

PORTLAND POLICE BUREAU
STRATEGIC SERVICES DIVISION

STOPS DATA COLLECTION

3RD QUARTER REPORT 2018

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TED WHEELER, MAYOR
DANIELLE OUTLAW, CHIEF OF POLICE

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EXECUTIVE SUMMARY

- The State of Oregon adopted new data collection and reporting requirements for law enforcement traffic and pedestrian stops outlined in ORS 131.935. The PPB developed and implemented a new stops data collection application to capture the data elements in the format required by the State. The current quarter (Q3 2018) is the first to report data collected in the new application. Changes to the data collection format, including the addition of new racial / ethnicity categories, make it difficult to directly compare rates to prior quarters.
- From June 27, 2018 through September 30, 2018, PPB personnel reported stopping 7,742 drivers and pedestrians – an increase over the 6,994 stops made last quarter.
 - White subjects accounted for 65% of all stops citywide, followed by Black or African American (18%), Hispanic or Latino (10%), Asian (5%), Middle Eastern (2%), Native Hawaiian or Other Pacific Islander (1%) and American Indian or Alaskan Native (1%).
 - All groups of perceived race / ethnicity subjects were stopped at similar rates to the prior quarter, even when considering the addition of two new groups (“Middle Eastern” and “Native Hawaiian or Other Pacific Islander”).
- Traffic Division officers stopped 3,543 drivers and 26 pedestrians during the time period.
 - White subjects accounted for 72% of all stops citywide, followed by Black or African American (11%), Hispanic or Latino (10%), Asian (5%), Middle Eastern (2%), Native Hawaiian or Other Pacific Islander (1%) and American Indian or Alaskan Native (0%).
 - Subjects perceived to be Black or African American were stopped less often than they were in the previous quarter (17% in Q2 2018), while White individuals were stopped more (65% in Q2 2018). All other groups were similar to the prior quarter.
- Officers from patrol, investigation, and other support divisions completed 3,970 driver stops and 203 pedestrian stops.
 - White subjects accounted for 58% of all stops citywide, followed by Black or African American (23%), Hispanic or Latino (11%), Asian (5%), Middle Eastern (2%), Native Hawaiian or Other Pacific Islander (1%) and American Indian or Alaskan Native (1%).
 - Non-Traffic officers stopped more Black or African American subjects (17% in Q2 2018) and fewer White subjects (65% in Q1 2018) than the prior quarter. All other groups were similar to the prior quarter.
- Less than 1 percent of individuals contacted had a perceived mental health issue, similar to prior quarters

DATA SOURCE

The Portland Police Bureau's (PPB) goal is to be a leader in the collection and analysis of traffic and pedestrian stops data and to continually improve the quality of the processes involved in both collecting and analyzing the data. PPB recognizes that examining police stops is an important part of understanding policing practices, assessing services to the community, and identifying areas that may benefit from change.

On June 27, 2018, the PPB transitioned to a new data collection system to meet State reporting requirements outlined in ORS 131.935¹. Sworn personnel from all divisions use the new Stops system to report information about the stop including perceived demographic characteristics of the stopped individual, the statutory reason for the stop, and the outcome of the stop, including if a search was conducted.

The second quarter 2018 stops report did not include the 720 stops records collected in the new application between June 27, 2018 and June 30, 2018 during the testing phase. Most of these were duplicate records already captured in the old Stops system and reported in Q2 2018. There were 365 interactions not previously reported and of these 7 were excluded as a duplicate record, misclassified interaction, or passenger stop, leaving 355 records to analyze. These Stops are included as part of the Q3 analysis.

From July 1, 2018 through September 30, 2018, PPB officers recorded 8,114 interactions using the new Stops data collection application. Of those reports, 729 records were excluded as a duplicate record, misclassified interaction, or passenger stop, leaving 7,387 records to analyze.

The PPB quarterly reports are intended to provide timely analysis on key metrics related to stops by PPB officers. Annual reports and special updates are intended to provide a more comprehensive review of the available data.

Historical data on police stops collected since 2001 can be found at the following web address, <http://www.portlandoregon.gov/police/65520>.

¹ https://www.oregonlegislature.gov/bills_laws/ors/ors131.html

DATA OVERVIEW

During 79th Legislative Assembly in 2017, the Oregon State Legislature passed HB 2355 which required the Portland Police Bureau to collect specific data related to officer-initiated traffic and pedestrian stops by July 1, 2018. The law required the Bureau, which first began collecting data on officer-initiated traffic and pedestrian stops in 2001, to make some minor adjustments to become compliant with new State standards. The Bureau also took the opportunity to refine and enhance the existing Stops Data Collection (SDC) that was in place since 2011. Some of these adjustments and enhancements are described below.

Modified perceived race and ethnicity options

The State of Oregon Criminal Justice Commission (CJC) mandated several changes to PPB's collection of the perceived race and ethnicity of stopped subjects. Two new race/ethnicity categories were added: Middle Eastern and Native Hawaiian or Other Pacific Islander. The State also mandated that officers assign a named category for each stopped subject, eliminating the use of Other and Unknown categories. PPB officers have been trained to only use their perception of the stopped subject's race and/or ethnicity instead of verbally inquiring. These changes make comparisons to prior reports problematic and difficult.

Pedestrian stop definition

The State of Oregon defines a pedestrian stop as “a detention of a pedestrian... not associated with a call for service, when the detention results in a citation, an arrest, or a consensual search.”² This is a narrower definition than the PPB uses as the Bureau requires a Stops report for all pedestrian interactions, not associated with a call for service, where an officer “reasonably suspects that a person has committed or is about to commit a crime”³ – regardless of the Stop's outcome. Due to the variation in definitions, PPB's self-reported pedestrian stop numbers will be higher than State-generated statistics.

Data accuracy and accountability

Since 2011, the PPB has implemented a notification system to track and alert police personnel of incomplete records. Officers initiating an interaction receive a notification through the CAD system that a report needs to be completed with a “flag” remaining present on the officer's home screen inside the MDT until the report is completed. As an additional layer of accountability, the officer's lieutenant is also notified by email about the outstanding entry each week until the form is completed.

² ORS 131.930

³ ORS 131.615

BUREAU-WIDE STOP DEMOGRAPHICS

The first section of the analysis examines drivers and pedestrians stopped by all sworn Portland Police Bureau personnel, regardless of assignment or subdivision. Most stops performed by PPB officers occur inside Portland city limits; however, a limited number of stops occur in other jurisdictions, such as Multnomah County, Beaverton, and Gresham.

In the 3rd Quarter of 2018, Portland Police personnel stopped 7,742 drivers and pedestrians. Driver stops accounted for 97 percent (7,513) of all analyzed stops.

Table 1. Race of Drivers Stopped by PPB Officers, Citywide

Race/Ethnicity	Count	Percent
American Indian or Alaskan Native	35	0.5%
Asian	358	4.8%
Black or African American	1,319	17.6%
Hispanic or Latino	790	10.5%
Middle Eastern	115	1.5%
Native Hawaiian or Other Pacific Islander	58	0.8%
White	4,838	64.4%
Total	7,513	100.0%

Table 2. Race of Pedestrians Stopped by PPB Officers, Citywide

Race/Ethnicity	Count	Percent
American Indian or Alaskan Native	6	2.6%
Asian	5	2.2%
Black or African American	45	19.7%
Hispanic or Latino	10	4.4%
Middle Eastern	1	0.4%
Native Hawaiian or Other Pacific Islander	1	0.4%
White	161	70.3%
Total	229	100.0%

TRAFFIC DIVISION

This section examines drivers and pedestrians stopped by officers assigned to the Traffic Division. These units are not spread evenly throughout the city but instead provide focused traffic enforcement on Portland roadways and highways with traffic safety issues. This often includes enforcement missions on main arterials such as Highway 30, the Interstate Highways and major roadways such as Division Street, Powell Boulevard or 82nd Avenue.

In the third quarter of 2018, Traffic officers stopped 3,569 drivers and pedestrians. Of those stopped by Traffic, more than 99 percent (3,543) were driver stops and less 1 percent (26) were pedestrian stops.

Table 3. Race of Drivers Stopped by Traffic, Citywide

Race/Ethnicity	Count	Percent
American Indian or Alaskan Native	5	0.1%
Asian	171	4.8%
Black or African American	392	11.1%
Hispanic or Latino	342	9.7%
Middle Eastern	54	1.5%
Native Hawaiian or Other Pacific Islander	24	0.7%
White	2,555	72.1%
Total	3,543	100.0%

Table 4. Race of Pedestrians Stopped by Traffic, Citywide

Race/Ethnicity	Count	Percent
American Indian or Alaskan Native	0	0.0%
Asian	1	3.8%
Black or African American	4	15.4%
Hispanic or Latino	1	3.8%
Middle Eastern	0	0.0%
Native Hawaiian or Other Pacific Islander	0	0.0%
White	20	76.9%
Total	26	100.0%

PATROL, INVESTIGATIVE, AND SUPPORT UNITS

Officers assigned to other divisions in the Portland Police Bureau, specifically Patrol, Investigative, and Support Units including the Gang Enforcement Team, initiate traffic and pedestrian stops to help prevent and reduce crime, particularly violent crime, and respond to citizen concerns and complaints. Most officers are assigned to precincts and conduct patrols or respond to calls for service on foot, bicycle, or in patrol cars.

From the end of June through September 2018, the non-Traffic officers made a total of 4,173 driver and pedestrian stops. Of those individuals stopped, 95 percent (3,970) were driver stops and 5 percent (203) were pedestrian stops.

Table 5. Race of Drivers Stopped by Non-Traffic Officers, Citywide

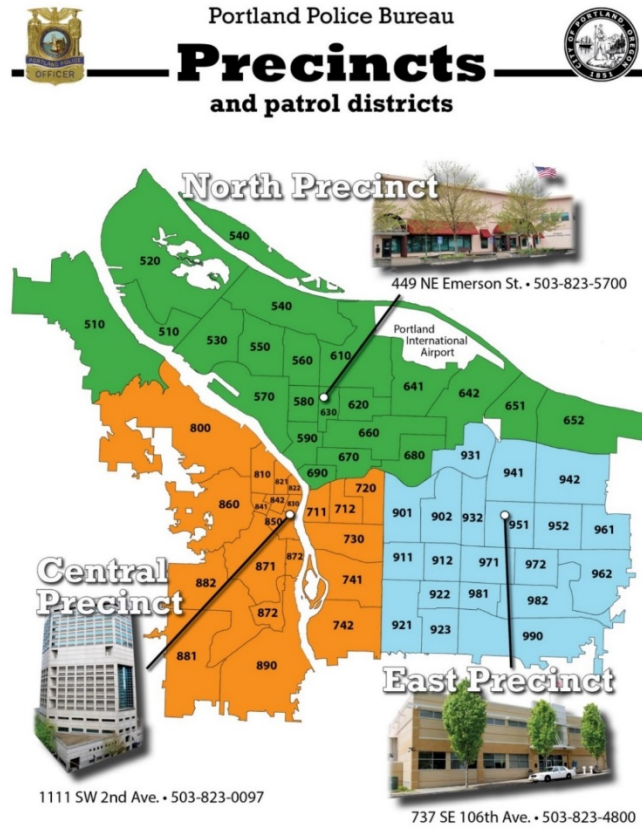
Race/Ethnicity	Count	Percent
American Indian or Alaskan Native	30	0.8%
Asian	187	4.7%
Black or African American	927	23.4%
Hispanic or Latino	448	11.3%
Middle Eastern	61	1.5%
Native Hawaiian or Other Pacific Islander	34	0.9%
White	2,283	57.5%
Total	3,970	100.0%

Table 6. Race of Pedestrians Stopped by Non-Traffic Officers, Citywide

Race/Ethnicity	Count	Percent
American Indian or Alaskan Native	6	3.0%
Asian	4	2.0%
Black or African American	41	20.2%
Hispanic or Latino	9	4.4%
Middle Eastern	1	0.5%
Native Hawaiian or Other Pacific Islander	1	0.5%
White	141	69.5%
Total	203	100.0%

STOP LOCATIONS

The City of Portland is divided into three precincts with each precinct divided into 20 smaller patrol districts.



Of the 7,164 driver stops initiated in the 3rd Quarter of 2018, 7,159 (95.3%) were successfully coded to a location. Of those stops with an identified location, 6,958 (97.2%) occurred within Portland.

Table 7. Counts of Drivers Stopped by PPB Officers in Each Precinct

Precinct	Count	Percent
Central Precinct	2,039	28.5%
East Precinct	2,318	32.4%
North Precinct	2,601	36.3%
Outside Portland	201	2.8%
Total	7,159	100.0%

Table 8. Race of Drivers Stopped by PPB Officers in Central Precinct

Race/Ethnicity	Count	Percent
American Indian or Alaskan Native	10	0.5%
Asian	104	5.1%
Black or African American	247	12.1%
Hispanic or Latino	182	8.9%
Middle Eastern	45	2.2%
Native Hawaiian or Other Pacific Islander	14	0.7%
White	1,437	70.5%
Total	2,039	100.0%

Table 9. Race of Drivers Stopped by PPB Officers in East Precinct

Race/Ethnicity	Count	Percent
American Indian or Alaskan Native	15	0.6%
Asian	133	5.7%
Black or African American	463	20.0%
Hispanic or Latino	266	11.5%
Middle Eastern	22	0.9%
Native Hawaiian or Other Pacific Islander	21	0.9%
White	1,398	60.3%
Total	2,318	100.0%

Table 10. Race of Drivers Stopped by PPB Officers in North Precinct

Race/Ethnicity	Count	Percent
American Indian or Alaskan Native	10	0.4%
Asian	102	3.9%
Black or African American	547	21.0%
Hispanic or Latino	275	10.6%
Middle Eastern	38	1.5%
Native Hawaiian or Other Pacific Islander	19	0.7%
White	1,610	61.9%
Total	2,601	100.0%

PERCEIVED MENTAL HEALTH STATUS

This section of the analysis examines the perceived mental health status of drivers, pedestrians and passengers of individuals contacted during traffic stops. These data represent the entire data set for the PPB and include officers assigned to all units and divisions.

In Quarter 3, 2018, Portland Police officers stopped 7,794 drivers, passengers and pedestrians⁴. Of this total, there were no perceived mental health issues in 96 percent (7,512) of individuals contacted, perceived mental health issues in less than 1 percent of individuals contacted (31), and 3 percent (251) of individuals contacted where the mental health status was unknown.

Table 11. Perceived Mental Health Status of Drivers, Passengers, and Pedestrians Stopped by Portland Police Bureau Personnel

	No Perceived Mental Health Issues	Perceived Mental Health Issues	Unknown Mental Health Issues
Traffic	3,468	13	117
Non-Traffic	4,044	18	134
Total	7,512	31	251

⁴ The total population of analysis differs from overall stops report as passengers are included in the analysis of perceived mental health status.