any time to three percent of the real market value of that city. Self-supporting debt, revenue bonds, general obligation bonds issued to finance the costs of local improvements assessed and paid for in installments under statutory or charter authority, bonds issued for water, sanitary or storm sewers, sewage disposal plants, hospitals, infirmaries, gas, power or lighting purposes, and certain parking facility bonds are legally exempt from this debt limitation. The City Charter does not further limit the amount of general obligation bonds that the City may issue.

The City is in compliance with statutory debt limitation pertaining to general obligation bonds as shown in the table below.

**Table 19**  
**CITY OF PORTLAND, OREGON**  
**Compliance with Statutory Debt Limitation on General Obligation Bonds**

Real Market Value	\$149,692,154,041
Debt Limit (3% of Real Market Value)	4,490,764,621
General Obligation Bonds Outstanding <sup>(1)</sup>	137,330,000
Debt Margin	\$4,353,434,621

(1) Principal amount of unlimited tax general obligation bonds outstanding, see “—OVERVIEW OF CITY INDEBTEDNESS – Unlimited Tax General Obligation Bonds” below. Does not include the Bonds.

*Source: City of Portland as of February 28, 2019*

**Outstanding Debt**

The City issues a variety of debt types for the purpose of carrying out its capital financing activities. These various debt types are shown in the table below titled “Debt Statement.” Outstanding debt amounts in this Official Statement are as of February 28, 2019, except where noted, and do not reflect bonds issued in 2019.

### **Unlimited Tax General Obligation Bonds**

The City has \$137,330,000 of outstanding tax-supported general obligation bonds, not including the Bonds. These bonds were originally issued for the purpose of funding emergency facilities, public safety improvements, parks improvements, and affordable housing projects. The City is authorized to levy unlimited *ad valorem* property taxes outside the limitations of Article XI, Sections 11 and 11b of the Oregon Constitution to pay these bonds.

### **Bonds Paid and/or Secured by the General Fund**

The following obligations are secured by the full faith and credit of the City. The City is obligated to pay these obligations from any taxes or other revenues available to the City that may legally be applied to pay them. The City is not authorized to levy *ad valorem* property taxes outside the limitations of Article XI, Sections 11 and 11b of the Oregon Constitution to pay these obligations.

### **Non Self-Supporting General Fund Obligations**

Non self-supporting General Fund obligations are either paid from lawfully available funds or are otherwise considered to be non self-supporting based upon factors including, but not limited to, length of history of the payment revenue source, debt service coverage, revenue volatility and classification of such debt by bond rating agencies. Outstanding obligations that have been determined to be non self-supporting are as follows.

*Limited Tax Revenue Bonds.* The City has \$154.3 million of outstanding limited tax revenue bonds that are paid primarily from General Fund resources. The City has issued limited tax revenue bonds to satisfy a variety of capital financing requirements.

**Table 20**  
**CITY OF PORTLAND, OREGON**  
**Debt Statement as of February 28, 2019<sup>(1)</sup>**

<b>Type of Obligation</b>	<b>Amount Outstanding</b>
<b>I. UNLIMITED TAX GENERAL OBLIGATION BONDS</b>	
General Obligation Parks Bonds	\$40,635,000
General Obligation Public Safety Bonds <sup>(2)</sup>	47,450,000
General Obligation Emergency Facilities Bonds	15,195,000
General Obligation Housing Bonds	34,050,000
<b>Total Unlimited Tax General Obligation Bonds</b>	<b>\$137,330,000</b>
<b>II. BONDS PAID AND/OR SECURED BY THE GENERAL FUND</b>	
<b>A. Non-Self-Supporting</b>	
Limited Tax Revenue Bonds	\$154,305,000
Limited Tax Pension Obligation Revenue Bonds (General Fund share)	59,242,982
Limited Tax Housing Revenue Bonds	12,370,000
General Fund-Secured Lines of Credit	43,268,965
<b>Total Bonds Secured and Paid from the General Fund<sup>(1)</sup></b>	<b>\$269,191,947</b>
<b>B. Self-Supporting</b>	
Limited Tax Pension Obligation Revenue Bonds (Non-General Fund share)	\$100,335,364
Limited Tax Revenue Bonds (Streetcar)	9,125,000
Limited Tax Revenue Bonds (Convention Center – Visitor Development Initiative)	70,305,382
Limited Tax Revenue Bonds (Stadium Project – Visitor Development Initiative)	13,153,000
Limited Tax Revenue Bonds (JELD-WEN Field Project)	12,000,000
Limited Tax Revenue Bonds (Portland-Milwaukie Light Rail Project)	28,410,000
Limited Tax Revenue Bonds (Sellwood Bridge I & II)	67,505,000
Limited Tax Improvement Bonds	37,825,000
State Infrastructure Finance Authority Loan (Columbia River Levee Project)	702,785
FPDR Tax Anticipation Notes	35,725,000
General Fund-Secured Lines of Credit	42,257,454
<b>Total Self-Supporting Bonds Secured by the General Fund</b>	<b>\$417,343,984</b>
<b>III. REVENUE BONDS</b>	
First Lien Sewer Revenue Bonds	\$444,135,000
Second Lien Sewer Revenue Bonds	1,086,625,000
Sewer State Revolving Fund Loans	11,211,600
First Lien Water Revenue Bonds	421,915,000
Second Lien Water Revenue Bonds	192,690,000
Urban Renewal Bonds	357,231,200
Urban Renewal Lines of Credit (Non-General Fund secured)	48,220,839
Gas Tax Revenue Bonds	6,445,000
<b>Total Revenue Bonds</b>	<b>\$2,568,473,639</b>
<b>TOTAL – ALL OUTSTANDING DEBT</b>	<b>\$3,392,339,570</b>

(1) Excludes contingent loan agreements, which are described in “-BONDS PAID OR SECURED BY THE GENERAL FUND, Non-Self Supporting General Fund Obligations-Contingent Loan Agreements,” below.

(2) A portion of these bonds are expected to be refunded with proceeds of the 2019 Series A Bonds. Preliminary, subject to change.

Source: City of Portland

*Limited Tax Pension Obligation Revenue Bonds.* The City issued \$300.8 million of Limited Tax Pension Obligation Revenue Bonds in November 1999 to finance the City’s December 31, 1997, unfunded actuarial accrued pension liability with the State of Oregon Public Employees Retirement System. Approximately forty percent of the debt

service on these bonds is expected to be paid from resources of the General Fund. The remaining sixty percent is expected to be paid by non-General Fund bureaus of the City. (See “Self-Supporting General Fund Obligations” below.) Approximately \$59.2 million of outstanding principal remains on the portion of the bonds projected to be repaid with General Fund resources. See “—Pension Obligation Bonds” above.

*Limited Tax Housing Revenue Bonds.* The City has outstanding a total of \$12.4 million of Limited Tax Housing Revenue Bonds. This amount includes \$7.9 million issued for the Headwaters Apartment Project and \$4.5 million issued for the Housing Opportunity Program.

*Non Self-Supporting Lines of Credit.* On April 4, 2017, the City closed on a \$190 million line of credit, which will be used to renovate the Portland Building. The balance on this line of credit as of February 28, 2019, is \$9.5 million. Additionally, \$33.8 million is outstanding on a River District urban renewal area line of credit secured by the City’s full faith and credit, which expires on June 30, 2021. This line of credit is expected to be repaid from proceeds of the sale of property purchased by PDC from the U.S. Postal Service.

*Contingent Loan Agreements.* The City has made a limited, subject-to-appropriation, pledge of its General Fund to restore reserve fund balances on six conduit housing revenue bond issues. As of February 28, 2019, the City had not received any requests to appropriate funds to restore the reserve fund balances of these issues. The original par amount of these issues is \$29.695 million, of which \$23.0 million remains outstanding.

*Self-Supporting General Fund Obligations.* Self-supporting General Fund obligations are secured by the General Fund, but paid from non-General Fund revenues that are considered to be stable and reliable. Outstanding self-supporting General Fund obligations are as follows.

*Limited Tax Pension Obligation Revenue Bonds.* Of the total outstanding Limited Tax Pension Obligation Revenue Bonds described above, approximately \$100.3 million is expected to be fully self-supporting and paid from non-General Fund bureaus of the City.

*Limited Tax Revenue Bonds (Visitor Development Initiative).* The City has issued bonds pursuant to an intergovernmental agreement known as the Visitor Development Initiative for various projects. While ultimately secured by the General Fund, these bonds are expected to be repaid in whole or in part with revenues generated from surcharges on the transient lodging tax and the motor vehicle rental tax. The City has \$70.3 million of outstanding limited tax revenue bonds for the Oregon Convention Center Completion Project and \$13.2 million of outstanding bonds for the Stadium Project.

*Limited Tax Revenue Bonds (Central City Streetcar Project).* The City has \$9.1 million of outstanding limited tax revenue bonds for the Central City Streetcar Project. These bonds are ultimately secured by the City’s General Fund, but the City expects to pay the debt service on these bonds with revenues from the City’s parking facilities and meters.

*Limited Tax Revenue Bonds (JELD-WEN Field Project).* In April 2012, the City issued limited tax revenue bonds to refinance improvements for major league soccer at Providence Park (formerly known as JELD-WEN Field). While secured by the City’s General Fund, the City expects to pay the debt service with revenues from its Spectator Facilities Fund. The City has \$12.0 million of these bonds outstanding.

*Limited Tax Revenue Bonds (Portland-Milwaukie Light Rail Project).* In September 2012, the City issued limited tax revenue bonds to finance a portion of the Portland-Milwaukie Light Rail Project. While secured by the City’s General Fund, the City expects to pay the debt service with transportation revenues, including parking revenues, gas tax revenues and system development charges. The City has \$28.4 million of these bonds outstanding.

*Limited Tax Revenue Bonds (Sellwood Bridge Project).* In June 2014, the City issued limited tax revenue bonds to finance a portion of the costs of the Sellwood Bridge Project. While secured by the City’s General Fund, the City expects to pay the debt service with transportation revenues, including parking revenues, gas tax revenues and system development charges. The City has \$38.3 million of these bonds outstanding. In June 2017, the City issued bonds to finance an additional portion of its contribution to the Sellwood Bridge Project, of which \$29.2 million is outstanding.

*Limited Tax Improvement Bonds.* The City had \$37.8 million of outstanding limited tax improvement bonds. These bonds are issued for the purpose of financing local improvement projects. These bonds are expected to be fully self-supporting from assessment payments received from property owners benefiting from the improvement projects. In addition, the City has pledged its full faith and credit to pay the bonds, and the bonds are payable from all legally available revenues, taxes and other funds of the City.

*Urban Renewal and Other Self-Supporting Lines of Credit.* The City has established lines of credit for various programs that are secured in full or in part by the City's full faith and credit. Lines of credit have been established for five urban renewal areas. The City borrows on these lines of credit to provide interim financing for capital projects, then repays the debt with the proceeds of urban renewal and redevelopment bonds secured solely by the tax increment revenues of the districts for which the bonds are issued. The total balance on the urban renewal lines of credit is \$40.7 million.

A line of credit secured by the City's full faith and credit has also been established to fund projects in local improvement districts, which had an outstanding balance of approximately \$1.55 million as of December 31, 2018.

*Other Obligations.* The City has \$702,785 outstanding on a State Infrastructure Finance Authority loan for the Columbia River Levee Project. Also, under an agreement with the Oregon Department of Energy, the City has an obligation to make payments related to a \$5 million loan guarantee. This obligation requires monthly payments by the City of \$119,000 per month through October 2020, and is expected to be paid from parking meter revenues of the City.

## **Revenue Bonds**

The City issues revenue bonds to satisfy a variety of capital financing requirements backed solely by the fees derived from the provision of certain services. Included among the purposes for which these types of revenue bonds have been issued are sewer system facilities, water system facilities, parking system facilities, golf facilities, environmental remediation activities, road improvements and hydroelectric generation facilities. In these cases, fees and charges are collected for the individual services provided, generally on the basis of usage. The types and amounts of outstanding revenue bonds are shown in the above table titled "Debt Statement."

## **Urban Renewal Bonds**

A total of \$357.2 million of Urban Renewal and Redevelopment Bonds are outstanding for nine urban renewal areas. All of these obligations are paid from tax increment revenues generated from the respective urban renewal areas. No additional City revenues are pledged to the repayment of these bonds.

## **Urban Renewal Lines of Credit**

In April 2016, the City executed a line of credit secured by the tax increment revenues of the River District urban renewal area to provide interim financing for River District improvements. The outstanding balance is \$32.1 million. The line of credit is expected to be repaid from long-term River District urban renewal bonds. The City also has lines of credit for four other urban renewal areas secured only by the tax increment revenues of the areas benefitting from these lines. A total \$16.1 million is outstanding on these lines of credit, which expire in December 2019. No additional City revenues are pledged to the repayment of this debt.

## **Cash Flow Borrowings**

The City may borrow for General Fund operating purposes through the issuance of short-term tax anticipation notes ("TANs"). State law limits the amount of TANs that a political subdivision may sell annually to no more than 80 percent of the amount of the annual tax levy, and all TANs must be retired within thirteen months after they were issued. In order to fund cash flow deficits in the FPDR Fund caused by the timing mismatch between when benefit payments are required to be made and when property tax collections are received. The City has \$35.7 million of TANs outstanding to fund cash flow deficits in the FPDR Fund. These notes are scheduled to be repaid on June 26, 2019.



### Conduit Financings

The City issues revenue bonds for certain private activities under specific statutory authority. This debt is payable solely from private sources and is not an obligation of the City. These bonds are not reported in this document.

### Concurrent Borrowings

The City is currently in the process of or planning for the issuance of additional long term borrowings over the next six months. The following table identifies issues that are presently under consideration, and includes the estimated issuance amounts, planned issue dates, and the expected type of issue. The City may also enter into short term borrowings and lines of credit for various purposes in amounts to be determined. These plans are subject to change.

**Table 21**  
**CITY OF PORTLAND, OREGON**  
**Future Long Term Debt Issues**

<b>Purpose</b>	<b>Estimated Amount</b>	<b>Planned Issue Date</b>	<b>Type of Issue</b>
South Park Blocks urban renewal bond refunding	\$26 million	Spring 2019 <sup>(1)</sup>	Urban renewal bonds
Fueling Stations Project	8.5 million	Spring 2019	Full faith and credit
Integrated Tax System Software Project	15.2 million	Summer 2019	Full faith and credit
Water system capital improvements	150 million	Fall 2019	Water revenue bonds

(1) This borrowing may close before the delivery date of the Bonds.

Source: *City of Portland*

### City General Obligation Debt

Tables 22-24 below set forth the City's general obligation capital debt ratios, the overlapping debt among various taxing districts in the City, and outstanding direct general obligation debt of the City incurred for capital purposes.

**Table 22**  
**CITY OF PORTLAND, OREGON**  
**Debt Ratios as of February 28, 2018**

	Amount	Per Capita	Percent of Market Value	Percent of Assessed Value
July 1, 2018 Population	648,740			
2018-19 Market Value (Measure 5) <sup>(1)</sup>	\$149,692,154,041	\$230,743		
2018-19 Assessed Value <sup>(2)</sup>	68,079,542,502	104,941	45.48%	
Gross Bonded Debt <sup>(3)</sup>	823,865,931	1,270	0.55	1.21%
Net Direct Debt <sup>(4)</sup>	406,521,947	627	0.27	0.60
Net Overlapping Debt (as of 6/30/2018) <sup>(5)</sup>	1,827,419,871	2,817	1.22	2.68
Net Direct and Overlapping Debt	2,233,941,818	3,444	1.49	3.28

- (1) Market Value reported in this table encompasses City of Portland values within Multnomah, Washington, and Clackamas Counties, including estimated urban renewal incremental real market values. Market Value reported in this table and in the table titled “Historical Trends in Assessed and Market Values” are “Measure 5 Values,” which represent the real market value of properties that are not specially assessed; and the value of specially assessed properties, including farm and forestland and exempt property which are less than full real market value. In FY 2018-19 the Measure 5 Market Value represented about 82 percent of full real market value. For information regarding historical Market Value, see table titled “Historical Trends in Assessed and Market Values” herein.
- (2) Includes urban renewal incremental assessed value. For information regarding historical assessed values, see table titled “Historical Trends in Assessed and Market Values” herein.
- (3) Includes City’s outstanding general obligation bonds, limited tax improvement bonds, and limited tax revenue bonds. Also includes general fund-supported lines of credit and tax anticipation notes.
- (4) Net direct debt includes non-self-supporting limited tax revenue bonds secured by the City’s General Fund as well as general obligation bonds paid from a separate, unlimited *ad valorem* tax.
- (5) See table titled “Overlapping Debt” below for information on overlapping debt.

*Source: Portland State University Population Research Center; Multnomah County Department of Assessment, Recording and Taxation; Municipal Debt Advisory Commission, Oregon State Treasury; City of Portland*

**Table 23**  
**CITY OF PORTLAND, OREGON**  
**Overlapping Debt**  
**As of June 30, 2018**

<b>TAXING DISTRICT</b>	<b>Real Market Value</b>	<b>Percent Overlapping</b>	<b>Overlapping Debt</b>	
			<b>Gross Property Tax Backed<sup>(1)</sup></b>	<b>Net Property Tax Backed<sup>(2)</sup></b>
Multnomah Cty SD 1J (Portland)	\$123,680,930,280	97.93%	\$961,750,714	\$961,750,714
Multnomah County	161,490,084,458	86.53	320,059,488	320,059,488
Portland Community College	243,528,863,890	49.86	270,803,994	229,912,364
Metro	304,749,597,459	45.99	102,968,312	94,612,383
Multnomah Cty SD 40 (David Douglas)	6,640,025,509	100.00	81,261,913	81,261,913
Multnomah Cty SD 3 (Parkrose)	7,412,980,971	98.47	55,889,393	55,889,393
Multnomah Cty SD 7 (Reynolds)	9,754,301,374	23.95	49,831,493	49,352,541
Multnomah Cty SD 28J (Centennial)	4,272,108,024	54.03	11,095,929	11,095,929
Mt. Hood Community College	43,987,140,423	42.32	23,901,137	9,292,725
Multnomah Cty Drainage District 1	288,922,775	100.00	4,500,000	4,500,000
Washington Cty SD 48J (Beaverton)	46,325,707,956	0.28	2,922,515	2,922,515
Clackamas Cty SD 12 (North Clackamas)	21,069,876,153	0.46	2,798,594	2,794,736
Columbia Cty SD 1J (Scappoose)	2,419,269,243	6.12	1,613,210	1,613,210
Multnomah Cty SD 51J (Riverdale)	991,635,815	5.16	941,585	941,585
Washington County	96,374,391,275	0.26	628,768	561,375
Clackamas County	71,989,650,457	0.23	315,753	315,753
Washington Cty SD 23J (Tigard-Tualatin)	17,482,814,471	0.10	254,164	254,164
Clackamas Community College	52,968,772,411	0.18	229,182	181,949
Clackamas Cty SD 7J (Lake Oswego)	12,295,331,345	0.02	55,544	55,544
Clackamas Cty ESD	68,611,360,692	0.15	32,465	32,465
Tualatin Hills Park & Rec District	39,343,488,680	0.02	19,038	19,038
Northwest Regional ESD	118,979,762,933	0.25	9,766	87
Multnomah ESD	163,731,919,235	85.35	24,069,631	0
Port of Portland	329,856,659,850	42.49	25,636,702	0
Rockwood Water PUD	6,278,394,648	30.67	1,508,777	0
			<b>\$1,943,098,067</b>	<b>\$1,827,419,871</b>

(1) Gross Property-tax Backed Debt includes all unlimited-tax General Obligation bonds and Bonds Paid and/or secured by the General Fund.

(2) Net Property-tax Backed Debt is Gross Property-tax Backed Debt less Self-supporting Unlimited-tax General Obligation debt and less Self-supporting General Fund Obligations.

Source: *Municipal Debt Advisory Commission, Oregon State Treasury*

**Table 24**  
**CITY OF PORTLAND, OREGON**  
**Projected Debt Service on Outstanding General Fund Obligations<sup>(1)</sup>**

Fiscal Year Ending June 30	PAID FROM GENERAL FUND			SELF-SUPPORTING BONDS SECURED BY GENERAL FUND			
	Limited Tax Revenue Bonds <sup>(2)</sup>	Limited Tax Pension Obligation Revenue Bonds <sup>(3)</sup>	Total Non-Self Supporting Bonds/ Gen. Fund <sup>(2)</sup>	Limited Tax Improve. Bonds <sup>(4)</sup>	Limited Tax Pension Obligation Revenue Bonds <sup>(5)</sup>	Other Limited Tax Revenue Bonds <sup>(6)</sup>	Total Self Supporting Bonds/ Gen. Fund <sup>(6)</sup>
2019	\$7,760,800	\$12,573,783	\$20,334,583	\$1,986,980	\$21,295,267	\$20,248,391	\$43,530,638
2020	12,029,148	13,081,663	25,110,811	2,512,539	22,155,425	21,564,686	46,232,649
2021	16,727,106	13,604,648	30,331,755	2,272,539	23,041,165	21,897,796	47,211,500
2022	16,729,288	14,150,222	30,879,509	2,257,539	23,965,162	22,032,865	48,255,566
2023	15,110,813	14,716,231	29,827,044	2,216,789	24,923,769	21,764,293	48,904,851
2024	15,105,556	15,304,658	30,410,214	2,136,539	25,920,342	22,348,763	50,405,644
2025	15,105,000	15,917,215	31,022,215	1,553,789	26,957,785	20,588,100	49,099,674
2026	14,352,550	16,553,904	30,906,454	1,553,789	28,036,096	20,591,875	50,181,760
2027	11,844,500	17,214,723	29,059,223	17,308,789	29,155,277	20,587,150	67,051,215
2028	11,846,000	17,905,243	29,751,243	766,039	30,324,757	17,329,875	48,420,671
2029	11,053,000	18,619,893	29,672,893	3,871,039	31,535,107	17,423,200	52,829,345
2030	10,119,750	-	10,119,750	9,607,889	-	17,431,425	27,039,314
2031	10,126,500	-	10,126,500	304,320	-	8,240,025	8,544,345
2032	10,117,750	-	10,117,750	1,224,320	-	8,237,025	9,461,345
2033	10,113,500	-	10,113,500	267,520	-	8,239,450	8,506,970
2034	10,112,750	-	10,112,750	2,887,520	-	5,740,000	8,627,520
2035	10,069,500	-	10,069,500	162,720	-	2,334,200	2,496,920
2036	9,430,000	-	9,430,000	162,720	-	2,336,200	2,498,920
2037	9,428,250	-	9,428,250	162,720	-	2,334,800	2,497,520
2038	9,428,000	-	9,428,000	162,720	-	-	162,720
2039	9,428,250	-	9,428,250	4,682,720	-	-	4,682,720
2040	8,253,000	-	8,253,000	-	-	-	-
<b>Total</b>	<b>\$254,291,010</b>	<b>\$169,642,184</b>	<b>\$423,933,195</b>	<b>\$58,061,537</b>	<b>\$287,310,152</b>	<b>\$281,270,118</b>	<b>\$626,641,807</b>

- (1) Excludes debt service on the City's general obligation bonds (including the Bonds), which are secured by, and payable from, ad valorem taxes on property within the City. Excludes debt service on the City's Tax Anticipation Notes, Series 2017 (Fire and Police Disability and Retirement Fund), which are payable from the FPDR levy. Totals may not sum due to rounding.
- (2) Includes limited tax revenue bonds paid from General Fund sources and limited tax housing revenue bonds.
- (3) Reflects General Fund portion of the Limited Tax Pension Obligation Revenue Bonds, 1999 Series C, D & E. Amounts shown include projected debt service on the variable rate 1999 Series D & E Bonds and are subject to change.
- (4) Actual debt service may differ substantially from schedule above due to mandatory redemption provisions of limited tax improvement bonds.
- (5) Reflects non-General Fund portion of the Limited Tax Pension Obligation Revenue Bonds, 1999 Series C, D & E. A portion of the debt service on the bonds is expected to be paid from capitalized interest. Amounts shown include projected debt service on the variable rate 1999 Series D & E Bonds (auction rate securities) and are subject to change.
- (6) Includes estimated debt service on bonds issued for the Central City Streetcar Project. Also includes debt service on bonds for Convention Center Expansion Project, Civic Stadium (2001), JELD-WEN Field (2012), Portland-Milwaukie Light Rail Project (2012), and the Sellwood Bridge Project (2014 and 2017). The Central City Streetcar bonds are expected to be paid from parking facility and meter revenues. Bonds issued for Convention Center expansion and Civic Stadium are expected to be repaid in whole or in part from transient lodging tax and vehicle rental tax surcharges imposed by Multnomah County. Bonds issued for JELD-WEN Field are expected to be paid from Spectator Facilities Fund revenues. Bonds issued for the Portland-Milwaukie Light Rail Project and the Sellwood Bridge Project are expected to be repaid with various transportation revenues.

Source: City of Portland

**TRENDS IN PROPERTY VALUATION AND TAXATION**

The following tables present trends in property valuation and taxation for the City.

**Table 25**  
**CITY OF PORTLAND, OREGON**  
**Historical Trends in Assessed and Market Values<sup>(1)</sup>**  
**(000s)**

<b>Assessed Value</b>					
<b>Fiscal Year</b>	<b>Inside</b>	<b>Outside</b>	<b>Urban Renewal</b>	<b>Total</b>	
<b>Ending</b>	<b>Multnomah</b>	<b>Multnomah</b>	<b>Incremental</b>	<b>Assessed</b>	<b>Percent</b>
<b>June 30</b>	<b>County</b>	<b>County</b>	<b>Value</b>	<b>Value</b>	<b>Change</b>
2010	\$41,109,227	\$211,157	\$7,056,631	\$48,377,015	4.34%
2011	42,160,414	214,998	7,462,728	49,838,140	3.02
2012	43,543,881	215,497	7,493,903	51,253,281	2.84
2013	44,401,735	221,758	7,875,076	52,498,569	2.43
2014	45,913,168	228,953	8,210,399	54,352,520	3.53
2015	47,828,360	239,309	8,704,286	56,771,955	4.45
2016	49,745,000	245,505	9,362,187	59,352,691	4.55
2017	52,757,989	255,063	9,355,762	62,368,814	5.08
2018	54,835,805	264,657	10,586,196	65,686,658	5.32
2019	52,077,578	273,848	15,728,117	68,079,543	3.64

<b>Market Value (Measure 5)<sup>(2)</sup></b>				
<b>Fiscal Year</b>	<b>Inside</b>	<b>Outside</b>	<b>Total Market</b>	
<b>Ending</b>	<b>Multnomah</b>	<b>Multnomah</b>	<b>Value</b>	<b>Percent</b>
<b>June 30</b>	<b>County</b>	<b>County</b>		<b>Change</b>
2010	\$88,691,826	\$330,284	\$89,022,110	-1.48%
2011	86,062,318	312,362	86,374,680	-2.97
2012	80,872,627	290,808	81,163,435	-6.03
2013	79,611,406	284,830	79,896,236	-1.56
2014	83,745,200	299,696	84,044,896	5.19
2015	92,289,836	328,499	92,618,336	10.20
2016	102,284,607	343,534	102,628,140	10.81
2017	120,400,957	384,569	120,785,526	17.69
2018	137,071,252	411,389	137,482,641	13.82
2019	149,246,036	446,118	149,692,154	8.88

(1) Under the provisions of Ballot Measure 50, beginning with FY 1997-98, Real Market Value and Assessed Value are no longer the same. Measure 50 rolled back the Assessed Value of each property for tax year 1997-98 to its 1995-96 Real Market Value, less ten percent. The Measure further limits any increase in Assessed Value to three percent for tax years after 1997-98, except for property that is substantially improved, rezoned, or subdivided, or property which ceases to qualify for a property tax exemption. This property will be assigned a new Assessed Value equal to the Assessed Value of comparable property in the area.

(2) Measure 5 Market Values are not calculated separately for urban renewal incremental value by the county assessor. Market Value reported in this table is "Measure 5 Value," which represents the real market value of properties that are not specially assessed; and the value of specially assessed properties, including farm and forestland and exempt property which are less than full real market value. In 2018-19, the Measure 5 Market Value of City of Portland properties within Multnomah County represented about 82 percent of full real market value.

Source: Multnomah County Division of Assessment, Recording and Taxation; City of Portland

**Table 26**  
**CITY OF PORTLAND, OREGON**  
**Consolidated Tax Rate: Fiscal Year 2018-19**  
**Levy Code 201<sup>(1)</sup>**

<b>Taxing District</b>	<b>Permanent Tax Rate Per \$1,000 A.V.</b>	<b>Local Option And Other Tax Rates<sup>(2)</sup> Per \$1,000 A.V.</b>	<b>General Obligation Debt Tax Rate Per \$1,000 A.V.</b>	<b>Total Tax Rate Per \$1,000 A.V.</b>
City of Portland	\$4.5770	\$3.1089	\$0.2937	\$7.9796
Urban Renewal Special Levy	0.0000	0.2203	0.0000	0.2203
Multnomah County	4.3434	0.0500	0.0000	4.3934
Multnomah County Library	1.2000	0.0000	0.0000	1.2000
Metro	0.0966	0.0960	0.2801	0.4727
Port of Portland	0.0701	0.0000	0.0000	0.0701
East Multnomah Soil & Conservation	0.0956	0.0000	0.0000	0.0956
Subtotal - General Government	10.3827	3.4752	0.5738	14.4317
Portland School District	5.2781	1.9900	2.4890	9.7571
Portland Community College	0.2828	0.0000	0.4046	0.6874
Multnomah Co. Education Svc. Dist.	0.4576	0.0000	0.0000	0.4576
East Multnomah Soil & Conservation	0.0044	0.0000	0.0000	0.0044
Subtotal - Schools	6.0229	1.9900	2.8936	10.9065
<b>Totals</b>	<b>\$16.4056</b>	<b>\$5.4652</b>	<b>\$3.4674</b>	<b>\$25.3382</b>

- (1) Levy code area 201 includes approximately 37 percent of the City's assessed value, and is the largest levy code area within the City.
- (2) Includes the FPDR levy, the City children's local option levy, the Metro natural areas local option levy, the Multnomah County historical society levy, and the Portland Public Schools local option levy. Does not include impact of urban renewal division of tax rates. Note that unlike local option levies, the FPDR levy is not subject to "Special Tax Rate Compression." See "PROPERTY TAX INFORMATION—TAX RATE COMPRESSION" herein.

Source: Multnomah County Division of Assessment, Recording and Taxation

State statutes limit taxes on any property to \$10 per \$1,000 of real market value for general government and \$5 per \$1,000 of real market value for education. If the amount of taxes to be raised, calculated by multiplying tax rates in each category by the assessed value of a property, exceeds these limits, then the tax burden for that property is reduced to fit within the limits. This reduction is known as Measure 5 compression. See "PROPERTY TAX INFORMATION—TAX RATE COMPRESSION" herein. The following table provides a ten-year history of Measure 5 compression for the City's general levy and FPDR levy.

**Table 27**  
**CITY OF PORTLAND, OREGON**  
**Historical Trends in Measure 5 Compression<sup>(1)</sup>**

<b>Fiscal Year Ending June 30</b>	<b>Taxes to Raise<sup>(2)(3)</sup></b>	<b>Loss due to Compression and Other Factors</b>	<b>Percent Loss</b>	<b>Taxes Imposed<sup>(4)</sup></b>
2010	\$314,065,487	\$(9,943,163)	3.2%	\$304,122,325
2011	323,076,449	(11,822,996)	3.7	311,253,452
2012	324,830,012	(15,998,964)	4.9	308,831,048
2013	339,036,075	(21,536,768)	6.4	317,499,307
2014	359,304,753	(34,707,746)	9.7	324,597,007
2015	370,294,495	(27,485,079)	7.4	342,809,417
2016	377,363,933	(21,084,537)	5.6	356,279,396
2017	394,629,327	(18,270,182)	4.6	376,359,145
2018	421,756,068	(19,735,622)	4.7	402,020,446
2019	438,679,135	(19,350,654)	4.4	419,328,481

(1) Taxes shown are for the City's permanent rate levy and its FPDR levy. Results shown are taxes collected by the City from properties in Multnomah County only. The City also collects taxes from properties located in Washington and Clackamas Counties; historically, taxes from these counties represent less than one percent of total taxes.

(2) Before Measure 5 compression.

(3) Includes small losses due to miscellaneous adjustments made by the county assessor.

(4) Before losses due to delinquencies and discounts.

Source: Multnomah County Division of Assessment, Recording and Taxation

**Table 28**  
**CITY OF PORTLAND, OREGON**  
**Tax Collection Record for the Last Ten Years**

<b>Fiscal Year</b>			
<b>Ending June 30</b>	<b>Total Levy (000)<sup>(1)</sup></b>	<b>Collected Yr. of Levy<sup>(2)</sup></b>	<b>Collected as of 12/31/2018<sup>(2)</sup></b>
2010	\$436,246	96.8%	100.0%
2011	445,239	97.1	100.0
2012	445,044	96.8	99.8
2013	452,453	97.2	100.0
2014	467,516	97.3	99.9
2015	490,540	97.6	100.0
2016	516,334	97.8	99.7
2017	551,135	98.0	99.6
2018	600,155	98.4	99.1
2019 <sup>(3)</sup>	634,371	92.2	92.2

- (1) Amount levied is collected for all counties (Multnomah, Washington, and Clackamas). Includes urban renewal special levy and levy amounts allocated to urban renewal divide the taxes. Levy amounts shown are after Measure 5 compression.
- (2) Tax collection percentages are for Multnomah County only, which represents approximately 99.6% of the City's Assessed Value. Collections are calculated as payments received less adjustments for cancellation of taxes and allowed discounts, plus taxes added to tax roll due to omissions and corrections. Discounts currently represent the largest adjustment to the tax levy. Discounts currently represent the largest adjustment to the tax levy. Discounts associated with the FY 2017-18 tax levy represented about 2.6% of that year's levy. Discounts effectively reduce the amount of a fiscal year's levy remaining to be collected in future years.
- (3) Partial year collections.

*Source: Multnomah County Division of Assessment, Recording and Taxation and City of Portland*



**Table 29**  
**CITY OF PORTLAND, OREGON**  
**Assessed and Market Value of City Property in Multnomah County<sup>(1)</sup>**  
**by Property Type (FY 2018-19)**

<b>Property Type</b>	<b>Assessed Value</b>	<b>Percent of Total</b>	<b>Market Value (Measure 5)</b>	<b>AV/RMV Ratio</b>
Real Property				
Residential	\$40,290,912,720	59.4%	\$86,988,334,500	46.3%
Commercial/Industrial (County Assessed)	14,231,675,460	21.0	38,534,385,031	36.9
Industrial (State Assessed)	496,650,230	0.7	536,998,520	92.5
Multiple Family Housing	4,995,390,750	7.4	14,944,357,470	33.4
Other	58,807,780	0.1	104,923,950	56.0
Subtotal	\$60,073,436,940	88.6%	\$141,108,999,471	
Personal Property	\$2,409,954,870	3.6%	\$2,443,384,630	98.6%
Machinery and Equipment	1,206,282,620	1.8	1,216,072,190	99.2
Manufactured Property	93,357,150	0.1	183,560,900	50.9
Utilities	4,022,662,790	5.9	4,294,018,824	93.7
Total	\$67,805,694,370	100.0%	\$149,246,036,015	

(1) Excludes Clackamas and Washington County resulting in differences from other tables reporting Assessed Value and Real Market Value in this Official Statement.

Source: Multnomah County Division of Assessment, Recording and Taxation

**Table 30**  
**CITY OF PORTLAND, OREGON**  
**Top Ten Property Taxpayer Accounts<sup>(1)</sup>**

<b>Taxpayer Account</b>	<b>Type of Business</b>	<b>FYE 2019 Assessed Value</b>	<b>Percent of Total Assessed Value</b>
Total City Assessed Value		\$68,079,542,502	100.00%
Alaska Airlines Inc.	Airline	487,260,400	0.72
Portland General Electric Co.	Energy	399,732,120	0.59
CenturyLink	Communications	394,638,000	0.58
PacifiCorp (PP&L)	Energy	356,135,000	0.52
Weston Investment Co. LLC	Real estate (office)	267,517,630	0.39
AT&T Inc.	Communications	244,586,400	0.36
Southwest Airlines	Airline	232,662,700	0.34
Comcast	Communications	197,228,200	0.29
CAPREF Lloyd Center LLC	Real estate (retail)	188,068,990	0.28
Delta Air Lines	Airline	183,100,000	0.27
Total		\$2,950,929,440	4.33%

(1) Excludes Assessed Value of various properties totaling approximately \$632.7 million that are owned and leased by the Port of Portland to various tenants but subject to property taxation.

Source: Multnomah County Division of Assessment, Recording and Taxation

(End of Annual Disclosure Information)

## **SUPPLEMENTAL INFORMATION: GENERAL FUND DISCRETIONARY BUDGET AND FINANCIAL PLAN**

### **INTRODUCTION**

General Fund resources are categorized as either discretionary or nondiscretionary. Discretionary resources are those that the City Council can allocate to programs and services in any area. These resources have few restrictions on how they can be allocated. General Fund discretionary resources are typically used to support such basic City services as police, fire, and parks. Discretionary resources include property taxes, utility license fees, business license fees, transient lodging taxes, state shared revenues (from cigarette taxes and liquor sales), interest income, miscellaneous revenues, and cash transfers into the General Fund. Nondiscretionary resources include contract revenues, service reimbursements, and other revenues specifically dedicated to a particular purpose. Discretionary resources, which are the largest share of the General Fund budget, represent approximately 83 percent of the adopted FY 2018-19 General Fund budget.

### **RECENT BUDGET ACTIONS**

The City continues to experience record revenues, though the rates of growth in most General Fund revenue streams are slowing. Additionally, inflation has begun to increase, offsetting most of these gains. The impact of Portland becoming a more significant presence in both business and tourism is leading to growth in property, business license, and transient lodging taxes, which have all outperformed forecasts by significant levels in recent years. Local hotel construction is growing with a projected increase in the supply of hotel rooms of more than 30 percent in five years, which may slow down growth in transient lodging taxes as hotels compete for customers with lower room rates.

The City's FY 2018-19 budget includes a tax increase on businesses that is expected to add nearly \$16 million annually in General Fund discretionary resources. In part because of this tax increase, overall General Fund discretionary revenues (net of beginning fund balance) for FY 2018-19 are projected to be 5.8 percent above FY 2017-18 levels. After accounting for inflationary increases and the new tax increase, the City's FY 2018-19 budget includes \$38 million of new discretionary resources to allocate, including \$14.9 million of ongoing funds and \$23.1 million of one-time funds.

In November 2018, the City dedicated about \$6.0 million of unanticipated FY 2017-18 ending fund balance to infrastructure maintenance and replacement. This action complied with a 2014 Council Resolution that requires at least 50 percent of all one-time revenues identified in the financial forecast or as excess ending balance to be spent on infrastructure maintenance and replacement.

The City's revised FY 2017-18 and FY 2018-19 General Fund Discretionary Budgets are shown in the table below.

**Table 31**  
**CITY OF PORTLAND, OREGON**  
**General Fund Discretionary Budgets**  
**Revised FY 2017-18 and FY 2018-19**

<b>Resources</b>	<b>Revised FYE 2018</b>	<b>Revised FYE 2019</b>
Property Taxes	\$245,839,999	\$264,689,118
Lodging Taxes	33,775,500	34,000,000
Business Licenses	114,000,000	129,767,436
Utility License Fees	82,648,126	87,389,377
Other Intergovernmental Revenues	1,241,733	866,487
State Shared Cigarette, Liquor, & Cannabis	20,485,117	20,031,436
Cash Transfers	3,954,085	329,264
Other/Miscellaneous Revenues	250,000	400,000
Bond and Note Proceeds	0	0
Beginning Fund Balance	52,558,768	58,772,311
<b>Total Resources</b>	<b>\$554,753,328</b>	<b>\$596,172,256</b>
<b>Expenditures</b>		
Total Bureau Expenses	\$470,622,335	\$500,302,554
Contingency - Operating & Reserve	15,894,997	35,098,764
Overhead Recovery True-Up	1,509,367	52,283
Debt Service	10,020,013	10,727,715
Transfers to Other Funds	56,706,616	49,990,940
<b>Total Expenditures</b>	<b>\$554,753,328</b>	<b>\$596,172,256</b>

*Source: City of Portland*

**GENERAL FUND DISCRETIONARY REVENUE OUTLOOK**

The following table shows the December 2018 forecast of General Fund discretionary revenues in FY 2018-19 through FY 2020-21. The forecast projects overall General Fund discretionary revenues for FY 2019-20 to be approximately 2.2 percent above currently forecasted FY 2018-19 levels. As of February 2019, the forecast anticipates that there will be \$1.7 million of new ongoing resources and \$14 million of new one-time resources available for the FY 2019-20 budget after accounting for the Mayor’s request that all General Fund bureaus hold back one percent of their budgets to create greater flexibility in the budget process.

**Table 32  
CITY OF PORTLAND, OREGON  
December 2018 Forecast of General Fund Discretionary Revenues**

<b>Resources (millions of \$)</b>	<b>FYE 2019 Forecast</b>	<b>FYE 2020 Forecast</b>	<b>FYE 2021 Forecast</b>
Beginning Balance	\$14.5	\$17.0	\$14.0
<i>Revenues</i>			
Property Taxes	258.1	267.5	276.3
Transient Lodging	36.0	35.5	35.0
Business Licenses	140.0	138.5	136.9
Utility License/Franchise	87.4	88.7	90.2
State Revenues	20.1	21.6	22.5
Transfers	0.3	0.3	0.3
Miscellaneous	1.3	1.2	1.2
Discretionary Resources	\$557.7	\$570.3	\$576.4

*Source: City of Portland*

**PROPERTY TAX INFORMATION**

Oregon’s property tax system is established by statewide statutes and limited by two constitutional amendments created by citizen initiatives. Voter approval is required to authorize new property taxes. Taxes are levied by individual local governments, but are imposed, collected and distributed by the counties in which the local governments are located.

**PROPERTY VALUATION**

Oregon law requires property to be assessed at its “Assessed Value.” Assessed Values are calculated by the county assessor and are based on 90 percent of the Real Market Value of property in FY 1997-1998. New and changed property is assigned an Assessed Value based on the Assessed Value of comparable property in the area. Assessed Values cannot increase by more than three percent each year unless the property changes because it is substantially improved, rezoned, subdivided, annexed, or ceases to qualify for a property tax exemption. In addition, Assessed Value cannot exceed Real Market Value.

Permanent tax rate levies and rate-based local option levies are imposed on Assessed Value. If Assessed Value increased, collections from those levies will increase, and if Assessed Values decrease collections from those levies will decrease. Local governments instruct the county assessor to collect a dollar amount for general obligation bond levies and fixed-dollar local option levies; for those levies changes in Assessed Value has little effect on collections. See “—TYPES OF PROPERTY TAXES—Local Option Levies” below.

“Real Market Value” is the county assessor’s estimate of the current market value of property. Real Market Value limits Assessed Value and is often used in Oregon law to set debt limits. However, the primary use of Real Market Value is to determine whether there is Tax Rate Compression. See “—Tax Rate Compression” below. Some properties such as farm and forestland are assigned special assessments in lieu of Real Market Value that are below

Real Market Value to reduce their taxes. In this Official Statement “Market Value” refers to the Real Market Value of properties that are not specially assessed, and to the special assessment value of properties that are specially assessed.

Assessed Value and Real Market Value of certain transportation, communication and utility properties is determined centrally by the State of Oregon. The Assessed Value and Real Market Value of other property is determined locally by the county assessors.

## **TYPES OF PROPERTY TAXES**

### **Permanent Tax Rate Levies**

The City and other local governments levying taxes for operations in FY 1997-1998 received permanent tax rates in connection with the approval of Article XI, Section 11 of the Oregon Constitution. The City has a permanent tax rate of \$4.5770/\$1,000 of Assessed Value. Revenues from imposing the permanent tax rate can be spent for any lawful purpose. Permanent tax rates cannot be increased. Governments that have not levied property taxes in the past may be authorized by their voters to impose new permanent tax rate levies. Permanent tax rate levies are subject to Tax Rate Compression.

### **Local Option Levies**

Oregon law allows voters of local governments to authorize “local option levies.” Local option levies are limited term levies. Local option levies that only finance capital costs can have a term of up to ten years. Local option levies cannot have a term of more five years if levy revenues are used to finance operating costs. Voters can approve “fixed-rate levies” that permit the government to impose a tax rate each year of the levy, or “fixed-dollar levies” that allow the government to levy a specified dollar amount each year. Local option levies are subject to Special Tax Rate Compression.

City voters renewed a five-year levy for the City’s Children’s Investment Fund at a rate of \$0.4026 per \$1,000 of Assessed Value in May 2013. This local option levy extends for five years through FY 2018-19. It was renewed again at the same rate in November 2018 and will take effect for five years beginning in FY 2019-20. See Table 26 for local option levies of other local governments.

### **The FPDR Levy**

The Oregon Constitution allows the City to impose the FPDR levy described in the Charter in addition to other City levies authorized by Oregon law. Other local governments are not authorized to impose similar, additional levies. The FPDR levy is subject to Tax Rate Compression as described below. The FPDR levy is not subject to Special Tax Rate Compression, described further below.

### **General Obligation Bond Levies**

Oregon law allows voters of local governments to authorize general obligation bonds to finance capital costs. General obligation bond levies are not subject to Tax Rate Compression.

### **Special Levies for Urban Renewal Areas**

Some urban renewal areas that existed when Measure 50 was adopted are authorized to impose taxes throughout the boundaries of their creating city or county. Special urban renewal levies are subject to Tax Rate Compression. The City has five urban renewal areas with this taxing authority.

## **TAX RATE COMPRESSION**

Article XI, Section 11b of the Oregon Constitution requires that property taxes (other than taxes for general obligation bonds) be divided into two categories: “non-school taxes,” which fund the operations of local governments other than schools, and “school taxes,” which fund operations of the public school system and community colleges. Total non-

school taxes on a parcel are not permitted to exceed \$10 per \$1,000 of Real Market Value and total school taxes on a parcel are not permitted to exceed \$5 per \$1,000 of Real Market Value.

If the combined tax rates within a category exceed the rate limit for the category, taxes within the category are reduced until total taxes for the category do not exceed the rate limit for the category. This reduction is called “Tax Rate Compression.” All local option levies are reduced first and proportionally, to zero if required. This reduction of local option levies is called “Special Tax Rate Compression.” If there are no local option levies, or local option levies have been reduced to zero, the remaining taxes in the category are reduced proportionally until total taxes in the category do not exceed the category limit.

Taxes levied to pay general obligation bonds are not subject to Tax Rate Compression.

Article XI, Section 11b of the Oregon Constitution also limits the ability of the City and other local governments to impose certain other charges on property and property ownership.

### **VOTER APPROVAL**

New local option levies, levies for new general obligation bonds (but not refunding bonds), and permanent rate limits for governments that have not previously levied operating taxes must be approved at an election that is held in May or November, or at another election in which not less than 50 percent of the eligible registered voters cast ballots.

### **COLLECTION**

The county tax collectors extend authorized levies, compute tax rates, bill and collect all taxes and make periodic remittances of collections to the city and other taxing districts. County tax collectors also calculate Tax Rate Compression.

Tax collections are segregated into two pools, one for school taxes and one for non-school taxes. Each taxing body shares in its pool on the basis of its tax rate and the Assessed Value of property in its boundaries (after adjustment for Tax Rate Compression), regardless of the actual collection experience for property taxes imposed within each taxing body’s boundaries. This causes each taxing body to have the same tax collection rate as other taxing bodies within the county. For example, if the county tax collector collects 90 percent of the property taxes imposed on property in the county, each taxing body will receive 90 percent of the taxes it imposed (after adjustment for Tax Rate Compression).

Taxes are levied and become a lien on July 1 and tax payments are due November 15 of the same calendar year. Under the partial payment schedule the first third of taxes are due November 15, the second third on February 15 and the remaining third on May 15. A three-percent discount is allowed if full payment is made by the due date, two-percent for a two-thirds payment. Late payment interest accrues at a rate of 1.33 percent per month. Property is subject to foreclosure three years after the taxes become delinquent.

The State of Oregon operates a property tax deferral program for certain senior or disabled taxpayers. The State pays the deferred taxes to the county assessors when they are due, and the program does not adversely affect city tax collections.

### **PROPERTY TAX EXEMPTION PROGRAMS**

The Oregon Enterprise Zone program is a State of Oregon economic development program that allows for property tax exemptions for up to five years. In exchange for receiving property tax exemption, participating firms are required to meet the program requirements set by State statutes and the local sponsor. The Portland Development Commission is the local sponsor for the Portland Enterprise Zone program.

Oregon statutes authorize a wide variety of full and partial property tax exemptions, including exemptions for property owned or used by cities, counties, schools and other local governments, property of the federal government, property used by religious and charitable entities, property used for low income housing, historical property, property located in enterprise zones, and transit oriented property. The City promotes and administers some of these property tax exemptions, but many exemptions are available to property owners without the consent of the City.

## THE CITY GENERALLY

The City, incorporated in 1851, is a home rule charter city. The Charter is the basic law under which the City operates and can be amended only by a vote of the people. The City operates under the provisions of the Charter and City Code.

In 1913, a modified commission form of government was created. The Charter provides for five non-partisan Council members, called Commissioners, including the Mayor. They are elected at-large to four-year terms. The positions are full-time and salaried. The City Auditor is also elected and required by Charter to be professionally certified. The Auditor is not part of the Council and has no formal voting authority. A proposal to amend the City Charter was approved by City voters on May 16, 2017, which provides the Auditor's office administrative independence from City bureaus and offices. This amendment also added the City Ombudsman as an official responsibility of the Auditor.

The Mayor is the formal representative of the City and is responsible for assigning each of the Commissioners responsibility for one of five areas: Finance Management and Administration, Public Affairs, Public Safety, Public Utilities, and Public Works. The Mayor decides which bureaus the Commissioners will manage. The Mayor can change these assignments at any time. Traditionally, the Mayor has been the Commissioner of Finance Management and Administration. The Mayor and Commissioners act as legislators and administrators. Thus, Council members are responsible for both enacting and enforcing City laws, as well as administering bureaus under their supervision. The Auditor provides oversight of the use of public resources, as well as receiving and maintaining all documents relating to the accounts and contracts of the City, including its debts, revenues, and financial affairs. The position is responsible for conducting financial and performance audits of City bureaus and their functions. In addition, the Auditor's Office serves as the Council Clerk, responsible for the processing and filing of all official Council actions.

### INVESTMENT POLICY AND PERFORMANCE

Oregon law pertaining to the investment of public funds (ORS 294.135) requires the City to adopt an Investment Policy annually since the City makes investments that exceed 18 months in maturity. The Investment Policy outlines the framework and criteria for managing the City's investment program.

The City's investment policy is reviewed annually by the Office of Management and Finance, after consulting with the City's Investment Advisory Committee ("IAC"). Material changes to the policy require submission to the Oregon Short-Term Fund Board for review. Once completed, it is submitted annually for adoption by the Council.

The following investments are permitted under the City's investment current policy as well as by ORS 294.035 and ORS 294.810:

- United States Treasury debt obligations;
- United States Agency debt obligations;
- Interest-bearing deposits in State of Oregon financial institutions collateralized with securities as required by Oregon Revised Statutes Chapter 295;
- State of Oregon Local Government Investment Pool;
- Repurchase agreements secured by United States Treasury and United States Agency debt obligations;
- Bankers acceptances;
- Municipal debt obligations issued by Oregon state or local governments;
- Securities lending; and
- Commercial paper and debt obligations of corporations meeting specified policy guidelines and ratings.

The City does not invest in any form of derivatives or reverse repurchase agreements and does not leverage its investment portfolio in any manner. The City purchases investments only through designated Primary Government Securities Dealers approved by the Federal Reserve Bank of New York, or broker/dealers approved by the Chief Financial Officer or designee in consultation with the City Treasurer and the IAC.

The City maintains a cash and investment pool that is available for use by all funds including its component units. Cash and investments are presented on the balance sheet in the basic financial statements at fair value. The following table presents a five-year history of average earnings rates for the City's investment portfolio.

**Table 33**  
**CITY OF PORTLAND, OREGON**  
**Average Annual Interest Earning Rates**  
**for City Investment Portfolio (Book Value)**

<b>Fiscal Year Ending</b>	<b>Average Earnings Rate</b>
2014	0.58%
2015	0.64%
2016	0.82%
2017	1.14%
2018	1.46%

*Source: City of Portland*

### **NATURAL AND OTHER DISASTERS**

The City is located in an area of seismic activity. In addition to unpredictable seismic activity, the City may be subject to fires, wind storms, flood or other disasters caused by any number of factors including climate change, terrorism, or human error.

Such events could adversely affect the City’s economy and have a material adverse impact on City revenues. The City cannot predict the potential effect of such events on the financial condition of the City or the likelihood of such events.

The City has made efforts to prepare for such events. The Portland Bureau of Emergency Management is responsible for coordinating Citywide plans that prepare for, mitigate, respond to, and recover from any emergency. Hazard risk assessments and detailed hazard maps are used to inform the City’s comprehensive plan, zoning, and guidance documents. Hazard maps and data also inform public and private projects that reduce vulnerabilities in hazard-prone areas of the City.

The City’s Mitigation Action Plan (“MAP”), most recently updated in October 2016, addresses eight main hazards of concern, including risk of earthquake, landslide, wildfire, flood, and severe weather, and several compounding factors relevant to adverse impacts from natural hazards. MAP includes an action plan with mitigation actions to reduce losses from natural hazards. A state- and federally-approved hazard mitigation plan, such as MAP is required under federal Stafford Act regulations for the City to be eligible for certain types of federal pre- and post-disaster mitigation funding. To remain in compliance, a federally approved plan must undergo a comprehensive update every five years. The MAP was accepted by FEMA in December 2016.

The City also has other plans for dealing with emergencies or disasters, including the Basic Emergency Operations Plan, which provides the basis for decision-making during an emergency and its immediate aftermath, as well as functionally specific plans to address evacuations, debris management, damage assessment, public alerts and warnings, and communication problems. The City has prepared special plans to address earthquakes and floods, including the Earthquake Response Plan adopted in 2012 and the Flood Response Plan adopted in 2018. These plans are intended to provide a consistent and flexible framework for the City, regional partners, and private entities to work in a coordinated manner for effective incident management.

### **CYBERSECURITY**

The City, like other large public and private entities, relies on a large and complex technology environment to conduct its operations, and consequently faces the threat of cybersecurity incidents. Cybersecurity incidents could result from unintentional events, or from deliberate attacks by unauthorized entities or individuals attempting to gain access to the City’s information technology systems to misappropriate assets or information or to cause operational disruption and damage. To reduce and mitigate the risk of business operations impact and/or damage from cybersecurity incidents, the City has invested in multiple forms of cybersecurity and operational safeguards, including adopting the National



Institute of Standards and Technology Cybersecurity Framework to support, maintain, and prioritize securing critical infrastructure and data systems, manage risk, and improve cybersecurity event detection and remediation. Under the leadership of the City's Chief Information Security Officer, the City's Bureau of Technology Services has established a cybersecurity team which is responsible for identifying, evaluating, responding, and reporting on information security risks in a manner that meets compliance and regulatory requirements, and which aligns with and supports the cybersecurity risk posture of the City. Additionally, all information security related policies and administrative rules are reviewed annually.

As a recipient and provider of personal and confidential information, the City has been the subject of cybersecurity incidents that have resulted in, or could have resulted in, adverse consequences to the City's confidential information and technologies and that required a response action to mitigate potential consequences. For example, during 2018, the City was subject to several phishing attacks against our Microsoft-hosted email system which briefly disrupted some email services and exposed several employee e-mail accounts to unauthorized entities or individuals. The scope of impact was limited to a small number of accounts and the attacks were quickly contained and mitigated. The City has no evidence that any City or individual's confidential information was exfiltrated, but there is a possibility of exfiltration. The City has thoroughly investigated these incidents and where appropriate, will offer the potentially impacted individuals a year of free credit monitoring. Since the occurrence of those attacks, the City has implemented additional information security controls to reduce the likelihood of success of future phishing attacks.

The City's cybersecurity and operational safeguards are periodically internally tested and assessed by external auditors, however the City cannot assure that these measures will prevent all potential cybersecurity attacks, and accompanying disruptions and costs. To offset some of the potential financial costs and risks associated with a breach, the City's Risk Management office is exploring options for obtaining a cyber-liability insurance policy.

## **LABOR RELATIONS**

The City employs approximately 6,287 full-time equivalent personnel. Of these, 4,514 are represented by collective bargaining units.

The City is currently negotiating successor agreements with the Portland Fire Fighters Association and the Bureau of Emergency Communications. Each of the current agreements expires on June 30 of this year. Neither union is permitted to strike, but each has the option of taking contract negotiations to binding arbitration.

**Table 34**  
**CITY OF PORTLAND, OREGON**  
**Bargaining Units and Contract Status**

<b>Collective Bargaining Unit</b>	<b>Number of Employees<sup>(1)</sup></b>	<b>Contracts &amp; MOUs Expire</b>
District Council of Trade Unions (DCTU) <sup>(2)</sup>	1126	June 30, 2020
Portland Police Association	849	June 30, 2020
Professional and Technical Employees Local 17	831	June 30, 2021
Portland Fire Fighters Association	662	June 30, 2019 <sup>(3)</sup>
Laborers' International Union of North America Local 483 - Portland City Laborers	629	June 30, 2021
Laborers' International Union of North America Local 483 - Parks and Recreation	189	June 30, 2021
Bureau of Emergency Communications - AFSCME-189-2	118	June 30, 2019 <sup>(3)</sup>
Portland Housing Bureau - AFSCME-189-3	47	June 30, 2019 <sup>(4)</sup>
Laborers' International Union of North America Local 483 - Seasonal Maintenance Workers	39	June 30, 2022
Portland Police Commanding Officers Association (PPCOA)	24	June 30, 2022

(1) Number of employees refers to number of filled full-time equivalent positions.

(2) DCTU includes DCTU-AFSCME Local 189; DCTU IBEW Local 48; DCTU- Auto Mechanics, District Lodge 24; DCTU- Operating Engineers Local 701; DCTU-Painters and Allied Trades, District Council 5; and DCTU Plumbers Local 290.

(3) Currently in negotiation.

(4) Will merge with DCTU at the end of the contract.

Source: *City of Portland*

## CITY ECONOMIC CHARACTERISTICS

The City of Portland, with an estimated population of 648,740 as of July 1, 2018, comprises an area of approximately 145 square miles in northwestern Oregon. Located astride the Willamette River at its confluence with the Columbia River, the City is the center of commerce, industry, transportation, finance and services for a metropolitan area with an estimated population of approximately 2.49 million people as of July 1, 2018. The City is the county seat of Multnomah County and is the largest city in Oregon and the second largest city in the Pacific Northwest.

### PORTLAND-VANCOUVER-BEAVERTON METROPOLITAN STATISTICAL AREA

The Portland-Vancouver-Hillsboro Metropolitan Statistical Area (the “MSA”) consists of Multnomah, Clackamas, Washington, Yamhill, and Columbia counties in Oregon, and Clark and Skamania counties in Washington. Metropolitan statistical areas are based on commuting patterns within a metropolitan area, and are used primarily for labor, employment and unemployment statistics.

The City of Portland is located primarily in Multnomah County, with small portions in Washington and Clackamas counties. Multnomah County also encompasses the cities of Gresham, Troutdale, Fairview, and Wood Village. Washington County contains the cities of Beaverton, Hillsboro, Tigard, and Tualatin. Clackamas County includes the cities of Milwaukie, Oregon City, Lake Oswego, West Linn, and Happy Valley. The cities of St. Helens and Scappoose are located in Columbia County. Yamhill County includes the cities of McMinnville and Newberg. Clark County contains the cities of Vancouver and Camas, while Skamania County includes the cities of Stevenson, Carson, and Skamania.

### POPULATION

The population for the City has increased steadily over the past decade, as shown in the table below.

**Table 35**  
**CITY OF PORTLAND, OREGON**  
**Population Estimate for the Last Ten Years**

<b>As of July 1</b>	<b>State of Oregon</b>	<b>City of Portland</b>	<b>MSA</b>	<b>Multnomah County</b>	<b>Washington County</b>	<b>Clackamas County</b>
2009	3,823,465	582,130	2,216,785	724,680	527,140	379,845
2010	3,837,300	583,775	2,230,578	736,785	531,070	376,780
2011	3,857,625	585,845	2,245,400	741,925	536,370	378,480
2012	3,883,735	587,865	2,265,725	748,445	542,845	381,680
2013	3,919,020	592,120	2,291,650	756,530	550,990	386,080
2014	3,962,710	601,510	2,324,535	765,775	560,465	391,525
2015	4,013,845	613,355	2,364,954	777,490	570,510	397,385
2016	4,076,350	627,395	2,407,540	790,670	583,595	404,980
2017	4,141,100	639,100	2,452,195	803,000	595,860	413,000
2018	4,195,300	648,740	2,489,710	813,300	606,280	419,425
2009-2018 Compounded Annual Rate of Change	1.0%	1.2%	1.3%	1.3%	1.6%	1.1%
2014-2018 Compounded Annual Rate of Change	1.4%	1.9%	1.7%	1.5%	2.0%	1.7%

Note: The federal Census figures, as of April 1 of the stated year, are as follows:

	<b>1980</b>	<b>1990</b>	<b>2000</b>	<b>2010</b>
State of Oregon	2,633,156	2,842,321	3,421,399	3,831,074
Multnomah County	562,647	583,887	660,486	735,334
City of Portland	368,139	438,802	529,121	583,776
Washington County	245,860	311,554	445,342	529,710
Clackamas County	241,911	278,850	338,391	375,992

*Source: Washington State Office of Financial Management; Portland State University, Center for Population Research. Under Oregon State law, the State Board of Higher Education must estimate annually the population of Oregon cities and counties so that shared revenues may be properly apportioned. The Center for Population Research and Census at Portland State University performs this statutory duty. Under Washington State law, the Washington State Office of Financial Management must annually estimate the population of Washington cities and towns*

## INCOME

Table 36 below shows personal income and per capita income for the MSA compared to similar data for the State and nation.

**Table 36**  
**CITY OF PORTLAND, OREGON**  
**Total Personal Income and Per Capita Income**  
**MSA, Oregon, and the United States**

Year	Total Personal Income MSA (millions)	Per Capita Income		
		MSA	Oregon	USA
2008	\$90,841	\$41,807	\$37,015	\$40,904
2009	86,756	39,314	35,402	39,284
2010	88,949	39,854	36,050	40,545
2011	94,878	42,003	37,788	42,727
2012	101,391	44,369	39,566	44,582
2013	102,907	44,562	39,964	44,826
2014	110,740	47,275	42,411	47,025
2015	119,339	50,097	45,069	48,940
2016	124,974	51,576	46,413	49,831
2017	131,861	53,751	48,137	51,640
2008-2017 Compounded Annual Rate of Change	4.2%	2.8%	3.0%	2.6%

*Source: U.S. Department of Commerce, Bureau of Economic Analysis, as of November 15, 2018*

## LABOR FORCE AND UNEMPLOYMENT

Table 37 below shows the annual average civilian labor force, employment level and unemployment level data that is available for the MSA for the period 2009 through 2018. For December 2018, the seasonally-adjusted unemployment rate for the MSA was 4.1 percent (3.8 percent not seasonally-adjusted) with a resident civilian labor force of 1,327,989 (seasonally-adjusted). Table 38 below shows the seasonally-unadjusted, average annual unemployment rates for the MSA, the State and the United States for the period 2009 through 2018.

**Table 37**  
**CITY OF PORTLAND, OREGON**  
**MSA Labor Force and Unemployment Rates<sup>(1)</sup>**

<b>Year</b>	<b>Resident Civilian Labor Force</b>	<b>Unemployment</b>		<b>Total Employment</b>
		<b>Number</b>	<b>Percent of Labor Force</b>	
2009	1,184,164	128,971	10.9%	1,055,193
2010	1,207,837	123,713	10.2	1,084,124
2011	1,214,757	108,920	9.0	1,105,837
2012	1,198,820	95,636	8.0	1,103,184
2013	1,180,637	83,899	7.1	1,096,738
2014	1,199,004	73,674	6.2	1,125,330
2015	1,229,327	64,289	5.2	1,165,038
2016	1,273,512	58,256	4.6	1,215,256
2017	1,310,510	51,335	3.9	1,259,175
2018	1,320,719	49,945	3.8	1,270,774

(1) Includes non-agricultural wage and salary, self-employed, unpaid family workers, domestics, agricultural workers and labor disputants. Not seasonally adjusted.

Source: Oregon Employment Department as of March 6, 2019

**Table 38**  
**CITY OF PORTLAND, OREGON**  
**Average Annual Unemployment**  
**MSA, Oregon, and the United States**  
**(Not Seasonally Adjusted)**

<b>Year</b>	<b>MSA</b>	<b>State of Oregon</b>	<b>USA</b>
2009	10.9%	11.3%	9.3%
2010	10.2	10.6	9.6
2011	9.0	9.5	8.9
2012	8.0	8.8	8.1
2013	7.1	7.9	7.4
2014	6.2	6.8	6.2
2015	5.2	5.6	5.3
2016	4.6	4.8	4.9
2017	3.9	4.1	4.4
2018	3.8	4.2	3.9

Source: Oregon Employment Department as of March 6, 2019

## EMPLOYMENT BY INDUSTRY

Non-manufacturing employment (including government) accounts for about 89 percent of non-farm employment in the Portland area. The Portland metropolitan area's manufacturing employment, accounting for the remaining 11 percent of area employment, is largely based in the metals and computer and electronic equipment sectors.

**Table 39**  
**CITY OF PORTLAND, OREGON**  
**Portland-Vancouver-Hillsboro, OR-WA MSA**  
**Non-Farm Wage and Salary Employment<sup>(1)</sup>**

<b>Industry</b>	<b>2014</b>	<b>2015</b>	<b>2016</b>	<b>2017</b>	<b>2018</b>
Total nonfarm employment	<b>1,076,000</b>	<b>1,112,000</b>	<b>1,144,800</b>	<b>1,173,300</b>	<b>1,199,100</b>
Total private	<b>929,500</b>	<b>961,900</b>	<b>991,000</b>	<b>1,017,100</b>	<b>1,048,900</b>
Mining and logging	1,200	1,300	1,300	1,300	1,300
Construction	55,600	56,200	61,700	67,200	73,700
Manufacturing	118,100	122,200	123,000	123,400	127,800
Durable goods	88,100	91,000	91,100	90,700	93,900
Wood product manufacturing	3,700	3,800	3,900	4,000	4,200
Primary metal manufacturing	6,400	6,400	5,900	5,700	5,700
Fabricated metal product manufacturing	12,400	12,800	12,700	12,500	13,100
Machinery manufacturing	8,700	8,900	8,900	9,500	10,300
Computer/electronic product manufacturing	35,400	36,600	36,800	35,700	36,900
Transportation equipment manufacturing	7,400	7,800	7,300	6,800	6,800
Nondurable goods	29,900	31,300	31,900	32,700	33,900
Food manufacturing	11,800	12,500	13,100	13,500	14,000
Paper manufacturing	3,100	3,100	2,900	3,000	2,600
Trade, transportation, and utilities	201,200	208,000	210,800	215,500	217,400
Wholesale Trade	54,200	55,200	56,100	56,800	56,600
Retail trade	111,500	115,800	116,600	119,000	120,100
Utilities	2,300	2,200	2,300	2,400	2,500
Transportation and warehousing	33,200	34,800	35,800	37,300	38,200
Information	23,500	24,200	25,000	25,600	25,300
Financial activities	64,100	66,400	68,100	70,400	71,900
Professional and business services	164,000	171,400	176,200	181,100	183,400
Educational and health services	155,900	159,700	164,800	169,000	180,300
Leisure and hospitality	107,900	113,300	118,600	122,300	125,200
Other services	38,100	39,300	41,600	41,200	42,600
Government	<b>1,146,500</b>	<b>150,100</b>	<b>153,800</b>	<b>156,200</b>	<b>150,200</b>

(1) Not seasonally adjusted.

Source: State of Oregon, Employment Department QualityInfo.org as of March 6, 2019

**Table 40**  
**CITY OF PORTLAND, OREGON**  
**Major Employers in the MSA**

<b>Employer</b>	<b>Product or Service</b>	<b>Estimated Metro Area Employment</b>
<b>Private Employers</b>		
Intel Corporation	Computer and electronic products	20,000
Providence Health System	Health care & health insurance	18,586
Nike Inc.	Sports shoes and apparel	12,000
Legacy Health System	Health care	11,250
Fred Meyer Stores	Retail/grocery	7,741
PeaceHealth	Health care	4,403
U.S. Bank	Bank & holding company	4,031
Wells Fargo	Bank	3,855
Precision Castparts Corp.	Metals manufacturing	3,300
Daimler Trucks North America	Heavy duty trucks	2,800
The Standard	Insurance	2,277
Adidas	Sports shoes and apparel	1,768
<b>Public Employers</b>		
Oregon Health and Science University	Health care & education	16,658
City of Portland	Local government	9,710
Portland Public Schools	Education	7,600
Beaverton School District	Education	5,457
Multnomah County	Local government	5,401
Vancouver School District	Education	4,686
Portland Community College	Education	3,776
U.S. Postal Service	Federal government	3,602
U.S. Dept. of Veterans Affairs	Federal government	3,497
Portland State University	Education	3,340
TriMet	Mass transit	3,000
Hillsboro School District	Education	2,653
Clackamas County	Local government	2,285
North Clackamas Schools	Education	2,224
Oregon Dept. of Human Services	State government	2,071
Washington County	Local government	1,979

*Source: Portland Business Journal, June 29, 2018*

## **REAL ESTATE**

### **Industrial**

A diverse mix of industrial properties are located throughout the Portland metropolitan area for all types of industrial use, including more than 190 million square feet of industrial and business park space. On the eastside, the Columbia Corridor is the largest industrial area in Oregon, containing approximately 22,600 acres or 28 square miles along an 18-mile stretch of land that runs along the southern shore of the Columbia River. The Columbia Corridor includes the Rivergate Industrial District, marine terminals, and Portland International Airport (“PDX”). The Rivergate Industrial Park is a 2,800-acre area owned by The Port of Portland (the “Port”) in North Portland. In addition to Rivergate’s access to the Columbia River and PDX, the area qualifies local businesses for participation in the Enterprise Zone and related tax incentives.

Just west of the City, the Sunset Corridor has emerged as the center for Oregon’s high technology industry, including Intel’s approximately 20,000-employee campuses. This area parallels a major east/west highway (U.S. Highway 26)

in the western metropolitan area. Another large submarket for industrial and flex space is the Interstate 5 (“I-5”) Corridor, which extends from southwest Portland to the City of Wilsonville along I-5.

The strength of Portland’s economy through the fourth quarter of 2018 contributed to an overall decline in the industrial sector vacancy rate. The Portland industrial vacancy rate closed at 3.0 percent, down 40 basis points from the third quarter 2018 vacancy rate of 3.4 percent and down 90 basis points from the fourth quarter 2017 rate of 3.9 percent, according to Cushman & Wakefield in their publication *Marketbeat—Portland, OR, Industrial Q4 2018*. Overall net absorption, or the net change in occupied space, was reported at 3.3 million square feet through the fourth quarter of 2018. A total of 4.4 million square feet of new construction is reported to be completed, with 2.3 million square feet of new construction underway.

### Office

The Portland metropolitan area office market is home to diverse architectural styles ranging from Class-A office space to unique historical buildings in downtown Portland.

The overall office vacancy rate in Portland continued its upward trend, increasing by 40 basis points to 11.8 percent from the third quarter 2018 rate of 11.4 percent, as reported in *Marketbeat—Portland, OR, Office, Q4 2018* prepared by Cushman & Wakefield. Cushman & Wakefield report that new construction in the region has influenced both pricing and vacancy rates, both trending upward in 2018. The citywide fourth quarter overall rental rate was \$29.85 per square foot, a 7.7 percent increase from the fourth quarter 2017. Class A office space in the central business district continues to fare better than the rest of the market, with asking rents averaging \$38.46 per square foot compared to \$28.12 per square foot for the Class A space in the Portland region’s suburban market.

### Housing

The year-to-date median selling price of a home in the Portland metropolitan area through December 2018 was \$390,000, up 2.6 percent from the December 2017 price of \$380,000, according to the Realtors Metropolitan Area Multiple Listing Service. Through December 2018, homes in the Portland metropolitan area were on the market an average of 64 days during the year. Portland metropolitan area closed sales year-to-date were down 21.4 percent from the same period in 2017.

The table below compares the median home sale price for the fourth quarter of 2017 and 2018 in the Portland metropolitan region and with the nation.

**Table 41**  
**CITY OF PORTLAND, OREGON**  
**Median Home Sale Price**  
**(U.S. and Portland Metropolitan Area)**

<b>Region</b>	<b>4th Quarter 2017</b>	<b>4th Quarter 2018</b>	<b>Percent Change</b>
U.S.	\$247,800	\$257,600	4.0%
Portland Metro. Area	380,400	389,000	2.3

*Source: “Median Sales Price of Existing Single-Family Homes for Metropolitan Areas,” National Association of Realtors*



The market sales price trends for condominiums is shown in the table below.

**Table 42**  
**CITY OF PORTLAND, OREGON**  
**Median Condo/Coop Sale Price**  
**(U.S. and Portland Metropolitan Area)**

Region	4th Quarter 2017	4th Quarter 2018	Percent Change
U.S.	\$237,100	\$237,900	0.3%
Portland Metro. Area	254,300	256,600	0.9

*Source: "Median Sales Price of Existing Apartment Condo-Coops Homes for Metropolitan Areas," National Association of Realtors*

Residential building permits are an indicator of growth in a region. The number and value of new single-family and multi-family residential building permits for the MSA are shown below.

**Table 43**  
**CITY OF PORTLAND, OREGON**  
**New Single-family and Multi-family**  
**Residential Construction Permits**  
**(Portland Metropolitan Area)**

Year	New Single Family		New Multi-Family	
	No. of Permits	Value (000s)	No. of Permits	Value (000s)
2009	3,011	\$684,062	1,009	\$111,737
2010	3,359	814,570	1,117	136,726
2011	3,132	806,212	2,081	210,024
2012	4,501	1,121,587	3,284	321,445
2013	5,717	1,498,249	6,013	558,235
2014	5,462	1,524,073	6,894	829,321
2015	7,102	1,887,703	6,865	825,331
2016	7,397	2,111,307	7,332	870,079
2017	6,211	1,862,798	9,772	1,259,625
2018	6,849	2,007,964	7,655	985,672

*Source: U.S. Census Bureau as of March 6, 2019*

## TRANSPORTATION AND DISTRIBUTION

Location and topography have established the City as a leading warehousing and distribution center for the Pacific Northwest. The City's location at the head of deep-water navigation on the Columbia River system gives it geographic and, therefore, economic advantages for the shipment of freight.

The Columbia River ship channel extends from the Portland Harbor to the Pacific Ocean 110 miles downstream. The Columbia River provides the only water route through the Cascade Mountains to the agricultural regions of eastern Oregon, Washington, and northern Idaho. This region has been opened to slack-water barge navigation by means of locks installed in a series of federal hydroelectric projects on the lower Columbia River and its largest tributary, the Snake River. There are two primary barge lines providing service between the upriver ports and Portland. In addition, the Columbia River Gorge forms a corridor through the Cascade mountains which, because it is level, provides an economical rail and highway route between the City and the region east of the Cascade mountains.

The Port is a port district encompassing Multnomah, Clackamas and Washington counties. The Port owns and maintains four marine terminals, three airports, and seven business parks. In tonnage of total waterborne commerce, the Port is currently ranked as the third largest volume port on the West Coast. The Port is the largest wheat export port in the United States and is the largest volume auto handling port and mineral bulks port on the West Coast. Leading exports include wheat, soda ash, potash and hay. Leading imports include automobiles, petroleum products, steel and limestone.

In 2018, 427 ocean-going vessels made calls at Port facilities. Total maritime tonnage in 2018 increased to 12.4 million short tons in 2018 compared to 11.5 million in 2017. Portland International Airport handled approximately 19.9 million airline passengers in 2018 as well as 258,239 short tons of cargo and 13,884 short tons of mail. Portland is also served by two publicly operated general aviation airports located in the suburban areas.

Two major railroads—the Burlington Northern Santa Fe and Union Pacific—plus the Amtrak passenger train system serve the Portland metropolitan area.

Transportation is facilitated by a highway system that includes I-5, the primary north-south highway artery of the West Coast, and two by-pass routes, Interstate 205 and Interstate 405, within and around the City. The primary east-west highway system is Interstate 84, which begins at Portland and heads east along the Columbia River to Idaho and beyond. The Portland metropolitan area is also served by U.S. highways 26 and 30, Oregon highways 43, 213, 217, 224, 99E, 99W, the Tualatin Valley Highway, the historic Columbia River Highway, nine bridges across the Willamette River and two bridges across the Columbia River.

The Tri-County Metropolitan Transportation District of Oregon (“TriMet”), the regional public transit agency, provides rail and bus service throughout the Portland metropolitan area. During TriMet’s fiscal year, from July 2017 through June 2018, passengers boarded a TriMet fixed-route bus or train approximately 97.1 million times. TriMet’s light rail system (“MAX”) connects downtown Portland with the cities of Gresham, Beaverton and Hillsboro, as well as North/Northeast Portland, Clackamas Town Center, and PDX. TriMet also provides commuter rail service between Beaverton and Wilsonville.

The Portland Streetcar connects South Waterfront area along the Willamette River, the Pearl District and Northwest Portland, the Lloyd District in northeast Portland and the Central Eastside district. The Portland Streetcar is owned and operated by the City, and has entered into contracts with TriMet for train operators and mechanics.

## **TOURISM, RECREATION AND CULTURAL ATTRACTIONS**

Portland is Oregon’s largest city and the center of business and transportation routes in the state, and therefore accommodates a large share of the state’s tourist and business visitors. Portland is a destination for many tourists who are drawn to its diverse cultural and recreational facilities. These include the Oregon Symphony and associated musical organizations, Portland Center for the Performing Arts, Oregon Ballet, Portland Opera, Portland Center Stage, Portland Art Museum, Oregon Historical Society Museum, Children’s Museum, Oregon Museum of Science and Industry, Forest Discovery Center, Japanese Gardens, International Rose Test Gardens, the Lan Su Chinese Garden and the Oregon Zoo. The metropolitan area includes more than 40 other local theater and performance art companies and ten additional gardens of special interest. Portland is the home of Forest Park, the largest urban park in the United States with a total of more than 5,000 acres. A prime tourist attraction for the City, known as the City of Roses, is the three-week long Portland Rose Festival held each June since 1907. More than two million participants enjoy the festival annually.

A 90-minute drive from Portland in almost any direction provides access to numerous recreational, educational, and leisure activities. The Pacific Ocean and the Oregon Coast to the west, the Columbia Gorge and Mt. Hood, Mt. St. Helens and Mt. Adams in the Cascade Range to the east, and the Willamette Valley to the south offer opportunities for hiking, camping, swimming, fishing, sailboarding, skiing, wildlife watching, and numerous other outdoor activities.

The National Basketball Association (“NBA”) Portland Trail Blazers play at the Rose Garden Arena complex (which includes the Veteran’s Memorial Coliseum), as do the major-junior Western Hockey League (“WHL”) Portland Winterhawks. Providence Park is the home of the Major League Soccer (“MLS”) Portland Timbers and National Women’s Soccer League (“NWSL”) Portland Thorns FC.

## **HIGHER EDUCATION**

Within the Portland metropolitan area are several post-secondary educational systems. Portland State University (“PSU”), the largest university in the Oregon University System, is located on a campus encompassing an area of over 28 blocks adjacent to the downtown business and commercial district of Portland. PSU offers over 200 undergraduate, masters, and doctoral programs. Enrollment for the Fall 2018 term was approximately 27,179 students. PSU is noted for the development of programs specifically designed to meet the needs of the urban center.

Oregon State University and the University of Oregon, also within the Oregon University System, have field offices and extension activities in the Portland metropolitan area.

OHSU’s Marquam Hill campus sits on more than 100 acres overlooking downtown Portland. OHSU includes the schools of dentistry, medicine, nursing, and science and engineering. OHSU also includes Doernbecher Children’s Hospital and OHSU Hospital, as well as primary care and specialty clinics, research institutes and centers, interdisciplinary centers, and community service programs. Enrollment at the Portland campus for Fall 2018 was approximately 2,999 medical, dental, nursing, science, and allied health students.

Independent colleges in the Portland metropolitan area include Lewis & Clark College, University of Portland, Reed College, and Linfield College-Portland Campus; and several smaller church-affiliated schools, including Warner Pacific College, Concordia University, George Fox University, and Cascade College. Several community colleges serve the Portland metropolitan area including Portland Community College, Mt. Hood Community College, and Clackamas Community College.

## **UTILITIES**

### **Electric Power and Natural Gas**

Electricity is provided by Portland General Electric Company (“PGE”) and Pacific Power. Low-cost hydroelectric power provides a substantial portion of the area’s energy requirements. NW Natural distributes natural gas.

### **Communications**

Telephone services are provided by CenturyLink and, in some areas, Frontier. The Portland metropolitan area is also served by three cable service providers, primarily Comcast within the Portland city limits, and Frontier and Reliance Connects in other parts of the region.

### **Water, Sewer, and Wastewater**

The City operates the water supply system that delivers drinking water to residents of Portland. Approximately 950,000 people, almost one-quarter of the state’s population, are served by the City’s water system on a wholesale and retail basis within its 225 square mile service area. The primary water source is the Bull Run Watershed, located in the foothills of the Cascades west of Mt. Hood. The City also uses groundwater as a supplemental water supply.

The City also owns, operates, and maintains sanitary and storm water collection, transportation, and treatment systems within its boundaries. The City provides sanitary sewer service to approximately 649,000 people, numerous commercial and industrial facilities, and several wholesale contract customers located adjacent to the City.

## **THE INITIATIVE PROCESS**

The Oregon Constitution, Article IV, Section 1, reserves to the people of the State the initiative power to amend the State constitution or to enact State legislation by placing measures on the statewide general election ballot for consideration by the voters. Oregon law therefore permits any registered Oregon voter to file a proposed initiative with the Oregon Secretary of State’s office without payment of fees or other burdensome requirements. Consequently, a large number of initiative measures are submitted to the Oregon Secretary of State’s office, and a much smaller number of petitions obtain sufficient signatures to be placed on the ballot.

Because many proposed initiative measures are submitted that do not qualify for the ballot, the City does not formally or systematically monitor the impact of those measures or estimate their financial effect prior to the time the measures qualify for the ballot. Consequently, the City does not ordinarily disclose information about proposed initiative measures that have not qualified for the ballot.

**PROCESS FOR QUALIFYING STATE-WIDE INITIATIVES TO BE PLACED ON THE BALLOT**

To place a proposed state-wide initiative on a general election ballot, the proponents must submit to the Secretary of State initiative petitions signed by the number of qualified voters equal to a specified percentage of the total number of votes cast for all candidates for governor at the gubernatorial election at which a governor was elected for a term of four years next preceding the filing of the petition with the Secretary of State. Any elector may sign an initiative petition for any measure on which the elector is entitled to vote. State-wide initiatives may only be filed for general elections in even-numbered years.

A state-wide initiative petition must be submitted to the Secretary of State not less than four months prior to the general election at which the proposed measure is to be voted upon. As a practical matter, proponents of an initiative have approximately two years in which to gather the necessary number of signatures. State law permits persons circulating initiative petitions to pay money to persons obtaining signatures for the petition.

Once an initiative measure has gathered a sufficient number of signatures and qualified for placement on the ballot, the State is required to prepare a formal estimate of the measure’s financial impact. Typically, this estimate is limited to an evaluation of the direct dollar impact.

Historically, a larger number of initiative measures have qualified for the ballot than have been approved by the electors. According to the Elections Division of the Secretary of State, the total number of initiative petitions that qualified for the ballot and the numbers that passed in recent general elections are as follows:

**Table 44  
CITY OF PORTLAND, OREGON  
Statewide Initiative Petitions that Qualified and Passed  
2008-2018**

Year of General Election	Number of Initiatives that Qualified	Number of Initiatives that Passed
2008	8	0
2010	4	2
2012	7	2
2014	4	2
2016	4	3
2018	4	0

*Source: Elections Division, Oregon Secretary of State*

**FUTURE STATE-WIDE INITIATIVE MEASURES**

The next election at which citizen initiatives may be placed on the statewide ballot will be in November 2020.

The recent experience in Oregon is that many more initiative measures are proposed in some form than receive the number of signatures required to be placed on a ballot. Consequently, the City cannot accurately predict whether specific future initiative measures that may have an adverse effect on the City’s financial operations will be proposed, obtain sufficient signatures, and be placed on a ballot for voter approval, or if placed on a ballot, will be approved by voters.

The Oregon Secretary of State’s office maintains a list of all initiative petitions that have been submitted to that office. The office can be reached by telephone at (503) 986-1518.

## **LOCAL INITIATIVES**

Article IV, Section 1 and Article XI, Section 2 of the Oregon Constitution and state statutes grant the voters in the City the initiative power to amend the City Charter or City ordinances, and to refer City ordinances. A petition to refer a City measure must be signed by six percent of the registered voters in the City. A petition to initiate a City measure must be signed by nine percent of the registered voters in the City. No initiative or referendum petitions are currently being circulated that would limit the financial powers of the City. The City Council or a Charter Commission may also refer measures directly to voters. Under current law, local initiative and referendum elections may be held only in March, May, September and November, unless the City Council calls for a special election due to public interest in prompt resolution.

Two local initiatives qualified for the November 6, 2018 ballot and were approved by a majority of voters. Neither initiative is expected to have a material impact on the financial position of the City or its ability to pay the 2019 Series A Bonds.

## **TAX MATTERS: 2019 SERIES A BONDS – FEDERALLY TAX-EXEMPT**

### **OPINION OF BOND COUNSEL**

In the opinion of Hawkins Delafield & Wood LLP, Bond Counsel to the City, under existing statutes and court decisions and assuming continuing compliance with certain tax covenants described herein, (i) interest on the 2019 Series A Bonds is excluded from gross income for federal income tax purposes pursuant to Section 103 of the Internal Revenue Code of 1986, as amended (the “Code”), and (ii) interest on the 2019 Series A Bonds is not treated as a preference item in calculating the alternative minimum tax under the Code. In rendering its opinion, Bond Counsel has relied on certain representations, certifications of fact, and statements of reasonable expectations made by the City in connection with the 2019 Series A Bonds, and Bond Counsel has assumed compliance by the City with certain ongoing covenants to comply with applicable requirements of the Code to assure the exclusion of interest on the 2019 Series A Bonds from gross income under Section 103 of the Code.

In addition, in the opinion of Bond Counsel to the City, under existing statutes, interest on the 2019 Series A Bonds is exempt from State of Oregon personal income tax.

Bond Counsel expresses no opinion as to any other federal, state or local tax consequences arising with respect to the 2019 Series A Bonds, or the ownership or disposition thereof, except as stated above. Bond Counsel renders its opinion under existing statutes and court decisions as of the issue date, and assumes no obligation to update, revise or supplement its opinion to reflect any action thereafter taken or not taken, any fact or circumstance that may thereafter come to its attention, any change in law or interpretation thereof that may thereafter occur, or for any other reason. Bond Counsel expresses no opinion as to the consequence of any of the events described in the preceding sentence or the likelihood of their occurrence. In addition, Bond Counsel expresses no opinion on the effect of any action taken or not taken in reliance upon an opinion of other counsel regarding federal, state or local tax matters, including, without limitation, exclusion from gross income for federal income tax purposes of interest on the 2019 Series A Bonds.

### **CERTAIN ONGOING FEDERAL TAX REQUIREMENTS AND COVENANTS**

The Code establishes certain ongoing requirements that must be met subsequent to the issuance and delivery of the 2019 Series A Bonds in order that interest on the 2019 Series A Bonds be and remain excluded from gross income under Section 103 of the Code. These requirements include, but are not limited to, requirements relating to use and expenditure of gross proceeds of the 2019 Series A Bonds, yield and other restrictions on investments of gross proceeds, and the arbitrage rebate requirement that certain excess earnings on gross proceeds be rebated to the federal government. Noncompliance with such requirements may cause interest on the 2019 Series A Bonds to become included in gross income for federal income tax purposes retroactive to their issue date, irrespective of the date on which such noncompliance occurs or is discovered. The City has covenanted to comply with certain applicable requirements of the Code to assure the exclusion of interest on the 2019 Series A Bonds from gross income under Section 103 of the Code.

## **CERTAIN COLLATERAL FEDERAL TAX CONSEQUENCES**

The following is a brief discussion of certain collateral federal income tax matters with respect to the 2019 Series A Bonds. It does not purport to address all aspects of federal taxation that may be relevant to a particular owner of a 2019 Series A Bond. Prospective investors, particularly those who may be subject to special rules, are advised to consult their own tax advisors regarding the federal tax consequences of owning and disposing of the 2019 Series A Bonds.

Prospective owners of the 2019 Series A Bonds should be aware that the ownership of such obligations may result in collateral federal income tax consequences to various categories of persons, such as corporations (including S corporations and foreign corporations), financial institutions, property and casualty and life insurance companies, individual recipients of Social Security and railroad retirement benefits, individuals otherwise eligible for the earned income tax credit, and taxpayers deemed to have incurred or continued indebtedness to purchase or carry obligations the interest on which is excluded from gross income for federal income tax purposes. Interest on the 2019 Series A Bonds may be taken into account in determining the tax liability of foreign corporations subject to the branch profits tax imposed by Section 884 of the Code.

### **ORIGINAL ISSUE DISCOUNT**

“Original issue discount” (“OID”) is the excess of the sum of all amounts payable at the stated maturity of a 2019 Series A Bond (excluding certain “qualified stated interest” that is unconditionally payable at least annually at prescribed rates) over the issue price of that maturity. In general, the “issue price” of a maturity (a bond with the same maturity date, interest rate, and credit terms) means the first price at which at least 10 percent of such maturity was sold to the public, i.e., a purchaser who is not, directly or indirectly, a signatory to a written contract to participate in the initial sale of the 2019 Series A Bonds. In general, the issue price for each maturity of 2019 Series A Bonds is expected to be the initial public offering price set forth on the inside cover page of the Official Statement. Bond Counsel further is of the opinion that, for any 2019 Series A Bonds having OID (a “Discount Bond”), OID that has accrued and is properly allocable to the owners of the Discount Bonds under Section 1288 of the Code is excludable from gross income for federal income tax purposes to the same extent as other interest on the 2019 Series A Bonds.

In general, under Section 1288 of the Code, OID on a Discount Bond accrues under a constant yield method, based on periodic compounding of interest over prescribed accrual periods using a compounding rate determined by reference to the yield on that Discount Bond. An owner’s adjusted basis in a Discount Bond is increased by accrued OID for purposes of determining gain or loss on sale, exchange, or other disposition of such 2019 Series A Bond. Accrued OID may be taken into account as an increase in the amount of tax-exempt income received or deemed to have been received for purposes of determining various other tax consequences of owning a Discount Bond even though there will not be a corresponding cash payment.

Owners of Discount Bonds should consult their own tax advisors with respect to the treatment of original issue discount for federal income tax purposes, including various special rules relating thereto, and the state and local tax consequences of acquiring, holding, and disposing of Discount Bonds.

### **BOND PREMIUM**

In general, if an owner acquires a 2019 Series A Bond for a purchase price (excluding accrued interest) or otherwise at a tax basis that reflects a premium over the sum of all amounts payable on the 2019 Series A Bond after the acquisition date (excluding certain “qualified stated interest” that is unconditionally payable at least annually at prescribed rates), that premium constitutes “bond premium” on that 2019 Series A Bond (a “Premium Bond”). In general, under Section 171 of the Code, an owner of a Premium Bond must amortize the bond premium over the remaining term of the Premium Bond, based on the owner’s yield over the remaining term of the Premium Bond determined based on constant yield principles (in certain cases involving a Premium Bond callable prior to its stated maturity date, the amortization period and yield may be required to be determined on the basis of an earlier call date that results in the lowest yield on such bond). An owner of a Premium Bond must amortize the bond premium by offsetting the qualified stated interest allocable to each interest accrual period under the owner’s regular method of accounting against the bond premium allocable to that period. In the case of a tax-exempt Premium Bond, if the bond premium allocable to an accrual period exceeds the qualified stated interest allocable to that accrual period, the excess

is a nondeductible loss. Under certain circumstances, the owner of a Premium Bond may realize a taxable gain upon disposition of the Premium Bond even though it is sold or redeemed for an amount less than or equal to the owner's original acquisition cost. Owners of any Premium Bonds should consult their own tax advisors regarding the treatment of bond premium for federal income tax purposes, including various special rules relating thereto, and state and local tax consequences, in connection with the acquisition, ownership, amortization of bond premium on, sale, exchange, or other disposition of Premium Bonds.

## **INFORMATION REPORTING AND BACKUP WITHHOLDING**

Information reporting requirements apply to interest paid on tax-exempt obligations, including the 2019 Series A Bonds. In general, such requirements are satisfied if the interest recipient completes, and provides the payor with, a Form W-9, "Request for Taxpayer Identification Number and Certification," or if the recipient is one of a limited class of exempt recipients. A recipient not otherwise exempt from information reporting who fails to satisfy the information reporting requirements will be subject to "backup withholding," which means that the payor is required to deduct and withhold a tax from the interest payment, calculated in the manner set forth in the Code. For the foregoing purpose, a "payor" generally refers to the person or entity from whom a recipient receives its payments of interest or who collects such payments on behalf of the recipient.

If an owner purchasing a 2019 Series A Bond through a brokerage account has executed a Form W-9 in connection with the establishment of such account, as generally can be expected, no backup withholding should occur. In any event, backup withholding does not affect the excludability of the interest on the 2019 Series A Bonds from gross income for federal income tax purposes. Any amounts withheld pursuant to backup withholding would be allowed as a refund or a credit against the owner's federal income tax once the required information is furnished to the Internal Revenue Service.

## **MISCELLANEOUS**

Tax legislation, administrative actions taken by tax authorities, or court decisions, whether at the federal or state level, may adversely affect the tax-exempt status of interest on the 2019 Series A Bonds under federal or state law or otherwise prevent beneficial owners of the 2019 Series A Bonds from realizing the full current benefit of the tax status of such interest. In addition, such legislation or actions (whether currently proposed, proposed in the future, or enacted) and such decisions could affect the market price or marketability of the 2019 Series A Bonds.

Prospective purchasers of the 2019 Series A Bonds should consult their own tax advisors regarding the foregoing matters.

## **TAX MATTERS: 2019 SERIES B BONDS – FEDERALLY TAXABLE**

### **OPINION OF BOND COUNSEL**

In the opinion of Bond Counsel to the City, interest on the 2019 Series B Bonds (i) is included in gross income for federal income tax purposes pursuant to the Code, and (ii) is exempt, under existing statutes, from personal income taxes imposed by the State of Oregon.

The following discussion is a brief summary of the principal United States federal income tax consequences of the acquisition, ownership and disposition of 2019 Series B Bonds by original purchasers of the 2019 Series B Bonds who are "U.S. Holders," as defined herein. This summary (i) is based on the Code, Treasury Regulations, revenue rulings and court decisions, all as currently in effect and all subject to change at any time, possibly with retroactive effect; (ii) assumes that the 2019 Series B Bonds will be held as "capital assets"; and (iii) does not discuss all of the United States federal income tax consequences that may be relevant to a holder in light of its particular circumstances or to holders subject to special rules, such as insurance companies, financial institutions, tax-exempt organizations, dealers in securities or foreign currencies, persons holding the 2019 Series B Bonds as a position in a "hedge" or "straddle," holders whose functional currency (as defined in Section 985 of the Code) is not the United States dollar, holders who acquire 2019 Series B Bonds in the secondary market, or individuals, estates and trusts subject to the tax on unearned income imposed by Section 1411 of the Code.

Certain taxpayers that are required to prepare certified financial statements with certain regulatory or governmental agencies may be required to recognize income, gain and loss with respect to the 2019 Series B Bonds at the time that such income, gain or loss is set forth on such financial statements instead of under the rules described below.

Holders of 2019 Series B Bonds should consult with their own tax advisors concerning the United States federal income tax and other consequences with respect to the acquisition, ownership and disposition of the 2019 Series B Bonds as well as any tax consequences that may arise under the laws of any state, local or foreign tax jurisdiction.

### **ORIGINAL ISSUE DISCOUNT**

In general, if Original Issue Discount (“OID”) is greater than a statutorily defined de minimis amount, a holder of a 2019 Series B Bond having a maturity of more than one year from its date of issue must include in federal gross income (for each day of the taxable year, or portion of the taxable year, in which such holder holds such 2019 Series B Bond) the daily portion of OID, as it accrues (generally on a constant yield method) and regardless of the holder’s method of accounting. “OID” is the excess of (i) the “stated redemption price at maturity” over (ii) the “issue price”. For purposes of the foregoing: “issue price” means the first price at which a substantial amount of the 2019 Series B Bond is sold to the public (excluding bond houses, brokers, or similar persons or organizations acting in the capacity of underwriters, placement agents or wholesalers); “stated redemption price at maturity” means the sum of all payments, other than “qualified stated interest,” provided by such 2019 Series B Bond; “qualified stated interest” is stated interest that is unconditionally payable in cash or property (other than debt instruments of the issuer) at least annually at a single fixed rate; and “de minimis amount” is an amount equal to 0.25 percent of the 2019 Series B Bond’s stated redemption price at maturity multiplied by the number of complete years to its maturity. A holder may irrevocably elect to include in gross income all interest that accrues on a 2019 Series B Bond using the constant-yield method, subject to certain modifications.

### **ACQUISITION DISCOUNT ON SHORT-TERM TAXABLE BONDS**

Each holder of a 2019 Series B Bond with a maturity not longer than one year (a “Short-Term Taxable Bond”) is subject to rules of Sections 1281 through 1283 of the Code, if such holder is an accrual method taxpayer, bank, regulated investment company, common trust fund or among certain types of pass-through entities, or if the Short-Term Taxable Bond is held primarily for sale to customers, is identified under Section 1256(e)(2) of the Code as part of a hedging transaction, or is a stripped bond or coupon held by the person responsible for the underlying stripping transaction. In any such instance, interest on, and “acquisition discount” with respect to, the Short-Term Taxable Bond accrue on a ratable (straight-line) basis, subject to an election to accrue such interest and acquisition discount on a constant interest rate basis using daily compounding. “Acquisition discount” means the excess of the stated redemption price of a Short-Term Taxable Bond at maturity over the holder’s tax basis therefor.

A holder of a Short-Term Taxable Bond not described in the preceding paragraph, including a cash-method taxpayer, must report interest income in accordance with the holder’s regular method of tax accounting, unless such holder irrevocably elects to accrue acquisition discount currently.

### **BOND PREMIUM**

In general, if a 2019 Series B Bond is originally issued for an issue price (excluding accrued interest) that reflects a premium over the sum of all amounts payable on the 2019 Series B Bond other than “qualified stated interest” (a “Taxable Premium Bond”), that Taxable Premium Bond will be subject to Section 171 of the Code, relating to bond premium. In general, if the holder of a Taxable Premium Bond elects to amortize the premium as “amortizable bond premium” over the remaining term of the Taxable Premium Bond, determined based on constant yield principles (in certain cases involving a Taxable Premium Bond callable prior to its stated maturity date, the amortization period and yield may be required to be determined on the basis of an earlier call date that results in the highest yield on such bond), the amortizable premium is treated as an offset to interest income; the holder will make a corresponding adjustment to the holder’s basis in the Taxable Premium Bond. Any such election is generally irrevocable and applies to all debt instruments of the holder (other than tax-exempt bonds) held at the beginning of the first taxable year to which the election applies and to all such debt instruments thereafter acquired. Under certain circumstances, the



holder of a Taxable Premium Bond may realize a taxable gain upon disposition of the Taxable Premium Bond even though it is sold or redeemed for an amount less than or equal to the holder's original acquisition cost.

## **DISPOSITION AND DEFEASANCE**

Generally, upon the sale, exchange, redemption, or other disposition (which would include a legal defeasance) of a 2019 Series B Bond, a holder generally will recognize taxable gain or loss in an amount equal to the difference between the amount realized (other than amounts attributable to accrued interest not previously includable in income) and such holder's adjusted tax basis in the 2019 Series B Bond.

Pursuant to the Bond Declaration, the City may cause the deposit of moneys or securities in escrow in such amount and manner as to cause the 2019 Series B Bonds to be deemed to be no longer outstanding (a "defeasance"). For federal income tax purposes, such defeasance could result in a deemed exchange under Section 1001 of the Code and a recognition by such owner of taxable income or loss, without any corresponding receipt of moneys. In addition, the character and timing of receipt of payments on the 2019 Series B Bonds subsequent to any such defeasance could also be affected.

## **INFORMATION REPORTING AND BACKUP WITHHOLDING**

In general, information reporting requirements will apply to non-corporate holders of the 2019 Series B Bonds with respect to payments of principal, payments of interest, and the accrual of OID on a 2019 Series B Bond and the proceeds of the sale of a 2019 Series B Bond before maturity within the United States. Backup withholding may apply to holders of 2019 Series B Bonds under Section 3406 of the Code. Any amounts withheld under the backup withholding rules from a payment to a beneficial owner, and which constitutes over-withholding, would be allowed as a refund or a credit against such beneficial owner's United States federal income tax provided the required information is furnished to the Internal Revenue Service.

## **U.S. HOLDERS**

The term "U.S. Holder" means a beneficial owner of a 2019 Series B Bond that is: (i) a citizen or resident of the United States, (ii) a corporation, partnership or other entity created or organized in or under the laws of the United States or of any political subdivision thereof, (iii) an estate the income of which is subject to United States federal income taxation regardless of its source or (iv) a trust whose administration is subject to the primary jurisdiction of a United States court and which has one or more United States fiduciaries who have the authority to control all substantial decisions of the trust.

## **MISCELLANEOUS**

Tax legislation, administrative actions taken by tax authorities, or court decisions, at the state level, may adversely affect the tax-exempt status of interest on the 2019 Series B Bonds under Oregon state law and could affect the market price or marketability of the 2019 Series B Bonds.

Prospective purchasers of the 2019 Series B Bonds should consult their own tax advisors regarding the foregoing matters.

## **RATING**

The Bonds have been rated "Aaa" by Moody's Investors Service. Such rating reflects only the view of that organization and any desired explanation of the significance of such rating should be obtained from the rating agency furnishing the same, at the following address: Moody's Investors Service, Inc., 250 Greenwich Street, New York, New York, 10007. Generally, a rating agency bases its rating on the information and materials furnished to it and on investigations, studies and assumptions of its own. There is no assurance that any such ratings will continue for any given period of time or that such ratings will not be revised downward or withdrawn entirely by the rating agency concerned, if in the judgment of such rating agency, circumstances so warrant. Any such downward revision or withdrawal of any such ratings may have an adverse effect on the market price of the Bonds.

## **FORWARD LOOKING STATEMENTS**

This Official Statement contains statements relating to future results that are “forward looking statements” as defined in the Private Securities Litigation Reform Act of 1995. When used in this Official Statement and its appendices, the words “estimate,” “forecast,” “intend,” “expect,” “projected,” and similar expressions identify forward looking statements. Such statements are subject to risks and uncertainties that could cause actual results to differ materially from those contemplated in such forward looking statements. Any forecast is subject to such uncertainties. Therefore, there are likely to be differences between forecasts and actual results, and those differences may be material.

## **FINANCIAL ADVISOR**

The City has retained PFM Financial Advisors LLC (“PFM”) to serve as its financial advisor in conjunction with the issuance of the Bonds. PFM is expected to assist and advise the City on matters relating to the sale and structuring of the Bonds, disclosure, ratings, pre-marketing of the Bonds, post-sale analysis and other tasks at the discretion of the City. PFM has not audited, authenticated or otherwise verified the information set forth in this Official Statement with respect to the accuracy and completeness of disclosure of such information, and no guaranty, warranty, or other representation is made by PFM respecting the accuracy and completeness of this Official Statement.

## **LEGAL MATTERS**

Legal matters incident to the authorization, issuance and sale of the Bonds by the City are subject to the approving opinions of Hawkins Delafield & Wood LLP, Portland, Oregon, Bond Counsel, substantially in the forms attached hereto as Appendix C. Hawkins Delafield & Wood LLP, Portland, Oregon, is also serving as Disclosure Counsel to the City in relation to this Official Statement.

## **LITIGATION**

Members of the public and advocacy groups from time to time assert that they intend to file a legal action against the City challenging certain programs, laws or actions that the City, its officers or bureaus have taken. Because the City cannot be certain as to whether such actions will actually be filed, the legal assertions that may be made in a potential action or the remedy sought in terms of the amount of damages or performance requested of the City, the City includes as threatened litigation only situations in which the City is engaged in active settlement negotiations with a person or group in order to pre-empt filing of a lawsuit.

The City discloses only pending or threatened litigation that the City has determined may have a materially adverse impact on the City’s financial position. The current level of materiality involves litigation where the damages or performance sought has a reasonable probability of imposing liability of \$5 million or more against the City’s General Fund.

There is no litigation pending or threatened against the City which impairs the City’s ability to make principal and interest payments on the City’s full faith and credit obligations when due. Except as noted in the following paragraphs, there is no litigation pending or threatened against the City which would materially and adversely affect the financial condition of the City.

On December 6, 2011, the City was sued by a group of water and sewer ratepayers in *Anderson et al. v. City of Portland*, Multnomah County Circuit Court Case No. 1112-15957 (the “Anderson Case”). Plaintiffs challenged certain expenditures by the City’s Water Bureau and Bureau of Environmental Services, alleging that the expenditures were not authorized by the City Charter and seeking to reimburse the Water Fund and Sewage Disposal Fund. The City vigorously defended this lawsuit, and on June 30, 2017, the Court issued an Amended Opinion ordering the City to reimburse the Water Fund \$13,506,511 and the Sewer Fund \$3,555,211. On December 20, 2017, Council passed an ordinance authorizing the Mayor to settle this lawsuit for a total of \$10 million, \$3 million of which was paid to the plaintiffs’ attorneys on December 29, 2017, from General Fund resources. The remaining \$7 million must be reimbursed to the water and sewer funds by September 30, 2019, also from General Fund resources. There will be no

appeal of the lawsuit, it and will be dismissed from the Circuit Court with prejudice, meaning these plaintiffs cannot bring these or similar claims against the City in the future.

In 2000, Portland Harbor, a 10-mile industrial stretch of the Lower Willamette River outside of the City's urban center, was listed by the EPA as a Superfund site. The EPA notified the City that it may have liability for releases of contaminants in the Willamette River. The City may also have liabilities to Natural Resource Trustees of the Willamette River (including tribes, and federal and state resource agencies) for damages to natural resources in Portland Harbor.

In 2017, the EPA issued its Record of Decision of final cleanup plan for the Portland Harbor Superfund Site. The EPA estimated capital costs to implement the selected remedy of approximately \$1.05 billion in 2017 dollars, estimated by the EPA to be \$1.7 billion in actual future dollars. The EPA has required an additional phase of environmental sampling before remedy implementation. The additional sampling is anticipated to be completed near the end of 2019. The work may change the expected costs of the remedy. The costs associated with the remedy have not been allocated among the numerous potentially liable parties.

The Natural Resource Trustees have not made a final determination of the total damages to natural resources and those costs have not been allocated among the numerous potentially liable parties.

The City is participating in voluntary, negotiated settlement processes to determine how cleanup costs can be allocated among all responsible parties. These processes cannot be concluded until the parties reach agreement or the liabilities are litigated. The City will defend against a significant allocation of liability to the City. Under Superfund law, responsible parties that fail to enter into agreements to remediate and restore Superfund sites become subject to legal action by the EPA for cleanup and restoration, including imposition of fines. Once initiated, the remedial design and implementation phase is expected to be conducted and funded over many years. The City expects to have an extended period to identify funding strategies and to fund its share of the remedy.

On July 22, 2016 the Civil Rights Enforcement and Education Center ("CREEC") on behalf of three named plaintiffs and a class of similarly situated individuals who are residents of or visitors to the City of Portland with mobility disabilities, including, but not limited to, those who use a wheelchair, scooter, or other assistive devices (collectively, the "Settlement Class"), notified the City that the City lacked adequate curb ramps in the pedestrian right of way that comply with applicable requirements of federal disability rights laws. As a result, the City and CREEC entered into a Negotiations Agreement to seek a settlement that uses more public dollars to construct an accessible city in a more manageable way over time in lieu of costly litigation and a court mandated order. The United States District Court for the District of Oregon entered its Final Judgment and Order Approving the Class Action Settlement and Consent Decree on September 27, 2018.

The Settlement Agreement will require significant increases in City funding for construction of Americans with Disabilities Act (ADA) compliant ramps throughout the City. The City estimates that complying with the terms of this twelve-year agreement will cost \$113.5 million. The City's Bureau of Transportation has identified current and future transportation resources, as well as Council-approved General Fund resources, including General Fund-secured debt, to address approximately \$61.2 million of the liability, leaving an estimated funding gap of \$52.3 million over 12 years.

## **CERTIFICATE WITH RESPECT TO OFFICIAL STATEMENT**

At the time of the original delivery of the Bonds, the City will deliver a certificate to the Underwriters to the effect that the City has examined this Official Statement and the financial and other data concerning the City contained herein and that, to the best of the City's knowledge and belief, (i) this Official Statement, both as of its date and as of the date of delivery of the Bonds, does not contain any untrue statement of a material fact or omit to state a material fact required to be stated therein, in light of the circumstances under which the statements were made, and (ii) between the date of this Official Statement and the date of delivery of the Bonds, there has been no material change in the affairs (financial or otherwise), financial condition or results of operations of the City except as set forth in this Official Statement.

## MISCELLANEOUS

All quotations from and summaries and explanations of provisions of law herein do not purport to be complete, and reference should be made to said laws for full and complete statements of their provisions. This Official Statement is not to be construed as a contract or agreement between the City and the Underwriters or owners of any of the Bonds. Any statements made in this Official Statement involving matters of opinion are intended merely as opinion and not as representations of fact. The information and expressions of opinion herein are subject to change without notice, and neither the delivery of this Official Statement nor any sale made hereunder shall, under any circumstances, create any implication that there has been no change in the affairs of the City or its agencies, since the date hereof.

## CONTINUING DISCLOSURE

Pursuant to SEC Rule 15c2-12, as amended (17 CFR Part 240, § 240.15c2-12) (the “Rule”), the City, as the “obligated person” within the meaning of the Rule, will execute and deliver a Continuing Disclosure Certificate substantially in the form attached hereto as Appendix D for the benefit of the Bond owners.

Except as provided herein, in the previous five years, the City believes it has complied in all material respects with any previous continuing disclosure undertakings executed in connection with the Rule. The City has failed to provide certain financial information related to continuing disclosure undertakings executed in connection with multifamily housing revenue bonds issued by Home Forward, formerly the Housing Authority of Portland, for which the City executed subject-to-annual-appropriation contingent loan agreements in support of those bonds. The City has incorporated the filing of such information for the applicable Home Forward bonds into its post-issuance policies and procedures in order to maintain compliance with these continuing disclosure undertakings.

## CONCLUDING STATEMENT

The undersigned certifies that to the best of his knowledge and belief, (i) this Official Statement, both as of its date and as of the date of delivery of the Bonds, does not contain any untrue statement of a material fact or omit any statement of a material fact necessary to make the statements therein, in the light of the circumstances under which they were made, not misleading, and (ii) between the date of this Official Statement and the date of delivery of the Bonds there has been no material change in the affairs (financial or other), financial condition or results of operations of the City except as set forth in or contemplated by this Official Statement.

The execution and delivery of this Official Statement has been duly approved by the City.

## CITY OF PORTLAND, OREGON

By: \_\_\_\_\_  
Debt Manager  
Office of Management and Finance

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**APPENDIX A**  
**FORM OF BOND DECLARATION**

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# **BOND DECLARATION**

**City of Portland, Oregon**

**[\$[Series A Principal]  
General Obligation Refunding Bonds, 2019 Series A  
(Public Safety Projects - Tax-Exempt)  
and  
\$[Series B Principal]  
General Obligation Bonds, 2019 Series B  
(Affordable Housing Projects – Federally Taxable)**

**Executed on behalf of the City of Portland, Oregon  
as of [Issue Date], 2019**

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**APPENDIX A: FORM OF BONDS**

This table of contents is not a part of the bond declaration but is provided for reference only.



## **BOND DECLARATION**

THIS BOND DECLARATION is executed as of [Issue Date], 2019, on behalf of the City of Portland, Oregon (the “City”) by its Debt Manager to establish the terms under which the City’s General Obligation Refunding Bonds, 2019 Series A (Public Safety Projects - Tax-Exempt) and the City’s General Obligation Bonds, 2019 Series B (Affordable Housing Projects - Federally Taxable) are issued.

### **Section 1. Findings.**

- (A) On May 19, 2011 the City issued its General Obligation Public Safety Bonds, 2011 Series A to finance acquisition of fire engines and other emergency response vehicles, replacement of the City’s public safety emergency radio system, construction of a fire station, and construction of an emergency response center (the “2011 Bonds”). Current market conditions allow the City to achieve debt service savings by refunding the callable 2011 Bonds. The City is authorized by the 2019A Ordinance (defined below), and ORS 287A.360, to issue general obligation bonds to refund the 2011 Bonds to achieve debt service savings.
- (B) Measure 26-179, approved by the electors of the City on November 8, 2016, granted the City authority to issue \$258,400,000 of general obligation bonds to finance capital costs of affordable housing for low income households. The City has previously issued \$37,477,863 of general obligation bonds for capital costs related to an affordable housing project known as the Ellington Apartments. The City is authorized by the 2019B Ordinance (defined below), Measure 26-179, and ORS Section 287A.050, to issue additional general obligation bonds for capital costs of affordable housing for low income households.
- (C) The City executes this Bond Declaration to memorialize the terms of the City’s 2019 Series A Bonds and the City’s 2019 Series B Bonds.

### **Section 2. Definitions.**

Unless the context clearly requires otherwise, the following terms shall have the following meanings:

“2019 Bonds” means, collectively, the 2019 Series A Bonds and the 2019 Series B Bonds.

“2019 Series A Bonds” means the City’s General Obligation Refunding Bonds, 2019 Series A (Public Safety Projects - Tax-Exempt) that are described in Section 3 of this Bond Declaration.

“2019 Series B Bonds” means the City’s General Obligation Bonds, 2019 Series B (Affordable Housing Projects - Federally Taxable) that are described in Section 4 of this Bond Declaration.

“2019A Ordinance” means City Ordinance No. 188691 enacted November 29, 2017.

“2019B Ordinance” means City Ordinance No. 188426 enacted May 31, 2017.

“BEO” means “book-entry-only” and refers to a system for clearance and settlement of securities transactions through electronic book-entry changes, which eliminates the need for physical movement of securities.

“Bond Declaration” means this Bond Declaration, including any amendments made in accordance with Section 7 of this Bond Declaration.

“Business Day” means any day except a Saturday, a Sunday, a legal holiday, a day on which the Paying Agent or offices of banks in Oregon or New York are authorized or required by law or executive order to remain closed, or a day on which the New York Stock Exchange is closed.

“City” means the City of Portland, Oregon.

“Code” means the Internal Revenue Code of 1986, as amended.

“Debt Manager” means the City’s Debt Manager, the Chief Financial Officer and Director of the Bureau of Revenue and Financial Services, the Chief Administrative Officer of the Office of Management and Finance, or the person designated by the Chief Administrative Officer of the Office of Management and Finance to act as Debt Manager.

“DTC” means the Depository Trust Company, New York, New York, the initial securities depository for the 2019 Bonds.

“Event of Default” refers to an Event of Default listed in Section 8(A) of this Bond Declaration.

“Fiscal Year” means the period beginning on July 1 of each year and ending on the next succeeding June 30, or as otherwise defined by Oregon law.

“Government Obligations” means direct noncallable obligations of the United States, or obligations the principal of and interest on which are fully and unconditionally guaranteed by the United States.

“Outstanding” refers to all 2019 Bonds authorized and delivered pursuant to this Bond Declaration except 2019 Bonds which have been paid, canceled, or defeased pursuant to Section 9 of this Bond Declaration, and 2019 Bonds which have matured but have not been presented for payment for the payment of which adequate money has been transferred to the Paying Agent.

“Owner” means the person shown on the 2019 Bond register maintained by the Paying Agent as the registered owner of a 2019 Bond.

“Paying Agent” means the registrar and paying agent for the 2019 Bonds, which, at the time of execution of this Bond Declaration, is U.S. Bank National Association, in Portland, Oregon.

“Payment Date” means any day on which principal, interest or premium on 2019 Bonds is required to be paid.

“Record Date” means the close of business on the last day of the month immediately preceding the applicable payment date.

**Section 3. 2019 Series A Bonds Authorized.**

- (A) Pursuant to the relevant provisions of ORS Chapter 287A and the 2019A Ordinance, the City hereby authorizes the issuance, sale and delivery of its General Obligation Refunding Bonds, 2019 Series A (Public Safety Projects - Tax-Exempt) in accordance with this Bond Declaration and in a principal amount of \$[Series A Principal]. The 2019 Series A Bonds shall be dated their date of delivery, shall bear interest which is payable on June 15 and December 15 of each year, commencing December 15, 2019, and shall mature on June 15 of the following years in the following principal amounts:

<b>Due June 15</b>	<b>Principal Amount (\$)</b>	<b>Interest Rate (%)</b>	<b>CUSIP Number (Base 736679)</b>
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- (B) [The 2019 Series A Bonds maturing on or after June 15, 2030, are subject to redemption prior to maturity in whole or in part at the option of the City on June 15, 2029, and on any date thereafter, by lot, at a price of par, plus interest accrued to the date fixed for redemption.]
- (C) [The 2019 Series A Bonds maturing on June 15, \_\_\_\_ are subject to mandatory redemption in part and by lot in integral multiples of \$5,000, at a redemption price equal to 100 percent of the principal amount thereof, plus accrued but unpaid interest to the date fixed for redemption on June 15 of the years shown in the table below:

<b>June 15</b>	<b>Principal Amount</b>
_____	\$ _____
*	_____
Total	\$ _____

\*Final maturity.

- (D) The City may reduce any mandatory redemption requirement for any 2019 Series A Bonds by the amount of 2019 Series A Bonds of the same maturity that the City has optionally redeemed or purchased for cancellation.]
- (E) The 2019 Series A Bond proceeds will be used to refund any or all of the outstanding callable 2011 Bonds and to pay costs related to the 2019 Series A Bonds.
- (F) The City reserves the right to purchase 2019 Series A Bonds in the open market.

**Section 4. 2019 Series B Bonds Authorized.**

- (A) Pursuant to the relevant provisions of ORS Chapter 287A and the 2019B Ordinance, the City hereby authorizes the issuance, sale and delivery of its General Obligation Bonds, 2019 Series B (Affordable Housing Projects - Federally Taxable) in accordance with this Bond Declaration and in a principal amount of \$[Series B Principal]. The 2019 Series B Bonds shall be dated with their date of delivery, shall bear interest which is payable on June 15 and December 15 of each year, commencing December 15, 2019, and shall mature on June 15 of the following years in the following principal amounts:

<b>Due June 15</b>	<b>Principal Amount (\$)</b>	<b>Interest Rate (%)</b>	<b>CUSIP Number (Base 736679)</b>
------------------------	----------------------------------	------------------------------	---------------------------------------

- (B) [The 2019 Series B Bonds maturing on or after June 15, 2030, are subject to redemption prior to maturity in whole or in part at the option of the City on June 15, 2029, and on any date thereafter, by lot, at a price of par, plus interest accrued to the date fixed for redemption.]
- (C) [The 2019 Series B Bonds maturing on June 15, \_\_\_\_ are subject to mandatory redemption in part and by lot in integral multiples of \$5,000, at a redemption price equal to 100 percent of the principal amount thereof, plus accrued but unpaid interest to the date fixed for redemption on June 15 of the years shown in the table below:

<b>June 15</b>	<b>Principal Amount</b>
_____	\$ _____
*	_____
Total	\$ _____

\*Final maturity.

- (D) The City may reduce any mandatory redemption requirement for any 2019 Series B Bonds by the amount of 2019 Series B Bonds of the same maturity that the City has optionally redeemed or purchased for cancellation.]
- (E) The 2019 Series B Bond proceeds will be used for affordable housing projects for low income households Measure 26-179, and to pay costs related to the 2019 Series B Bonds.
- (F) The City reserves the right to purchase 2019 Series B Bonds in the open market.

## **Section 5. Security for 2019 Bonds.**

- (A) The 2019 Bonds are general obligations of the City. Pursuant to ORS 287A.315, the City hereby pledges its full faith and credit and taxing power to pay the 2019 Bonds when due. The City covenants for the benefit of the Owners that the City shall levy, annually, as provided by law, in addition to its other ad valorem property taxes and outside the limitations of Section 11 and 11b of Article XI of the Oregon Constitution, a direct ad valorem tax upon all of the taxable property within the City in sufficient amount, after considering discounts taken and delinquencies that may occur in the payment of taxes, to pay the 2019 Bonds promptly as they mature. The City covenants with the Owners of the 2019 Bonds to levy such a tax annually during each year that any of the 2019 Bond are outstanding.
- (B) This Bond Declaration shall constitute a contract with the Owners.

## **Section 6. Administrative Provisions for the 2019 Bonds.**

- (A) Payment of 2019 Bonds. Principal of and interest on the 2019 Bonds shall be payable through the principal office of the Paying Agent.
- (B) Book-Entry System. The 2019 Bonds shall be initially issued as a BEO security issue, with no 2019 Bonds being made available to the beneficial owners, in accordance with the applicable Letter of Representations of DTC. Ownership of the 2019 Bonds shall be recorded through entries on the books of banks and broker-dealer participants and correspondents that are related to entries on DTC's book-entry system. The 2019 Bonds shall be initially issued in the form of separate single fully registered typewritten bonds for each series and maturity of the 2019 Bonds (the "Global Bonds") in substantially the form attached hereto as Appendix A. Each Global Bond shall be registered in the name of Cede & Co. as nominee (the "Nominee") of DTC (DTC and any other qualified securities depository designated by the City as a successor to DTC, collectively the "Depository") as the "Owner," and such Global Bonds shall remain in the Paying Agent's custody, subject to the provisions of the FAST Balance Certificate Agreement currently in effect between the Paying Agent and the Depository, until early redemption or maturity of the 2019 Bond. The Paying Agent shall remit payment for the maturing principal or redemption price and interest on the 2019 Bonds to the Owner for distribution by the Nominee for the benefit of the beneficial owners (the "Beneficial Owners") by recorded entry on the books of the Depository participants and correspondents. While the 2019 Bonds are in book-entry form, the 2019 Bonds will be available in denominations of \$5,000 and any integral multiple thereof.

(1) In the event the Depository determines not to continue to act as securities depository for the 2019 Bonds, or the City determines that the Depository shall no longer so act, then the City will discontinue the book-entry system with the Depository. If the City fails to designate another qualified securities depository to replace the Depository or elects to discontinue use of a book-entry system, the 2019 Bonds shall no longer be a BEO issue and the 2019 Bonds shall be printed and delivered and shall be registered as directed by DTC and thereafter shall be registered, transferred and exchanged as provided in Section 6(C).

(2) With respect to 2019 Bonds registered in the registration books maintained by the Paying Agent in the name of the Nominee of the Depository, the City, and the Paying Agent shall have no responsibility or obligation to any participant or correspondent of the Depository or to any Beneficial Owner on behalf of which such participants or correspondents act as agent for the Beneficial Owner with respect to:

(a) the accuracy of the records of the Depository, the Nominee or any participant or correspondent with respect to any ownership interest in the 2019 Bonds;

(b) the delivery to any participant or correspondent or any other person, other than an Owner, of any notice with respect to the 2019 Bonds, including any notice of redemption;

(c) the selection by the Depository of the beneficial ownership interest in 2019 Bonds to be redeemed prior to maturity; or

(d) the payment to any participant, correspondent, or any other person other than the Owner of the 2019 Bonds, of any amount with respect to principal of or interest on the 2019 Bonds.

(3) Notwithstanding the book-entry system, the City may treat and consider the Owner in whose name each 2019 Bond is registered in the registration books maintained by the Paying Agent as the Owner and absolute owner of such 2019 Bond for the purpose of payment of principal and interest with respect to such 2019 Bond, or for the purpose of giving notices of redemption and other matters with respect to such 2019 Bond, or for the purpose of registering transfers with respect to such 2019 Bond, or for all other purposes whatsoever. The City shall pay or cause to be paid all principal of and interest on the 2019 Bonds only to or upon the order of the Owner or such Owner's respective attorneys duly authorized in writing, and all such payments shall be valid and effective to fully satisfy and discharge the City's obligation with respect to payment thereof to the extent of the sum or sums so paid.

(4) Upon delivery by the Depository to the City of written notice to the effect that the Depository has determined to substitute a new nominee in place of the Nominee, then the word "Nominee" in this Bond Declaration shall refer to such new nominee of the Depository, and upon receipt of such notice, the City shall promptly deliver a copy thereof to the Paying Agent. The Depository shall tender the 2019 Bonds it holds to the Paying Agent for re-registration.

(C) Notice of Redemption.

(1) Unless DTC consents to a shorter period, for any 2019 Bonds which are in book-entry form the Paying Agent shall notify DTC not less than 20 days prior to the date fixed for redemption of the maturity to be redeemed in the manner required in the City's Letter of Representations to DTC. No other notice shall be required.

(2) For any 2019 Bonds which are not in book-entry form, unless waived by the Owner of such a 2019 Bond, official notice of any redemption shall be given by the

Paying Agent on behalf of the City by mailing a copy of an official redemption notice by first-class mail at least 30 days and not more than 60 days prior to the date fixed for redemption to the Owner of the 2019 Bond or 2019 Bonds to be redeemed at the address shown on the 2019 Bond register or at such other address as is furnished in writing by such Owner to the Paying Agent.

(3) All official notices of redemption under Section 6(C)(2) shall be dated and shall state:

(a) the date fixed for redemption;

(b) the redemption price;

(c) if less than all outstanding 2019 Bonds are to be redeemed, the identification (and, in the case of partial redemption, the respective principal amounts) of the 2019 Bonds to be redeemed,

(d) except for calls described in Section 6(C)(5), below, that on the date fixed for redemption the redemption price will become due and payable upon each such 2019 Bond or portion thereof called for redemption, and that interest thereon shall cease to accrue from and after said date, and

(e) the place where such 2019 Bonds are to be surrendered for payment of the redemption price, which place of payment shall be an office of the Paying Agent.

(4) Except as described in Section 6(C)(5), below, official notice of redemption having been given as aforesaid, the 2019 Bonds or portions of 2019 Bonds so to be redeemed shall, on the date fixed for redemption, become due and payable at the redemption price therein specified, and from and after such date (unless the City shall default in the payment of the redemption price) such 2019 Bonds or portions of 2019 Bonds shall cease to bear interest. Upon surrender of such 2019 Bonds for redemption in accordance with said notice, such 2019 Bonds shall be paid by the Paying Agent at the redemption price. Upon surrender for any partial redemption of any 2019 Bond, there shall be prepared for the Owner a new 2019 Bond or 2019 Bonds of the same maturity in the amount of the unpaid principal. All 2019 Bonds which have been redeemed shall be canceled and destroyed by the Paying Agent and shall not be reissued.

(5) Conditional Notice. Any notice of optional redemption to the Paying Agent or to the Owners pursuant to this Section 6 may state that the optional redemption is conditional upon receipt by the Paying Agent of moneys sufficient to pay the redemption price of such 2019 Bonds or upon the satisfaction of any other condition, and/or that such notice may be rescinded upon the occurrence of any other event, and any conditional notice so given may be rescinded at any time before payment of such redemption price if any such condition so specified is not satisfied or if any such other event occurs. Notice of such rescission or of the failure of any such condition shall be given by the Paying Agent to affected Owners of 2019 Bonds as promptly as practicable upon the failure of such condition or the occurrence of such other event.

(6) Upon the payment of the redemption price of the 2019 Bonds being redeemed, each check or other transfer of funds issued for such purpose shall bear the CUSIP number identifying, by issue and maturity, the 2019 Bonds being redeemed with the proceeds of such check or other transfer.

(D) Authentication, Registration and Transfer. (No Book-Entry). The provisions of this Section 6(C) apply only when the 2019 Bonds are not in book-entry form.

(1) No 2019 Bond shall be entitled to any right or benefit under this Bond Declaration unless it shall have been authenticated by an authorized officer of the Paying Agent. The Paying Agent shall authenticate all 2019 Bonds properly surrendered for exchange or transfer pursuant to this Bond Declaration.

(2) The ownership of all 2019 Bonds shall be entered in the 2019 Bond register maintained by the Paying Agent, and the City and the Paying Agent may treat the person listed as owner in the 2019 Bond register as the owner of the 2019 Bond for all purposes.

(3) The Paying Agent shall mail each interest payment on the interest payment date (or the next Business Day if the payment date is not a Business Day) to the name and address of the 2019 Bond Owner, as that name and address appear on the 2019 Bond register as of the Record Date. If payment is so mailed, neither the City nor the Paying Agent shall have any further liability to any party for such payment.

(4) 2019 Bonds may be exchanged for an equal principal amount of 2019 Bonds of the same series and maturity which are in different authorized denominations, and 2019 Bonds may be transferred to other owners if the 2019 Bond Owner submits the following to the Paying Agent:

(a) written instructions for exchange or transfer satisfactory to the Paying Agent, signed by the 2019 Bond Owner or such Owner's legal representative or attorney in fact and guaranteed or witnessed in a manner satisfactory to the Paying Agent; and

(b) the 2019 Bonds to be exchanged or transferred.

(5) The Paying Agent shall not be required to exchange or transfer any 2019 Bonds submitted to it during any period beginning with a Record Date and ending on the next following interest payment date; however, such 2019 Bonds shall be exchanged or transferred promptly following the interest payment date.

(6) The Paying Agent shall not be required to exchange or transfer any 2019 Bonds which have been designated for redemption if such 2019 Bonds are submitted to it during the fifteen-day period preceding the designated date fixed for redemption.

(7) For purposes of this Section, 2019 Bonds shall be considered submitted to the Paying Agent on the date the Paying Agent actually receives the materials described in Section 6(D)(4).



(8) The City may alter these provisions regarding registration and transfer by mailing notification of the altered provisions to all 2019 Bond Owners. The altered provisions shall take effect on the date stated in the notice, which shall not be earlier than 45 days after notice is mailed.

**Section 7. Amendment of Bond Declaration.**

(A) The City may amend this Bond Declaration without the consent of any Owner for any one or more of the following purposes:

(1) To cure any ambiguity or formal defect or omission in this Bond Declaration;

(2) To add to the covenants and agreements of the City in this Bond Declaration other covenants and agreements to be observed by the City which are not contrary to or inconsistent with this Bond Declaration as theretofore in effect;

(3) To confirm, as further assurance, any security interest or pledge created under this Bond Declaration or any Supplemental Bond Declaration;

(4) To make any change which, in the reasonable judgment of the City, does not materially and adversely affect the rights of the Owners.

(B) This Bond Declaration may be amended for any other purpose only upon consent of Owners representing not less than fifty-one percent (51%) in aggregate principal amount of the adversely affected 2019 Bonds then Outstanding. However, no amendment shall be valid which:

(1) Extends the maturity of any 2019 Bonds, reduces the rate of interest upon any 2019 Bonds, extends the time of payment of interest on any 2019 Bonds, reduces the amount of principal payable on any 2019 Bonds, or reduces any premium payable on any 2019 Bonds, without the consent of the affected Owner; or

(2) Reduces the percent of Owners required to approve amendments to this Bond Declaration.

**Section 8. Default and Remedies.**

(A) The occurrence of one or more of the following shall constitute an Event of Default under this Bond Declaration:

(1) Failure by the City to pay 2019 Bond principal, interest or premium when due (whether at maturity, or upon redemption after a 2019 Bond has been properly called for redemption);

(2) Failure by the City to observe and perform any covenant, condition or agreement on its part to be observed or performed for the benefit of Owners of 2019 Bonds, for a period of 60 days after written notice to the City by the Owners of ten percent or more of the principal amount of 2019 Bonds then Outstanding specifying such

failure and requesting that it be remedied; provided however, that if the failure stated in the notice cannot be corrected within such 60 day period, it shall not constitute an Event of Default so long as corrective action is instituted by the City within the 60 day period and diligently pursued, and the default is corrected as promptly as practicable after the written notice referred to in this Section 8(A)(2); or,

- (3) The City is adjudged insolvent by a court of competent jurisdiction, admits in writing its inability to pay its debts generally as they become due, files a petition in bankruptcy, or consents to the appointment of a receiver for the installment payments.
- (B) The Owners of ten percent or more of the principal amount of 2019 Bonds then Outstanding may waive any Event of Default and its consequences, except an Event of Default described in Section 8(A)(1).
- (C) Upon the occurrence and continuance of any Event of Default hereunder the Owners of ten percent or more of the principal amount of 2019 Bonds then Outstanding may take whatever action may appear necessary or desirable to enforce or to protect any of the rights of the Owners of 2019 Bonds, either at law or in equity or in bankruptcy or otherwise, whether for the specific enforcement of any covenant or agreement contained in this Bond Declaration or in aid of the exercise of any power granted in this Bond Declaration or for the enforcement of any other legal or equitable right vested in the Owners of 2019 Bonds by this Bond Declaration or by law. However, the 2019 Bonds shall not be subject to acceleration.
- (D) No remedy in this Bond Declaration conferred upon or reserved to Owners of 2019 Bonds is intended to be exclusive and every such remedy shall be cumulative and shall be in addition to every other remedy given under this Bond Declaration or now or hereafter existing at law or in equity. No delay or omission to exercise any right or power accruing upon any default shall be construed to be a waiver thereof, but any such right and power may be exercised from time to time and as often as may be deemed expedient. To entitle the Owners of 2019 Bonds to exercise any remedy reserved to them, it shall not be necessary to give any notice other than such notice as may be required by this Bond Declaration or by law.

### **Section 9. Defeasance.**

The City shall be obligated to pay 2019 Bonds which are defeased pursuant to this Section solely from the money and Government Obligations deposited in escrow in accordance with this Section 9 with an escrow agent or independent trustee as provided in this section, and the City shall have no further obligation to pay the defeased 2019 Bonds from any source except the amounts deposited in the escrow. 2019 Bonds shall be deemed defeased if the City:

- (A) irrevocably deposits money or noncallable Government Obligations in escrow with an independent trustee or escrow agent which are calculated to be sufficient for the payment of the 2019 Bonds which are to be defeased without reinvestment; and
- (B) files with the escrow agent or trustee a verification from an independent, certified public accountant to the effect that calculation, described above, is correct; and

- (C) only if the defeasance relates to the 2019 Series A Bonds, files with the escrow agent or trustee an opinion of nationally recognized bond counsel that the proposed defeasance will not cause the interest component of the 2019 Series A Bonds to be includable in gross income under the Code.

**Section 10. Tax Covenants Related to 2019 Series A Bonds.**

The City covenants for the benefit of the Owners of the 2019 Series A Bonds to comply with all provisions of the Code that are required for 2019 Series A Bond interest to be excluded from gross income for federal income tax purposes. The City also covenants for the benefit of the Owners of the 2019 Series A Bonds that it will comply with all of the covenants and agreements that the City makes in the “Tax Certificate” prepared in connection with the closing of the 2019 Series A Bonds.

**Section 11. Form.**

The 2019 Bonds shall be issued in substantially the form attached to hereto as Appendix A, with any changes that are approved by the Debt Manager. The 2019 Bonds shall be executed on behalf of the City with the facsimile signatures of the Mayor and City Auditor.

**Section 12. Rules of Construction.**

In determining the meaning of provisions of this Bond Declaration, the following rules shall apply unless the context clearly requires application of a different meaning:

- (A) References to section numbers shall be construed as references to sections of this Bond Declaration.
- (B) References to one gender shall include all genders.
- (C) References to the singular shall include the plural, and references to the plural shall include the singular.

*[The remainder of this page is intentionally left blank.]*

Dated as of [Issue Date], 2019.

**City of Portland, Oregon**

By: \_\_\_\_\_  
Debt Manager

**Appendix A**

**Form of Bonds**

No. R-«BondNumber»

\$«PrincipalAmtNumber»

**UNITED STATES OF AMERICA  
STATE OF OREGON  
COUNTIES OF MULTNOMAH, WASHINGTON AND CLACKAMAS  
CITY OF PORTLAND**

**[A:GENERAL OBLIGATION REFUNDING BOND, 2019 SERIES A (PUBLIC SAFETY PROJECTS – TAX-EXEMPT)/B:GENERAL OBLIGATION BOND, 2019 SERIES B (AFFORDABLE HOUSING PROJECTS – FEDERALLY TAXABLE)]**

**Dated Date:** [Issue Date], 2019

**Interest Rate Per Annum:** «CouponRate»%

**Maturity Date:** June 15, «MaturityYear»

**CUSIP Number:** 736679«CUSIPNumbr»

**Registered Owner:** -----Cede & Co.-----

**Principal Amount:** -----«PrincipalAmtSpelled» Dollars-----

The City of Portland, Oregon (the “City”), for value received, acknowledges itself indebted and hereby promises to pay to the Registered Owner hereof, or registered assigns, the Principal Amount indicated above on the Maturity Date indicated above together with interest thereon from the date hereof at the Interest Rate Per Annum indicated above, computed on the basis of a 360-day year of twelve 30-day months. Interest is payable semiannually on June 15 and December 15 in each year until maturity or prior redemption, commencing December 15, 2019. For so long as this Bond is subject to a book-entry system, principal and interest payments shall be paid on each payment date, as of the close of business on the last day of the month immediately preceding the applicable payment date, to the nominee of the securities depository for this Bond. On the date of issuance of this Bond, the securities depository for this Bond is The Depository Trust Company, New York, New York, and Cede & Co. is the nominee of The Depository Trust Company. Such payments shall be made payable to the order of “Cede & Co.”

This Bond is one of a duly authorized series of bonds of the City aggregating \$[Series A Principal/[Series B Principal] in principal amount designated as [A:General Obligation Refunding Bonds, 2019 Series A (Public Safety Projects - Tax-Exempt)/B:General Obligation Bonds, 2019 Series B (Affordable Housing Projects – Federally Taxable] (the “Bonds”). The Bonds are issued to [A:refund the callable General Obligation Public Safety Bonds, 2011 Series A/ B:finance capital costs of affordable housing for low income households], and to pay costs related to the Bonds. The Bonds are authorized by City Ordinance [A:No. 188691 enacted November 29, 2017/ B:No. 188426 enacted May 31, 2017] (the “Ordinance”), and relevant provisions of ORS Chapter 287A, in full and strict accordance and compliance with all of the provisions of the Constitution and Statutes of the State of Oregon and the Charter of the City. The terms of the Bonds are described in the Bond Declaration dated as of [Issue Date], 2019 (the “Bond Declaration”).

The Bonds constitute valid and legally binding obligations of the City. Pursuant to ORS 287A.315, the City has pledged its full faith and credit and taxing power to pay the Bonds when due. The City covenanted for the benefit of the owners that the City will levy, annually, as provided by law, in addition to its other ad valorem property taxes and outside the limitations of Section 11 and 11b of Article XI of the Oregon Constitution, a direct ad valorem tax upon all of the taxable property within the City in sufficient amount, after considering discounts taken and delinquencies that may occur in the payment of taxes, to pay the Bonds promptly as they mature. The City covenanted with the owners of the Bonds to levy such a tax annually during each year that any of the Bonds are outstanding.

The Bonds do not constitute a debt or indebtedness of Multnomah, Washington, or Clackamas Counties, the State of Oregon, or any political subdivision thereof other than the City. The Bonds are initially issued in book-entry form with no certificates provided to the beneficial owners of the Bonds. The Depository Trust Company and its participants will maintain records of ownership of beneficial interests in the Bonds. Should the book-entry system be discontinued, the City shall cause the Paying Agent to authenticate and deliver replacement

Bonds in fully registered form in authorized denominations in the names of the beneficial owners or their nominees, as provided in the Bond Declaration.

The Bonds shall mature and be subject to redemption as described in the Bond Declaration.

Unless the book-entry system is discontinued, notice of any call for redemption shall be given as required by the Blanket Issuer Letter of Representations to The Depository Trust Company, as referenced in the Bond Declaration. The Bonds are subject to conditional notice of redemption as provided in the Bond Declaration. Unless conditional notice was given, interest on any Bond or Bonds so called for redemption shall cease on the redemption date designated in the notice. If the book-entry system is discontinued, notice of redemption shall be given by first-class mail, postage prepaid, not less than 30 days nor more than 60 days prior to the date fixed for redemption to the Registered Owner of each Bond to be redeemed at the address shown on the Bond register; however, any failure to give notice shall not invalidate the redemption of the Bonds.

Any exchange or transfer of this Bond must be registered, as provided in the Bond Declaration, upon the Bond register kept for that purpose by the Paying Agent. The exchange or transfer of this Bond may be registered only by surrendering it, together with a written instrument of exchange or transfer which is satisfactory to the Paying Agent and which is executed by the registered owner or duly authorized attorney. Upon registration, a new registered Bond or Bonds, of the same maturity and in the same aggregate principal amount, shall be issued to the transferee as provided in the Bond Declaration. The City and the Paying Agent may treat the person in whose name this Bond is registered on the Bond register as its absolute owner for all purposes, as provided in the Bond Declaration.

Unless this Bond is presented by an authorized representative of The Depository Trust Company, a New York corporation ("DTC") to Issuer or its agent for registration of transfer, exchange or payment, and any Bond issued is registered in the name of Cede & Co. or such other name as is requested by an authorized representative of DTC (and any payment is made to Cede & Co. or to such other entry as is requested by an authorized representative of DTC), ANY TRANSFER, PLEDGE OR OTHER USE HEREOF FOR VALUE OR OTHERWISE BY OR TO ANY PERSON IS WRONGFUL inasmuch as the registered owner hereof, Cede & Co., has an interest herein.

This Bond shall remain in the Paying Agent's custody subject to the provisions of the FAST Balance Certificate Agreement currently in effect between the Paying Agent and DTC.

IT IS HEREBY CERTIFIED, RECITED, AND DECLARED that all conditions, acts, and things required to exist, to happen, and to be performed precedent to and in the issuance of this Bond have existed, have happened, and have been performed in due time, form, and manner as required by the Constitution and Statutes of the State of Oregon; and that the issue of which this Bond is a part, and all other obligations of the City, are within every debt limitation and other limit prescribed by such Constitution and Statutes and City Charter.

IN WITNESS WHEREOF, the Council of the City of Portland, Oregon, by ordinances duly enacted, has caused this Bond to be signed by facsimile signature of its Mayor and countersigned by facsimile signature of its Auditor, and has caused a facsimile of the corporate seal of the City to be imprinted hereon, all as of the date first above written.



**City of Portland, Oregon**

Ted Wheeler, Mayor

Mary Hull Caballero, Auditor

THIS BOND SHALL NOT BE VALID UNLESS PROPERLY AUTHENTICATED BY THE PAYING AGENT IN THE SPACE INDICATED BELOW.

CERTIFICATE OF AUTHENTICATION

This Bond is one of a series of \$[Series A Principal/[Series B Principal] aggregate principal amount of City of Portland, Oregon [A:General Obligation Refunding Bonds, 2019 Series A (Public Safety Projects - Tax-Exempt)/B:General Obligation Bonds, 2019 Series B (Affordable Housing Projects – Federally Taxable] issued pursuant to the Ordinance described herein.

Date of authentication: [Issue Date], 2019.

U.S. Bank National Association, as Paying Agent

\_\_\_\_\_  
Authorized Officer

ASSIGNMENT

FOR VALUE RECEIVED, the undersigned sells, assigns and transfers unto \_\_\_\_\_

(Please insert social security or other identifying number of assignee)

this Bond and does hereby irrevocably constitute and appoint \_\_\_\_\_ as attorney to transfer this Bond on the books kept for registration thereof with the full power of substitution in the premises.

Dated: \_\_\_\_\_

-----

NOTICE: The signature to this assignment must correspond with the name of the registered owner as it appears upon the face of this Bond in every particular, without alteration or enlargement or any change whatever.

NOTICE: Signature(s) must be guaranteed by a member of the New York Stock Exchange or a commercial bank or trust company

Signature Guaranteed  
\_\_\_\_\_  
(Bank, Trust Company or Brokerage Firm)

\_\_\_\_\_  
Authorized Officer

The following abbreviations, when used in the inscription on the face of this Bond, shall be construed as though they were written out in full according to applicable laws or regulations.

- TEN COM -- tenants in common
- TEN ENT -- as tenants by the entireties
- JT TEN -- as joint tenants with right of survivorship and not as tenants in common
- OREGON CUSTODIANS use the following  
 \_\_\_\_\_ CUST UL OREG \_\_\_\_\_ MIN  
 as custodian for (name of minor)
- OR UNIF TRANS MIN ACT  
 under the Oregon Uniform Transfer to Minors Act

Additional abbreviations may also be used though not in the list above.





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**APPENDIX B**  
**EXCERPTS OF AUDITED FINANCIAL STATEMENTS**

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## INTRODUCTION TO EXCERPTS OF FINANCIAL STATEMENTS

The financial statements of the City have been audited by independent certified public accountants for the fiscal years 2014, 2015, 2016, 2017, and 2018. Copies of these financial statements containing the reports of the independent certified public accountants are available on the City's website at:

<https://www.portlandoregon.gov/omf/26053>

The following pages in this Appendix B are excerpted from the City's Comprehensive Annual Financial Reports of the City for Fiscal Years ending June 30, 2014 through June 30, 2018. The notes that follow the tabular data have been prepared by the City and have not been reviewed by the independent auditor.

**A CONSENT OF THE INDEPENDENT AUDITOR WAS NOT REQUESTED. THE AUDITOR WAS NOT REQUESTED TO PERFORM AND HAS NOT PERFORMED ANY SERVICE IN CONNECTION WITH THIS OFFICIAL STATEMENT AND IS THEREFORE NOT ASSOCIATED WITH THIS OFFICIAL STATEMENT.**

**CITY OF PORTLAND, OREGON**  
**General Fund**  
**Statement of Revenues, Expenditures and Changes in Fund Balance**  
**Generally Accepted Accounting Principles Basis**  
**for Fiscal Year Ended June 30**

	2014	2015	2016	2017	2018
<b>Revenues</b>					
Taxes	338,338,808	360,355,397	380,144,273	396,842,948	422,674,507
Payments in lieu of taxes	924,647	586,440	698,417	925,534	1,420,541
Rents and reimbursements	4,738,380	4,686,789	4,831,542	4,866,766	4,892,848
Licenses and fees	167,880,349	184,881,129	198,978,646	213,377,412	223,064,189
Intergovernmental revenues	27,200,418	28,463,550	29,807,858	28,923,286	35,860,138
Charges for services	12,395,309	13,899,341	13,825,116	13,159,071	15,122,570
Interagency	48,238,550	44,969,245	49,045,819	55,062,892	61,076,933
Miscellaneous service charges	2,494,754	3,382,288	4,473,354	7,215,001	6,694,994
Investment earnings	1,279,286	1,382,154	1,996,603	1,533,230	1,801,332
Other miscellaneous revenues	3,243,842	3,521,445	3,120,724	3,344,321	4,166,242
Total revenues	606,734,343	646,127,778	686,922,352	725,250,461	776,774,294
<b>Expenditures</b>					
Public safety	386,756,653	406,094,441	421,507,535	432,959,906	470,912,771
Parks/recreation/cultural	63,842,686	69,068,004	77,497,187	86,828,104	92,537,178
Community development	36,329,749	42,826,296	51,901,948	55,334,799	59,329,122
Support svcs./legis./admin.	63,226,710	64,893,554	68,033,585	71,197,778	81,344,595
Capital outlay	6,815,692	6,233,281	1,544,189	3,441,946	2,461,790
Debt service and related costs	6,824,590	7,452,062	8,190,788	8,991,917	9,856,184
Total expenditures	563,796,080	596,567,638	628,675,232	658,754,450	716,441,640
Revenues over (under) expenditures	42,938,263	49,560,140	58,247,120	66,496,011	60,332,654
<b>Other Financing Sources (Uses)</b>					
Transfers in	10,348,435	4,850,709	1,064,081	2,164,446	1,293,264
Transfers out	(35,609,531)	(45,299,251)	(63,837,143)	(58,287,236)	(54,084,721)
Proceeds from sale of capital assets	0	300	1,188	5,463	0
Total other sources (uses)	(25,261,096)	(40,448,242)	(62,771,874)	(56,117,327)	(52,791,457)
Net change in fund balances	17,677,167	9,111,898	(4,524,754)	10,378,684	7,541,197
<b>Fund balance, beginning</b>	79,290,866	96,968,033	106,079,931	101,555,177	111,933,861
Reclassifications					
Special revenue fund to general fund per GASB 54	-	-	-	-	-
<b>Fund balances, ending</b>	\$96,968,033	\$106,079,931	\$101,555,177	\$111,933,861	\$119,475,058

Source: City of Portland. Information presented for Fiscal Years 2014 through 2018 are derived from City of Portland audited annual financial statements.

**CITY OF PORTLAND, OREGON**  
**General Fund**  
**Consecutive Balance Sheets as of June 30**

	<b>2014</b>	<b>2015</b>	<b>2016</b>	<b>2017</b>	<b>2018</b>
<b>ASSETS:</b>					
Unrestricted:					
Cash and investments	\$73,099,421	\$80,235,981	\$80,667,323	\$93,431,942	\$98,872,008
Receivables:					
Taxes	14,192,434	15,131,852	14,276,702	16,046,561	18,570,996
Accounts, net	30,446,842	32,336,325	32,298,959	32,494,604	34,622,036
Accrued interest, advances	1,633,590	647,339	903,891	1,551,589	2,336,910
Notes and loans, net	0	0	224,724	375,880	339,717
Assessments	19,876	16,336	6,621	2,178	3,162
Due from component units	318,277	232,755	0	124,901	154,686
Internal loans	695,000	725,000	86,433	0	0
Inventories	299,864	286,027	270,633	252,251	365,483
Prepaid Items	245,429	227,747	182,389	152,359	176,614
Restricted:					
Cash and investments	5,881,293	5,966,918	6,778,179	7,204,523	8,845,991
Receivables:					
Taxes	8,231,915	7,398,731	6,437,733	7,330,174	9,155,346
<b>Total assets</b>	<b>\$135,063,941</b>	<b>\$143,205,011</b>	<b>\$142,133,587</b>	<b>\$158,966,962</b>	<b>\$173,442,949</b>
<b>LIABILITIES, DEFERRED INFLOWS OF RESOURCES AND FUND BALANCES:</b>					
Liabilities payable from unrestricted assets:					
Accounts payable	\$7,729,597	\$8,775,467	\$12,968,489	\$15,716,359	\$16,176,237
Unearned revenue	152,320	156,593	166,276	209,186	291,040
Internal loans payable	1,323,735	-	-	-	-
Due to component unit	1,255,384	994,181	1,483,531	1,905,251	1,932,029
Other liabilities	32,866	32,866	32,866	-	-
Liabilities payable from restricted assets:					
Due to fiduciary fund	8,231,915	7,398,731	6,437,733	7,330,174	9,155,346
Other liabilities	5,881,293	5,966,918	6,778,179	7,204,523	8,845,991
<b>Total liabilities</b>	<b>24,607,110</b>	<b>23,324,756</b>	<b>27,867,074</b>	<b>32,365,493</b>	<b>36,400,643</b>
Deferred inflows of resources					
Unavailable revenue - unrestricted	13,488,798	13,800,324	12,711,336	14,667,608	17,567,248
<b>Total deferred inflows of resources</b>	<b>13,488,798</b>	<b>13,800,324</b>	<b>12,711,336</b>	<b>14,667,608</b>	<b>17,567,248</b>
Fund balance					
Nonspendable	545,293	513,774	453,022	404,610	542,097
Committed	60,077,408	58,885,208	56,495,175	58,916,535	60,999,524
Assigned	7,444,423	30,220,861	17,351,152	13,028,310	-
Unassigned	28,900,909	16,460,088	27,255,828	39,584,406	57,933,437
<b>Total fund balance</b>	<b>96,968,033</b>	<b>106,079,931</b>	<b>101,555,177</b>	<b>111,933,861</b>	<b>119,475,058</b>
<b>Total liabilities, deferred inflows of resources and fund balances</b>	<b>\$135,063,941</b>	<b>\$143,205,011</b>	<b>\$142,133,587</b>	<b>\$158,966,962</b>	<b>\$173,442,949</b>

Source: City of Portland. Information presented for Fiscal Years 2014 through 2017 are derived from City of Portland audited annual financial

statements.



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**APPENDIX C**  
**FORMS OF LEGAL OPINIONS**

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*On the date of issuance of the 2019 Series A Bonds, Hawkins Delafield & Wood LLP, Bond Counsel, proposes to issue its approving opinion in substantially the following form:*

\_\_\_\_\_, 2019

City of Portland  
1120 SW Fifth Avenue, Room 1250  
Portland, Oregon 97204

Subject: \$\_\_\_\_\_ City of Portland, Oregon, General Obligation Refunding Bonds,  
2019 Series A (Public Safety Projects - Tax-Exempt)

Ladies and Gentlemen:

We have acted as bond counsel in connection with the issuance by the City of Portland, Oregon (the "City") of its General Obligation Refunding Bonds, 2019 Series A (Public Safety Projects - Tax-Exempt) (the "2019 Series A Bonds"), that are dated \_\_\_\_\_, 2019 and are in the aggregate principal amount of \$\_\_\_\_\_. The 2019 Series A Bonds are authorized by ORS Sections 287A.360 and the other relevant provisions of ORS Chapter 287A, City Ordinance No. 188691 enacted November 29, 2017 (the "Ordinance"), and a Bond Declaration for the 2019 Series A Bonds (the "Bond Declaration") that is dated as of the date of issuance of the 2019 Series A Bonds.

We have examined the law and such certified proceedings and other documents as we deem necessary to render this opinion.

We have not been engaged or undertaken to review the accuracy, completeness or sufficiency of the official statement or other offering materials which have been or may be supplied to the purchasers of the 2019 Series A Bonds, and we express no opinion relating thereto, excepting only the matters set forth as our opinion in the official statement.

Regarding questions of fact material to our opinion, we have relied on representations of the City in the Ordinance, in the Bond Declaration, and in the certified proceedings and on other certifications of public officials and others furnished to us without undertaking to verify the same by independent investigation.

Based on the foregoing, we are of the opinion that, under existing law:

1. The 2019 Series A Bonds have been legally authorized, sold and issued under and pursuant to the Constitution and Statutes of the State of Oregon, the City Charter, the Ordinance, and the Bond Declaration. The 2019 Series A Bonds constitute valid and legally binding obligations of the City that are enforceable in accordance with their terms.
2. Pursuant to ORS 287A.315, the City has pledged its full faith and credit and taxing power to the payment of the 2019 Series A Bonds. In addition, the 2019 Series A Bonds are payable from ad valorem taxes which may be levied without limitation as to rate or amount on all taxable property within the boundaries of the City.
3. Under existing statutes and court decisions and assuming continuing compliance with certain tax covenants described below, (i) interest on the 2019 Series A Bonds is excluded from gross income for

federal income tax purposes pursuant to Section 103 of the Internal Revenue Code of 1986, as amended (the “Code”), and (ii) interest on the 2019 Series A Bonds is not treated as a preference item in calculating the alternative minimum tax under the Code. [Bond counsel further is of the opinion that, for any 2019 Series A Bonds having original issue discount (a “Discount Bond”), original issue discount that has accrued and is properly allocable to the owners of the Discount Bonds under Section 1288 of the Code is excludable from gross income for federal income tax purposes to the same extent as other interest on the 2019 Series A Bonds.] In rendering our opinion, we have relied on certain representations, certifications of fact, and statements of reasonable expectations made by the City and others in connection with the 2019 Series A Bonds, and we have assumed compliance by the City and others with certain ongoing covenants to comply with applicable requirements of the Code to assure the exclusion of interest on the 2019 Series A Bonds from gross income under Section 103 of the Code.

The Code establishes certain requirements that must be met subsequent to the issuance and delivery of the 2019 Series A Bonds in order that, for federal income tax purposes, interest on the 2019 Series A Bonds not be included in gross income pursuant to Section 103 of the Code. These requirements include, but are not limited to, requirements relating to the use and expenditure of proceeds of the 2019 Series A Bonds, restrictions on the investment of proceeds of the 2019 Series A Bonds prior to expenditure and the requirement that certain earnings be rebated to the federal government. Noncompliance with such requirements may cause interest on the 2019 Series A Bonds to become subject to federal income taxation retroactive to their date of issue, irrespective of the date on which such noncompliance occurs or is ascertained.

On the date of delivery of the 2019 Series A Bonds, the City will execute a Tax Certificate (the “Tax Certificate”) containing provisions and procedures pursuant to which such requirements can be satisfied. In executing the Tax Certificate, the City covenants that it will comply with the provisions and procedures set forth therein and that it will do and perform all acts and things required by the Code to assure that interest paid on the 2019 Series A Bonds will, for federal income tax purposes, be excluded from gross income.

In rendering the opinion in paragraph 3 hereof, we have relied upon and assumed (i) the material accuracy of the representations, statements of intention and reasonable expectation, and certifications of fact contained in the Tax Certificate with respect to matters affecting the status of interest paid on the 2019 Series A Bonds, and (ii) compliance by the City with the procedures and covenants set forth in the Tax Certificate as to such tax matters.

4. Interest on the 2019 Series A Bonds is exempt from Oregon personal income tax.

We express no opinion as to any federal, state or local tax consequences arising with respect to the 2019 Series A Bonds, or the ownership or disposition thereof, except as stated in paragraphs 3 and 4 above. We render our opinion under existing statutes and court decisions as of the date hereof, and we assume no obligation to update, revise or supplement this opinion to reflect any action hereafter taken or not taken, any fact or circumstance that may hereafter come to our attention, any change in law or interpretation thereof that may hereafter occur, or for any other reason. We express no opinion as to the consequence of any of the events described in the preceding sentence or the likelihood of their occurrence. In addition, we express no opinion on the effect of any action taken or not taken in reliance upon an opinion of other counsel regarding federal, state or local tax matters, including, without limitation, exclusion from gross income for federal income tax purposes of interest on the 2019 Series A Bonds.

The portion of this opinion that is set forth in paragraph 1, above, is qualified only to the extent that enforceability of the 2019 Series A Bonds may be limited by or rendered ineffective by (i) bankruptcy, insolvency, fraudulent conveyance, reorganization, moratorium and other laws affecting creditors’ rights generally; (ii) the application of equitable principles and the exercise of judicial discretion in appropriate cases; (iii) common law and statutes affecting the enforceability of contractual obligations generally; and (iv) principles of public policy concerning, affecting or limiting the enforcement of rights or remedies against governmental entities such as the City.

This opinion is limited to matters of Oregon law and applicable federal law, and we assume no responsibility as to the applicability of laws of other jurisdictions.

This opinion is provided to you as a legal opinion only, and not as a guaranty or warranty of the matters discussed herein. No opinions may be inferred or implied beyond the matters expressly stated herein. No qualification, limitation or exception contained herein shall be construed in any way to limit the scope of the other qualifications, limitations and exceptions. For purposes of this opinion, the terms “law” and “laws” do not include unpublished judicial decisions, and we disclaim the effect of any such decision on this opinion.

We have served as bond counsel only to the City in connection with the 2019 Series A Bonds and have not represented and are not representing any other party in connection with the 2019 Series A Bonds. This opinion is given solely for the benefit of the City in connection with the 2019 Series A Bonds and may not be relied on in any manner or for any purpose by any person or entity other than the City and any person to whom we may send a formal reliance letter indicating that the recipient is entitled to rely on this opinion.

Very truly yours,

*On the date of issuance of the 2019 Series B Bonds, Hawkins Delafield & Wood LLP, Bond Counsel, proposes to issue its approving opinion in substantially the following form:*

\_\_\_\_\_, 2019

City of Portland  
1120 SW Fifth Avenue, Room 1250  
Portland, Oregon 97204

Subject: \$\_\_\_\_\_ City of Portland, Oregon, General Obligation Bonds,  
2019 Series B (Affordable Housing Projects - Federally Taxable)

Ladies and Gentlemen:

We have acted as bond counsel in connection with the issuance by the City of Portland, Oregon (the "City") of its General Obligation Bonds, 2019 Series B (Affordable Housing Projects - Federally Taxable) (the "2019 Series B Bonds"), that are dated \_\_\_\_\_, 2019 and are in the aggregate principal amount of \$\_\_\_\_\_. The 2019 Series B Bonds are authorized by ORS Sections 287A.050 and the other relevant provisions of ORS Chapter 287A, Measure 26-179 approved by the electors of the City on November 8, 2016, City Ordinance No. 188426 enacted May 31, 2017 (the "Ordinance"), and a Bond Declaration for the 2019 Series B Bonds (the "Bond Declaration") that is dated as of the date of issuance of the 2019 Series B Bonds.

We have examined the law and such certified proceedings and other documents as we deem necessary to render this opinion.

We have not been engaged or undertaken to review the accuracy, completeness or sufficiency of the official statement or other offering materials which have been or may be supplied to the purchasers of the 2019 Series B Bonds, and we express no opinion relating thereto, excepting only the matters set forth as our opinion in the official statement.

Regarding questions of fact material to our opinion, we have relied on representations of the City in the Ordinance, in the Bond Declaration, and in the certified proceedings and on other certifications of public officials and others furnished to us without undertaking to verify the same by independent investigation.

Based on the foregoing, we are of the opinion that, under existing law:

1. The 2019 Series B Bonds have been legally authorized, sold and issued under and pursuant to the Constitution and Statutes of the State of Oregon, the City Charter, the Ordinance, and the Bond Declaration. The 2019 Series B Bonds constitute valid and legally binding obligations of the City that are enforceable in accordance with their terms.
2. Pursuant to ORS 287A.315, the City has pledged its full faith and credit and taxing power to the payment of the 2019 Series B Bonds. In addition, the 2019 Series B Bonds are payable from ad valorem taxes which may be levied without limitation as to rate or amount on all taxable property within the boundaries of the City.
3. Interest on the 2019 Series B Bonds is not excludable from gross income for federal income tax purposes pursuant to the Internal Revenue Code of 1986, as amended.

4. Interest on the 2019 Series B Bonds is exempt from Oregon personal income tax.

We express no opinion as to any federal, state or local tax consequences arising with respect to the 2019 Series B Bonds, or the ownership or disposition thereof, except as stated in paragraphs 3 and 4 above. We render our opinion under existing statutes and court decisions as of the date hereof, and we assume no obligation to update, revise or supplement this opinion to reflect any action hereafter taken or not taken, any fact or circumstance that may hereafter come to our attention, any change in law or interpretation thereof that may hereafter occur, or for any other reason. We express no opinion as to the consequence of any of the events described in the preceding sentence or the likelihood of their occurrence. In addition, we express no opinion on the effect of any action taken or not taken in reliance upon an opinion of other counsel regarding federal, state or local tax matters.

The portion of this opinion that is set forth in paragraph 1, above, is qualified only to the extent that enforceability of the 2019 Series B Bonds may be limited by or rendered ineffective by (i) bankruptcy, insolvency, fraudulent conveyance, reorganization, moratorium and other laws affecting creditors' rights generally; (ii) the application of equitable principles and the exercise of judicial discretion in appropriate cases; (iii) common law and statutes affecting the enforceability of contractual obligations generally; and (iv) principles of public policy concerning, affecting or limiting the enforcement of rights or remedies against governmental entities such as the City.

This opinion is limited to matters of Oregon law and applicable federal law, and we assume no responsibility as to the applicability of laws of other jurisdictions.

This opinion is provided to you as a legal opinion only, and not as a guaranty or warranty of the matters discussed herein. No opinions may be inferred or implied beyond the matters expressly stated herein. No qualification, limitation or exception contained herein shall be construed in any way to limit the scope of the other qualifications, limitations and exceptions. For purposes of this opinion, the terms "law" and "laws" do not include unpublished judicial decisions, and we disclaim the effect of any such decision on this opinion.

We have served as bond counsel only to the City in connection with the 2019 Series B Bonds and have not represented and are not representing any other party in connection with the 2019 Series B Bonds. This opinion is given solely for the benefit of the City in connection with the 2019 Series B Bonds and may not be relied on in any manner or for any purpose by any person or entity other than the City and any person to whom we may send a formal reliance letter indicating that the recipient is entitled to rely on this opinion.

Very truly yours,



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**APPENDIX D**  
**FORM OF CONTINUING DISCLOSURE CERTIFICATE**

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## CONTINUING DISCLOSURE CERTIFICATE

### City of Portland, Oregon

**[\$[Series A Principal]  
General Obligation Refunding Bonds  
2019 Series A  
(Public Safety Projects – Tax Exempt)**

**[\$[Series B Principal]  
General Obligation Bonds  
2019 Series B  
(Affordable Housing Projects – Federally Taxable)**

This Continuing Disclosure Certificate (the “Certificate”) is executed and delivered by the City of Portland, Oregon (the “Issuer”) in connection with the issuance of the above-captioned bonds (collectively, the “Bonds”).

Section 1. Purpose of Certificate. This Certificate is being executed and delivered by the Issuer, and constitutes the Issuer’s written undertaking for the benefit of the Bondowners, and to assist the underwriters of the Bonds in complying with paragraph (b)(5) of Securities and Exchange Commission Rule 15c2-12 (17 C.F.R. § 240.15c2-12) as amended (the “Rule”).

Section 2. Definitions. Unless the context otherwise requires, the terms defined in this Section shall, for purposes of this Certificate, have the meanings herein specified.

“Beneficial Owner” means any person who has the power, directly or indirectly, to vote or consent with respect to, or to dispose of ownership of, any Bonds, including persons holding Bonds through nominees or depositories.

“Bondowners” means the registered owners of the Bonds, as shown on the bond register maintained by the paying agent and registrar for the Bonds, and any Beneficial Owners.

“Commission” means the U.S. Securities and Exchange Commission.

“EMMA” means the Electronic Municipal Market Access system for municipal securities disclosure established by the MSRB and accessible at <http://emma.msrb.org/>.

“MSRB” means the Municipal Securities Rulemaking Board, or any successor to its functions.

“Official Statement” means the final official statement for the Bonds dated \_\_\_\_\_, 2019.

“Rule” means the Commission’s Rule 15c2-12 under the Securities Exchange Act of 1934, as it has been and may be amended.

Section 3. Financial Information. The Issuer, as the “obligated person,” agrees to provide or cause to be provided to the MSRB, the following annual financial information and operating data:

A. The Issuer’s previous fiscal year annual financial statements prepared in accordance with the Oregon Local Budget Law (or any successor statute) and in accordance with generally accepted accounting principles so prescribed by the Governmental Accounting Standards Board (or its successors); and

B. To the extent not included in those annual financial statements, historical financial information and operating data generally of the type included in the Official Statement under the heading “Annual Disclosure Information.”

Section 4. Timing. The information described in Section 3 of this Certificate shall be provided by the Issuer for each of its fiscal years in which the Bonds are outstanding. The Issuer shall provide that information not later than nine months after the end of each fiscal year, commencing no later than March 31, 2020, for the fiscal year ended June 30, 2019. The information described in Section 3 of this Certificate shall be provided in the form of audited financial statements if they are then available, and otherwise shall be provided in the form of unaudited financial statements. If the information described in Section 3 of this Certificate is initially provided in the form of unaudited financial statements, the Issuer shall provide audited financial statements promptly after they become publicly available. The Issuer's current fiscal year ends June 30. The Issuer may adjust its fiscal year by providing written notice of the change of fiscal year to the MSRB. In lieu of providing such annual financial information and operating data, the Issuer may cross-reference to other documents provided to the MSRB.

Section 5. Material Events. The Issuer agrees to provide or cause to be provided to the MSRB in a timely manner not in excess of ten business days after the occurrence of the event, notice of any of the following events with respect to the Bonds:

- (a) Principal and interest payment delinquencies;
- (b) Non-payment related defaults, if material;
- (c) Unscheduled draws on debt service reserves reflecting financial difficulties;
- (d) Unscheduled draws on credit enhancements reflecting financial difficulties;
- (e) Substitution of credit or liquidity providers or their failure to perform;
- (f) Adverse tax opinions, the issuance by the Internal Revenue Service of proposed or final determinations of taxability, Notices of Proposed Issue (IRS Form 5701-TEB) or other material notices or determinations with respect to the tax status of the security, or other material events affecting the tax status of the security;
- (g) Modifications to the rights of security holders, if material;
- (h) Bond calls, if material, and tender offers;
- (i) Defeasances;
- (j) Release, substitution or sale of property securing repayment of the securities, if material;
- (k) Rating changes;
- (l) Bankruptcy, insolvency, receivership or similar event of the obligated person; (Note: For the purposes of the event identified in this paragraph (l), the event is considered to occur when any of the following occur: the appointment of a receiver, fiscal

agent or similar officer for an obligated person in a proceeding under the United States Bankruptcy Code or in any other proceeding under state or federal law in which a court or governmental authority has assumed jurisdiction over substantially all of the assets or business of the obligated person, or if such jurisdiction has been assumed by leaving the existing governing body and officials or officers in possession but subject to the supervision and orders of a court or governmental authority, or the entry of an order confirming a plan of reorganization, arrangement or liquidation by a court or governmental authority having supervision or jurisdiction over substantially all of the assets or business of the obligated person.);

(m) The consummation of a merger, consolidation, or acquisition involving an obligated person or the sale of all or substantially all of the assets of the obligated person, other than in the ordinary course of business, the entry into a definitive agreement to undertake such an action or the termination of a definitive agreement relating to any such actions, other than pursuant to its terms, if material;

(n) Appointment of a successor or additional trustee or the change of name of a trustee, if material;

(o) Incurrence of a financial obligation of the obligated person if material, or agreement to covenants, events of default, remedies, priority rights, or other similar terms of a financial obligation of the obligated person, any of which affect security holders, if material. For the purposes of this paragraph (o) and paragraph (p) below, “financial obligation” means a (i) debt obligation; (ii) derivative instrument entered into in connection with, or pledged as security or a source of payment for, an existing or planned debt obligation; or (iii) a guarantee of (i) or (ii); the term “financial obligation” shall not include municipal securities as to which a final official statement has been provided to the MSRB consistent with the Rule;

(p) Default, event of acceleration, termination event, modification of terms, or other similar events under the terms of a financial obligation of the obligated person, any of which reflect financial difficulties.

The Issuer may from time to time choose to provide notice of the occurrence of certain other events, in addition to those listed above, if, in the judgment of the Issuer, such other event is material with respect to the Bonds, but the Issuer does not undertake any commitment to provide such notice of any event except those events listed above.

Section 6. Failure to File Annual Financial Information. The Issuer agrees to provide or cause to be provided, in a timely manner, to the MSRB, notice of a failure by the Issuer to provide the annual financial information described in Section 3 of this Certificate on or prior to the time set forth in Section 4 of this Certificate.

Section 7. Termination. The Issuer’s obligation to provide notices of material events shall terminate upon the legal defeasance, prior redemption or payment in full of all of the Bonds. This Certificate, or any provision hereof, shall be null and void if the Issuer (a) obtains an opinion of nationally recognized bond counsel to the effect that those portions of the Rule which require this Certificate, or any provision hereof, are invalid, have been repealed retroactively or otherwise do not

apply to the Bonds; and (b) notifies the MSRB of such opinion and the termination of its obligations under this Certificate.

Section 8. Amendment. Notwithstanding any other provision of this Certificate, the Issuer may amend this Certificate provided that the following conditions are satisfied:

A. If the amendment relates to the provisions of Section 3 or Section 5 of this Certificate, it may only be made in connection with a change in circumstances that arises from a change in legal requirements, change in law, or change in the identity, nature or status of the Issuer with respect to the Bonds, or the type of business conducted;

B. If this Certificate, as amended, would, in the opinion of nationally recognized bond counsel, have complied with the requirements of the Rule at the time of the original issuance of the Bonds, after taking into account any amendments or interpretations of the Rule, as well as any change in circumstances; and

C. The amendment either (i) is approved by the Bondowners in the same manner as amendments to the Bond Declaration as it is in effect at the time of the amendment or (ii) does not, in the opinion of nationally recognized bond counsel, materially impair the interests of the Bondowners.

In the event of any amendment of a provision of this Certificate, the Issuer shall describe such amendment in its next annual filing pursuant to Section 3 of this Certificate, and shall include, as applicable, a narrative explanation of the reason for the amendment and its impact on the type (or in the case of a change of accounting principles, on the presentation) of financial information or operating data being presented by the Issuer. In addition, if the amendment relates to the accounting principles to be followed in preparing financial statements, (i) notice of the amendment shall be given in the same manner as for a material event under Section 5 of this Certificate, and (ii) the annual filing pursuant to Section 3 of this Certificate for the first fiscal year that is affected by the change in accounting principles shall present a comparison (in narrative form and also, if feasible, in quantitative form) between the financial statements as prepared on the basis of the new accounting principles and those prepared on the basis of the former accounting principles.

Section 9. Bondowner's Remedies Under This Certificate. The right of any Bondowner to enforce the provisions of this Certificate shall be limited to a right to obtain specific enforcement of the Issuer's obligations hereunder, and any failure by the Issuer to comply with the provisions of this undertaking shall not be an event of default with respect to the Bonds. Bondowners may take such actions as may be necessary and appropriate, including seeking mandamus or specific performance by court order, to cause the Issuer to comply with its obligations under this Certificate. A default under this Certificate shall not be deemed a default or an event of default under the documents authorizing issuance of the Bonds, and no monetary damages shall arise or be payable hereunder, and the sole remedy under this Certificate in the event of any failure of the Issuer to comply with this Certificate shall be an action to compel performance.

Section 10. Form of Information. All information required to be provided under this certificate will be provided in an electronic format as prescribed by the MSRB.

Section 11. Filing Through EMMA. So long as the MSRB continues to approve the use of EMMA, any information required to be provided to the MSRB under this Certificate may be provided through EMMA. As of the date of this Certificate, the web portal for EMMA is [emma.msrb.org](http://emma.msrb.org).

Section 12. Dissemination Agent. The Issuer may, from time to time, engage or appoint an agent to assist the Issuer in disseminating information hereunder (the “Dissemination Agent”). The Issuer may discharge any Dissemination Agent with or without appointing a successor Dissemination Agent.

Section 13. Choice of Law. This Certificate shall be governed by and construed in accordance with the laws of the State of Oregon, provided that to the extent this Certificate addresses matters of federal securities laws, including the Rule, this Certificate shall be construed in accordance with such federal securities laws and official interpretations thereof.

Dated as of the \_\_\_\_ day of \_\_\_\_\_, 2019.

**City of Portland, Oregon**

\_\_\_\_\_  
Debt Manager



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**APPENDIX E**  
**BEO SYSTEM**

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## BEO SYSTEM

### DTC LANGUAGE DESCRIBING BOOK-ENTRY-ONLY ISSUANCE

(Prepared by DTC—bracketed material may be applicable only to certain issues)

1. The Depository Trust Company (“DTC”), New York, NY, will act as securities depository for the securities (the “Securities”). The Securities will be issued as fully-registered securities registered in the name of Cede & Co. (DTC’s partnership nominee) or such other name as may be requested by an authorized representative of DTC. One fully-registered Security certificate will be issued for [each issue of] the Securities, [each] in the aggregate principal amount of such issue, and will be deposited with DTC. [If, however, the aggregate principal amount of [any] issue exceeds \$500 million, one certificate will be issued with respect to each \$500 million of principal amount, and an additional certificate will be issued with respect to any remaining principal amount of such issue.]
2. DTC, the world’s largest securities depository, is a limited-purpose trust company organized under the New York Banking Law, a “banking organization” within the meaning of the New York Banking Law, a member of the Federal Reserve System, a “clearing corporation” within the meaning of the New York Uniform Commercial Code, and a “clearing agency” registered pursuant to the provisions of Section 17A of the Securities Exchange Act of 1934. DTC holds and provides asset servicing for over 3.5 million issues of U.S. and non-U.S. equity issues, corporate and municipal debt issues, and money market instruments (from over 100 countries) that DTC’s participants (“Direct Participants”) deposit with DTC. DTC also facilitates the post-trade settlement among Direct Participants of sales and other securities transactions in deposited securities, through electronic computerized book-entry transfers and pledges between Direct Participants’ accounts. This eliminates the need for physical movement of securities certificates. Direct Participants include both U.S. and non-U.S. securities brokers and dealers, banks, trust companies, clearing corporations, and certain other organizations. DTC is a wholly-owned subsidiary of The Depository Trust & Clearing Corporation (“DTCC”). DTCC is the holding company for DTC, National Securities Clearing Corporation and Fixed Income Clearing Corporation, all of which are registered clearing agencies. DTCC is owned by the users of its regulated subsidiaries. Access to the DTC system is also available to others such as both U.S. and non-U.S. securities brokers and dealers, banks, trust companies, and clearing corporations that clear through or maintain a custodial relationship with a Direct Participant, either directly or indirectly (“Indirect Participants”). DTC has a Standard & Poor’s rating of AA+. The DTC Rules applicable to its Participants are on file with the Securities and Exchange Commission. More information about DTC can be found at [www.dtcc.com](http://www.dtcc.com).
3. Purchases of Securities under the DTC system must be made by or through Direct Participants, which will receive a credit for the Securities on DTC’s records. The ownership interest of each actual purchaser of each Security (“Beneficial Owner”) is in turn to be recorded on the Direct and Indirect Participants’ records. Beneficial Owners will not receive written confirmation from DTC of their purchase. Beneficial Owners are, however, expected to receive written confirmations providing details of the transaction, as well as periodic statements of their holdings, from the Direct or Indirect Participant through which the Beneficial Owner entered into the transaction. Transfers of ownership interests in the Securities are to be accomplished by entries made on the books of Direct and Indirect Participants acting on behalf of Beneficial Owners. Beneficial Owners will not receive certificates representing their ownership interests in Securities, except in the event that use of the book-entry system for the Securities is discontinued.
4. To facilitate subsequent transfers, all Securities deposited by Direct Participants with DTC are registered in the name of DTC’s partnership nominee, Cede & Co., or such other name as may be requested by an authorized representative of DTC. The deposit of Securities with DTC and their registration in the name of Cede & Co. or such other DTC nominee do not effect any change in beneficial ownership. DTC has no knowledge of the actual Beneficial Owners of the Securities; DTC’s records reflect only the identity of the Direct Participants to whose accounts such Securities are credited, which may or may not be the Beneficial Owners. The Direct and Indirect Participants will remain responsible for keeping account of their holdings on behalf of their customers.

5. Conveyance of notices and other communications by DTC to Direct Participants, by Direct Participants to Indirect Participants, and by Direct Participants and Indirect Participants to Beneficial Owners will be governed by arrangements among them, subject to any statutory or regulatory requirements as may be in effect from time to time. [Beneficial Owners of Securities may wish to take certain steps to augment the transmission to them of notices of significant events with respect to the Securities, such as redemptions, tenders, defaults, and proposed amendments to the Security documents. For example, Beneficial Owners of Securities may wish to ascertain that the nominee holding the Securities for their benefit has agreed to obtain and transmit notices to Beneficial Owners. In the alternative, Beneficial Owners may wish to provide their names and addresses to the registrar and request that copies of notices be provided directly to them.]
- [6. Redemption notices shall be sent to DTC. If less than all of the Securities within an issue are being redeemed, DTC's practice is to determine by lot the amount of the interest of each Direct Participant in such issue to be redeemed.]
7. Neither DTC nor Cede & Co. (nor any other DTC nominee) will consent or vote with respect to Securities unless authorized by a Direct Participant in accordance with DTC's MMI Procedures. Under its usual procedures, DTC mails an Omnibus Proxy to Issuer as soon as possible after the record date. The Omnibus Proxy assigns Cede & Co.'s consenting or voting rights to those Direct Participants to whose accounts Securities are credited on the record date (identified in a listing attached to the Omnibus Proxy).
8. Redemption proceeds, distributions, and dividend payments on the Securities will be made to Cede & Co., or such other nominee as may be requested by an authorized representative of DTC. DTC's practice is to credit Direct Participants' accounts upon DTC's receipt of funds and corresponding detail information from Issuer or Agent, on payable date in accordance with their respective holdings shown on DTC's records. Payments by Participants to Beneficial Owners will be governed by standing instructions and customary practices, as is the case with securities held for the accounts of customers in bearer form or registered in "street name," and will be the responsibility of such Participant and not of DTC, Agent, or Issuer, subject to any statutory or regulatory requirements as may be in effect from time to time. Payment of redemption proceeds, distributions, and dividend payments to Cede & Co. (or such other nominee as may be requested by an authorized representative of DTC) is the responsibility of Issuer or Agent, disbursement of such payments to Direct Participants will be the responsibility of DTC, and disbursement of such payments to the Beneficial Owners will be the responsibility of Direct and Indirect Participants.
- [9. A Beneficial Owner shall give notice to elect to have its Securities purchased or tendered, through its Participant, to [Tender/Remarketing] Agent, and shall effect delivery of such Securities by causing the Direct Participant to transfer the Participant's interest in the Securities, on DTC's records, to [Tender/Remarketing] Agent. The requirement for physical delivery of Securities in connection with an optional tender or a mandatory purchase will be deemed satisfied when the ownership rights in the Securities are transferred by Direct Participants on DTC's records and followed by a book-entry credit of tendered Securities to [Tender/Remarketing] Agent's DTC account.]
10. DTC may discontinue providing its services as depository with respect to the Securities at any time by giving reasonable notice to Issuer or Agent. Under such circumstances, in the event that a successor depository is not obtained, Security certificates are required to be printed and delivered.
11. Issuer may decide to discontinue use of the system of book-entry-only transfers through DTC (or a successor securities depository). In that event, Security certificates will be printed and delivered to DTC.
12. The information in this section concerning DTC and DTC's book-entry system has been obtained from sources that Issuer believes to be reliable, but Issuer takes no responsibility for the accuracy thereof.



