

## City of Portland

## REVISED Current Appropriation Level (CAL) Targets

FY 2013-14 City Budget Office

## **INTRODUCTION**

The attached tables present *revised* Current Appropriation Level (CAL) target budgets for Fiscal Year 2013-14, as well as projected modified discretionary CAL targets at the 90% level and the 10% level of allowed add packages. As identified in the City's budget guidance, instead of providing the bureaus with cut targets, Council has chosen to go with a modified zero-based budget development process. In this case, the bureaus will be allowed to request up to 90% of the CAL target, while submitting add packages for programs up to the remaining 10%. These figures have been revised to reflect two things. First, costs associated with the City's pending Department of Justice (DOJ) agreement have not been voted on by Council, as had been expected in mid-December. As a result, DOJ costs included in the CAL targets for the City Attorney Office, City Auditor, and Police Bureau have been removed. CAL target adjustments may be made in the Proposed Budget to reflect final Council decisions regarding this agreement. Secondly, certain debt service payments that are included in rental interagency agreements for the Auditor's Office and the Bureau of Planning and Sustainability have been removed from the 90% discretionary CAL target calculation. Thus, the 10% of bureau debt service costs are included in the Budget Request Levels in Table 6.

The targets are based on a calculation beginning with the FY 2012-13 General Fund Adopted Budget. A variety of inflation factors are applied and adjustments are made for Council decisions and for Citywide budgetary impacts, such as the Public Employee Retirement System (PERS) employer rate increase that will occur beginning in FY 2013-14. For General Fund bureaus, the inflation factor is a weighted average of 0.5% growth in personal services and forecasted inflation for both internal and external materials and services. Additionally, funds associated with cost-of-living adjustments and health benefit increases are included in a separate compensation set-aside target. The CAL targets include several minor adjustments, as directed through City Council actions, such as new overhead model inclusions.

Table 1 shows the breakdown between General Fund discretionary and overhead funding by bureau. Table 2 summarizes the targets for various transfers to bureaus and other funds. Table 3 lists targets for the divisions of the Office of Management and Finance and special appropriations, while Table 4 lists the remaining discretionary targets (e.g., funds for pension obligation bond debt, contingency, etc.). Table 5 gives a broad summary calculation of how the bureau targets were calculated. Bureaus should use the contact information below or speak to their assigned Financial Planning Division analyst if they would like more detailed information regarding these calculations. Finally, Table 6 shows the discretionary CAL

For more information regarding this document please contact:

Josh Harwood, City Economist 503-823-6954 Josh.Harwood@portlandoregon.gov **Kourosh Ghaemmaghami**, Senior Economist 503-823-6957 Kourosh.Maghami@portlandoregon.gov targets, along with the budget request (90%) and allowable add package (10%) levels. CAL targets for certain transfers and set-asides that cannot be reduced per contract or other restrictions are summarized in Table 7.

Table 1. FY 2013-14 CAL Targets

Bureau Name	Discretionary	Overhead
Portland Police Bureau	\$155,864,269	\$0
Portland Fire & Rescue	\$92,983,735	\$67,917
Portland Parks & Recreation	\$44,914,157	\$0
Office of Management and Finance (including Special Appropriations) <sup>1</sup>	\$23,827,515	\$12,627,685
Portland Housing Bureau	\$10,838,629	\$0
Bureau of Planning & Sustainability	\$7,564,270	\$544,977
Office of Neighborhood Involvement	\$6,209,276	\$220,631
Portland Development Commission	\$5,938,263	\$0
Office of the City Auditor	\$3,279,788	\$4,999,159
Office of the City Attorney	\$1,975,200	\$3,095,418
Office of the Mayor	\$1,237,787	\$1,666,553
Commissioner of Public Affairs	\$994,040	\$633,682
Portland Bureau of Emergency Management	\$891,209	\$1,216,836
Office of Equity & Human Rights	\$869,166	\$504,262
Office of Government Relations	\$528,571	\$718,057
Commissioner of Public Works	\$371,937	\$501,938
Commissioner of Public Utilities	\$360,222	\$485,716
Commissioner of Public Safety	\$348,482	\$474,893
Transfers to Bureaus/Funds <sup>1</sup>	\$32,410,325	\$0
Other Targets <sup>1</sup>	\$20,775,819	\$0
Total Targets	\$412,182,661	\$27,757,723
<sup>1</sup> See Tables 2,3, & 4 for details		

Table 2. Transfers to Bureaus/Funds

Bureau Program	Discretionary
BDS – Neighbor Qual. Cash Transfer	\$1,734,482
BOEC – Operations	\$12,633,927
BOEC – CAD Debt Service	\$1,176,250
OMF Facilities – City Hall Maintenance Reserve	\$224,153
OMF Facilities – Mayor Security Services	\$74,216
OMF Facilities – City Hall Debt	\$2,278,350
OMF Facilities – Police Training Facility	\$1,613,300
OMF Facilities – Westside Staging	\$184,956
OMF Facilities – McCall Building O&M	\$10,000
Parks Maintenance/Construction	\$1,259,851
Parks Memorial Trust	\$36,200
PBOT – Street Lights	\$5,512,655
PBOT – Director Park	\$40,000
PBOT – Sustainability	\$93,705
PBOT – ULF Revenues	\$2,200,000
Governmental Bond Redemption – Various Debt Service	\$1,435,044
General Reserve – Fire Apparatus	\$1,903,236
Total Transfers	\$32,410,325

**Table 3. Office of Management & Finance** 

Division/Special Appropriation	Discretionary	Overhead
OMF - Revenue Bureau	\$5,888,077	\$0
OMF - Human Resources	\$3,245,896	\$4,652,229
OMF - Financial Services	\$2,893,670	\$3,652,119
OMF - Internal Business Services	\$2,222,558	\$2,791,282
OMF - Citywide Projects	\$1,356,992	\$0
OMF - Office of the Chief Administrative Officer	\$946,303	\$1,369,221
Special Appropriations		
Regional Arts & Culture Council*	\$4,098,356	
Downtown Services	\$1,060,345	
Portland Center for the Performing Arts	\$822,774	
Crisis Assessment Center	\$634,107	
Future Connect Scholarships	\$480,000	
City Memberships & Dues	\$119,924	\$162,834
Clean & Safe District	\$21,598	
COPPEA Professional Development	\$15,499	
All Hands Raised	\$14,415	
Council Emergency Funds	\$5,000	
Mayor's Secret Service Funds	\$2,000	
Total Office of Management & Finance	\$23,827,515	\$12,627,685

<sup>\*</sup>Includes \$200,000 of one-time funds per existing contract.

**Table 4. Other Targets** 

Other Funding	Discretionary
Compensation Set-Aside	\$10,113,571
Pension Obligation Bond Debt	\$8,567,531
General Contingency	\$1,400,000
General Fund Overhead True-Up	\$544,717
Inter-fund Loan Payback	\$150,000
Total Other	\$20,775,819

**Table 5. Bureau Target Calculations** 

Table 5: Buleau Target Calculations				
Bureau/Office	FY 2012-13 Ongoing CAL Base + OH	Add: Inflation & FY 2012-13 Comp. Set- Aside	Council Directed/ Scheduled Changes*	FY 2013-14 CAL Base w/ OH
Portland Police Bureau	\$148,693,879	\$5,924,748	\$1,245,642	\$155,864,269
Portland Fire & Rescue	\$88,711,982	\$3,734,502	\$605,169	\$93,051,653
Portland Parks & Recreation	\$40,765,289	\$2,074,727	\$2,074,141	\$44,914,157
Portland Housing Bureau	\$5,861,971	\$213,931	\$4,762,727	\$10,838,629
Office of the City Auditor	\$7,821,441	\$296,935	\$160,571	\$8,278,947
Bureau of Planning & Sustainability	\$7,506,270	\$328,654	\$274,323	\$8,109,247
OMF - Human Resources	\$7,448,954	\$232,942	\$216,229	\$7,898,125
OMF - Financial Services	\$6,041,847	\$300,363	\$203,579	\$6,545,789
Office of Neighborhood Involvement	\$5,539,023	\$240,102	\$650,782	\$6,429,907
Portland Development Commission	\$2,657,526	\$93,672	\$3,187,065	\$5,938,263
OMF - Revenue Bureau	\$5,312,196	\$338,078	\$237,803	\$5,888,077
Office of the City Attorney	\$4,484,521	\$325,787	\$260,310	\$5,070,618
OMF - Internal Business Services	\$4,607,134	\$274,466	\$132,240	\$5,013,840
Office of the Mayor	\$2,705,020	\$137,620	\$61,700	\$2,904,340
OMF - Office of the CAO	\$2,020,163	\$145,206	\$150,155	\$2,315,524
Portland Bureau of Emergency Management	\$1,715,118	\$63,888	\$329,038	\$2,108,044
Commissioner of Public Affairs	\$1,537,605	\$59,206	\$30,911	\$1,627,722
Office of Equity & Human Rights	\$1,304,641	\$33,145	\$35,643	\$1,373,429
OMF - Citywide Projects	\$1,280,411	\$75,555	\$1,025	\$1,356,992
Office of Government Relations	\$1,176,634	\$45,904	\$24,090	\$1,246,628
Commissioner of Public Works	\$815,712	\$34,892	\$23,270	\$873,874
Commissioner of Public Utilities	\$795,961	\$35,375	\$14,602	\$845,938
Commissioner of Public Safety	\$771,633	\$30,702	\$21,041	\$823,376

<sup>\*</sup>These changes include primarily adjustments for budget notes included in the FY 2012-13 Adopted Budget, escalating costs associated with increase employer PERS rates, and parks operation and maintenance requirements.

Table 6. Discretionary CAL Targets, Budget Request Level, Allowable Add Package Level

	FY 2013-14 CAL Allowable			
	Target	<b>Budget Request</b>	Add	
Bureau/Program	Discretionary Base	Level	Packages	
Portland Police Bureau	\$155,864,269	\$140,277,842	\$15,586,427	
Portland Fire & Rescue	\$92,983,735	\$83,685,362	\$9,298,374	
Portland Parks & Recreation	\$44,914,157	\$40,422,741	\$4,491,416	
BOEC – Operations	\$12,633,927	\$11,370,535	\$1,263,393	
Portland Housing Bureau	\$10,838,629	\$9,754,766	\$1,083,863	
Bureau of Planning & Sustainability	\$7,564,270	\$6,843,280	\$720,990	
Office of Neighborhood Involvement	\$6,209,276	\$5,588,349	\$620,928	
Portland Development Commission	\$5,938,263	\$5,344,437	\$593,826	
OMF - Revenue Bureau	\$5,888,077	\$5,299,269	\$588,808	
Office of the City Auditor	\$3,279,788	\$2,989,363	\$290,425	
OMF - Human Resources	\$3,245,896	\$2,921,307	\$324,590	
OMF - Financial Services	\$2,893,670	\$2,604,303	\$289,367	
OMF - Internal Business Services	\$2,222,558	\$2,000,302	\$222,256	
Office of the City Attorney	\$1,975,200	\$1,777,680	\$197,520	
OMF - Citywide Projects	\$1,356,992	\$1,226,677	\$130,315	
Office of the Mayor	\$1,237,787	\$1,114,008	\$123,779	
Commissioner of Public Affairs	\$994,040	\$894,636	\$99,404	
OMF - Office of the Chief Administrative Officer	\$946,303	\$851,673	\$94,630	
Portland Bureau of Emergency Management	\$891,209	\$802,088	\$89,121	
Office of Equity & Human Rights	\$869,166	\$782,250	\$86,917	
Office of Government Relations	\$528,571	\$475,714	\$52,857	
Commissioner of Public Works	\$371,937	\$334,743	\$37,194	
Commissioner of Public Utilities	\$360,222	\$324,200	\$36,022	
Commissioner of Public Safety	\$348,482	\$313,634	\$34,848	
BDS – Neighbor Qual. Cash Transfer	\$1,734,482	\$1,561,034	\$173,448	
OMF Facilities – City Hall Maintenance Reserve	\$224,153	\$201,738	\$22,415	
OMF Facilities – Mayor Security Services	\$74,216	\$66,794	\$7,422	
OMF Facilities – Westside Staging	\$184,956	\$166,461	\$18,496	
OMF Facilities – McCall Building O&M	\$10,000	\$9,000	\$1,000	
Parks Maintenance/Construction	\$1,259,851	\$1,133,866	\$125,985	
Parks Memorial Trust	\$36,200	\$32,580	\$3,620	
PBOT – Street Lights	\$5,512,655	\$4,961,390	\$551,266	
PBOT – Director Park	\$40,000	\$36,000	\$4,000	
PBOT – Sustainability	\$93,705	\$84,335	\$9,371	
PBOT – ULF Revenues	\$2,200,000	\$1,980,000	\$220,000	
Special Appropriations	72,200,000	71,500,000	7220,000	
Regional Arts & Culture Council*	\$3,898,356	\$3,508,521	\$389,836	
Downtown Services	\$1,060,345	\$954,310	\$106,034	
Crisis Assessment Center	\$634,107	\$570,696	\$63,411	
Future Connect Scholarships	\$480,000	\$432,000	\$48,000	
City Memberships & Dues	\$480,000 \$119,924	\$432,000 \$107,932	\$48,000	
Clean & Safe District	\$21,598	\$107,932	\$11,992	
All Hands Raised	\$21,598 \$14,415	\$19,439 \$12,974	\$2,160	
Excluded Targets	\$14,413	\$12,974 N/A	\$1,442 N/A	
LACIDACA TATYCES	<i>330,221,212</i>	IN/ A	IN/ A	
Total	\$412,182,661	\$343,838,225	\$38,117,164	

<sup>\*</sup>Figures for these bureaus include debt service payments that are not subject to the modified zero-based budget process.

**Table 7. CAL Targets Excluded from Modified Zero-Based Budgeting** 

Bureau/Program/Appropriation	Discretionary Base
Compensation Set-Aside	\$10,113,571
Pension Obligation Bond Debt	\$8,567,531
OMF Facilities – City Hall Debt	\$2,278,350
General Reserve – Fire Apparatus	\$1,903,236
OMF Facilities – Police Training Facility	\$1,613,300
Governmental Bond Redemption – Various Debt	
Service	\$1,435,044
General Fund Overhead True-Up	\$544,717
BOEC – CAD Debt Service	\$1,176,250
Portland Center for the Performing Arts	\$822,774
General Contingency	\$1,400,000
RACC - One-time Funding	\$200,000
Inter-fund Loan Payback	\$150,000
COPPEA Professional Development	\$15,499
Council Emergency Funds	\$5,000
Mayor's Secret Service Funds	\$2,000
Total Excluded	\$30,227,272