

PORTLAND POLICE BUREAU  
STRATEGIC SERVICES DIVISION

# STOPS DATA COLLECTION

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1<sup>ST</sup> QUARTER REPORT 2019

APRIL 22, 2019



TED WHEELER, MAYOR  
DANIELLE OUTLAW, CHIEF OF POLICE

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## EXECUTIVE SUMMARY

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- From January 1, 2019 through March 31, 2019, PPB personnel reported stopping 8,114 drivers and pedestrians – a slight increase over the 7,486 stops made last quarter.
  - White subjects accounted for 65% of all stops citywide, followed by Black or African American (18%), Hispanic or Latino (9%), Asian (5%), Middle Eastern (1%), Native Hawaiian or Other Pacific Islander (1%) and American Indian or Alaskan Native (1%).
  - All groups of perceived race / ethnicity subjects were stopped at similar rates to the prior quarter.
  
- Traffic Division officers stopped 2,812 drivers and 37 pedestrians during the time period.
  - White subjects accounted for 72% of all stops citywide, followed by Black or African American (11%), Hispanic or Latino (9%), Asian (6%), Middle Eastern (1%), Native Hawaiian or Other Pacific Islander (less than 1%) and American Indian or Alaskan Native (less than 1%).
  - Black or African American subjects were stopped slightly more than the prior quarter (9%) while White subjects were stopped slightly less (75%). All other groups of perceived race / ethnicity subjects were stopped at similar rates.
  
- Officers from patrol, investigation, and other support divisions completed 4,842 driver stops and 423 pedestrian stops.
  - White subjects accounted for 62% of all stops citywide, followed by Black or African American (21%), Hispanic or Latino (9%), Asian (4%), Middle Eastern (1%), Native Hawaiian or Other Pacific Islander (1%) and American Indian or Alaskan Native (1%).
  - White subjects were stopped slightly more than the prior quarter (60%) while Black or African American subjects were stopped slightly less (23%). All other groups of perceived race / ethnicity subjects were stopped at similar rates.
  
- Less than 1 percent of individuals contacted had a perceived mental health issue, similar to prior quarters

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## DATA SOURCE

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The Portland Police Bureau's (PPB) goal is to be a leader in the collection and analysis of traffic and pedestrian stops data and to continually improve the quality of the processes involved in both collecting and analyzing the data. PPB recognizes that examining police stops is an important part of understanding policing practices, assessing services to the community, and identifying areas that may benefit from change.

On June 27, 2018, the PPB transitioned to a new data collection system to meet State reporting requirements outlined in ORS 131.935<sup>1</sup>. Sworn personnel from all divisions use the new Stops system to report information about the stop including perceived demographic characteristics of the stopped individual, the statutory reason for the stop, and the outcome of the stop, including if a search was conducted.

From January 1, 2019 through March 31, 2019, PPB officers recorded 9,363 interactions using the Stops data collection application. Of those reports, 1,249 records were excluded as a duplicate record, misclassified interaction, or passenger stop, leaving 8,114 records to analyze.

The PPB quarterly reports are intended to provide timely analysis on key metrics related to stops by PPB officers. Annual reports and special updates are intended to provide a more comprehensive review of the available data.

Historical data on police stops collected since 2001 can be found at the following web address, <http://www.portlandoregon.gov/police/65520>.

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<sup>1</sup> [https://www.oregonlegislature.gov/bills\\_laws/ors/ors131.html](https://www.oregonlegislature.gov/bills_laws/ors/ors131.html)

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## DATA OVERVIEW

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During 79<sup>th</sup> Legislative Assembly in 2017, the Oregon State Legislature passed HB 2355 which required the Portland Police Bureau to collect specific data related to officer-initiated traffic and pedestrian stops by July 1, 2018. The law required the Bureau, which first began collecting data on officer-initiated traffic and pedestrian stops in 2001, to make some minor adjustments to become compliant with new State standards. The Bureau also took the opportunity to refine and enhance the existing Stops Data Collection (SDC) that was in place since 2011. Some of these adjustments and enhancements are described below.

### *Modified perceived race and ethnicity options*

The State of Oregon Criminal Justice Commission (CJC) mandated several changes to PPB's collection of the perceived race and ethnicity of stopped subjects. Two new race/ethnicity categories were added: Middle Eastern and Native Hawaiian or Other Pacific Islander. The State also mandated that officers assign a named category for each stopped subject, eliminating the use of Other and Unknown categories. PPB officers have been trained to only use their perception of the stopped subject's race and/or ethnicity instead of verbally inquiring. These changes make comparisons to prior reports problematic and difficult.

### *Pedestrian stop definition*

The State of Oregon defines a pedestrian stop as “a detention of a pedestrian... not associated with a call for service, when the detention results in a citation, an arrest, or a consensual search.”<sup>2</sup> This is a narrower definition than the PPB uses as the Bureau requires a Stops report for all pedestrian interactions, not associated with a call for service, where an officer “reasonably suspects that a person has committed or is about to commit a crime”<sup>3</sup> – regardless of the Stop's outcome. Due to the variation in definitions, PPB's self-reported pedestrian stop numbers will be higher than State-generated statistics.

### *Data accuracy and accountability*

Since 2011, the PPB has implemented a notification system to track and alert police personnel of incomplete records. Officers initiating an interaction receive a notification through the CAD system that a report needs to be completed with a “flag” remaining present on the officer's home screen inside the MDT until the report is completed. As an additional layer of accountability, the officer's lieutenant is also notified by email about the outstanding entry each week until the form is completed.

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<sup>2</sup> ORS 131.930

<sup>3</sup> ORS 131.615

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## BUREAU-WIDE STOP DEMOGRAPHICS

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The first section of the analysis examines drivers and pedestrians stopped by all sworn Portland Police Bureau personnel, regardless of assignment or subdivision. Most stops performed by PPB officers occur inside Portland city limits; however, a limited number of stops occur in other jurisdictions, such as Multnomah County, Beaverton, and Gresham.

In the 1st Quarter of 2019, Portland Police personnel stopped 8,114 drivers and pedestrians. Driver stops accounted for 94 percent (7,654) of all analyzed stops.

**Table 1. Race of Drivers Stopped by PPB Officers, Citywide**

<b>Race/Ethnicity</b>	<b>Count</b>	<b>Percent</b>
American Indian or Alaskan Native	45	0.6%
Asian	394	5.1%
Black or African American	1,361	17.8%
Hispanic or Latino	729	9.5%
Middle Eastern	107	1.4%
Native Hawaiian or Other Pacific Islander	57	0.7%
White	4,961	64.8%
<b>Total</b>	<b>7,654</b>	<b>100.0%</b>

**Table 2. Race of Pedestrians Stopped by PPB Officers, Citywide**

<b>Race/Ethnicity</b>	<b>Count</b>	<b>Percent</b>
American Indian or Alaskan Native	10	2.2%
Asian	5	1.1%
Black or African American	81	17.6%
Hispanic or Latino	26	5.7%
Middle Eastern	1	0.2%
Native Hawaiian or Other Pacific Islander	1	0.2%
White	336	73.0%
<b>Total</b>	<b>460</b>	<b>100.0%</b>

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**TRAFFIC DIVISION**


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This section examines drivers and pedestrians stopped by officers assigned to the Traffic Division. These units are not spread evenly throughout the city but instead provide focused traffic enforcement on Portland roadways and highways with traffic safety issues. This often includes enforcement missions on main arterials such as Highway 30, the Interstate Highways and major roadways such as Division Street, Powell Boulevard or 82<sup>nd</sup> Avenue.

In the first quarter of 2019, Traffic officers stopped 2,849 drivers and pedestrians. Of those stopped by Traffic, about 99 percent (2,812) were driver stops and 1 percent (37) were pedestrian stops.

**Table 3. Race of Drivers Stopped by Traffic, Citywide**

<b>Race/Ethnicity</b>	<b>Count</b>	<b>Percent</b>
American Indian or Alaskan Native	8	0.3%
Asian	173	6.2%
Black or African American	318	11.3%
Hispanic or Latino	257	9.1%
Middle Eastern	32	1.1%
Native Hawaiian or Other Pacific Islander	13	0.5%
White	2,011	71.5%
<b>Total</b>	<b>2,812</b>	<b>100.0%</b>

**Table 4. Race of Pedestrians Stopped by Traffic, Citywide**

<b>Race/Ethnicity</b>	<b>Count</b>	<b>Percent</b>
American Indian or Alaskan Native	0	0.0%
Asian	2	5.4%
Black or African American	2	5.4%
Hispanic or Latino	1	2.7%
Middle Eastern	1	2.7%
Native Hawaiian or Other Pacific Islander	0	0.0%
White	31	83.8%
<b>Total</b>	<b>37</b>	<b>100.0%</b>

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## PATROL, INVESTIGATIVE, AND SUPPORT UNITS

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Officers assigned to other divisions in the Portland Police Bureau, specifically Patrol, Investigative, and Support Units including the Gun Violence Reduction Team, initiate traffic and pedestrian stops to help prevent and reduce crime, particularly violent crime, and respond to citizen concerns and complaints. Most officers are assigned to precincts and conduct patrols or respond to calls for service on foot, bicycle, or in patrol cars.

From January through March 2019, Non-Traffic officers made a total of 5,265 driver and pedestrian stops. Of those individuals stopped, 92 percent (4,842) were driver stops and 8 percent (423) were pedestrian stops.

**Table 5. Race of Drivers Stopped by Non-Traffic Officers, Citywide**

<b>Race/Ethnicity</b>	<b>Count</b>	<b>Percent</b>
American Indian or Alaskan Native	37	0.8%
Asian	221	4.6%
Black or African American	1,043	21.5%
Hispanic or Latino	472	9.7%
Middle Eastern	75	1.5%
Native Hawaiian or Other Pacific Islander	44	0.9%
White	2,950	60.9%
<b>Total</b>	<b>4,842</b>	<b>100.0%</b>

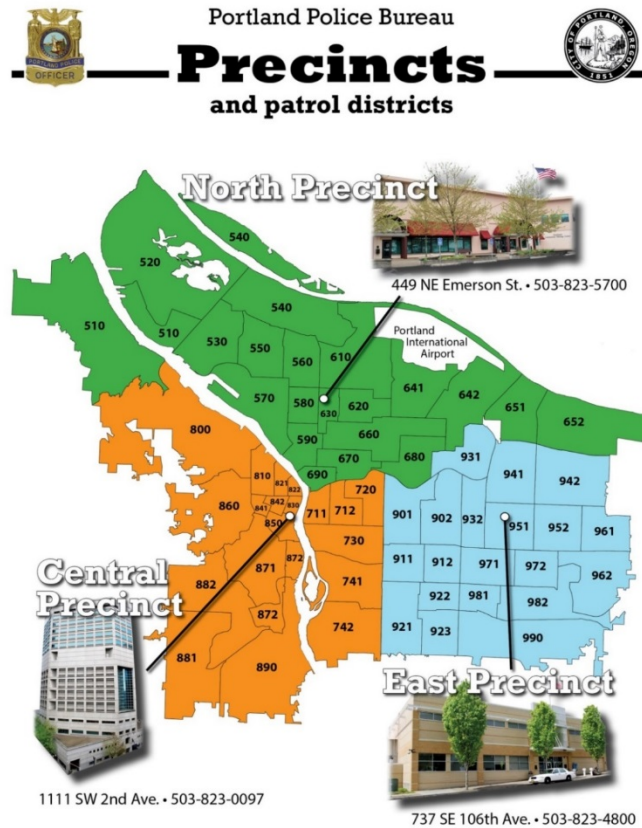
**Table 6. Race of Pedestrians Stopped by Non-Traffic Officers, Citywide**

<b>Race/Ethnicity</b>	<b>Count</b>	<b>Percent</b>
American Indian or Alaskan Native	10	2.4%
Asian	3	0.7%
Black or African American	79	18.7%
Hispanic or Latino	25	5.9%
Middle Eastern	0	0.0%
Native Hawaiian or Other Pacific Islander	1	0.2%
White	305	72.1%
<b>Total</b>	<b>423</b>	<b>100.0%</b>



## STOP LOCATIONS

The City of Portland is divided into three precincts with each precinct divided into 20 smaller patrol districts.



Of the 7,654 driver stops initiated in the 1st Quarter of 2019, 94 percent (7,228) were successfully coded to a location. Of those stops with an identified location, 98 percent (7,114) occurred within Portland.

**Table 7. Counts of Drivers Stopped by PPB Officers in Each Precinct**

Precinct	Count	Percent
Central Precinct	1,931	26.7%
East Precinct	3,082	42.6%
North Precinct	2,101	29.1%
Outside Portland	114	1.6%
<b>Total</b>	<b>7,228</b>	<b>100.0%</b>

**Table 8. Race of Drivers Stopped by PPB Officers in Central Precinct**

<b>Race/Ethnicity</b>	<b>Count</b>	<b>Percent</b>
American Indian or Alaskan Native	14	0.7%
Asian	97	5.0%
Black or African American	223	11.5%
Hispanic or Latino	145	7.5%
Middle Eastern	41	2.1%
Native Hawaiian or Other Pacific Islander	13	0.7%
White	1,398	72.4%
<b>Total</b>	<b>1,931</b>	<b>100.0%</b>

**Table 9. Race of Drivers Stopped by PPB Officers in East Precinct**

<b>Race/Ethnicity</b>	<b>Count</b>	<b>Percent</b>
American Indian or Alaskan Native	20	0.6%
Asian	186	6.0%
Black or African American	590	19.1%
Hispanic or Latino	318	10.3%
Middle Eastern	32	1.0%
Native Hawaiian or Other Pacific Islander	21	0.7%
White	1,915	62.1%
<b>Total</b>	<b>3,082</b>	<b>100.0%</b>

**Table 10. Race of Drivers Stopped by PPB Officers in North Precinct**

<b>Race/Ethnicity</b>	<b>Count</b>	<b>Percent</b>
American Indian or Alaskan Native	9	0.4%
Asian	81	3.9%
Black or African American	476	22.7%
Hispanic or Latino	209	9.9%
Middle Eastern	27	1.3%
Native Hawaiian or Other Pacific Islander	21	1.0%
White	1,278	60.8%
<b>Total</b>	<b>2,101</b>	<b>100.0%</b>

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## PERCEIVED MENTAL HEALTH STATUS

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This section of the analysis examines the perceived mental health status of drivers, pedestrians and passengers of individuals contacted during traffic stops. These data represent the entire data set for the PPB and include officers assigned to all units and divisions.

In Quarter 1, 2019, Portland Police officers stopped 8,148 drivers, passengers and pedestrians<sup>4</sup>. Of this total, there were no perceived mental health issues in 97 percent (7,940) of individuals contacted, perceived mental health issues in less than 1 percent of individuals contacted (47), and 2 percent (161) of individuals contacted where the mental health status was unknown.

**Table 11. Perceived Mental Health Status of Drivers, Passengers, and Pedestrians Stopped by Portland Police Bureau Personnel**

	No Perceived Mental Health Issues	Perceived Mental Health Issues	Unknown Mental Health Issues
Traffic	2,779	10	68
Non-Traffic	5,161	37	93
<b>Total</b>	<b>7,940</b>	<b>47</b>	<b>161</b>

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<sup>4</sup> The total population of analysis differs from overall stops report as passengers are included in the analysis of perceived mental health status.